

The Regional Municipality of Durham COUNCIL INFORMATION PACKAGE July 2, 2021

Information Reports

2021-INFO-71

Commissioner of Planning and Economic Development – re: Envision Durham – Growth Management Study – Release of Region-Wide Growth Analysis Technical Report

Early Release Reports

There are no Early Release Reports

Staff Correspondence

1. Memorandum from Lori Riviere-Doersam, Principal Planner – re: New Application for a Regional Official Plan Amendment – OPA 2021-006

Durham Municipalities Correspondence

- 1. Town of Ajax re: Resolution passed at their Council meeting held on June 21, 2021, regarding Addressing Online Hate
- 2. Town of Ajax re: Resolution passed at their Council meeting held on June 21, 2021, regarding Support for Autistic Adults
- 3. Town of Ajax re: Resolution passed at their Council meeting held on June 21, 2021, regarding a Call for National Action Summit on Islamophobia
- 4. Town of Ajax re: Resolution passed at their Council meeting held on June 21, 2021, regarding Vehicle Noisemaker Muffler Systems
- 5. Town of Whitby re: Notice of Online Community Open House: No. 3. Highway 7/12 Alternative Route(s) EA
- 6. Township of Brock re: Resolution passed at their Committee of the Whole meeting held on June 14, 2021, endorsing Municipality of Clarington's resolution regarding Anti-Racism and Symbols of Hate

Other Municipalities Correspondence/Resolutions

- 1. Tay Valley Township re: Correspondence to the Honourable Doug Ford regarding Provincial Hospital Funding of Major Capital Equipment
- 2. Tay Valley Township re: Resolution passed at their Council meeting held on June 22, 2021, in support of the 988 3-digit Suicide and Crisis Prevention Hotline
- 3. Township of Adjala-Tosorontio re: Resolution passed at their Council meeting held on June 9, 2021, in support of the 988 3-digit Suicide and Crisis Prevention Hotline
- 4. Township of The Archipelago re: Resolution passed at their Council meeting held on June 18, 2021, in support of the 988 3-digit Suicide and Crisis Prevention Hotline
- 5. City of Port Colborne re: Resolution passed at their Council meeting held on June 14, 2021, in support of the Town of Fort Erie resolution in Opposition to Eliminating Capital Gains Tax Exemptions on Primary Residences
- 6. Municipality of Calvin re: Resolution passed at their Council meeting held on June 22, 2021, in support of the Town of Fort Erie resolution in Opposition to Eliminating Capital Gains Tax Exemptions on Primary Residences
- 7. City of Barrie re: Resolution passed at their Council meeting held on May 31, 2021, regarding the proposed Bradford By-Pass and Conducting a Comprehensive Impact Assessment on Lake Simcoe
- 8. Township of Wainfleet re: Resolution passed at their Council meeting held on June 22, 2021, regarding Taking Action on Invasive Phragmites
- 9. Municipality of St. Charles re: Resolution passed at their Council meeting held on April 12, 2021, regarding Municipal Land Transfer Tax and a Charge Going to the Municipality
- 10. Regional Municipality of York re: Resolution passed at their Council meeting held on June 24, 2021, advocating for immediate regulatory and legislative amendments to Provincial Offences Courts

Miscellaneous Correspondence

1. Enbridge Gas Inc. – re: 2020 Utility Earnings and 2019 Utility Earnings and Disposition of Deferral & Variance Account Balances Application and Evidence

Advisory / Other Committee Minutes

- 1. Durham Agricultural Advisory Committee (DAAC) minutes June 8, 2021
- 2. Durham Nuclear Health Committee (DNHC) minutes June 18, 2021

Members of Council – Please advise the Regional Clerk at clerks@durham.ca, if you wish to pull an item from this CIP and include on the next regular agenda of the appropriate Standing Committee. Items will be added to the agenda if the Regional Clerk is advised by Wednesday noon the week prior to the meeting, otherwise the item will be included on the agenda for the next regularly scheduled meeting of the applicable Committee.

Notice regarding collection, use and disclosure of personal information:

Written information (either paper or electronic) that you send to Durham Regional Council or Committees, including home address, phone numbers and email addresses, will become part of the public record. If you have any questions about the collection of information, please contact the Regional Clerk/Director of Legislative Services.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



The Regional Municipality of Durham Information Report

From: Commissioner of Planning and Economic Development

Report: #2021-INFO-71 Date: July 2, 2021

Subject:

Envision Durham – Growth Management Study – Release of Region-Wide Growth Analysis Technical Report, File D12-01

Recommendation:

Receive for information

Report:

1. Purpose

- 1.1 The Region is undertaking a Growth Management Study (GMS) as part of Envision Durham, the Municipal Comprehensive Review (MCR) of the Regional Official Plan (ROP). The first phase of the GMS is the preparation of a Land Needs Assessment (LNA) to quantify the amount of Settlement Area Boundary Expansion that will be required to accommodate future population and employment growth to the year 2051.
- 1.2 The purpose of this report is to release for agency and public comment, the Region-Wide Growth Analysis Technical Report, which is the first of four technical reports prepared in support of the LNA. The complete LNA with all supporting technical reports and staff recommendations will be brought forward to Committee in the fall of 2021.
- 1.3 The Region-Wide Growth Analysis Technical Report will be posted on the Envision Durham project webpage at durham.ca/EnvisionDurham for public review and is provided as Attachment #1 to this report. Those wishing to provide any input may

do so by submitting comments electronically to EnvisionDurham@durham.ca or by mail. Any comments on the release of the Region-Wide Growth Analysis Technical Report are requested by August 3, 2021.

2. Background

- 2.1 Envision Durham is currently in Stage 3 ("Direct"). This stage of the project is intended to identify key proposed policy directions for moving forward with the preparation of a new Regional Official Plan.
- 2.2 As a key component of Envision Durham, a Growth Management Study (GMS) is being completed over two phases. To aid in the completion of the GMS, the Region retained the consultant services of Urban Strategies Inc. and Watson & Associates Economists Ltd.
- 2.3 The first phase of the GMS focuses on the completion of a Land Needs Assessment (LNA). The LNA is a detailed review of the Region's land base to determine how much of the Growth Plan population and employment forecasts for Durham Region can be accommodated within existing urban areas, in the built-up area, and the designated greenfield area. Any growth that cannot be accommodated within existing urban areas would trigger a requirement for additional urban land by means of a Settlement Area Boundary Expansion. Determining the quantum of additional urban area land is a key outcome of the LNA. The second phase of the GMS will focus on determining the most appropriate locations for any required Settlement Area Boundary Expansion(s).
- 2.4 The LNA is a technical exercise which relies on the assessment of past and current trends as well as forward looking projections. The LNA is being presented through four separate but interrelated reports which are being released sequentially and, organized as follows:
 - 1. The **Region-Wide Growth Analysis** (subject of this report) presents region-wide population and employment forecasts, various trends in demographics, unit mix, housing prices, and built form. This report analyzes Durham's growth potential and informs key inputs and assumptions for the overall LNA.
 - 2. The **Housing Intensification Study** (to be released in July) will evaluate the supply and demand for housing within the Built-up Area. This will include a detailed assessment of likely opportunities and supply potential for intensification and associated population and employment accommodation.

- A key outcome of this report will be a recommended intensification target for the Region.
- 3. The Employment Strategy (to be released in August) will provide an assessment of trends in employment and will analyze the current state of the region's Employment Areas. Key outcomes included in this report will be recommendations on Employment Area conversion requests, a recommended density target for Employment Areas, and recommendations on the supply of designated Employment Areas to accommodate employment land related jobs to 2051.
- 4. The Community Area Urban Land Needs Technical Report (to be released in August) will evaluate the existing state, current trends, and long-term development potential of Designated Greenfield Areas (i.e. lands within the urban area boundary that are outside of the built-up area). A key outcome of this report will include a recommended a density target for Designated Greenfield Areas and recommendations on urban area land required to accommodate residential units and population related jobs to 2051.
- 2.5 A Land Needs Assessment Recommendations Report will compile the key outcomes, technical analysis and related recommendations in the above reports, which will be presented to Planning and Economic Development Committee in the fall of 2021.
- 2.6 The reports are being released by topic in order to allow the public the opportunity to review and comment. Staff will report to the Planning and Economic Development Committee with recommendations on the Land Needs Assessment outcomes in the fall of 2021.

3. Previous Reports and Decisions

- 3.1 Several Reports have been prepared related to Envision Durham and Growth Management related topics:
 - On May 2, 2018 Commissioner's Report #2018-COW-93 requested authorization to proceed with the municipal comprehensive review of the Durham Regional Official Plan;
 - Over the course of 2019, six theme-based Discussion Papers were released seeking public input on a range of topics. The Discussion

Papers can be found on the project webpage at durham.ca/EnvisionDurham

- On June 2, 2020 Commissioner's Report #2020-P-11 recommended evaluation criteria and a submission review process for the consideration of Employment Area conversion requests.
- On July 29, 2020 Commissioner's Report #2020-P-14 outlined Amendment #1 to A Place to Grow: Growth Plan for the Greater Golden Horseshoe, including recommended comments to the Province on the updated 2051 growth forecasts for the Region of Durham and the updated Land Needs Assessment Methodology.
- On December 1, 2020 Commissioner's Report #2020-P-27 provided proposed policy directions and boundary delineations for existing and future Major Transit Station Areas.
- On March 2, 2021 Commissioners Report #2021-P-7 provided proposed policy directions related to all key components of Envision Durham, including initial directions for the Urban System and growth related topics. Also included was a Growth Opportunities and Challenges Report prepared by the Region's consultants, which serves as a starting point for the LNA and related technical studies.

4. Region Wide Growth Analysis Technical Report

- 4.1 The Region-Wide Growth Analysis is the first in a series of reports being presented through the Land Needs Assessment process. The purpose of the report is to analyze the region's long-term population, housing, and employment growth forecast within the context of provincial and regional policy, historical trends, and predicted future influences.
- 4.2 This report includes a review of population and employment growth trends, changes in demographics and population age-structure, shifts in housing stock and affordability. Likely drivers and sources of future growth including those specific to Durham Region, as well as the potential near-term impacts of COVID-19 are also discussed.

4.3 Key outcomes of the Region-Wide Growth Analysis is an updated growth forecast from 2016 to 2051 in five-year increments, that achieves the overall Growth Plan forecast for Durham Region of 1,300,000 people and 460,000 jobs by 2051. Achieving the Growth Plan forecast will require a significant increase in housing constructing and job growth than currently being achieved in Durham (roughly double). Further details can be found in the report (Attachment #1).

