



The Regional Municipality of Durham

COUNCIL INFORMATION PACKAGE

August 12, 2022

Information Reports

- 2022-INFO-65** Commissioner Works – re: Trail Sustainability Fund and Pilot for Paid Parking at Regional Forest Tracts, in the Township of Uxbridge
- 2022-INFO-66** Commissioner of Works – re: Federal Single-Use Plastics Prohibition Regulations
- 2022-INFO-67** Commissioner and Medical Officer of Health – re: Lives Lost to Opioid Toxicity among Ontarians Who Worked in the Construction Industry

Early Release Reports

- 2022-P-**** Commissioner of Planning and Economic Development – re: Decision Meeting Report - Application to Amend the Durham Regional Official Plan, submitted by Malone Given Parsons on behalf of Oland Holdings (Uxbridge) Inc., in association with TACC Developments to permit soil remediation and processing uses in the Township of Uxbridge, File: OPA 2022-001

Early release reports will be considered at the September 6, 2022, Planning and Economic Development Committee meeting.

Staff Correspondence

There is no Staff Correspondence

Durham Municipalities Correspondence

1. **Township of Brock** – re: Resolution passed at their Council meeting held on July 25, 2022, in support of the Town of Ajax’s resolution regarding Temporary Replacements at Regional Council

Other Municipalities Correspondence/Resolutions

1. **Town of Aylmer** – re: Resolution passed at their Council meeting held on July 13, 2022, regarding Warming and Cooling Centre Policy

2. **Town of South Bruce Peninsula** – re: Resolution passed at their Council meeting held on August 2, 2022, regarding Mandatory Firefighter Certification

Miscellaneous Correspondence

1. Association of Municipalities of Ontario (AMO) – re: [2021 Annual Report](#)
2. Association of Municipalities of Ontario (AMO) – re: Annual General Meeting, [Monday, August 15, 2022](#)

Advisory / Other Committee Minutes

There are no Advisory/Other Committees Minutes

Members of Council – Please advise the Regional Clerk at clerks@durham.ca, if you wish to pull an item from this CIP and include on the next regular agenda of the appropriate Standing Committee. Items will be added to the agenda if the Regional Clerk is advised by Wednesday noon the week prior to the meeting, otherwise the item will be included on the agenda for the next regularly scheduled meeting of the applicable Committee.

Notice regarding collection, use and disclosure of personal information:

Written information (either paper or electronic) that you send to Durham Regional Council or Committees, including home address, phone numbers and email addresses, will become part of the public record. If you have any questions about the collection of information, please contact the Regional Clerk/Director of Legislative Services.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 3540.



The Regional Municipality of Durham Information Report

From: Commissioner of Works
Report: #2022-INFO-65
Date: August 12, 2022

Subject:

Trail Sustainability Fund and Pilot for Paid Parking at the Durham Regional Forest Tracts, in the Township of Uxbridge

Recommendation:

Receive for information

Report:

1. Purpose

- 1.1 This report provides Regional Council with an overview of the establishment of a Trail Sustainability Fund, managed jointly by the Township of Uxbridge (Township), the Toronto Region Conservation Authority (TRCA) and the Regional Municipality of Durham (Region), financed through parking fees generated at trail head locations as part of a one-year pilot project.
- 1.2 The objective of the Trail Sustainability Fund is to create an ongoing source of financing for trail system maintenance, improvement, and expansion initiatives, and to improve the user experience through the provision of amenities such as washroom facilities, snow clearing and garbage collection.

2. Background

- 2.1 The Durham Regional Forest consists of six tracts of mixed-wood and conifer plantation forests in the Township totalling approximately 598 hectares (1,477 acres):

- a. the Main tract – 373.7 hectares (923 acres);
 - b. the Roseville tract – 80.62 (200 acres);
 - c. the Brookdale tract – 40.47 hectares (100 acres)
 - d. the Timbers tract – 41.68 hectares (103 acres)
 - e. the Norton tract – 19.54 hectares (48 acres); and
 - f. the West tract – 41.66 hectares (103 acres).
- 2.2 The main tract of the Durham Regional Forest (Regional Forest) has been under public sector management since 1875 when the land was donated to the Township. In 1926, the title to the forest was transferred to the County of Ontario. The forest was established through active reforestation efforts over a number of years to address significant soil erosion as a result of agricultural and other uses. From 1930 to 1998, the forest was managed by the Ministry of Natural Resources through a Forest Management Agreement. When the Provincial government ended the Agreement Forest program in the 1990's, the Ministry of Natural Resources withdrew its services to the Region, and a memorandum of understanding was executed by the Region, the Lake Simcoe Region Conservation Authority (LSRCA) and the Durham Land Stewardship Council for the management of the Regional Forest.
- 2.3 In 2004, the Region entered into a formal agreement with LSRCA for the management and operation of the Regional Forest tracts. The agreement term was for 10 years and was renewed in 2013 for an additional 10-year period.
- 2.4 The Regional Forest is a working managed forest, meaning that the harvesting of wood products (lumber, hydro poles, etc.) occurs on a continuous cycle. Regeneration of the forest occurs naturally as select trees are strategically removed to create space for native species to grow and reproduce. The Regional forest tracts were not established with the intent to provide outdoor recreation space, however, over time they have become popular properties for mountain biking, horseback riding, hiking, dog walking and nature-based education programs.
- 3. Trail Sustainability Fund and Paid Parking Pilot**
- 3.1 The operations of the Regional Forest have historically been financed through the revenues generated from harvesting activities and fees from special event permits. A small reserve has accumulated over the years which has

supplemented these revenues in years where they are not sufficient to cover operating costs. In recent years, the use of the Regional Forest has increased significantly, and the property management requirements including wayfinding, internal roadway maintenance, garbage collection, emergency route signing, and the provision of portable washrooms are increasing the operating costs of the properties. Public use management has also increased with many visitors travelling from outside Durham region in all four seasons to enjoy the forest.

- 3.2 TRCA and the Township are experiencing similar cost pressures at their properties.
- 3.3 All properties have benefited from volunteers who participate in trail building and trail maintenance events which have eased some cost pressures, however, a more sustainable source of funding is necessary to meet the ongoing requests and expectations of the users of the trails and properties for improvements and amenities.
- 3.4 The Township secured a Provincial Rural Economic Development Grant for their “Driving Economic Development to Local Merchants” initiatives, which involved using smartphone technology to allow visitors to pay for parking at specified locations. The technology, or the 4Pay app, also provides notifications about current promotions and events taking place in shops, restaurants, cafes and farm markets throughout Uxbridge to drive economic activities in the community.
- 3.5 The paid parking program and technology were successfully piloted at the Fields of Uxbridge. TRCA, the Township and the Region subsequently entered into a Memorandum of Understanding (MOU) to initiate a larger one-year paid parking pilot at select trailhead locations and for the establishment of a Trail Sustainability Fund. Under the pilot, paid parking will be located at the following trailhead locations:
 - a. Concession 6 and Albright Road, Uxbridge
 - b. Aggregate Pit (Timbers Pit), Concession 6 south of Albright Road, TRCA
 - c. Three Rocks Lot, Concession 7 and Uxbridge-Pickering Townline, TRCA
 - d. Towers Parking Lot, Concession 7 and Houston Road, TRCA
 - e. Durham Forest, Main Tract, Concession 7 and Goodwood Road, Region (managed by LSRCA); and
 - f. Lake Ridge Road and Houston Road, Uxbridge.

