

**The Regional Municipality of Durham**

**MINUTES**

**FINANCE & ADMINISTRATION, PLANNING, AND WORKS  
COMMITTEES**

**TUESDAY, SEPTEMBER 30, 2008**

A Tri meeting of the Finance & Administration, Planning, and Works Committees was held on Tuesday, September 30, 2008, in the Lower Level Boardroom (LL-C), Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 10:40 a.m.

Present: Councillor Pearce, Chair, Finance & Administration Committee  
Councillor McLean, Vice-Chair, Finance & Administration Committee, left the meeting at 11:40 a.m.  
Councillor Abernethy  
Councillor Henry attended the meeting at 12:18 p.m.  
Councillor Kolodzie  
Councillor Mitchell  
Councillor Parish attended for part of the meeting

Councillor Gray, Chair, Planning Committee  
Councillor McMillen, Vice-Chair, Planning Committee  
Councillor Drumm attended for part of the meeting  
Councillor Grant  
Councillor Novak  
Councillor Ryan left the meeting at 12:23 p.m.  
Councillor Shepherd

Councillor Trim, Chair, Works Committee  
Councillor Emm  
Councillor Herrema  
Councillor Pidwerbecki

Regional Chair Anderson

Also

Present: Councillor Cullen  
Councillor Jordan  
Councillor Littley  
Councillor O'Connor  
Councillor Perkins left the meeting at 11:25 a.m.

Absent: Councillor Crawford  
Councillor Johnson, Vice-Chair, Works Committee  
Councillor Nicholson

Staff

Present: G.H. Cubitt, Chief Administrative Officer  
R.J. Clapp, Commissioner of Finance  
C. Curtis, Commissioner of Works  
A.L. Georgieff, Commissioner of Planning  
J. Brooks, Principal Planner, Planning Department  
N. Chornobay, Director, Strategic Planning  
C. Goodchild, Project Planner, Planning Department  
G. Johns, Commissioner of Human Resources  
C. Leitch, Project Planner, Planning Department  
P. Meagher, Deputy General Manager, Operations, Durham Region Transit,  
attended for part of the meeting  
S. Munns-Audet, Director of Corporate Communications  
P. Olive, Commissioner of Economic Development and Tourism  
J. Presta, Director of Environmental Services, Works Department, attended  
for part of the meeting  
R. Saunders, Manager, Policy Planning & Special Studies, Planning  
Department  
M. Simpson, Director of Financial Planning, Finance Department  
N. Symington, Acting Deputy Clerk  
L. Fleury, Committee Secretary  
T. Fraser, Committee Secretary  
C. Bandel, Committee Secretary

Councillor Pearce, Chair of the Finance & Administration Committee,  
assumed the Chair.

1. DECLARATIONS OF INTEREST

There were no declarations of interest.

2. DELEGATIONS

a) MS. ELEANOR MCMAHON, FOUNDER, SHARE THE ROAD CYCLING  
COALITION  
RE: REGIONAL CYCLING PLAN

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Ms. McMahon, Founder, Share the Road Cycling Coalition (which is a Provincial cycling advocacy body recently formed in the Province of Ontario) appeared before the Joint Committee to encourage the Region of Durham to continue to make investments in active transportation, and to discuss what can be done to make the Province more cycling friendly. Ms. McMahon provided a copy of her presentation to the Clerk's Department following the meeting. Ms. McMahon stated that infrastructure is obviously a priority in the Region of Durham and cycling is a growing part of that infrastructure. She stated the death of her husband in a tragic preventable cycling accident has