5. Relationship to Strategic Plan

- 5.1 By planning for population and employment growth in a sustainable, progressive, and responsible manner, the Land Needs Assessment and supporting technical reports address the following strategic goals and priorities in the Durham Region Strategic Plan:
 - a) Under Goal Area 2, Community Vitality:
 - 2.1 Revitalize existing neighbourhoods and build complete communities that are walkable, well connected, and have a mix of attainable housing;
 - 2.5 Build a healthy, inclusive, age-friendly community where everyone feels a sense of belonging;
 - b) Under Goal Area 3, Economic Prosperity:
 - 3.1 Position Durham Region as the location of choice for business;
 - 3.2 Leverage Durham's prime geography, social infrastructure, and strong partnerships to foster economic growth;
 - 3.4 Capitalize on Durham's strengths in key economic sectors to attract high-quality jobs;
 - c) Under Goal Area 4, Social Investment:
 - 4.1 Revitalize community housing and improve housing choice, affordability and sustainability;

6. Next Steps and Conclusion

- 6.1 The Region-Wide Growth Analysis Technical Report is now available for public review. The report will be posted on the Envision Durham project web page at durham.ca/EnvisionDurham. Interested parties are encouraged to subscribe for further project updates and email notifications through this web page.
- 6.2 The release of this report will also be announced by way of:
 - Public service announcements;
 - Social media platforms, including Facebook, Twitter, and LinkedIn; and

- Email notifications and report circulation.
- 6.3 A copy of this report will be forwarded to all Envision Durham Interested Parties, Durham's area municipalities, Indigenous communities, conservation authorities, the Building Industry and Land Development (BILD) Durham Chapter, and the Ministry of Municipal Affairs and Housing. Circulation will also be provided to agencies and service providers that may have an interest in where and how long term growth in the region is being planned for (school boards, hospitals, utility providers, etc.).
- 6.4 Those wishing to provide input on the report may do so via email to EnvisionDurham@durham.ca or by mail. Any comments on the release of Region-Wide Growth Analysis Technical Report are requested by August 3, 2021.
- 6.5 The next technical report to be released for the Land Needs Assessment will be the Housing Intensification Study Technical Report.

7. Attachments

Attachment #1: Region-Wide Growth Analysis Technical Report

Respectfully submitted,

Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development



Region-Wide Growth Analysis Technical Report

Chapter 1 of the Region of Durham Growth Management Study: Land Needs Analysis

June 2021





Table of Contents

1.	INT	RODU	JCTION	8
	1.1.	Tech	nical Report Purpose and Context	9
	1.2.	Tech	nical Report Organization	11
2.	PLA	ANNIN	IG CONTEXT	12
	2.1.	Prov	incial Planning Context	12
	2.1	.1.	Provincial Policy Statement	12
	2.1	.2.	Provincial Growth Plan for the Greater Golden Horseshoe	13
	2.1 2.2.	_	Provincial Land Needs Assessment Methodologyonal Official Plan Context	
3.			REGION HISTORICAL POPULATION AND HOUSING TRENDS	
	3.1. 3.2.		ductionew of Historical Census Population and Housing Growth Trends	
	3.2	.1.	Durham Region Historical Population Trends by Area Municipality, 1991 to 20	
	3.2	.2.	Durham Region Trends in Total Population Age Structure	21
	3.2	.3.	Historical Housing Trends, 1991 to 2016	23
	3.2	.4.	Housing Occupancy Trends within Durham Region	25
	3.2	.5.	Historical Residential Housing Unit Activity by Structure Type and Location	30
	3.2	.6.	Housing Propensity by Structure Type, 2016	34
	3.2	.7.	Trends in Durham Region Housing Prices, 2010 to 2020	39
	3.2	.8.	Durham Region Household Income Trends, 2001 to 2016	40
	3.2	.9.	Durham Region Housing Vacancy Rates	42
	3.2	.1.	Durham Region – Active Residential Applications in the Development Approv	
	3.2	.2.	Durham Region Post-Secondary Student Population	44

	3.3.	Obse	ervations	44
4.	DUF		REGION POPULATION, HOUSING AND EMPLOYMENT GROWTH OUTLOOK TO 2051	
	4.1.	Wha	t Drives Population and Employment Growth?	46
	4.2.	Popu	ulation and Employment Growth Outlook for the Greater Golden Horseshoe, 2016 to 2051	47
	4.3.	Near	-Term Impacts of COVID-19	54
	4.3	.1.	Near-Term Impacts of COVID-19 on Population Growth and Longer-Term Impacts on the Economy and the Real Estate Market in Durham Region	54
	4.3	.2.	Near-Term Immigration Levels for Canada are Likely to Remain Below Histor Averages Due to COVID-19	
	4.4.	Long	per-Term Population Growth Drivers and Disruptors in Durham Region	57
	4.4	.1.	Regional Infrastructure Assets	57
	4.4	.2.	Quality of Life	58
	4.4	.3.	Regional Economic Opportunities	58
	4.4	.4.	Technological Change – Disruptor or Generator of Future Labour Force Demand?	61
	4.5.	Obse	ervations	62
5.	DUF	RHAM	REGION POPULATION AND HOUSING GROWTH FORECAST, 2016 TO 2051	63
	5.1.	Durh	am Region Short-Term Population Estimate, 2016 to 2020	63
	5.2.		am Region Total Population Growth Forecast, 2016 to 2051	
	5.2	.1.	Durham Region Growth Forecast	64
	5.2	.2.	Total Population Growth Forecast by Major Age Group	68
	5.2	.3.	Durham Region Population Comparison by Major Age Group	69
	5.2	.4.	Planning for Existing and Future Generations within Durham Region	70
	5.2	.5.	Components of Total Population Growth	74
	5.2		Non-Permanent Resident Population (NPR)	
	5.3.		am Region Housing Growth Forecast	
	5.4.		am Region Population in Collective Dwellings	
	5.5.	Durh	am Region Post-Secondary Students	82

	5.6.	Observations	82
6.	DUF	RHAM REGION EMPLOYMENT FORECAST, 2016 TO 2051	84
	6.1.	Durham Region Total Employment Forecast	84
7.	STF	RATEGIC POLICY RECOMMENDATIONS	86
8.	NEX	KT STEPS	88

Executive Summary

In 2018, the Region launched *Envision Durham*, the Municipal Comprehensive Review (MCR) of the Regional Official Plan (ROP). The objectives of the MCR are to assess the following:

- How and where the Cities and Towns in Durham Region may grow;
- How to use and protect Durham's land and resources;
- What housing types and job opportunities are needed for residents; and,
- How people and goods will move across Durham Region and beyond.

The Durham Growth Management Study (GMS) is a key component of *Envision Durham*, providing the technical analysis and studies to determine where and how forecast population and employment growth will be accommodated in the region by 2051. Phase 1 of the GMS focuses on preparing a Land Needs Assessment (LNA) which will determine the region's urban area land needs in order to accommodate forecast growth. It builds on the background research and preliminary observations in the *Envision Durham* Discussion Papers, which addressed the following topics: Agriculture and Rural System; Climate Change and Sustainability; Growth Management, including discussion of the Urban System and LNA; Environment and Greenlands System; Transportation System; and Housing Policy Planning. Upon the completion of the LNA, Phase 2 of the GMS will assess the most appropriate locations for any required Settlement Area Boundary Expansion.

The GMS forms a key component of the Region's MCR process under section 26 of the Planning Act, and is to be consistent with the Provincial Policy Statement, 2020, and to conform with the A Place to Grow: Growth Plan for the Greater Golden Horseshoe, 2019, as amended (Growth Plan). Building on the provincial policy framework, the GMS includes a comprehensive analysis of long-term population, housing, and employment growth, as well as associated urban land needs. The existing themes and principles of the current ROP contribute to the starting point for undertaking this analysis, recognizing that Envision Durham will result in the preparation of a new Regional Official Plan.

Urban Strategies Inc. (USI) and Watson & Associates Economists Ltd. (Watson) were retained by the Region to undertake the Growth Management Study. The outcomes of the analysis undertaken in Phase 1 are documented in a series of four Technical Reports and a summary Land Needs Assessment report.

The purpose of this Region-wide Growth Analysis Technical Report is to analyze the region's long-term population and housing growth potential based on current data, extend the Region's population forecast to 2051 to implement the Growth Plan Schedule 3 forecasts, and inform

¹ A Place to Grow: Growth Plan for the Greater Golden Horseshoe, Office Consolidation 2020, Ontario. hereinafter referred to as the Growth Plan

and provide input into the LNA. This review has been undertaken within the context of macroeconomic trends as well as regional economic and demographic trends that are anticipated to influence the amount, type, and ultimately the location of future residential development within Durham Region to the year 2051. This Region-wide Growth Analysis Technical Report also provides a high-level summary of the long-term employment forecast for the region to 2051. Further discussion regarding the region's long-term employment forecast will be provided in the Employment Strategy Technical Report.

Summary of Key Findings

By 2051, Durham Region's total population is forecast by the Province to grow to approximately 1,300,000 persons.² This represents an increase in population of approximately 634,200 between 2016 and 2051, or an annual population growth rate of 1.9% during this time period. Comparatively, the population of the Province as a whole is projected to increase at a rate of 1.1% annually over the 2016 to 2046 time period.³

Population growth will be primarily driven by the region's labour force attraction across a diverse range of growing services-producing and goods-producing sectors, particularly sectors geared toward innovation and technology. Population growth will primarily be attributed to continued immigration and intra-provincial migration from other areas of Ontario, such as other parts of the GTHA. Looking forward, Durham Region's distinction as a complete and competitive community is anticipated to represent a key driver of future economic success and population growth potential. In addition to benefiting from being part of the GTHA economic region, Durham Region also has its own unique advantages such as a competitive housing market, growing local employment opportunities and a relatively young labour force, which will attract newcomers and businesses to the region. At this time, it is not anticipated that the ongoing impacts from COVID-19 will dampen the region's long-term growth prospects.

It is important to recognize that while the region's population is growing, it is also getting older. Between 2016 and 2051, the 75+ age group is forecast to represent the fastest growing population age group. With an aging population, the region will be more reliant on net migration as a source of population growth as opposed to natural increase (i.e., net population growth from births less deaths). With respect to future housing needs, strong population growth in the 75+ age group is anticipated to increase the demand for medium- and highdensity forms of housing including seniors' housing and affordable housing options.