- 3.6 Users parking at the selected trailheads will be required to purchase either a day pass for \$6, or an annual pass for \$75. Annual passes are linked to the license plate registered to the permit and are non-transferable. Purchases of day or annual passes can be completed onsite through the 4Pay app or in person at the Township's offices. A processing fee of \$4 will be applied for in-person purchases. The parking app will continue to provide promotional messaging to encourage economic activity in Uxbridge.
- 3.7 Under the pilot, residents of Uxbridge are exempt from parking fees. There are ongoing costs related to the access and emergency response requirements for the trail properties which are the sole responsibility of the Township. While some of the trailhead locations offer limited onsite parking, including the Regional Forest main tract, these lots fill quickly, and some users resort to parking on the narrow rural concession roads. The costs of maintaining the concession roads to facilitate safe parking and road use have and continue to be borne by the Township, along with emergency response activities by Uxbridge Fire Services at these properties.
- 3.8 Parking enforcement for the initiative will be provided by the Township, the cost of which will be recovered from revenues generated from the parking infraction enforcement.
- 3.9 Contractors and volunteers attending the properties for trail building or maintenance events will also be exempt from parking fees for those events to recognize and encourage their ongoing participation in these activities.
- 3.10 Net revenues (revenues less 4pay app fees) generated from the paid parking pilot at trailhead locations will be directed to a Trail Sustainability Fund, held in escrow by the Township, TRCA and the Region. Allocation of funds will be determined on a consensus basis by a Steering Committee comprised of representatives from each party to the MOU and will be targeted towards improvements including capital investments for washroom facilities operational requirements such as snow removal and garbage collection, and trail improvement, development and maintenance initiatives.
- 3.11 At the end of the one-year pilot, the parties will review the results and determine the next steps for this initiative.

4. Conclusion

4.1 The establishment of the Trail Sustainability Fund, financed through parking revenues generated at trail head locations will provide a sustainable source of financing for trail maintenance and improvement.

5. Additional information related to the paid parking initiative and the pilot project can be found on the [Township of Uxbridge website](#).

6. For additional information contact: Christine Dunkley, Manager, Financial Services and Corporate Real Estate, at 905-668-7711, extension 3475.

Respectfully submitted,

Original signed by:

John Presta, P.Eng., MPA
Commissioner of Works

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 3540.



The Regional Municipality of Durham Information Report

From: Commissioner of Works
Report: #2022-INFO-66
Date: August 12, 2022

Subject:

Federal Single-use Plastics Prohibition Regulations

Recommendation:

Receive for information

Report:

1. Purpose

1.1 This report provides an overview of the recently published Federal Single-use Plastics Prohibition Regulations.

2. Background

2.1 In 2018, the Government of Canada signed the [Ocean Plastics Charter](#), pledging to move toward a more sustainable approach to managing plastics.

2.2 Since 2018, the Canadian Council of Ministers of the Environment has developed a [Canada-Wide Strategy for Zero Plastic Waste](#) (Strategy) focused on the elimination of plastic waste and redefining plastic as a valuable commodity. Action Plans created under the Strategy promote Extended Producer Responsibility, circular economy and innovative approaches to the plastic life cycle.

2.3 In October 2020, the [Science Assessment of Plastic Pollution](#) was published and recommended actions to reduce the prevalence of plastics in the environment. The Science Assessment of Plastic Pollution informed the Government of Canada's

consultation on and development of regulations to prohibit certain single-use plastic items.

3. Previous Reports and Decisions

- 3.1 Report # 2020-INFO-79 titled 'Update on Single Use Plastics Policies in the Regional Municipality of Durham' (Region) which detailed federal, provincial, Regional and local area municipality actions on single-use plastics (SUPs).
- 3.2 Report #2020-INFO-113 titled 'Update on the Federal Government's Single-Use Plastics Plan to Achieve Zero Plastic by 2030' provided an update on federal actions and policy implications regarding the reduction or elimination of SUPs.

4. Single-use Plastics Prohibition Regulations

- 4.1 On June 22, 2022, Canada published the [Single-use Plastics Prohibition Regulations](#) (Regulation) under the *Canadian Environmental Protection Act, 1999*. The Regulation prohibits the manufacture, sale and use of many non-essential SUPs.
- 4.2 The Regulation will eventually ban the manufacture, sale, import and export of six problematic SUPs:
 - a. Checkout bags
 - b. Cutlery
 - c. Foodservice ware made from or containing problematic plastics (including expanded or extruded polystyrene, polyvinyl chloride, oxodegradable plastic or black plastic made with carbon black)
 - d. Ring carriers
 - e. Stir sticks
 - f. Straws
- 4.3 The ban on manufacture and import for sale in Canada takes effect on December 20, 2022, for most items. The ban on ring carriers takes effect on June 20, 2023.
- 4.4 The prohibition for sale in Canada takes effect one year after the prohibition on manufacture and import. The export ban for all items takes effect on December 20, 2025.
- 4.5 The Regulation includes exceptions for single-use flexible straws necessary for accessibility. Single-use flexible plastic straws can remain available in stores and

health care facilities for people who require them for accessibility purposes and therefore the manufacture, sale and import of single-use flexible straws is not prohibited. Also, straws attached to beverage containers (i.e. juice boxes) are not prohibited until June 20, 2024.

5. Durham Region Actions and Impacts

- 5.1 The Region has encouraged a SUPs ban at the provincial or federal level for several years. Attachment #1 provides the letter submitted at Regional Council direction to Premier Ford in 2019 requesting action on SUPs.
- 5.2 More recently, at the January 2022 Regional Council meeting, staff were directed to write to the Minister of the Environment, Conservation and Parks requesting a ban on single-use plastic bags (Attachment #2).
- 5.3 The Long-term Waste Management Plan (Waste Plan) includes an action to reduce the use of SUPs. This action will be supported by the new Regulation as many common single-use plastic items will be phased out of use over the next 18 months. Additional opportunities to reduce plastics in the environment will continue to be investigated.
- 5.4 The Region implemented plastic reduction strategies in its cafeteria services prior to the Covid-19 pandemic.
- 5.5 The Regulation applies to manufacturers and importers of single-use plastic items for sale. Some Regional departments may be impacted as suppliers begin changing to alternative materials. Flexible plastic straws necessary for accessibility will continue to be available.

Actions in Other Municipalities

- 5.6 Other municipalities such as the City of Guelph and the City of Toronto have taken action to eliminate or discourage SUPs. Similar actions by the Region have not been considered due to the structure of the Region as an upper-tier municipality without jurisdiction over business licencing.
- 5.7 Some lower-tier municipalities have taken action to lead by example and reduce or eliminate plastics in municipal facilities.

6. Relationship to Strategic Plan

- 6.1 This report aligns with/addresses the following strategic goals and priorities in the Durham Region Strategic Plan:

- a. Environmental Sustainability:
- Goal 1.2 – Increase waste diversion and resource recovery
 - Goal 1.3 – Protect, preserve and restore the natural environment, including green spaces, waterways, parks, trails and farmlands
 - Goal 1.4 – Demonstrate leadership in sustainability and addressing climate change

7. Conclusion

- 7.1 The Single-use Plastics Prohibition Regulations phase out the use of six problematic single-use plastics including checkout bags, cutlery, straws and foodservice ware. Regulations on minimum recycled content in plastic items are currently under development.
- 7.2 The Regional Municipality of Durham has previously commented in support of eliminating single-use plastics and has a Long-Term Waste Management Plan action focused on reducing the use of single-use items. Implementation of the federal Single-use Plastics Prohibition Regulations will support the Region's efforts to reduce waste and plastics in the environment.
- 7.3 For additional information, contact: Gioseph Anello, Director, Waste Management Services, at 905-668-7711, extension 3445.

8. Attachments

Attachment #1: Letter dated March 27, 2019, addressed to Premier Doug Ford.

Attachment #2: Letter dated August 9, 2022, addressed to the Hon. David Piccini, Minister of the Environment, Conservation and Parks.