spurned the need for raising awareness on how roads can be made safer for cyclists. This can be done by commencing public debate on "serial traffic offenders" and working to get legislation in place in order to save lives and give the police officers the legislative tools they need to do so. Ms. McMahon stated she has been meeting with key Provincial Ministries, law enforcement leaders, cycling advocates and municipal leaders to build a coalition of support in order to make our roads safer. She provided an overview of the dangers of high risk drivers. She stated six provinces in Canada have legislation dealing with high risk drivers and there is a case for similar legislation in Ontario. She stated a Road Safety Bill will be considered in the Fall of 2008 and asked for the support of this Bill. Ms. McMahon stated she undertook an environmental scan to look at best practices and determine what mechanisms exist for cycling advocacy in Ontario. She stated there are excellent examples of both government-funded initiatives and partnerships in the United States, Netherlands and France, with ensuing benefits to the environment, health and safety. She also stated she is setting out to build on the Share the Road Cycling Coalition and she intends to have representatives in all 107 Ontario ridings. She further stated the Coalition will be funded through grassroots participation. Ms. McMahon stated she is working with the Ministry of Transportation Ontario (MTO) on their cycling plan which hasn't been updated since 1992. The MTO needs to make critical changes to accommodate active transportation initiatives. She is also working with the Association of Municipalities of Ontario (AMO) and is looking to form a task force on active transportation comprised of municipal Mayors. She advised this is being actively considered at AMO and asked for the support of the Committee on this initiative. She further advised this task force will share best practices amongst municipalities to build capacity in communities, and develop innovative solutions and advise the Provincial government on what they should be doing on active transportation. She stated she is also hoping to bring the Coalition on Bicycle Friendly Communities Program, which exists in the United States, to Canada. This program has become a platform for awareness, change, benchmarking and civic pride. She also provided an overview of the advances other Provinces in Canada have made towards cycling. She stated there are many opportunities to make investments in cycling in Ontario but municipal support and input is necessary to encourage and promote cycling.

Ms. McMahon responded to questions from the Committee.

b) **MR. KEITH JONES, OSHAWA RESIDENT**  
**RE: REGIONAL CYCLING PLAN**

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Mr. Keith Jones, Oshawa resident, appeared before the Joint Committee to express his concerns regarding the proposed Regional Cycling Plan. He stated the new plan as contained within Report No. 2008-J-35 of the Commissioners of Planning, Works and Finance no longer adequately addresses the goals set out in the original plan. He stated the plan is now

oversimplified and does not provide for a strong direction and framework for a Regional cycling plan. He stated the cycling plan does not make a significant contribution to the desired goal of 15% diversion of single occupant auto travel as set out in the Transportation Master Plan because a viable alternative does not exist. He stated the new plan does not include phases of implementation or significant alternative links and connections and places too much emphasis on multi-use boulevard paths in urban cross-sections. He further stated the funding formula contained within the plan shifts significant costs onto the municipalities. In closing, Mr. Jones recommended that when a cycling plan is adopted that an advisory committee be struck which includes members of the public as there is a wealth of knowledge and expertise on this issue in the public domain which should be utilized.

Mr. Jones responded to questions from the Committee.

3. COMMISSIONER'S REPORT

a) REGIONAL CYCLING PLAN, FILE: D21-32-00

STANDING COMMITTEE CORRESPONDENCE #SC-2007-86 FROM MR. TERRY PRICE, RESIDENT, DATED JULY 16, 2007

STANDING COMMITTEE CORRESPONDENCE #SC-2007-109 FROM MS. MARTHA PETTIT, DEPUTY CLERK, TOWN OF WHITBY, DATED OCTOBER 10, 2007

STANDING COMMITTEE CORRESPONDENCE #SC-2007-110 FROM MS. MARTHA PETTIT, DEPUTY CLERK, TOWN OF WHITBY, DATED OCTOBER 22, 2007

STANDING COMMITTEE CORRESPONDENCE #SC-2007-111 FROM MS. ANGELA GIBSON, SENIOR TRANSPORTATION PLANNER, TOWN OF AJAX, DATED OCTOBER 17, 2007