Durham Region is also anticipated to accommodate a growing share of young adults and new families seeking attainable home ownership and rental housing opportunities. Population growth associated with young adults is anticipated to be primarily driven by net migration. Housing preferences from this demographic group are anticipated to drive future housing

² In accordance with Schedule 3 of A Place to Grow: Growth Plan for the Greater Golden Horseshoe, Office Consolidation 2020. Ontario.

³ Ontario growth rate based on Ministry of Finance Ontario Population Projection, 2019-2046, Summer 2020

demand across Durham Region in both urban areas which offer higher-order transit access as well as suburban locations which provide options for "move-up" buyers with growing families. With this in mind, housing demand is anticipated to be primarily strong for medium-density development – such as townhouses, back-to-back townhouses and stacked townhouses. Demand is also expected to be strong for and higher density development such as mid and high-rise condos. Demand for single and semi-detached dwellings will also remain, but there will be a continue shift to medium and high density housing forms.

Accommodating forecast total population growth in Durham Region will require approximately 240,900 new households between 2016 and 2051, or nearly 6,900 new households annually. 4 To adequately accommodate future housing demand across diverse demographic and socioeconomic groups, a range of new housing options will be required with respect to built-form, location, and affordability across the region's Designated Greenfield Area (DGA), strategic growth areas (SGA), and other residential intensification areas within the Built-Up Area (BUA).

Durham Region's total employment is forecast to grow to approximately 460,000 jobs by 2051. This represents an increase of approximately 236,400 jobs between 2016 and 2051, or an annual employment growth rate of 2.1% during this time period.

This Region-wide Growth Analysis Technical Report forms an important foundational report and informs each of the other technical reports that have been prepared, namely the Housing Intensification Study Technical Report, Community Area Urban Land Needs Technical Report and Employment Strategy Technical Report. In accordance with the comprehensive analysis provided herein, the Growth Plan forecast for Durham Region is recommended as the longterm growth scenario for Durham Region. As such, a higher long-term population and employment forecast for Durham Region is not recommended for the purposes of long-term growth management and urban land needs analysis.

⁴ Household refers to private dwellings occupied by usual residents, which includes permanent and nonpermanent residents.

1.Introduction

Durham Region is a rapidly growing region within the larger city-region of the Greater Golden Horseshoe (GGH). Planning to accommodate significant growth in population and jobs is a key factor in enabling complete communities, economic growth and prosperity for the region. The growth forecast for Durham Region anticipates that the pace of growth in both people and jobs over the coming decades will increase significantly. The Growth Plan requires Durham to plan for a 2051 forecast of 1,300,000 people and 460,000 jobs, an increase of 634,200 people and 240,900 jobs from 2016. Planning for growth, in a variety of contexts, will be important to ensure complete, healthy and sustainable development occurs.

Durham Region is the largest municipality in terms of land area within the Greater Toronto and Hamilton Area (GTHA), at roughly 2,500 square kilometres. Across this landscape, Durham hosts a range of communities of varying scales and contexts. Significant protected landscapes within the Greenbelt occupy approximately 80% of Durham Region and the region hosts communities along three different lakeshore waterfronts. This framework of protected natural systems and landscapes sets the context for communities, a robust agricultural sector and recreational networks for the region and beyond.

The five Lake Ontario shoreline municipalities host urban communities which are home to the majority of regional population, jobs, major employment areas, and institutions and will accommodate the vast majority of future growth. In the north, three municipalities consist of smaller settlement areas within a predominantly rural landscape. These rural and urban landscapes allow Durham Region to offer a significant range and diversity of communities; all of which need to be able to grow at a context sensitive scale.

In 2018, the Region launched *Envision Durham*, the Municipal Comprehensive Review (MCR) of the Regional Official Plan (ROP). The objectives of the MCR are to assess the following:

- How and where the cities and towns in Durham Region may grow;
- How to use and protect Durham's land and resources;
- What housing types and job opportunities are needed for residents; and,
- How people and goods will move across Durham Region and beyond.

The Durham Growth Management Study (GMS) is a key component of *Envision Durham*, providing the technical analysis and studies to inform where and how forecast population and employment growth can be accommodated in the region by 2051. Phase 1 of the GMS focuses on preparing a Land Needs Assessment (LNA) which will establish the region's urban area land need in order to accommodate forecast growth. It builds on the background research and preliminary observations in the *Envision Durham* Discussion Papers, which addressed the following topics: Agriculture and Rural System; Climate Change and Sustainability; Growth Management, including discussion of the Urban System and LNA; Environment and

Greenlands System; Transportation System; and Housing Policy Planning. Upon the completion of the LNA, Phase 2 of the GMS will assess the most appropriate locations for any required Settlement Area Boundary Expansion.

This GMS forms a key component of the Region's MCR process under section 26 of the Planning Act, and is to be consistent with the Provincial Policy Statement, 2020 (PPS), and conform with A Place to Grow: the Growth Plan for the Greater Golden Horseshoe, 2019, as amended (Growth Plan).⁵ Building on the provincial policy framework, the GMS includes a comprehensive analysis of long-term population, housing, and employment growth, as well as associated urban land needs. The fundamental principles of the current ROP support the foundation for this analysis.

Urban Strategies Inc. (USI) and Watson & Associates Economists Ltd. (Watson) were retained by the Region to undertake the growth-related components of the MCR. The outcomes of Phase 1 will be documented in a series of Technical and Background Reports. The Regionwide Growth Analysis Technical Report summarizes macro-economic trends that influence growth and provides recommendations on the region-wide levels and rate of growth over the next 30 years, to 2051.

1.1. Technical Report Purpose and Context

The outcome of the first background analysis phase of the GMS was the *Durham Growth* Management Study: Growth Opportunities and Challenges Report⁶ which sets the context for the assumptions, analysis and recommendations or responses in the subsequent growth analysis and Technical Reports.

The Growth Opportunities and Challenges Report provided an overview of the opportunities and anticipated challenges to achieving forecast growth over the next three decades in Durham Region. It established the foundation for undertaking the LNA by providing essential context, discussing impacts from broader demographic and economic trends, local growth and development trends, and other factors that are anticipated to affect growth. By assessing these topics and themes, observations and recommendations were provided to help guide and direct how Durham's long-term forecast population and employment growth can be accommodated. Relevant recommendations from the *Growth Opportunities and Challenges Report* are included in Chapter 7.

The LNA is detailed in four Technical Reports that act as chapters in one cohesive Report. The findings of the four Technical Reports are summarized in the LNA Recommendations

⁵ Hereafter referred to as Growth Plan. A Place to Grow: Growth Plan for the Greater Golden Horseshoe, Office Consolidation 2020. Ontario.

⁶ See Report 2021-P-7: Envision Durham – Proposed Policy Directions, File D12-01

Report. The organization of Technical Reports reflects the revised LNA methodology as issued by the Ministry of Municipal Affairs in August 2020.

The Technical Reports are sequential and are designed to be read in the following order.

1) Region-Wide Growth Analysis

The purpose of the Region-wide Growth Analysis Technical Report is to analyze the region's long-term population, housing and total employment growth potential based on current data, to extend the region's population forecast to 2051 to implement the Growth Plan Schedule 3 forecasts, as an input into the Land Needs Assessment (LNA).

2) Housing Intensification Strategy

The purpose of the Housing Intensification Strategy Technical Report is to evaluate growth and intensification capacity within Durham's delineated Built-Up Area (BUA). This Technical Report provides dwelling unit supply by housing type for each Strategic Growth Area (SGA) as defined by the Growth Plan, aligned with the forecast-based demand for housing type and policy recommendations to determine forecasted levels of intensification across Durham Region.

3) Employment Strategy

The purpose of the Employment Strategy Technical Report is to assess the region's capacity to accommodate forecast employment growth to the year 2051. This is informed by an employment land policy review, assessment of employment trends, employment land supply analysis, employment forecast to 2051, and a land needs analysis to determine the regional Employment Area land requirement to 2051. This Technical Report will identify strategic policy recommendations for the region's Employment Areas, provide recommendations on Employment Area conversion requests, provide the necessary background for the future delineation of Employment Areas, and establish employment density targets.

4) Community Area Land Needs Analysis

The purpose of the Community Area Land Needs Analysis Technical Report is to analyze the region's existing Designated Greenfield Area (DGA) land densities as well as assess the region-wide DGA Community Area land needs to the year 2051. This land needs analysis is informed by forecast population and employment growth as well as density trends associated with greenfield lands.

⁷ The delineated Built-Up Area was defined in the Growth Plan as the extent of development on June 16, 2006.

1.2. Technical Report Organization

This Technical Report is organized as follows.

- The Executive Summary provides highlights of the of the Region Wide Growth Analysis including a summary of key findings.
- The Introduction provides an overview of the LNA, Technical Reports, and how the Regionwide Growth Analysis Technical Report fits within the larger project.
- Chapter 2 provides an overview of the planning context, reviewing relevant Provincial and Regional policies.
- Chapter 3: Durham Region Historical Population and Housing Trends follows, providing an assessment of the historical population and housing growth trends for Durham Region over the past several decades.
- This is followed by Chapter 4: Durham Region Population, Housing and Employment Growth Outlook to 2051.
- Chapter 5: Durham Region Population and Housing Growth Forecast 2016 to 2051 provides an assessment of the long-term population and housing growth potential for Durham Region to the year 2051 in five-year increments, building on the analysis summarized in Chapters 3 and 4.
- Chapter 6 is the Durham Region Employment Forecast, 2016 to 2051, which provides a brief assessment of the long-term employment growth in five-year increments.
- Chapter 7: Strategic Policy Recommendations provides an overview of growth related directions for the Region.
- Chapter 8 concludes with Next Steps. An Appendix follows with additional data and diagrams used in the formation of the Technical Report.

2. Planning Context

This section provides an overview of the provincial and regional policy context related to growth management in Durham Region.

2.1. Provincial Planning Context

The two key provincial policy documents that apply to long-term growth management in Ontario and the GGH are the PPS and the Growth Plan. The policies set out in these documents outline provincial land-use planning interests and provide high-level policy direction for municipalities.

2.1.1. Provincial Policy Statement

The current PPS came into effect on May 1, 2020.8 Its purpose was to update the PPS, 2014 so that it aligned with changes to the provincial land-use planning system that occurred around the same time. This included changes to the *Planning Act* through Bill 108, the *More Homes*, More Choice Act (2019) and the on-going updates to the Growth Plan. A major change included extending the time horizon for urban land supply from 20 to 25 years.