Respectfully submitted,

Original signed by:

John Presta, P.Eng., MPA
Commissioner of Works



The Regional Municipality
of Durham

Office of the Regional Chair

605 ROSSLAND ROAD EAST
PO BOX 623
WHITBY, ON L1N 6A3
CANADA

905-668-7711
1-800-372-1102
Fax: 905-668-1567
john.henry@durham.ca

durham.ca

John Henry
Regional Chair and CEO

March 27, 2019

Premier Doug Ford
Legislative Building, Room 281
Queen's Park
Toronto, ON
M7A 1A1

Dear Premier Ford:

Re: Single-Use Plastics in Ontario

The Council of the Regional Municipality of Durham recently has engaged in much discussion on the growing use of single-use plastics in Ontario. These plastics are considered litter and impact the global environment. Council has been following the actions taken in other jurisdictions such as Vancouver and Nova Scotia to ban or limit the use of many single-use items. While these actions are laudable, Durham Region Council fears they are not of adequate scale to truly address the single-use plastic problem.

Currently in Ontario, municipalities are responsible for operating residential blue box systems, organic Green Bin programs and managing residual waste disposal. Plastic packaging as well as compostable packaging are a growing component of these waste streams. Many of the plastic materials placed in the market do not have any viable end use and often displace recyclable paper, metal and glass packaging. Municipalities in Ontario need the Province to act to stop the growth of these difficult to manage, single-use plastics.

The Resource Recovery and Circular Economy Act, 2016 (RRCEA) provides the government with the authority to apply actions to address the growing plastic problem. The RRCEA contains provisions to require producers to reduce the generation of plastic waste, promote better types of plastics, encourage the use of more sustainable alternatives to single-use plastics and to ban the use of unnecessary plastic packaging.

Provincial leadership is needed in the following areas to address the growing plastic problem in Ontario:

1. Encourage the development of plastics recycling markets. Where plastic markets do not exist either due to technology or economic barriers, Ontario should encourage a ban on these plastics or, at the very least, energy recovery solutions.
2. Conduct a full review of single-use items with bans enacted on those single-use items deemed most detrimental to the environment due to lack of end use markets.
3. Finally, producers and operators must be mandated to proactively seek out recyclable alternatives to single-use plastics.

Many of these actions are already under consideration in the recently released *Reducing Litter and Waste in Our Communities: Discussion Paper* and should be implemented as soon as possible. The Region of Durham respectfully requests confirmation of the timing for implementation of full extended producer responsibility, especially for plastic packaging.

The Region of Durham encourages the Premier and Minister of the Environment, Conservation and Parks to use the authority under the RRCEA to proactively address the growing single-use plastic problem in Ontario and to work with the federal government to establish a national plastics reduction program for Canada.

Any of the above initiatives will go a long way to restore the recycling and recovery industry in the Province along with expected growth of many local jobs throughout Ontario.

Yours truly,

Original signed by

John Henry

John Henry
Regional Chair and CEO

- c: The Honourable Rod Phillips, Minister of the Environment, Conservation and Parks
Ms. Elaine Baxter-Trahair, Chief Administrative Officer
Ms. Susan Siopis, Commissioner of Works
Mr. Ralph Walton, Director of Legislative Services



**The Regional
Municipality of
Durham**

Works Department

605 Rossland Rd. E.
Level 5
PO Box 623
Whitby, ON L1N 6A3
Canada

905-668-7711
1-800-372-1102
Fax: 905-668-2051

durham.ca

Sent via email (minister.mecp@ontario.ca)

August 9, 2022

Hon. David Piccini
Minister of the Environment, Conservation and Parks
College Park
777 Bay Street, Floor 5
Toronto, Ontario M7A 2J3

Dear Minister Piccini:

RE: Request to Ban Single-use Plastic Shopping Bags

The Regional Municipality of Durham (Durham Region) provides waste diversion and disposal services for over 240,000 households and 700,000 residents annually. Durham Region is highly supportive of the federal ban on single-use plastics (SUPs) and of the provincial Blue Box Regulation to transfer responsibility for paper and packaging to the producers of the material.

Durham Region has taken action, where possible, to limit the use of SUPs. Provision of SUPs has been significantly reduced in Durham Region buildings in areas such as cafeteria services.

Further to the attached letter dated March 27, 2019, Durham Region is writing to encourage the Ministry of Environment, Conservation and Parks to enact a ban on single-use plastic shopping bags immediately.

While the recently finalized federal regulation to ban SUPs includes plastic shopping bags, the regulation does not prohibit the sale of single-use plastic bags until December 20, 2023. Many retail outlets in Ontario already charge a nominal fee for plastic carry-out bags and some have voluntarily phased out plastic shopping bags entirely. Customers are accustomed to bringing their own bags or paying a fee for plastic shopping bags. The Retail Council of Canada has previously indicated their members prefer a uniform approach, province-wide rather than individual municipal action on plastic shopping bags. A province-wide shopping bag ban would eliminate the patchwork bans currently in place across Ontario municipalities. Enacting a single-use plastic shopping bag

Hon. David Piccini
Request to Ban Single-use Plastic Shopping Bags
August 9, 2022
Page 2 of 2

ban across the province is the next logical step to address this type of plastic waste and does not need to wait for the federal ban to take effect.

Sincerely,

Original signed by:

John Presta, P.Eng., MPA
Commissioner, Works

- c. Office of the Premier of Ontario
 - Association of Municipalities of Ontario
 - N. Cooper, Clerk, Town of Ajax
 - F. Lamanna, Clerk, Township of Brock
 - J. Gallagher, Clerk, Municipality of Clarington
 - M. Medeiros, Clerk, City of Oshawa
 - S. Cassel, Clerk, City of Pickering
 - B. Jamieson, Clerk, Township of Scugog
 - D. Leroux, Clerk, Township of Uxbridge
 - C. Harris, Clerk, Town of Whitby
 - J. Henry, Regional Chair and Chief Executive Officer, Durham Region
 - E. Baxter-Trahair, Chief Administrative Officer, Durham Region
 - A. Harras, Regional Clerk / Director, Legislative Services, Durham Region
 - G. Anello, P.Eng., M.Eng., PMP, Director, Waste Management Services, Durham Region

Enclosed: Letter to Premier Ford dated March 27, 2019

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 3111



The Regional Municipality of Durham Information Report

From: Commissioner & Medical Officer of Health
Report: #2022-INFO-67
Date: August 12, 2022

Subject:

Lives Lost to Opioid Toxicity among Ontarians Who Worked in the Construction Industry

Recommendation:

Receive for information

Report:

1. Purpose

1.1 To provide an update on the report titled: [Lives Lost to Opioid Toxicity among Ontarians Who Worked in the Construction Industry](#) (the report), released on July 27, 2022.

2. Background

- 2.1 The report was prepared by the Ontario Drug Policy Research Network (ODPRN), the Office of the Chief Coroner for Ontario/Ontario Forensic Pathology Service (OCC/OFPS) and Public Health Ontario (PHO).
- 2.2 The report describes a pattern among people working in the construction industry being disproportionately impacted by the overdose crisis in Ontario, using data from 2018 to 2020.
- 2.3 ODPRN, OCC/OFPS, and PHO prepared the report in the context of Ontario's rapidly growing opioid overdose crisis with 2,460 opioid toxicity deaths reported in 2020, almost a 60 per cent increase from 2019.

3. Highlights from the Report

3.1 Nearly one in 13 opioid-related deaths in Ontario between 2018 and 2020 occurred among construction workers. This represents 366 lives lost.