STANDING COMMITTEE CORRESPONDENCE #SC-2007-112 FROM MS. KIM COATES, CLERK, TOWNSHIP OF SCUGOG, DATED OCTOBER 24, 2007

STANDING COMMITTEE CORRESPONDENCE #SC-2007-118 FROM MS. CHRISTINE CHASE, ADMINISTRATIVE ASSISTANT, CITY OF OSHAWA, DATED NOVEMBER 13, 2007

STANDING COMMITTEE CORRESPONDENCE #SC-2007-126 FROM MS. C. ANNE GREENTREE, DEPUTY CLERK, MUNICIPALITY OF CLARINGTON, DATED NOVEMBER 27, 2007

STANDING COMMITTEE CORRESPONDENCE #SC-2008-71 FROM MS.  
DEBI WILCOX, CITY CLERK, CITY OF PICKERING, DATED MAY 27, 2008  
(2008-J-35)

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Report #2008-J-35 from R.J. Clapp, Commissioner of Finance; C. Curtis, Commissioner of Works; and A.L. Georgieff, Commissioner of Planning, was received. Revised page 12 to Report #2008-J-35 was distributed as a handout at the meeting. Detailed discussion ensued regarding the proposed Regional Cycling Plan and concerns were raised regarding the lack of inter-municipal connections and the funding formula being proposed for the plan. It was stated that the Regional Cycling Plan being proposed is too oversimplified and is missing connectivity with the local Area Municipal paths and trails. It was pointed out that there should be dedicated paved lanes in urban areas for bicycles on the roadways. Questions were also raised regarding the portion of the plan from Pickering to Clarington, identified on the attached map in purple as an area "to be studied further" and why there were no Regional Cycling Spines identified for Clarington. Regional Chair Anderson questioned that when the Environmental Assessment (EA) is done for the Bus Rapid Transit Route (BRT) along Hwy. 2, which extends into Bowmanville, if part of it would include lanes for bicycles. A.L. Georgieff advised that as part of the Hwy. 2 BRT Environmental Assessment (EA) study, cycling will be considered. Discussion also ensued regarding the inclusion of Simcoe Street in the cycling plan as it would provide a link from the UOIT and Durham College to downtown Oshawa, then from downtown to Gibb Street across to the proposed Go Station.

With respect to the Regional Cycling Spines which connect to key attractions and Regional Centres, it was pointed out there is an opportunity for a Regional Cycling Spine in Clarington on Highway 57 from Taunton Road which would connect to a number of attractions such as Archibald Orchards and Estate Winery other agriculture attractions.

Further discussion ensued and it was stated there needs to be agreement between the Region and the area municipalities on a balanced plan so every municipality gets their reasonable share and pays for 50% of their respective share. It was stated the funding formula is not sufficient and every new road, or reconstruction of an existing road, should include a cycling path which should be paid for by the Province as part of infrastructure funding. It was pointed out the report is a starting point and a subsequent report can be brought back to the Joint Committee which addresses the issue of connectivity and the inclusion of various roads. It was requested that staff circulate the Regional Cycling Plan to the Durham Trail Coordinating Committee to identify potential linkages.

MOVED by Councillor Pidwerbecki,  
"THAT we recommend to Council:

- a) THAT the Regional Cycling Plan and related policies with the following features be endorsed by Regional Council:
- i) The network be comprised of Regional Cycling Spines connecting key attractions, including Regional Centres designated in the Regional Official Plan, and key inter-modal facilities such as GO Stations as follows:
- Taunton Road from the York/Toronto Boundary to Simcoe Street (Pickering, Ajax, Whitby, Oshawa);
  - Bayly/Victoria/Bloor Streets from Frenchman's Bay to the Oshawa GO Station (Pickering, Ajax, Whitby, Oshawa);
  - Brock Road from Pickering Parkway to Old Brock Road (south) and from Old Brock Road (north) to Highway 47 (Pickering, Uxbridge);
  - Highway 47 from Brock Road to Elgin Park Drive (Uxbridge);
  - Reach Street from Main Street to Simcoe Street (Uxbridge, Scugog);
  - Simcoe Street from Taunton Road to Reach Street (Oshawa, Scugog);
  - Thornton Road from Taunton Road to Gibb Street (Oshawa); and
  - Gibb Street from Thornton to the future Oshawa GO station (Oshawa);
- ii) For Regional Roads with an urban cross section that form part of a Regional Cycling Spine, the Region would provide at its expense, a platform for the construction of a multi-use boulevard path. The cost of providing a platform would include land acquisition, utility relocation, grading and customized bridge structures. The cost of granular, asphalt, signage, markings, the provision of other amenities, and path maintenance (i.e. short term regular maintenance, ownership and long term replacement) would be borne by the area municipality in which the multi-use boulevard path is located;
- iii) For Regional Roads with a rural cross section that form part of a Regional Cycling Spine, the Region would provide an on road (shoulder) platform (land acquisition, utility relocation, grading and customized bridge structures) for a paved shoulder bikeway. The cost of granular, asphalt, signage, markings, and the provision of other amenities be cost shared 50/50 between the Region and respective Area Municipality in which the

shoulder resides. The maintenance of the paved shoulder would be the responsibility of the Region and any costs associated with maintenance will be borne by the Region;

- iv) Alternatives to multi-use boulevard paths in Regional road rights-of-way (i.e. cycling lanes, signage) may be considered where such paths are deemed inappropriate or unfeasible by the Region. The cost, financial responsibility and ownership for such facilities would be determined on an individual case-by-case basis and approved by Regional Council;
- b) THAT the Regional Cycling Plan be forwarded to known interested stakeholders and the area municipalities for information; and
- c) THAT the requirements of the proposed Regional Cycling Plan be incorporated in the forthcoming 2009 Regional Road Program and appropriate Departmental Budgets."

CARRIED AS AMENDED  
(See Following Motions)

MOVED by Councillor Ryan,

"THAT the foregoing motion of Councillor Pidwerbecki be amended in part a) i) by:

deleting from the second bullet the words 'Frenchman's Bay' and substituting therefor the words 'Whites Road'; and

by adding the following new bullets to part a) i):

- Whites Road from Bayly Street to Taunton Road;
- Brock Road from Pickering Parkway South to Montgomery Road;".

CARRIED

MOVED by Councillor Parish,

"THAT the foregoing motion of Councillor Pidwerbecki be amended in part a) i) by adding a new bullet as follows:

- Lakeridge Road from Bayly/Victoria Streets to Reach Street;".

CARRIED

MOVED by Councillor Parish,

"THAT the foregoing motion of Councillor Pidwerbecki be amended by adding a new part d) as follows:

- 'd) THAT additional cycling infrastructure over and above the basic grid be provided through a Durham Region Cycling Partnership based on the York Region model with maximum annual Regional funding of \$500,000.'."

REFERRED TO THE 2009 REGIONAL  
BUSINESS PLANNING AND BUDGET  
PROCESS

(See Following Motion)

MOVED by Regional Chair Anderson,

"THAT the foregoing motion of Councillor Parish be referred to the 2009 Regional Business Planning and Budget process."

CARRIED

MOVED by Councillor Parish,

"THAT the foregoing motion of Councillor Pidwerbecki be amended by adding a new part d) as follows:

- 'd) THAT staff be requested to investigate the formation of a Cycling Advisory Committee and provide comment as to whether it should be the responsibility of the existing Durham Trail Coordinating Committee or a separate committee.'."

CARRIED

MOVED by Councillor Abernethy,

"THAT the foregoing motion of Councillor Pidwerbecki be amended by adding a new part e) as follows:

- 'e) THAT the area along Hwy. 2 identified as 'To Be Studied Further' on Attachment 1 to Report #2008-J-35 be amended to read 'Future Highway 2 Bus Rapid Transit Study' and that the study include the analysis of cycling lanes from the Toronto/Durham Boundary to the Village of Newcastle, where appropriate'."