Another significant change to the PPS in 2020 with regard to housing policy is the provision of a housing options approach that addresses an appropriate range and mix of housing, and to specifically meet market-based needs of current and future residents (policy 1.4.3). This approach allows for broader planning considerations for housing options including ownership structures, housing program planning and built-form. More specifically, housing options are defined as:

A range of housing types such as, but not limited to single detached, semi-detached, rowhouses, townhouses, stacked townhouses, multiplexes, additional residential units, tiny homes, multi-residential buildings and uses such as, but not limited to life lease housing, co-ownership housing, co-operative housing, community land trusts, affordable housing, housing for people with special needs, and housing related to employment, institutional or educational uses.

In response to the PPS, through the Envision Durham process, the Region has proposed a new ROP definition for housing options that is similar to this PPS definition.

Further, the PPS policies require the consideration of the housing market when addressing planning matters such as managing growth overall, identifying market-ready sites to improve economic development and competitiveness, and providing for a range and mix of housing

⁸ Provincial Policy Statement, 2020. Under the *Planning Act*. Ontario.

options. Although this may assist with managing growth and development in a way that may more accurately reflect market realities, it could make it more challenging for municipalities to transition to forms of housing that have not been historically developed. As such, while housing market demand is important when considering long-range land-use planning and housing objectives, this demand must be broadly considered within the context of broad provincial interests, namely: ensuring the efficient use of land, resources, and infrastructure; providing a clean and healthy environment for current and future generations; providing for affordable housing; diversifying the economic base; and supporting job creation.

2.1.2. Provincial Growth Plan for the Greater Golden Horseshoe

The Growth Plan sets out where and how growth will occur across the GGH and all planning decisions are required to conform to it. The Growth Plan provides growth forecasts for singleand upper-tier municipalities and provides policy direction on a range of matters including land use, infrastructure, and transportation. Relevant policies of the Growth Plan for this study include the following:

- Growth will be directed to settlement areas, and within settlement areas it will be focused to strategic growth areas (SGAs), locations where higher-order transit exists or is planned, and areas with existing or planned public services facilities (2.2.1.2);
- Municipalities should develop as complete communities with a diverse mix of land uses including employment and residential, and convenient access to local stores, services, and public service facilities (2.2.1.4.a);
- Population and employment growth are to be accommodated by reducing dependence on the automobile through the development of mixed-use, transit-supportive, pedestrianfriendly urban environments (4.2.10, 6.3.2.d); and
- New revised minimum density targets for upper-tier and single-tier municipalities have been created for the horizon of the Growth Plan. The DGA minimum density target for Durham Region is not less than 50 residents and jobs combined per hectare (2.2.7.2.a). The greenfield density targets established in the Growth Plan no longer include employment lands. According to the Growth Plan, upper- and single-tier municipalities, in consultation with lower-tier municipalities, the Province and other appropriate stakeholders, will each develop an employment strategy that includes establishing a minimum density target in Employment Areas.9

On August 28, 2020, the Province released Amendment 1 to the Growth Plan. The Growth Plan has been updated in conjunction with a revised outcome-based LNA methodology for the

⁹ As per the Growth Plan for the Greater Golden Horseshoe, Office Consolidation, 2020, section 2.2.7 pp. 23 and

GGH. These documents are in effect as of August 28, 2020 and provide the basis for the LNA conducted for the Region of Durham.

The population and employment growth forecasts are set out in Schedule 3 of the Growth Plan and includes a time horizon for land-use planning to 2051. The Growth Plan's forecasts are to be treated as minimums, with higher growth forecast alternatives permitted by upper- and single-tier municipalities if determined appropriate through their respective MCR processes. 10 If an alternative growth forecast that exceeds Schedule 3 of the Growth Plan is utilized, the MCR must demonstrate that the alternate growth scenario meets the Growth Plan policy objectives of accommodating a range of housing choices to meet market demand and the needs of current and future residents, as well as providing additional labour opportunities for the GGH labour market. 11 It should be noted that higher forecasts established by upper- and single-tier municipalities through their MCRs will not apply to provincial ministries and agencies. 12

In 2016, Durham Region had approximately 666,000 people and 230,000 jobs. 13 The Region is forecast to reach a population of approximately 1,300,000 by 2051, adding approximately 634,000 people between 2016 to 2051. With respect to employment, by 2051 the Region is forecast to reach 460,000 jobs, adding approximately 230,300 jobs between 2016 to 2051.

¹⁰ Growth Plan, Office Consolidation 2020, Policy 5.2.4, p. 56.

¹¹ A Place to Grow: Growth Plan for the Greater Golden Horseshoe, Land Needs Assessment Methodology for the Greater Golden Horseshoe, p. 5.

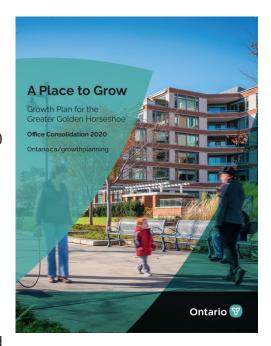
¹² Growth Plan, Office Consolidation 2020, Policy 5.2.4.8, p. 57.

¹³ 2016 population and employment figures are based on the latest Census data available and represent the base for this analysis. Figures are rounded. For Durham Region, the 2016 Census undercount was estimated by Statistics Canada at approximately 3.1%. It is noted that Durham Region uses an undercount of 4.0% for planning purposes. A 4.0% population undercount has been assumed for Durham Region throughout the forecast period to 2051.13.

Minimum density targets are also set out in the Growth Plan for Protected Major Transit Station Areas on Priority Transit Corridors and Urban Growth Centres. ¹⁴ In the Durham Region context this means the Protected Major Transit Station Areas are required to plan for and achieve a density of 150 people and jobs per hectare (PJH), and the Urban Growth Centres located in Pickering and Oshawa are required to achieve a minimum density of 200 PJH by 2031.

2.1.3. Provincial Land Needs Assessment Methodology

On June 16, 2020, the Minister released the proposed LNA methodology for consultation. The Minister formally issued the final methodology on August 28, 2020 in accordance with policy 5.2.2.1 c) of the Growth Plan, 2019.¹⁵ This methodology replaces the previous LNA methodology that was issued on May 4, 2018. The revised



LNA methodology focuses on a more simplified and outcome-based approach in comparison to the 2018 LNA methodology. Upper- and single-tier municipalities in the GGH are required to use the methodology in combination with the policies of the Growth Plan to assess the quantity of land required to accommodate forecast growth.

The methodology identifies that the results of an LNA can only be implemented through an MCR. As previously identified, an MCR is a new Official Plan, or an Official Plan Amendment (OPA) initiated by an upper- or single-tier municipality under section 26 of the *Planning Act* that comprehensively applies the policies and schedules in the Growth Plan.

In accordance with the LNA methodology, land needs are to be assessed across two different areas including Community Areas and Employment Areas, as defined below:

Community Areas: Areas where most of the housing required to accommodate the forecast population will be located, as well as most population-related jobs, most office jobs and some employment land employment jobs. Community Areas include BUAs and DGAs.

Employment Areas: Areas where most of the employment land employment jobs are (i.e., employment in industrial-type buildings), as well as some office jobs and some

¹⁴ Growth Plan for the Greater Golden Horseshoe, Office Consolidation, 2020, section 2.2.4.

¹⁵ A Place to Grow. Growth Plan for the Greater Golden Horseshoe. Land Needs Assessment Methodology for the Greater Golden Horseshoe (2020). Ontario. August 28, 2020.

population-related jobs, particularly those providing services to the employment area. Employment Areas may be located in both delineated BUAs and DGAs. 16

The LNA methodology prescribes the key steps to establishing Community Area and Employment Area land needs. The key steps for Community Area land needs are found in section 2 of the LNA, and in section 3 for Employment Area land needs. 17, 18

2.2. Regional Official Plan Context

The following provides a summary of the policies relevant to growth management within the current ROP. Recognizing that the Envision Durham process will result in a new Regional Official Plan that achieves conformity to the Growth Plan, this summary provides context including the themes and principles in the current ROP that act as a starting point for for the LNA and supporting Technical Reports. Existing policies of particular relevance are found in the Basis, Goals and Directions, Economic Development, Regional Structure, Urban Systems and Implementation.

Section 1 – Basis, Goals and Directions

The ROP currently includes a forecast of 960,000 people and 350,000 jobs by the year 2031, consistent with the previous forecast contained in Growth Plan for the Greater Golden Horseshoe, 2006.

It is a goal of the ROP to manage growth so that is occurs in an orderly fashion. Other goals include developing the region to its economic potential and increasing job opportunities for its residents, to establish a range of housing opportunities in Urban Areas commensurate with the social and economic needs of present and future residents, and to create healthy and complete, sustainable communities within livable urban environments for the enjoyment of present and future residents.

The ROP directs the goals to be achieved through encouraging developments that utilize land efficiently, encouraging the production of an increased mixture of housing by type, size and tenure in Urban Areas, by protecting agricultural lands, by coordinating and managing the development of the region in a manner that is consistent with provincial planning policies; and by limiting rural population growth.

¹⁶ Land Needs Assessment Methodology for the Greater Golden Horseshoe (2020), pp. 6 and 7.

¹⁷ Land Needs Assessment Methodology for the Greater Golden Horseshoe (2020), pp. 8 to 14.

¹⁸ Land Needs Assessment Methodology for the Greater Golden Horseshoe. Ontario. May 4, 2019, pp. 15 to 18.

Section 3 – Economic Development

The ROP establishes an aspirational target ratio of jobs to population of 50% (1 job for every 2 persons) for the region as a means to support development of healthy and complete communities that provide a close live-work relationship for residents of the region.

ROP policies direct that Regional Council shall:

- facilitate the expansion and diversification of the economic base of the region to create a balance between the various employment opportunities generated from Employment Areas, major office development and other sources of employment serving the needs of the region's residents;
- ensure that at least a 5-year supply of serviced lands in Regional and Local Centres and Employment Areas be maintained at all times to meet market needs, taking into account anticipated demand, the need to balance population growth with employment opportunities, the ease of servicing and the financial resources of the Region; and
- monitor progress in achieving the employment forecasts included in Policy 7.3.3 and the target ratio of jobs to population of 50% (1 job for every 2 persons).

Section 7 - Regional Structure

Section 7 of the ROP describes the Regional Structure, including the Urban Areas. The components of the Regional Structure are designed to accommodate the population, household and employment forecasts contained in section 7.3.3.