- 3.2 The report found patterns in the demographic characteristics of the construction workers who died of opioid toxicity:
 - a. Over half (58 per cent) were employed at the time of their death.
 - b. Over half (60 per cent) were aged 25 to 55 years.
 - c. Most (98 per cent) were male.
- 3.3 Data surrounding drug involvement in opioid toxicity deaths showed:
 - a. Non-pharmaceutical opioids (mainly fentanyl) directly contributed to over 90 per cent of deaths.
 - b. Fentanyl (90 per cent), cocaine (45 per cent), and alcohol (18 per cent) directly contributed to a larger proportion of opioid toxicity deaths.
- 3.4 The report found patterns in circumstances surrounding opioid toxicity deaths:
 - a. Most deaths (79 per cent) occurred in private residences.
 - b. Very few deaths (2 per cent or less) were at a construction site or a hotel/motel designated as a shelter or used for work purposes.
 - c. Some deaths (18 per cent) had an individual present who could help intervene.
- 3.5 Data on recent interactions with the healthcare system among those that died of opioid toxicity found:
 - a. Most (78 per cent) had an injury or pain diagnosis in the five years prior to death.
 - b. Twenty-four per cent had a healthcare encounter in the week before their death.
- 3.6 The report found patterns in clinical characteristics among the construction workers who died of opioid toxicity.
 - a. Most (82 per cent) had a healthcare encounter for a mental health diagnosis in the five years prior to death.
 - b. Over half (60 per cent) had an indication of opioid use disorder.
 - c. Only 17 per cent of those with an opioid use disorder diagnosis were dispensed any form of treatment in the month prior to their death.
- 3.7 In addition to known health and social factors that have been associated with substance use and related harm, injury and illness, job insecurity, and non-standard working arrangements may further contribute to substance and alcohol use among construction workers.
 - a. For example, the negative impact of injuries on job security within the construction industry can lead to under-reporting of injuries and pressure to return quickly to work, which can in turn lead to unresolved pain, worsening injuries, and a reliance on non-prescription opioids to manage pain.

4. Relationship to Strategic Plan

- 4.1 This report aligns with the following strategic goal and priority in the Durham Region Strategic Plan: Community Vitality, 2.3 influence the social determinants of health to improve outcomes for vulnerable populations.

5. Conclusion

- 5.1 Findings in this report reinforce the need to structurally address barriers to appropriate pain management and injury prevention in the construction industry, while promoting access to comprehensive healthcare including:
- a. Rehabilitation and treatment following workplace injury.
 - b. Harm reduction services (e.g., naloxone distribution, supervised consumption services, safer drug supplies).
 - c. Education around the risk of polysubstance use.
- 5.2 Locally, the [Durham Region Opioid Information System](#) provides detailed information on:
- a. Calls to Region of Durham Paramedic Services (RDPS) associated with a suspected opioid overdose.
 - b. A map of RDPS opioid overdose calls.
 - c. Annual numbers of opioid-related deaths.
 - d. Monthly and annual opioid overdose emergency department visits.
- 5.3 In 2021, there were approximately 998 suspected calls, which is approximately a 38 per cent increase from 725 calls in 2020, and an even larger increase from 591 in 2019 (pre-pandemic).
- 5.4 The escalating overdose epidemic demonstrates the need for rapid action and investment in programs to support people who use substances.
- 5.5 One of Durham Region Health Department's priorities is to address the Durham Region Opioid Response Plan in collaboration with key stakeholders. Status updates on the plan are available on [durham.ca](#).

Respectfully submitted,

Original signed by

R.J. Kyle, BSc, MD, MHSc, CCFP, FRCPC, FACPM
Commissioner & Medical Officer of Health

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



EARLY RELEASE OF REPORT

**The Regional Municipality of Durham
Report**

To: Planning and Economic Development Committee
From: Commissioner of Planning and Economic Development
Report: #2022-P-**
Date: September 6, 2022

Subject:

Decision Meeting Report

Application to Amend the Durham Regional Official Plan, submitted by Malone Given Parsons on behalf of Oland Holdings (Uxbridge) Inc., in association with TACC Developments to permit soil remediation and processing uses in the Township of Uxbridge, File: OPA 2022-001.

Recommendation:

That the Planning and Economic Development Committee recommends to Regional Council:

- A) That Amendment #189 to the Durham Regional Official Plan, to permit soil remediation and processing uses, as contained in Attachment #2 to Commissioner's Report #2022-P-** be forwarded to Regional Council for adoption upon receipt of correspondence from the Township of Uxbridge that it is in support of the proposal; and
 - B) That "Notice of Adoption" be sent to the applicant, the applicant's agent, the Township of Uxbridge, the Ministry of Municipal Affairs and Housing, and all other persons or public bodies who requested notification of this decision.
-

Report:**1. Purpose**

- 1.1 On March 3, 2022, Malone Given Parsons on behalf of Oland Holdings (Uxbridge) Inc., in association with TACC Developments submitted an application to amend the Regional Official Plan (ROP) to permit soil remediation and processing uses, including soil screening, sampling, crushing and treatment within an existing industrial building. The purpose of this report is to recommend that Regional Council adopt the required Regional Official Plan Amendment to permit the uses to proceed upon receipt of correspondence from the Township of Uxbridge advising that it is in support of the proposal.

2. Background

- 2.1 At the outset, it may be noted that the subject lands are located within the Oak Ridges Moraine. As well, provincial agricultural mapping designates the site as being within a Prime Agricultural Area. However, the site has been legally used for industrial purposes since 1992, prior to the introduction of the Oak Ridges Moraine Conservation Plan (ORMCP). As can be seen on Attachment #1 (Location Map), the subject lands are almost entirely occupied by existing industrial type uses. The site has been in a significantly developed state for over 30 years. It may also be noted that the proposed soil remediation operation will be conducted entirely indoors, inside an existing 2,694 sq. m (29,000 sq. ft.) building at the southern end of the property. The proposed soil remediation facility does not include any new development or buildings. The ORMCP contains a provision to recognize existing uses and to permit new uses that are similar in nature. Appropriate safeguards, including an Environmental Compliance Approval from the Ministry of Environment, Conservation and Parks, will be required before the facility can commence operations. Additional planning analysis is provided later in this report.
- 2.2 In 2021, the proponent applied for an amendment to the Uxbridge Zoning By-law (ZBA 2021-08) to permit the proposed uses. The Township of Uxbridge conducted a public meeting for this amendment on September 20, 2021. If passed by Uxbridge Council, the related zoning by-law amendment in concert with this Regional Official Plan Amendment, will permit the remediation of soil imported from various construction sites in the Greater Toronto Area.

3. The Nature of the Proposed Operation

- 3.1 The proposed facility will have capacity to receive approximately 100 truckloads of soil per day. Once the load of soil has been dumped into the receiving area of the main building, the soil will be processed and misted through a water-additive system. After the soil is misted it will be moved to a designated area within the building and stockpiled for two to three days to allow the treatment to activate prior to further sampling and testing.
- 3.2 The water-additive process will use treatment materials which typically will be biological in nature, with nutrients such as nitrogen and phosphorus. Surface-active substances such as detergents may be added to the system to ensure contact with the contaminants of concern. These treatment materials are common and non-toxic, and are used to treat the soil in order to meet the appropriate Site Condition Standards required by the Environmental Protection Act. The water-additive system will also prevent dust accumulation and airborne cross-contamination. Because the process is conducted entirely indoors on a concrete surface, there is very little chance of adverse impacts to the environment.
- 3.3 Following this stage of the process, the material will be sampled and chemically tested to ensure it has reached a standard acceptable to the Ministry of the Environment, Conservation and Parks (MECP) and will be shipped to a new receiving site. Material will not be moved off-site until it meets MECP standards. Material that cannot be remediated will be disposed of at a landfill site.
- 3.4 In the construction industry, it is not uncommon that pockets of contaminated soil will be encountered when redeveloping sites in urban areas. Where contaminated soil can be treated and re-used, remediation is preferred to the excess soil going into landfill. The treatment of contaminated soil in the manner proposed represents industry best practice. Soil remediation uses such as the one being proposed are necessary within the broader context of the GTHA's land development and construction industry. While the proposed uses raise certain issues, staff are of the view that the issues of concern can and will be dealt with appropriately.

4. Site Location/Description

- 4.1 The subject site is located on the north side of Prouse Road, east of York Durham Line (Regional Road 30), approximately 1 kilometre north of Regional Highway 47 in the Township of Uxbridge (see Attachment #1). The parcel is known as 102 Prouse Road, Part of Lots 16 and 17, Concession 1, Township of Uxbridge.