CARRIED

MOVED by Councillor Gray,

"THAT the foregoing motion of Councillor Pidwerbecki be amended in part a) i) by deleting from the sixth bullet the words 'Taunton Road' and substituting therefor the words 'Gibb Street'; and further

THAT part a) i) be amended by adding to the eighth bullet after the word 'Thornton', 'to Simcoe Street in order to connect', so that it now reads as follows:

- 'Gibb Street from Thornton Road to Simcoe Street in order to connect to the future Oshawa Go Station (Oshawa)'."

CARRIED

The main motion of Councillor Pidwerbecki was then put to a vote and CARRIED AS AMENDED.

This matter will be presented to Regional Council on Wednesday, October 8, 2008 as Item #2 of the 8<sup>th</sup> Report of the Joint Committees.

b) GROWTH PLAN IMPLEMENTATION STUDY – INFRASTRUCTURE & FISCAL ANALYSIS OF THE PREFERRED GROWTH SCENARIO, FILE: D12-05 (2008-J-36)

Report #2008-J-36 from R.J. Clapp, Commissioner of Finance; C. Curtis, Commissioner of Works; and A.L. Georgieff, Commissioner of Planning, was received.

MOVED by Councillor Kolodzie,  
"THAT we recommend to Council:

- a) THAT the total cost of the Growth Plan Implementation Study be increased by \$220,000 (from \$400,000 to \$620,000) to complete the Infrastructure and Fiscal Implications of the Preferred Growth Scenario as follows:
  - i) To expand the scope of the Growth Plan Implementation Study conducted by Urban Strategies Inc (USI) for work regarding the Infrastructure and Fiscal Impact Analysis of the Preferred Growth Scenario, to develop approaches and methodologies to allocate population, household, residential dwelling unit, and employment forecasts by Urban Growth Centres, Regional Centres, Regional Corridors, Employment Areas, other intensification areas, the remainder of all built-up areas, existing Greenfield areas and proposed expansion areas to the requisite servicing zone level (up to \$70,000);
  - ii) To retain TSH Associates to provide engineering services related to transportation infrastructure analysis related to the Growth Plan (up to \$20,000);
  - iii) To retain CH2M Hill Canada Ltd. to provide engineering services related to major water and wastewater infrastructure analysis related to the Growth Plan (up to \$60,000);
  - iv) To retain Watson and Associates Economists Ltd. to assist staff with the Fiscal Impact Analysis (up to \$70,000);

- b) THAT Financing for the additional amount of \$220,000 for the expenditures outlined in the recommendations above be provided from the remaining uncommitted funds in the 2008 Non-Departmental budget (Program 34: Growth Plan Implementation) estimated at \$20,000 and the remaining \$200,000 in funding be provided at the discretion of the Commissioner of Finance."

CARRIED

This matter will be presented to Regional Council on Wednesday, October 8, 2008 as Item #3 of the 8<sup>th</sup> Report of the Joint Committees.

4. OTHER BUSINESS

MOVED by Regional Chair Anderson,

"THAT the Rules of Procedure be suspended in order to discuss a confidential matter with respect to Labour Relations/Employee Negotiations."

CARRIED ON A 2/3<sup>RD</sup> VOTE

MOVED by Councillor Henry,

"THAT the meeting be closed to the public for the purpose of discussing a matter dealing with Labour Relations/Employee Negotiations with respect to Canadian Union of Public Employees, Local 1785."

CARRIED

(Refer to the Closed Meeting Minutes of September 30, 2008).

MOVED by Councillor Henry,

"THAT the Committee rise from the closed meeting."

CARRIED

5. ADJOURNMENT

MOVED by Councillor Henry,

"THAT the meeting be adjourned."

CARRIED

The meeting adjourned at 1:25 p.m.

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C. Bandel, Committee Secretary

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M. Pearce, Chair  
Finance & Administration Committee

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J. Gray, Chair  
Planning Committee

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C. Trim, Chair  
Works Committee