In accordance with the 2006 Growth Plan which was in effect at the time of the previous MCR, the ROP currently states that Urban Areas shall be planned to achieve the following growth management objectives on a Region-wide basis:

- a) by 2015, and each year thereafter, accommodate a minimum 40% of all residential development occurring annually through intensification within built-up areas in accordance with Schedule 'E' - Table 'E9';
- b) develop greenfield areas with an overall gross density of 50 residents and jobs combined per hectare. The Region will work with its area municipalities through their area municipal official plan conformity exercises to develop area specific targets for Living Areas and Employment Areas that together and Region-wide achieve the minimum overall gross density of 50 residents and jobs combined per hectare. The Region may include these area specific targets through a future amendment(s) to this Plan: and
- c) accommodate a minimum 50% of all forecast employment in designated Employment Areas

Section 8 – Urban System

Section 8 describes the distinct Urban Areas that are intended to evolve into healthy and complete, sustainable and adaptable communities and that balance growth between population and employment. The defined Urban System components include: a hierarchy of Centres, Corridors, Waterfront Places, Living Areas, and Employment Areas. These areas are identified as growth areas and assigned density targets based on their planned function, geographic locations and forecast growth. These current targets were considered during the analysis contained in Housing Intensification Technical Report.

Section 14 - Implementation

To implement the ROP, the Region, in consultation with the area municipalities, will monitor the key growth management objectives and related growth forecasts, intensification and density targets on a regular basis. The data from this monitoring effort has been a key input into the LNA analysis.

3. Durham Region Historical Population and Housing **Trends**

3.1. Introduction

This chapter provides an assessment of historical population and housing growth trends in Durham Region over the past several decades. A broad range of considerations related to demographics, economics, socio-economics and infrastructure are anticipated to drive future growth throughout the region over the long-term planning horizon. As further discussed in Chapters 4 and 5, these factors will not only impact the rate and magnitude of growth but will also influence the form, density, and location of residential development throughout the region.

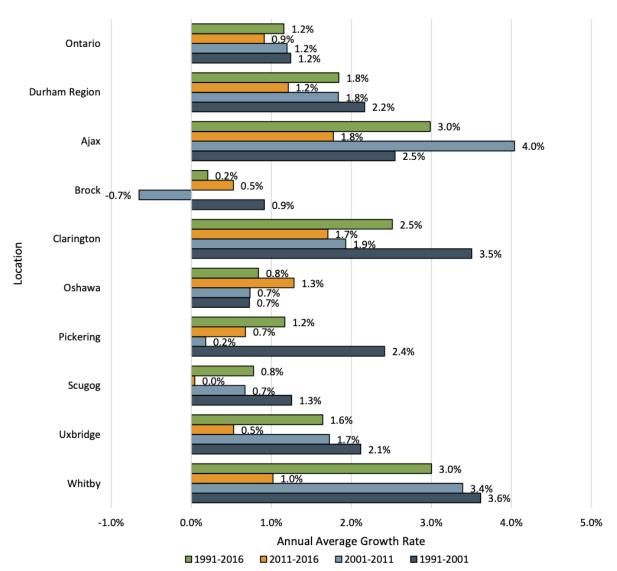
3.2. Review of Historical Census Population and Housing Growth **Trends**

3.2.1. Durham Region Historical Population Trends by Area Municipality, 1991 to 2016

Figure 3-1 summarizes historical population growth rates for Durham Region and its Area Municipalities during the 1991 to 2016 period in accordance with Statistics Canada Census data. Key observations include the following:

- Durham Region experienced strong population growth during this 25 year period averaging 1.8% annual growth which was comparatively higher than the provincial average (1.2%);
- The annual rate of population growth across the region's area municipalities averaged between 0.2% and 3.0% during the 1991 to 2016 period, with the Town of Whitby, the Town of Ajax, and the Municipality of Clarington leading in this area; and
- For several of the area municipalities, the 2011 to 2016 period represented a relatively slower period of population growth which can be largely attributed to the impacts of the 2008/2009 global economic downturn.

Figure 3-1: Durham Region by Area Municipality, Historical Population Growth Rates, 1991 to 2016



Source: Derived from Statistics Canada Census data by Watson & Associates Economists Ltd.

3.2.2. **Durham Region Trends in Total Population Age Structure**

Figure 3-2 summarizes historical trends in population structure by age cohort over the 2001 through 2016 period by major age groups. Figure 3-3 summarizes the 2016 population age structure in Durham Region compared to the GGH and Province of Ontario as a whole. Key observations regarding Durham Region's historical population by age include the following:

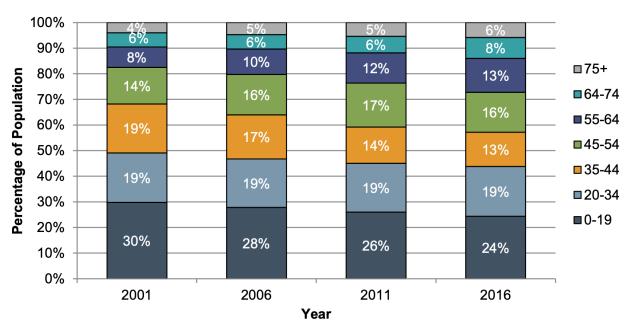
- In 2016, the 0 to 19 age cohort (youth population) in Durham Region accounted for 24% of the total population. Proportionately, the population share of this age cohort has decreased from 30% in 2001;
- The share of adults 20 to 54 years of age has declined moderately over the same time period, comprising approximately 48% of the population in 2016:
 - o The 20 to 34 age cohort (young adults) has remained stable from 2001 to 2016 at an estimated 19% of the population;
 - o The percentage of the 35 to 44 age group decreased from 19% in 2001 to 13% in 2016; and
- The percentage of adults 45 to 54 years old accounted for 16% of the 2016 population, up from 14% in 2001.
- The region's 55 to 64 age group (i.e. empty-nesters) as well as seniors' population share as a whole has increased over the same time period, specifically:
 - The 55 to 74 age group (empty-nesters/younger seniors) increased by 7 percentage points between 2001 and 2016, from 14% to 21%; and
 - o The 75+ age group (older seniors) has increased from 4% in 2001 to 6% in 2016. Looking forward, the share of the regions' population in the 75+ age group is anticipated to increase significantly, driven by the aging of the Baby Boom population. 19 This is anticipated to increase the demand for seniors' housing, affordable housing, as well as social services to support the region's growing population base of seniors.
 - Over the forecast period, older residents within Durham Region largely associated with the Baby Boomer population are anticipated to result in a turnover of a portion of the Region's grade-related housing stock. This trend is anticipated to contribute to the supply of grade-related housing opportunities over the long-term planning horizon.²⁰
- Generally, Durham Region's 2016 age structure is younger than that of the GGH and provincial average;

¹⁹ Baby Boomers refer to those born between 1946 and 1964.

²⁰ York Region Foundational Housing Analysis, Final Report, March 2021, Watson & Associates Economists Ltd.

- A slightly lower proportion of the population in Durham Region is concentrated in the 20 to 34 age group and 65+ age group in comparison to the GGH and Province of Ontario as a whole; and
- Durham Region has a higher proportion of youth between the ages of 0 to 19 and a similar distribution of adults between the ages of 35 and 44, respectively, when compared to the GGH and Province of Ontario.

Figure 3-2: Durham Region, Population by Age Cohort, 2001 to 2016



Source: Population forecast by age derived from 2001 to 2016 Statistics Canada Census by Watson & Associates Economists Ltd. Note: Population includes net Census undercount.

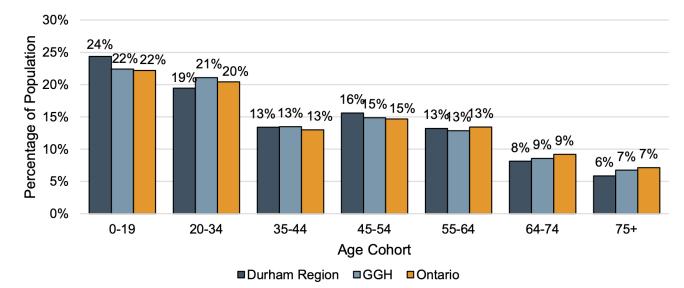


Figure 3-3: Durham Region, GGH, and Ontario Population by Age Cohort, 2016

Note: Population includes net Census undercount.

Source: Derived from Statistics Canada Census and Annual Demographics Estimates data by Watson & Associates Economists Ltd.

3.2.3. Historical Housing Trends, 1991 to 2016

Similar to population growth trends, Durham Region has experienced a steady rate of housing growth over the past 25 years. During this historical period, the region's housing base has increased by approximately 91,400 households from 136,100 to 227,500, which represents an increase of approximately 3,700 housing units per year. Figure 3-4a, Figure 3-4b and Figure 3-5 summarize housing growth by density type between 1991 and 2016. Low density households largely include single and semi-detached units, medium density households include townhouses and apartments in duplexes, while mid- and high-rise apartments are included in the high-density category.

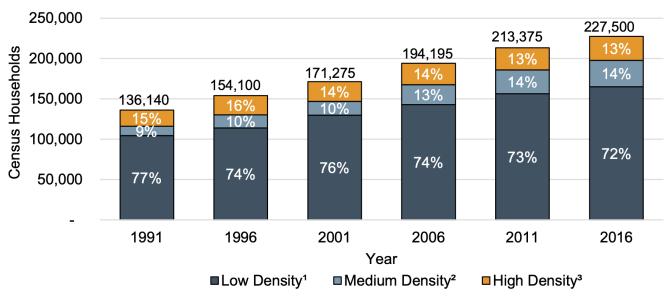
Historically, low-density housing has comprised the majority of new housing development over the past 25 years (at 66% of housing growth). Housing growth over the five year period from 2011 to 2016 still includes low-density oriented built form, however, it is becoming more balanced by medium and high-density housing forms (40% of total housing growth). ²² Over the next 25 years, it is anticipated that housing development within the region will be increasingly concentrated in medium- and high-density forms, largely driven by housing affordability and

²¹ Excludes off-campus student households occupied by students, which are not categorized as private dwellings occupied by usual residents in Durham Region in the Statistics Canada Census.

²² Statistics Canada defines high-density as apartments greater than or less than 5 storeys. The share of housing units in high density housing forms greater than 5 storeys has increased from 50% in 2006 to 52% in 2016, accounting for 70% of high-density unit growth over the 10-year period.

the aging of the region's population base. Notwithstanding this trend, it will be important to provide a broad range of housing across all market segments by age and income.