- 4.2 The subject site is approximately 13.8 hectares (34.1 acres) in size and has approximately 135 metres of frontage on York Durham Line and 290 metres of frontage on Prouse Road.
- 4.3 The subject site is irregular in shape and contains several industrial buildings, including the building which will contain the proposed soil remediation and processing uses. The northern portion of the site is currently used for concrete crushing.
- 4.4 There is a small pond and treed areas on the southwestern and southern portions of the site respectively.
- 4.5 The surrounding uses located adjacent to the subject site include:
- a. North – LaFarge Aggregate Pit;
 - b. East – Aggregate Pit uses;
 - c. South – Stouffville Glass, the Uxville Rural Employment Area, the Uxville Municipal Well serving the Uxville Rural Employment Area, Regional Highway 47; and
 - d. West – LaFarge Aggregate Pit.

5. Previous Reports and Decisions

- 5.1 On May 3, 2022, the Planning and Economic Development Committee received the Public Meeting Report #2022-P-10 which includes the details of the subject soil remediation and processing uses.

6. Reports Submitted in Support of Application

- 6.1 An Addendum to a Planning Opinion Report dated February 28, 2022, was prepared by Malone Given Parsons in support of the application. The report concludes that the proposed soil remediation and processing uses will have minimal impacts on the surrounding area and will provide an appropriate method of re-using soil. The original Planning Opinion Report prepared in support of the related zoning by-law amendment application stated that the facility also conforms to all applicable provincial plans and policies.
- 6.2 A Scoped Hydrogeological Assessment dated February 24, 2022, was prepared by the applicant's hydrogeological consulting firm in support of the application. The assessment concludes that with the proposed mitigation measures outlined in the report, the risk of the proposed uses adversely affecting groundwater quality are

considered to be low to negligible. The assessment was peer reviewed in accordance with the Region's Council-adopted procedures. The Region's Hydrogeological Peer Review was prepared by WSP and concludes that the proposed uses will pose minimal risk to downgradient municipal water supplies.

- 6.3 An Environmental Noise Report dated July 30, 2021, was prepared by Jade Acoustics Inc. in support of the application. The report concluded that the applicable sound level limits are predicted to be met at the nearest sensitive receptor locations and as such, mitigation measures are not required.
- 6.4 A Functional Servicing Report (FSR) dated August 2021, was prepared by Gunnell Engineering Ltd. in support of the application. The report noted that upgrades are required to the existing sewage system which serves staff and operators that work on-site. Improvements include repairing/upgrading the absorption trench field, installing an effluent filter to the septic tank, replacing the pump tank effluent pump, floats and high-level alarm and new access risers on the tanks. Design drawings and a septic permit application will be required.

7. Provincial Plans and Policies

- 7.1 The 2020 PPS indicates that limited non-agricultural uses may be permitted in Prime Agricultural Areas subject to certain criteria.
- 7.2 A Place to Grow indicates that where agricultural and non-agricultural uses interface outside of settlement areas, land use compatibility will be achieved by avoiding or where avoidance is not possible, minimizing or mitigating adverse impacts on the Agricultural System.
- 7.3 The Agricultural Land Base for the Greater Golden Horseshoe designates the subject site as being within a Prime Agricultural Area, as part of the Agricultural System; however, the site is located within the limits of the Oak Ridges Moraine and is zoned and designated for large-scale industrial uses. Accordingly, the existing use provisions of the Oak Ridges Moraine Conservation Plan (ORMCP) prevail in this case.
- 7.4 The subject site is designated "Countryside Areas" in the ORMCP. The subject site is also located within the "Protected Countryside" designation of the Greenbelt Plan. The policies of the ORMCP prevail when a site is subject to both plans.
- 7.5 One of the objectives of the policies within the Countryside Areas designation of the ORMCP is maintaining the quantity and quality of groundwater and surface water.

7.6 The proposed soil remediation and processing uses are subject to the provisions of the Ontario On-Site and Excess Soil Management Regulation (Ontario Regulation 406/19) which designates all excess soil as waste unless various criteria are satisfied.

8. Durham Regional Official Plan (ROP)

8.1 The subject site is designated “Oak Ridges Moraine – Countryside Areas” in the ROP, with portions of the site containing Key Natural Heritage and Key Hydrologic Features (KNHHF).

8.2 Since the excess soil to be handled by the proposed operation is classified as waste by Ontario Regulation 406/19, the proposed use meets the definition of a landfill site in the ROP. ROP policy 2.3.36 states that the establishment of new landfill sites shall require an amendment to the ROP.

8.3 Schedule ‘B’ - Map “B2” of the ROP identifies the northern and eastern portions of the subject site as being located within a Wellhead Protection Area (WHPA) associated with the Uxville Municipal Well which serves the Uxville Rural Employment Area. Schedule E – Table ‘E5’ of the ROP considers the proposed soil remediation and processing uses as a high-risk land use to groundwater.

9. Planning Analysis

9.1 Oland Holdings (Uxbridge) Inc. is a private corporation which seeks to expand the current concrete crushing and batching uses conducted on the northern and central portions of the site respectively to include soil remediation and processing uses within an existing industrial building in the southern portion of the site.

9.2 The applicant’s Planning Opinion Report noted that the proposed soil remediation and processing uses will be conducted entirely within the existing main building, including the storage of any soil stockpiles.

9.3 The proposed soil remediation and processing uses meet the PPS criteria for non-agricultural uses in Prime Agricultural Areas. The subject site is not located in a speciality crop area, the proposed use complies with the Minimum Distance Separation formulae, no additional land is required to accommodate the proposed use and the evaluation of alternative locations outside prime agricultural areas is not required since the proposed use will utilize an existing industrial building and the subject site has been historically used for industrial purposes.

- 9.4 Most of the land uses in proximity to the site are aggregate pits and other industrial uses. Subsequent approval processes will ensure that land use compatibility will be achieved between the proposed soil remediation and processing uses and any agricultural uses in the area.
- 9.5 The hydrogeological work conducted in support of the application concluded that with the use of mitigation measures and groundwater monitoring, the proposed soil remediation and processing uses will not adversely affect groundwater quality.
- 9.6 The proposed soil remediation and processing uses are classified as a Class 1 Soil Management Site under Ontario Regulation 406/19, which states that any excess soil being delivered to the subject site that has been identified as being contaminated would be designated as waste. As such, the proposed use also requires an Environmental Compliance Approval (ECA) administered by the MECP. The ECA is an additional measure that will ensure the proposed facility will operate in accordance with provincial guidelines while ensuring groundwater resources are not adversely affected.
- 9.7 The proposed uses are not located within the ten-year time of travel of the WHPA. The ECA and the zoning by-law amendment approval processes will ensure that the proposed uses will not have an adverse effect on the WHPA. The Region's hydrogeological peer review also recommended that a surveillance monitoring program funded by the proponent be implemented for stormwater, groundwater and surface water to mitigate the potential risk to the municipal well. The above noted program is also recommended to include a baseline to be established before the site is used for soil remediation purposes, where both water levels and water quality samples will be collected that reflect the contaminants of concern to be treated. These baseline and surveillance monitoring programs will be required as a condition of approval. The Township's land use planner has advised that these requirements would be incorporated into the Township's amending zoning by-law and a future site plan agreement.
- 9.8 The Region reviewed the above noted noise report and concurs with its conclusions and recommendation that noise mitigation measures are not required for the proposed facility.

10. Public Meeting and Submissions

- 10.1 In accordance with the Planning Act, a notice of public meeting regarding the application was published in the appropriate newspapers, mailed to those who own land within 120 metres (400 feet) of the subject site and a sign was posted on the

property. A public meeting was held on May 3, 2022. Commissioner's Report [#2022-P-10](#) provides information on the application.

- 10.2 The Region received one written submission from an interested party related to the proposed use. The submission requested more information about the application.