Figure 3-4a: Durham Region, Historical Number of Households, 1991 to 2016



¹ Low density is comprised of singles and semi-detached.

Note: Secondary Units are embedded within the categories above. Figures may not equal totals due to rounding. Source: Statistics Canada Census, 1991 to 2016, by Watson & Associates Economists Ltd.

Figure 3-4b: Durham Region, Historical Number of Households by Housing Type, 1991 to 2016

Housing Type	1991	1996	2001	2006	2011	2016
Low Density ¹	104,490	114,050	129,745	142,945	156,405	164,910
Medium Density ²	11,645	16,140	17,220	24,660	29,485	32,735
High Density ³	20,005	23,910	24,310	26,590	27,485	29,855
Total	136,140	154,100	171,275	194,195	213,375	227,500

¹ Low density is comprised of singles and semi-detached.

Note: Secondary units are embedded within the categories above.

Source: Statistics Canada Census, 1991 to 2016, by Watson & Associates Economists Ltd.

² Medium density is comprised of townhouses.

³ High density is comprised of apartments.

² Medium density is comprised of townhouses.

³ High density is comprised of apartments.

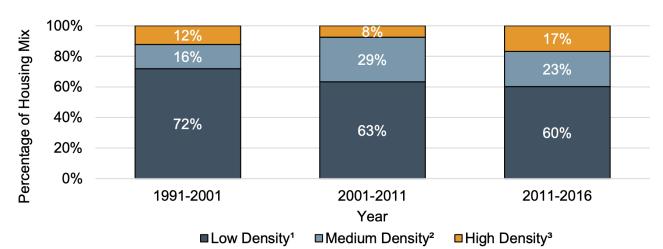


Figure 3-5: Durham Region, Historical Share of Housing Growth by Type, 1991 to 2016

Note: Secondary units are embedded within the categories above.

Source: Statistics Canada Census, 1991 to 2016, by Watson & Associates Economists Ltd.

3.2.4. Housing Occupancy Trends within Durham Region

Household Headship Rates

A household headship rate is defined as the ratio of primary household maintainers, or heads of households, by major population age group (i.e., cohort). It is noted that each household is represented by one primary household maintainer who is typically responsible for filling out the Census form.Between 2006 and 2016, Durham Region's total headship rate increased modestly from 33% to 34% (refer to Appendix A for additional details). An understanding of historical headship rate trends is important because this information provides insights into household formation trends associated with population growth by age, family type and family structure. While major fluctuations in headship rates are not common over time, the ratio of household maintainers per capita varies by population age group. For example, a municipality with a higher percentage of seniors will typically have a higher household maintainer ratio per capita (i.e., headship rate) compared to a municipality with a younger population. This is because households occupied by seniors typically have fewer children than households occupied by adults under 65 years of age. Accordingly, forecast trends in population age structure provide important insights into future headship rates and average persons per unit (PPU) trends for Durham Region. As further discussed in Chapter 5, due to the aging of the Region's population, average Persons Per Unit are anticipated to decline over the long-term. Inversely, the Region's average headship rate is projected to increase between 2016 to 2051.

¹Low density is comprised of singles and semi-detached.

² Medium density is comprised of townhouses.

³ High density is comprised of apartments.

Persons Per Housing Unit

Figure 3-6 illustrates the trend of declining Persons Per Unit in Durham Region and the Province of Ontario over the 1991 to 2016 period.²⁴ Trends in household occupancy and age structure are a particularly important statistic for planners, as these trends have broad implications for the amount and type of future housing needs associated with population growth as well as demands for public infrastructure, municipal services and schools. Key observations include the following:

- The average PPU for Durham Region has steadily declined over the 1991 to 2016 period; however, since 2006 the region's average PPU decline rate has moderated slightly;
- Average housing occupancy levels for the province as a whole are slightly lower relative to Durham Region; however, the rate of PPU decline between 1991 and 2016 was relatively comparable:
- The recent trend toward greater stabilization in average household occupancy within Durham Region is largely believed to be a result of delays in adult children leaving home largely due to rising housing prices and housing rental costs. An increase in multi-family (i.e., multi-generational) dwellings is also believed to be driving this trend. These trends have also been observed across many other GGH municipalities, most notably the more populated, urbanized municipalities within the GTHA; and
- The average PPU for Durham Region is forecast to continue to decline over the longer term. This decline, however, is anticipated to occur at a slower rate relative to historical trends primarily as a result of strong net migration associated with young adults anticipated over the forecast period.

²⁴ Average number of persons per unit (PPU) defined as the total population divided by the number of occupied dwelling units.

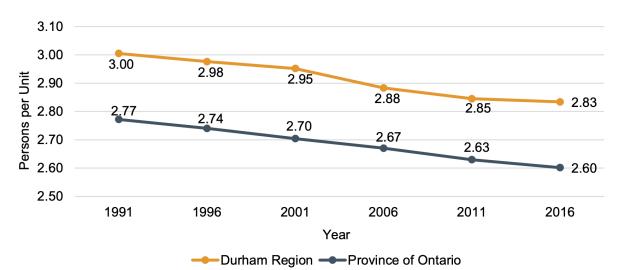


Figure 3-6: Durham Region, Historical Persons Per Unit (PPU) Trends, 1991 to 2016

Note: Population used to calculated persons per unit does not include the net Census undercount. Source: Derived from Statistics Canada data, 1991 to 2016, by Watson & Associates Economists Ltd.

Figure 3-7 summarizes the average PPU for new households occupied in 2016 for Durham municipalities by planning policy area. The average PPU within the DGA was well above average municipal-wide housing occupancy levels within each respective area municipality in all cases with the exception of the Township of Uxbridge and City of Pickering. In contrast, average PPU levels within the BUA were lower relative to average municipal-wide housing occupancy levels except for the City of Pickering. This observation suggests that average household sizes on DGA lands are likely to remain higher relative to households within the BUA. In the rural area, the average PPU was generally higher than municipal-wide occupancy levels.

Figure 3-7: Durham Region by Area Municipality, Persons Per Unit (PPU) by Built-Up Area (BUA), Designated Greenfield Area (DGA) and Rural Area, 2016

Area	Planning Policy Area						
Municipality	BUA	DGA	Rural	Total			
Ajax	3.11	3.66	3.24	3.19			
Brock	2.43	2.77	2.70	2.56			
Clarington	2.76	3.04	2.78	2.80			
Oshawa	2.48	3.29	2.74	2.55			
Pickering	2.97	2.73	2.84	2.97			
Scugog	2.53	3.11	2.67	2.62			
Uxbridge	2.69	2.74	2.86	2.77			
Whitby	2.92	3.39	2.97	2.95			
Durham Region	2.79	3.34	2.87	2.83			

Source: Derived from custom ordered 2016 Statistics Canada Census data, by

Watson & Associates Economists Ltd.

Generally, it is observed that for newly developed units, average person per unit levels tend to increase in the shorter term (1 to 5 years) as new home buyers form families, followed by a decline over the medium term (15 to 30 years) as children age and eventually leave home. This trend is then followed by a period of stabilization over the long term (30+) as older units are reoccupied by new families. The result of this pattern is that more recently constructed housing units typically yield a higher PPU on average in comparison to older units.

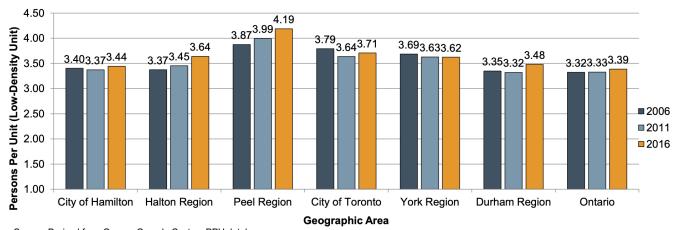
Figure 3-8 through Figure 3-10 summarize average PPU levels for newer housing units (i.e., units which are 15 years or newer in accordance with Census data) by structure type (i.e. low, medium and high density) between 2006 and 2016 for Durham Region, as well as the remaining GTHA single/upper-tier municipalities. This analysis provides insights associated with future household formation trends within Durham Region relative to broader provincial trends. Key observations include:

- As of 2016, the average PPU for new low-density dwellings in Durham Region was 3.48, up from an average of 3.35 in 2006²⁵;
- Average new unit PPU levels in Durham Region are below the average housing occupancy levels of the more populated, urbanized municipalities surveyed within the GTHA, with the exception of City of Hamilton, but are higher than the provincial average. It is also important to note that low-density PPUs have increased in every single/upper-tier municipality in the GTHA from 2006 to 2016 except in the City of Toronto and York Region;
- In contrast to low-density households, average PPU levels have not risen by notable amounts over the past decade for medium-density dwellings in Durham Region, experiencing only a slight increase from 2.69 to 2.71. Halton Region was the only GTHA municipality surveyed that showed a steady and notable PPU increase between 2006 and 2016:
- Average PPU levels for new high-density dwellings declined between 2006 and 2016 for Durham Region from 1.61 to 1.57. This trend is consistent with the GTHA municipalities surveyed, as well as the province as a whole, which experienced a PPU decline between 2006 and 2016 in high-density units; and
- Average PPU levels are not expected to increase on average for older dwellings (i.e. 30 years +). As such, total PPU levels are anticipated to gradually decline across Durham Region over the long-term planning horizon.

Details regarding the PPU assumptions used for the purposes of the LNA are provided in Section 5.3 and Appendix B.

²⁵ The average PPU for single-detached dwellings in Durham Region increased from 3.34 in 2011 to 3.49 in 2016.

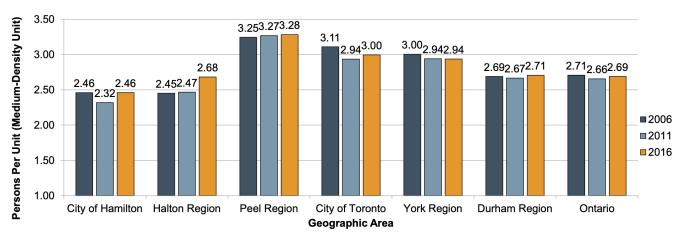
Figure 3-8: Durham Region and GTHA Municipalities, Comparative PPU by Low-Density Dwellings for Newer Housing Units (1 to 15 Years of Age)



Source: Derived from Census Canada Custom PPU database.

Note:. Low-density dwellings represent single and semi-detached housing units. PPU excludes Census undercount.

Figure 3-9: Durham Region and GTHA Municipalities, Comparative PPU by Medium-Density Dwellings for Newer Housing Units (1 to 15 Years of Age)



Source: Derived from Census Canada Custom PPU database.