11. Consultation

- 11.1 The Ministry of Municipal Affairs and Housing, the Lake Simcoe Region Conservation Authority, the Toronto and Region Conservation Authority, the Regional Health Department, and the Regional Works Department have no concerns with the approval of the amendment to the Regional Official Plan.
- 11.2 The land use planner for the Township of Uxbridge has advised that its Council will be in a position to provide a recommendation at its September 12, 2022 meeting. Due to timing constraints, this report is being provided to enable consideration at this Committee meeting, and at the September 28 meeting of Regional Council.
- 11.3 The Regional Health Department indicated that a replacement or alteration to the existing sewage system must be completed prior to the commencement of the operation of the proposed use on the subject site.
- 11.4 The Regional Works Department has indicated that the MECP will be responsible for addressing any operational issues of the proposal.
- 11.5 The Lake Simcoe Region Conservation Authority has indicated that it has no objection to the proposed use and did not require the submission of an Environmental Impact Study to identify the location and extent of the KNHFF and any vegetation protection zone given that the proposed uses will take place inside of the existing main building.

12. Notice of Meeting

- 12.1 Written notification of the meeting time and location of the Planning and Economic Development Committee meeting was sent to all who requested notification, in accordance with Regional Council procedure.
- 12.2 The recommendation of the Planning and Economic Development Committee is scheduled to be considered by Regional Council on September 28, 2022. If Council adopts the proposed Amendment, notice will be given by the Regional Clerk and Council's decision will be final unless appealed to the Ontario Land Tribunal.

13. Relationship to Strategic Plan

13.1 In the processing of ROP Amendment applications, the objective is to ensure responsive, effective and fiscally sustainable service delivery in accordance with Goal 5 of the Durham Region Strategic Plan (DRSP), "Service Excellence".

14. Conclusion

14.1 The proposed amendment is consistent with the PPS and conforms with the policies of the ORMCP, in particular the existing use provisions. The studies submitted in support of the amendment and the peer review process have demonstrated that any potential impacts to the site and the surrounding area from the proposed soil remediation and processing uses can be mitigated through the conditions of approval stated below. Accordingly, it is recommended that Amendment #189 to the ROP, as shown in Attachment #2, be adopted by Regional Council once the Township of Uxbridge Council has advised that it is in support of the proposal.

14.2 The proposed amendment establishes the principle of development for a soil remediation facility within an existing building, and specifies that commencement of the operation is contingent on the following conditions being met to the satisfaction of the Region of Durham and the Township of Uxbridge, including:

- a. a baseline and surveillance monitoring program for stormwater, ground water and surface water;
- b. the locations of all storage and processing facilities for the proposed use be checked in the field to verify that they are outside of the ten-year time of travel of the WHPA;
- c. an upgrade of the existing sewage system be completed prior to the commencement of the proposed uses; and
- d. ECA(s) for the soil processing activities approved by the MECP be implemented.

15. Attachments

Attachment #1: Location Sketch

Attachment #2: Amendment #189 to the Regional Official Plan

Respectfully submitted,

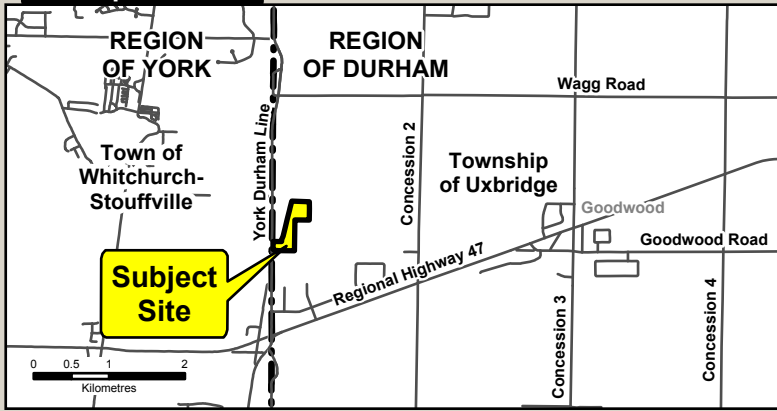
Original signed by

Brian Bridgeman, MCIP, RPP
Commissioner of Planning and
Economic Development

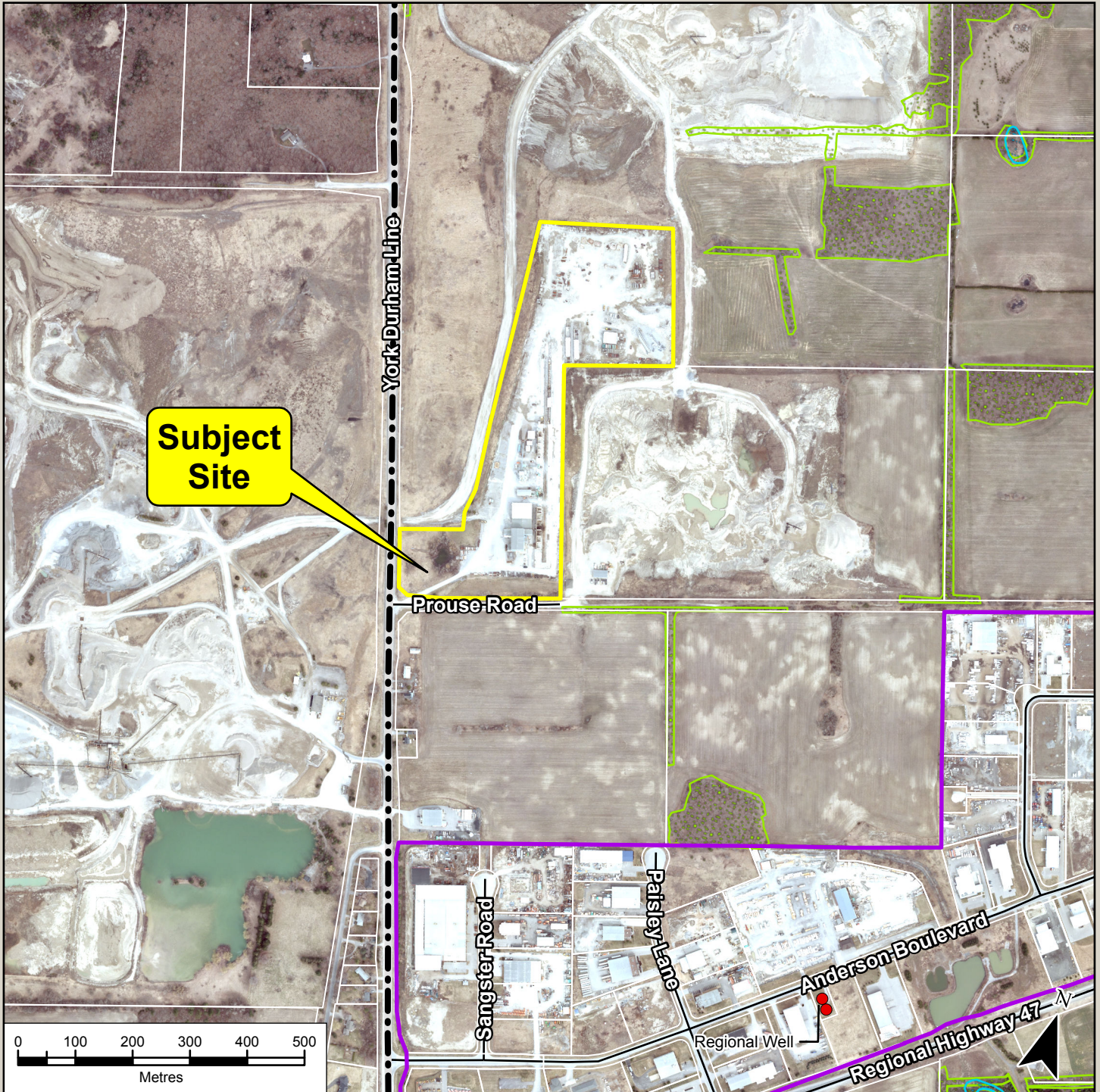
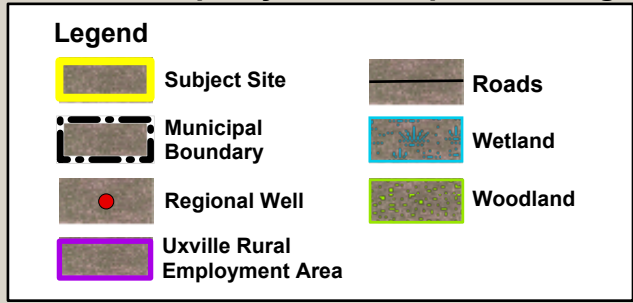
Recommended for Presentation to Committee

Elaine C. Baxter-Trahair
Chief Administrative Officer

Municipal Context



Attachment #1
Commissioner's Report: 2022-P-**
File: ROPA 2022-001
Municipality: Township of Uxbridge



Data Sources:
 PARCEL DATA: Ownership © Teranet Inc. and its suppliers. Assessment © 2022 MPAC and its suppliers.
 ORTHOPHOTO: © 2021 First Base Solutions. All rights reserved. May not be reproduced without permission. This is not a plan of survey.