Note: Medium-density dwellings represent rows and apartments in duplex units. PPU excludes census undercount.

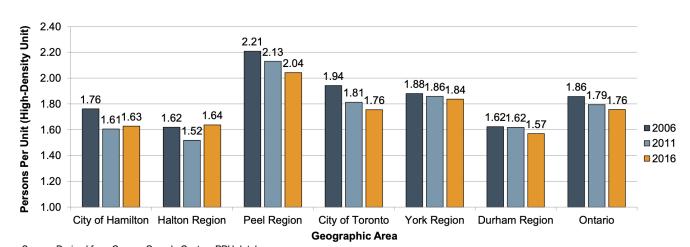


Figure 3-10: Durham Region and GTHA Municipalities, Comparative PPU by High-Density Dwellings for Newer Housing Units (1 to 15 Years of Age)

Source: Derived from Census Canada Custom PPU database.

Note: High-density dwellings represent units in apartments > & < 5 storeys. PPU excludes Census undercount.

3.2.5. Historical Residential Housing Unit Activity by Structure Type and Location

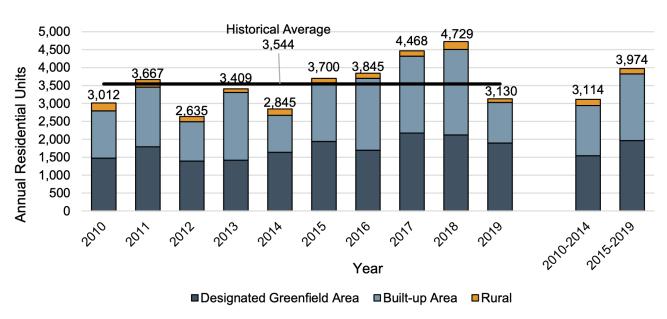
Compared to the rest of the GTHA, Durham Region has averaged slightly higher levels of housing unit growth historically. Between 2001 to 2016, occupied dwellings in Durham Region grew at a rate of 1.9% annually, compared to the remaining GTHA annual average of 1.7%. Recent building permit activity post-2016 suggests that housing growth within Durham is continuing to accelerate. Figures 3-11 and 3-12 summarize recent residential building permit activity (new dwellings only) in Durham Region by planning policy area and structure type between 2010 and 2019. During this historical time period:

- Residential building permits (new dwellings only) averaged approximately 3,500 annually;
- The average number of residential building permits issued over the past 10 year has steadily increased;
- Almost half (46%) of residential building permits issued over the past decade were located within the BUA, averaging just over 1,600 units annually. The percentage share of units in the BUA from 2015 to 2019 was comparable to the previous fiveyear period. The annual average number of units created in the BUA during the 2015-2019 period was nearly 1,900 units. During the 2010-2014 period it was roughly1,400 units;
- The DGA comprised 49% of all units from building permit activity over the 10-year period, averaging 1,750 units annually, and the rural area made up the remaining 5%, averaging 160 units annually; and

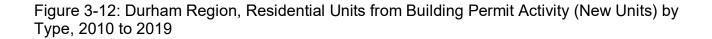
 A broad mix of housing structure types have been accommodated within Durham Region. Recent housing construction, however, has been steadily shifting towards high-density housing forms comprising 29% of residential building permits between 2015 and 2019, up from 17% between 2010 and 2014.

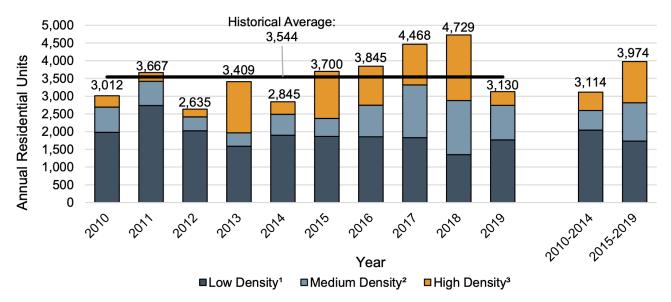
Figure 3-11 illustrates the location and concentration of residential building permit activity (new dwellings only) for Durham Region between 2010 and 2019. During this time period, residential permit activity in the region was largely concentrated in the five Lake Ontario shoreline municipalities. Over a quarter of all units were located in the City of Oshawa (27%), followed by the Town of Ajax (20%), Municipality of Clarington (19%), Town of Whitby (17%) and City of Pickering (11%). Development in Durham Region's northern municipalities in the Township of Brock, Township of Uxbridge and Township of Scugog comprised approximately 5% of all residential building permit activity (new dwellings only) over the 10-year period.

Figure 3-11: Durham Region, Residential Units from Building Permit Activity (New Units) by Planning Policy Area, 2010 to 2019



Source: Derived from Durham Region building permit data by Watson & Associates Economists Ltd.





¹ Low density is comprised of singles and semi-detached.

Source: Derived from Durham Region building permit data by Watson & Associates Economists Ltd.

² Medium density is comprised of townhouses.

³ High density is comprised of apartments.

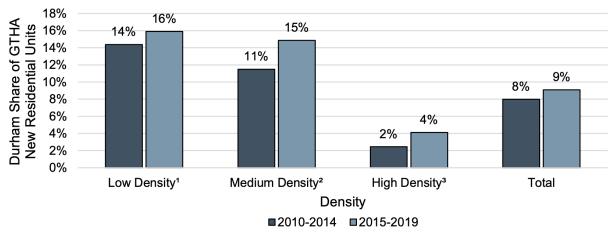
Lake Simcoe Kawartha Lakes Whitby Lake Ontario Legend **Building Permits for Durham Region** 6-20 21-30 31-50 76-100 STRATEGIES INC . 151-200 201-500

Map 3-1: Durham Region, Residential Building Permit Activity (New Units), 2009 to 2019

Figure 3-13 illustrates Durham Region's share of GTHA new housing units from building permit activity (new units only) over the last decade. Key observations include:

- Durham Region's share of GTHA low density units increased to 16% in 2015 to 2019, up from 14% in 2010 to 2014;
- Medium density units experienced the highest share increase, comprising 15% of GTHA units in 2015 to 2019, up from 11% over the previous 5-year period;
- High density units increased from 2% to 4% over the two 5-year periods; and
- Durham Region's share of all housing units derived from building permit activity in the GTHA increased from 8% to 9% over the two 5-year periods.

Figure 3-13: Durham Region Share of GTHA Residential Units from Building Permit Activity (New Units) by Type, 2010 to 2019



¹ Low density is comprised of singles and semi-detached.

Source: Derived from Statistics Canada building permit data, 2010 to 2019, by Watson & Associates Economists Ltd.

3.2.6. Housing Propensity by Structure Type, 2016

Figure 3-14 summarizes historical housing demand trends by structure type for households in Durham Region based on 2016 Statistics Canada Census data. Age-specific propensities measure housing demand by dwelling structure type, by age of household maintainer.

The socio-economic characteristics of the region's population related to income, affordability, lifestyle, family size, lifestyle decisions, health and mobility vary by population age, which in turn, influences the demand for housing by structure type. As illustrated in Figure 3-14, propensities for high-density housing (apartments and condominium units) were highest among younger age groups and older seniors, while propensities for low-density housing

² Medium density is comprised of townhouses and apartments in duplexes.

³ High density is comprised of apartments.

(single and semi-detached housing) tend to be highest among population age groups between 35 and 64 years of age.

Durham Region's population is aging and the 55+ age group has grown considerably over the past 15 years. Looking forward, the percentage of seniors, particularly older seniors in the 75+ age group, within Durham Region is expected to increase in both percentage share and absolute terms over the next several decades. As the average age of Durham Region's population continues to increase, it is anticipated that the demand for higher-density housing forms will also continue to steadily increase. As illustrated in Figure 3-15,100% of demand for high-density housing growth from 2011 to 2016 was in the 55+ age group.

Within the 55+ age group, housing demand related to the 55-74 age group is anticipated to remain relatively stronger for ground-oriented housing forms (i.e., single detached, semidetached and townhouses) which provide proximity to urban amenities, municipal services and community infrastructure. With respect to the 75+ age group, the physical and socio-economic characteristics of this age group (on average) are considerably different than those of younger seniors, empty nesters and working adults with respect to income, mobility and health. Typically, these socio-economic and physical characteristics represent a key driver behind the higher propensity from this age group for high-density housing forms (including seniors' housing) which are in proximity to urban amenities, health care services and other community facilities.

The growth in high-density housing presented in this section relates to private dwellings occupied by usual residents and does not include the population living in collective dwellings.²⁶ Over the next 30 years, the rate of population growth associated with collective dwellings is anticipated to increase relative to historical trends largely due to population growth associated with the 75+ age group. This age group is anticipated to represent the fastest growing agecohort across Durham Region and it will drive demand for a range of seniors' accommodations, including, nursing homes, assisted living, and long-term care homes, which in many cases are not categorized by Statistics Canada as private dwellings occupied by usual residents. Section 5.4 of this report provides additional information for the Durham Region population living in collective dwellings.

Durham Region is also anticipated to accommodate a growing share of young adults and new families seeking competitively priced home ownership and rental opportunities. Accordingly, opportunities should be explored to provide a mix of future housing across a range of density types to accommodate those with varying levels of income (including affordable housing options) within greenfield areas as well as in SGAs and other residential intensification across the region.

²⁶ According to Statistics Canada, a collective dwelling refers to a dwelling of a commercial, institutional or communal nature. These dwellings are occupied by non-usual residents.

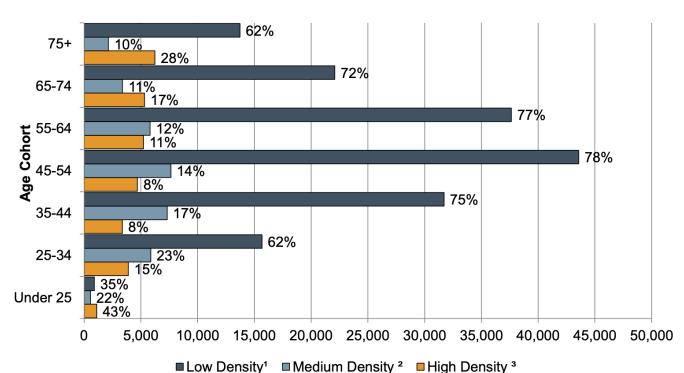
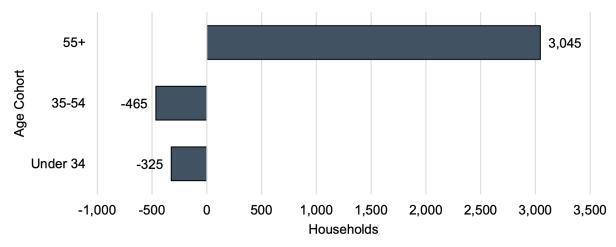


Figure 3-14: Durham Region Permanent Housing Propensity by Structure Type, 2016

Source: Data from Statistics Canada Census 2016 by Watson & Associates Economists Ltd.