This map has been produced from a variety of sources.
 The Region of Durham does not make any representations concerning the accuracy, likely results, or reliability of the use of the materials.
 The Region hereby disclaims all representations and warranties.

Amendment #189 to the Regional Official Plan

Purpose and Effect: The purpose and effect of this Amendment is to permit soil remediation and processing uses, including soil screening, sampling, crushing and treatment within an existing industrial building on lands designated “Oak Ridges Moraine – Countryside Areas,” in the Township of Uxbridge.

Location: The subject site is located at 102 Prouse Road, in the Township of Uxbridge. The property is legally described as Part of Lots 16 and 17, Concession 1 in the Township of Uxbridge.

Basis: The subject site is within the Provincial Agricultural System; however, the site is currently designated for industrial purposes and the amendment does not propose any new physical development. This amendment conforms to the Durham Regional Official Plan, the Oak Ridges Moraine Conservation Plan, and the Growth Plan for the Greater Golden Horseshoe and is consistent with the Provincial Policy Statement.

Amendment: The Durham Regional Official Plan is hereby amended by adding the following policy exception to Section 9A.3.20:

“Notwithstanding any other provision of this Plan, a new landfill site for soil remediation and processing uses, including soil screening, sampling, crushing and treatment is permitted within existing buildings on the lands located on the north side of Prouse Road and the east side of York Durham Line, north of Regional Highway 47, identified as Assessment 18-29-010-002-02000 in Part of Lots 16 and 17 Concession 1, in the Township of Uxbridge. The uses shall be subject to the fulfillment of the following conditions to the satisfaction of the approval authorities:

- a) The establishment of a site-specific baseline and surveillance monitoring program funded by the proponent to the satisfaction of the Region of Durham, the Township of Uxbridge and the Lake Simcoe Region Conservation Authority. The baseline program shall be established before the site is used for soil treatment purposes. Both water levels and water quality samples will be collected that reflect the contaminants of*

concern to be treated. The surveillance monitoring and reporting program shall include surface water from the two on-site drainage ponds, groundwater, and 2-year stormwater event runoff, water quality sampling and water level measurement analysis. The surveillance monitoring and reporting program shall be undertaken by a Qualified Person and begin before the soil remediation use begins, and continue for the duration of the soil remediation operations on the site;

- b) Before the soil remediation use begins, the locations of all of the storage and processing facilities for the proposed use will be checked in the field to verify that they are outside the ten-year time of travel of the Wellhead Protection Area as identified in Schedule 'B' – Map 'B2' of the Durham Regional Official Plan;*
- c) An upgrade of the existing sewage system be completed prior to the commencement of the proposed uses; and*
- d) An Environmental Compliance Approval for the proposed soil remediation and processing activities shall be obtained from the Ministry of the Environment, Conservation and Parks prior to commencement of the facility and the ECA's conditions and requirements shall be implemented.*

Implementation: The provisions set forth in the Durham Regional Official Plan regarding the implementation of the Plan shall apply with regards to the Amendment.

Interpretation: The provisions set forth in the Durham Regional Official Plan regarding the interpretation of the Plan shall apply with regards to this Amendment.



 Corporate Services Department Legislative Services Division	
Date & Time Received:	August 09, 2022 8:25 am
Original To:	CIP
Copies To:	
Take Appropriate Action	<input type="checkbox"/> File <input type="checkbox"/>
Notes/Comments:	

The Corporation of
The Township of Brock
1 Cameron St. E., P.O. Box 10
Cannington, ON L0E 1E0
705-432-2355

August 5, 2022

The Honourable Steve Clark
Minister of Municipal Affairs and Housing
17th Floor, 777 Bay Street
Toronto, Ontario
M7A 2J3

Sent via email: minister.mah@ontario.ca

Re: Temporary Replacements at Regional Council

Please be advised that the Council of the Township of Brock, at their meeting held on July 25, 2022, adopted the following resolution in support of a communication received from the Town of Ajax, a copy of which is enclosed:

C-2022-204

BE IT RESOLVED THAT Communication Number 365/22 submitted by the Town of Ajax with respect to temporary replacements at Regional Council be received; and

WHEREAS Section 268 of the Municipal Act provides for the appointment of an alternative member of a local municipal council to act in place of a member of an upper-tier council in their absence from a meeting thereof; and

WHEREAS Section 268(2)(a) precludes a lower-tier municipality from appointing more than one alternate member during the term of Council, meaning that the appointed member must serve in that capacity for the entire term of Council to the exclusion of other lower-tier members; and

WHEREAS serving as an alternate at the upper-tier Council from time to time provides a useful development opportunity for members of the lower-tier Council, and promotes better understanding of upper-tier policy matters among lower-tier council members; and

WHEREAS municipalities such as Ajax may wish to appoint alternates to the upper-tier Council on a rotating basis, in order to provide for the above noted benefits,

NOW THEREORE BE IT RESOLVED THAT:

1. The Province be urged to amend Section 268 of the Municipal Act by deleting subsection 2(a) which restricts the appointment of more than one alternate member during the term of council; and,
2. A copy of this motion be circulated to the Minister of Municipal Affairs and Housing, the Region of Durham, and all lower-tier municipalities in Durham Region.

Should you have any questions please do not hesitate to contact the undersigned.

Yours truly,

THE TOWNSHIP OF BROCK

A handwritten signature in black ink, appearing to read 'Fernando Lamanna', with a long horizontal flourish extending to the right.

Fernando Lamanna
Municipal Clerk/Deputy CAO

FL:dh

Encl.

- cc. Jason McWilliam, Deputy Clerk, Town of Ajax
- Alexander Harras, Regional Clerk, Region of Durham
- June Gallagher, Clerk, Municipality of Clarington
- Mary Medeiros, City Clerk, City of Oshawa
- Susan Cassel, Clerk, City of Pickering
- Becky Jamieson, Clerk, Township of Scugog
- Debbie Leroux, Clerk, Township of Uxbridge
- Chris Harris, Clerk, Town of Whitby



TOWN OF AJAX
65 Harwood Avenue South
Ajax ON L1S 3S9 www.ajax.ca

Hon. Steve Clark
Minister of Municipal Affairs and Housing
17th Floor, 777 Bay Street
Toronto ON M7A 2J3
minister.mah@ontario.ca

Sent by E-Mail

June 23, 2022

Re: Temporary Replacements at Regional Council

The following resolution was passed by Ajax Town Council at its meeting held on June 20, 2022:

WHEREAS Section 268 of the *Municipal Act* provides for the appointment of an alternative member of a local municipal council to act in place of a member of an upper-tier council in their absence from a meeting thereof; and,

AND WHEREAS s. 268(2)(a) precludes a lower-tier municipality from appointing more than one alternate member during the term of Council, meaning that the appointed member must serve in that capacity for the entire term of Council to the exclusion of other lower-tier members;

AND WHEREAS serving as an alternate at the upper-tier Council from time to time provides a useful development opportunity for members of the lower-tier Council, and promotes better understanding of upper-tier policy matters among lower-tier council members;

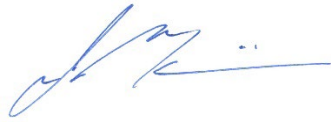
AND WHEREAS municipalities such as Ajax may wish to appoint alternates to the upper-tier Council on a rotating basis, in order to provide for the above noted benefits.

NOW THEREFORE BE IT RESOLVED THAT:

1. The Province be urged to amend Section 268 of the *Municipal Act* by deleting subsection 2(a) which restricts the appointment of more than one alternate member during the term of council; and,
2. A copy of this motion be circulated to The Minister of Municipal Affairs and Housing, the Region of Durham, and all lower-tier municipalities in Durham Region.

If you require further information please contact me at 905-619-2529 ext. 3342 or Jason.McWilliam@ajax.ca.

Sincerely,

A handwritten signature in blue ink, appearing to read 'Jason McWilliam', with a long horizontal flourish extending to the right.

Jason McWilliam
Manager of Legislative Services/Deputy Clerk

Copy: Mayor Collier
Councillor A. Khan
Region of Durham
All Durham Region municipalities



The Corporation of the Town of Aylmer
46 Talbot Street West, Aylmer, Ontario N5H 1J7
Office: 519-773-3164 Fax: 519-765-1446
www.aylmer.ca

August 4, 2022

Honourable Sylvia Jones
Minister of Health and Deputy Premier
Sylvia.Jones@pc.ola.org

Re: Warming and Cooling Centre Policy

Dear Honourable Sylvia Jones,

At their meeting of July 13, 2022, Aylmer Town Council adopted the following resolution regarding a request for increased federal and provincial funding for Health Units to develop uniform and comprehensive local responses to extreme heat and cold events:

That Report CAO 49-22 entitled Warming and Cooling Centre Policy, be received for information; and

That Council approve adoption of the Warming and Cooling Centre Policy; and

That Council request increased federal and provincial funding for Health Units to develop uniform and comprehensive local responses to extreme heat and cold events; and,


That a copy of this resolution be sent to the Minister of Environment and Climate Change, Minister of Health Canada, Minister of Natural Resources and Forestry Ontario, Ontario Minister of Health, Ontario municipalities and the Southwestern Public Health Unit.

Thank you,

Owen Jaggard
Deputy Clerk / Manager of Information Services | Town of Aylmer
46 Talbot Street West, Aylmer, ON N5H 1J7
519-773-3164 Ext. 4913 | Fax 519-765-1446
ojaggard@town.aylmer.on.ca | www.aylmer.ca

Cc:

Honourable Steven Guilbeault, Minister of Environment and Climate Change
Honourable Jean-Yves Duclos, Minister of Health

 Corporate Services Department Legislative Services Division	
Date & Time Received:	August 05, 2022 11:11 am
Original To:	CIP
Copies To:	
Take Appropriate Action	<input type="checkbox"/> File <input type="checkbox"/>
Notes/Comments:	

Honourable Graydon Smith, Minister of Natural Resources and Forestry Ontario,
Ontario Municipalities

Delivered by email to: Sylvia.Jones@pc.ola.org; Steven.Guilbeault@parl.gc.ca;
hcmminister.ministresc@hc-sc.gc.ca, Graydon.Smith@pc.ola.org



August 9, 2022

Honourable Michael Kerzner
Solicitor General of Ontario
830 Sheppard Ave. W.,
Toronto ON M3H 2T1
Michael.Kerzner@pc.ola.org

 Corporate Services Department Legislative Services Division	
Date & Time Received:	August 09, 2022 9:15 am
Original To:	CIP
Copies To:	
Take Appropriate Action	<input type="checkbox"/> File <input type="checkbox"/>
Notes/Comments:	

Dear Solicitor General Kerzner:

Re: Mandatory Firefighter Certification

The Ontario Government has been making great improvements to the legislation which governs the manner in which municipalities conduct their business. One such piece of legislation is the *Fire Protection and Prevention Act, 1997* and particularly, the requirements for firefighter certification.

While the Town of South Bruce Peninsula supports, in principle, the updates to requirements for volunteer and full-time fire service professionals, we must provide our comments in order for the Province to understand the great burden that the regulations will place on municipalities. Council discussed this issue at their regular Council meeting held on August 2, 2022 and adopted resolution R-296-2022 directing that you are contacted for assistance.

Smaller municipalities such as ours, are not fortunate enough to have full-time firefighters. Our emergency personnel are all volunteers with the exception of our Fire Chief who is a full-time employee and our Deputy Fire Chief who is a part-time employee. It is difficult for our volunteers to dedicate the time to obtaining full certification in the manner legislated, as the fire service is not their primary employment. We have found that the average retention period for volunteers is three to five years meaning that once fully trained, most of our volunteers would leave the service or may even leave the service before they are fully trained and certified.

As you can imagine, this places a huge financial burden on our taxpayers as the certification is an additional cost which is funded wholly from the tax base. No grant funding or other financial assistance has been offered from the Province.

We are under the understanding that the Association of Municipalities of Ontario, many municipal governments and the Fire Chiefs across Ontario have raised concerns regarding the legislated requirements for certification. We are respectfully requesting that meaningful consultation and collaboration with the commenting parties takes place

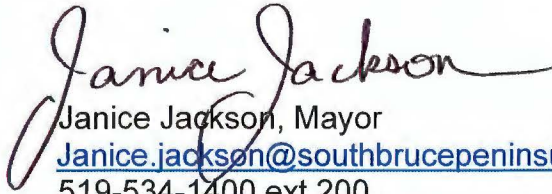


TOWN OF
SOUTH BRUCE PENINSULA

quickly so that municipalities can better manage their finances and workforce where emergency service provision is concerned.

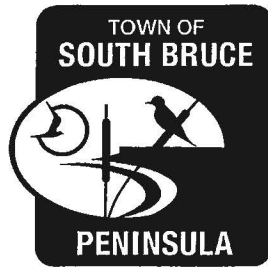
We look forward to hearing from you and to discussing our position on this important matter with you further.

Yours very truly,


Janice Jackson, Mayor
Janice.jackson@southbrucepeninsula.com
519-534-1400 ext 200

Enclosure (1)

cc: Premier Doug Ford, MPP Rick Byers, AMO, OSUM, All Ontario Municipalities,
Ministry of the Solicitor General (Ministry Office)



Excerpt from Council Meeting Minutes – August 2, 2022

41. Notice of Motion – Mayor Jackson - Mandatory Firefighter Certification

Manager of Emergency Services/Fire Chief Wilson explained that the regulation was passed and only slightly amended. The financial burden is quite large to municipalities. The average retention of a fire fighter is 3-5 years. In order to become fully trained, it would take 3 years.

R-296-2022

It was **Moved** by J. Jackson, **Seconded** by J. Kirkland and **Carried**

Whereas municipal governments provide essential services to the residents and businesses in their communities;

And whereas the introduction of new Provincial policies and programs has an impact on municipalities;

And whereas municipal governments are generally supportive of efforts to modernize and enhance the volunteer and full-time fire services that serve Ontario communities;

And whereas the Association of Municipalities of Ontario (AMO) believes in principle that the fire certification is a step in the right direction, however it has not endorsed the draft regulations regarding firefighter certification presented by the Province;

And whereas municipalities and AMO are concerned that the thirty-day consultation period was insufficient to fully understand the effects such regulations will have on municipal governments and their fire services;

And whereas Fire Chiefs have advised that the Ontario firefighter certification process will create additional training and new cost pressures on fire services;

And whereas the Ontario government has not provided any indication that they will offer some form of financial support to deliver this service;

And whereas AMO, on behalf of municipal governments, in a letter to Solicitor General Jones dated February 25, 2022, made numerous comments and requests to address the shortcomings in the draft regulations;