Figure 3-15: Durham Region High-Density Housing Propensity Change by Age Group, 2011 to 2016



Note: Total change may vary from other figures in the report due to different Statistics Canada datasets used. Source: Data from Statistics Canada Census, 2011 and 2016, by Watson & Associates Economists Ltd.

¹ Includes singles and semi-detached units.

² Includes townhouses and apartment in duplexes.

³ Includes bachelor, 1-bedroom and 2-bedroom+ apartments.

The housing propensity analysis, summarized above in Figures 3-14 and 3-15, does not provide insight with respect to housing demand by structure during the post-2016 period. As such, it is recognized that this data represents one historical information source in developing long-term assumptions regarding forecast housing growth by structure type but should also be supported by a thorough review of more recent and forward-looking data sources, which are discussed below.

Considering trends in housing demand by structure type over the past 10 years, it is observed that the housing market is already transitioning from low-density units to an increasingly higher share of high-density units. As previously noted in Figure 3-12, during the 2015 to 2019 period, 29% of residential building permits issued within Durham Region were for high-density households. Comparatively, between 2010 to 2014, 17% of new residential building permits issued in Durham Region were for high-density dwellings.

It is noted that an extrapolation of constant 2016 housing propensities using fixed rates by population age group may not generate an accurate near-term or longer-term forecast of housing demand by structure type. As such, consideration should be given to both historical trends and anticipated changes in housing propensity rates by population age group when considering long-term housing demand by structure type. Figure 3-16 summarizes recent building permit data from 2016 to 2020 compared to the housing mix by structure type as derived from the housing propensity analysis using fixed propensity rates as per Statistics Canada 2016 Census data. Over the 2016 to 2020 forecast period, the fixed rate housing propensity analysis approach delivers a projection of 70% new households in the form of single and semi-detached units. In contrast, actual 2016 to 2020 residential building permit activity indicates that only 39% of total residential building permits (new units only) were issued for single and semi-detached units.

Figure 3-16: Durham Region, Housing Propensity Analysis by Structure Type, 2016 to 2021 vs. Residential Building Permit Data, 2016 to 2020

Housing Type	Total			Share		
	2016-2021 Fixed Rate Propensity Forecast	2016-2020 Building Permits ¹	Difference	2016-2021 Fixed Rate Propensity Forecast	2016-2020 Building Permits ¹	Difference
Singles & Semi-Detached	14,790	8,540	-6,250	70%	39%	-31%
Multiple Dwellings	2,740	6,290	-3,550	13%	29%	16%
Apartments	3,750	7,110	-3,360	18%	32%	15%
Total	21,280	21,940	-660	100%	100%	0%

Note: Figures have been rounded.

Source: Watson & Associates Economists Ltd.

¹ 2016 to 2019 building permit data derived from Durham Region data and 2020 from Statistics Canada.

⁻ Propensity forecast is based on 2016 propensity rates by age group and housing structure type.

⁻Multiple dwellings include rows and apartments in duplexes.

⁻Apartments include bachelor, 1 and 2+ bedroom rental and condo apartments.

Comparing actual residential building permit activity between 2016 to 2020 in Durham Region to the near-term (2016 to 2021) housing forecast by structure type using a fixed propensity rate analysis highlights the limitations of using a fixed propensity rate (in this case based on 2016 Census data), when projecting forecast housing by structure type. Building on the results of the recent building permit activity, the LNA forecast by housing type more closely reflects anticipated demand as opposed to a calculation using a fixed rate propensity. This is further discussed in the Housing Intensification Strategy Technical Report. It is further noted that 51% of housing units in the development approvals process are high-density, which is further discussed in Section 3.2.10. The results of the 2021 Census will also be helpful in further understanding recent trends in housing propensity by age.

A housing propensity analysis by population age and housing structure type represents a useful starting approach in developing long-term assumptions regarding forecast housing growth by structure type. However, in addition to population age structure, there are a number of factors such as household income, housing demand by tenure (i.e., rental vs. ownership housing), housing affordability, lifestyle decisions, health, mobility, and planning policy, which also influence the built form and type of housing units constructed across Durham Region. These additional factors make it difficult to accurately project housing propensity by type over both short-term and longer-term periods. While the influence of these other socio-economic variables on the Region's future housing needs by structure type can be explored and tested to varying degrees, these impacts cannot be easily isolated when assessing the region's future housing needs.

In addition to providing a housing propensity analysis using baseline Census data, it is recommended that forecast housing propensity rates and corresponding housing demand by structure type are annually monitored using a range of data sources. Such data sources should include, but would not be limited to, recent residential building permit activity/housing completions, active residential development applications, post-Censal migration trends, trends in housing demand by tenure, trends in housing affordability, impacts of major infrastructure investments as well as planning policy and economic development initiatives.

As the Region's population grows, it will require a broad choice of new housing products which appeal to a diverse range of demographic groups by family and non-family type, structure type, location, age, and income level. In addition to a steady supply of new grade-related housing in both planned and new greenfield areas, increased housing options will also be required regarding mixed-use development planned within intensification nodes and corridors, including secondary units, live/work units, seniors' housing, and a range of affordable housing opportunities which are pedestrian-oriented and transit-supportive. A key initiative and challenge will be providing affordable housing opportunities by structure type and tenure for residents across all life stages and incomes. Affordable, accessible and suitable housing is essential for healthy communities, and strong and vibrant neighbourhoods. These needs will also impact future propensity rates by age, and it is important to note that more work outside the Region-Wide Growth Analysis Technical Report needs to be done to address housing affordability needs. The PPS requires that housing affordability targets are set and aligned with

housing affordability and homelessness plans, and as part of this requirement the region maintains and updates their housing strategy.²⁷,The Region's current affordable housing plan is At Home in Durham: Durham Region Housing Plan 2014 – 2024, and Envision Durham is also addressing affordable housing.

Trends in Durham Region Housing Prices, 2010 to 2020 3.2.7.

Economic conditions and housing prices play key roles in shaping housing development trends. Over the past two decades, the GGH has experienced a steady increase in housing prices driven by a number of factors including rising land prices, steady immigration and strong population growth as well as a robust employment market. Generally, strong fundamentals associated with the Canadian economy have also attracted a steady stream of local and foreign investment to the GGH real estate market. The current low interest rate environment has also enabled the appreciation of residential real estate values, as buyers have benefited from access to low-rate mortgages. Most recently, the COVID-19 pandemic has accelerated housing prices since mid-2020.

Figure 3-17 summarizes historical trends in average housing sale prices in Durham Region and several GTA single/upper-tier municipalities for single detached, townhouse and apartment dwelling units between 2012 and 2020. Throughout the GTA, housing prices across all unit types vary considerably, with average prices highest in the City of Toronto, York Region, and Halton Region, followed by Peel Region and lastly Durham Region. With respect to annual housing appreciation rates, Durham Region experienced the strongest annual rate of appreciation for single detached and townhouse housing units, and the second strongest annual rate of appreciation for condominium apartment units over the 2012 to 2020 period. The remaining GTA municipalities also experienced strong annual housing appreciation rates across all housing types. While average housing prices have steadily appreciated in Durham Region over the past decade, average housing prices across all housing forms remain lowest in Durham Region, relative to the other GTA municipalities surveyed.

²⁷ Affordable housing requirements are defined in the PPS, 2020, Policy 1.4.3.

Figure 3-17: Historical Trends in GTA Housing Prices

Upper/Single-Tier Municipality	Single Detached	Townhouse ¹	Condominium ²						
2012									
Durham Region	\$373,900	\$272,100	\$213,900						
Peel Region	\$561,200	\$372,900	\$253,600						
Halton Region	\$673,200	\$412,600	\$322,000						
City of Toronto	\$793,000	\$562,900	\$363,000						
York Region	\$723,000	\$461,200	\$333,600						
2020									
Durham Region	\$780,800	\$630,900	\$424,800						
Peel Region	\$1,110,000	\$743,800	\$521,900						
Halton Region	\$1,282,400	\$796,900	\$565,700						
City of Toronto	\$1,489,300	\$1,110,800	\$673,400						
York Region	ork Region \$1,287,000		\$573,400						
Annual Percentage Increase, 2012-2020									
Durham Region	9.6%	11.1%	9.0%						
Peel Region	Peel Region 8.9%		9.4%						
Halton Region	8.4%	8.6%	7.3%						
City of Toronto	8.2%	8.9%	8.0%						
York Region	7.5%	8.5%	7.0%						

¹ Includes att/row/townhouse dwelling units.

Note: Toronto Real Estate Board Market Watch Reports do not provide data for the City of Hamilton.

Source: Derived from Toronto Real Estate Board Market Watch Reports, 2012 and 2020, by Watson & Associates Economists Ltd.

3.2.8. Durham Region Household Income Trends, 2001 to 2016

Figure 3-18 summarizes average household income growth for Durham Region and the Province of Ontario between 2000 and 2015.²⁸ Key observations are as follows:

 As of 2015, the estimated average household income in Durham Region was \$106,900, which is higher compared to the average household income for the Province of Ontario; and

² includes condominium apartment units.

²⁸ As defined by Statistics Canada, household income is the sum of the total incomes of all members of that household.

 The annual rate of household income growth for Durham Region has increased over the past five years relative to the previous five years. Household income growth over the past ten years in the region has been comparable to the Province of Ontario.

Figure 3-18: Durham Region and Province of Ontario, Average Household Income, 2001 to 2016 Census Years

Census Year	Durham Region	Province of Ontario					
Average Household Income							
2001	\$75,100	\$66,800					
2006	\$86,400	\$78,000					
2011	\$95,600	\$85,800					
2016	\$106,900	\$97,900					
	Average Annual Growth						
2001-2006	\$2,260	\$2,240					
2006-2011	\$1,840	\$1,560					
2011-2016	\$2,260	\$2,420					
Average Annual Growth Rate							
2001-2006	2.9%	3.1%					
2006-2011	2.0%	1.9%					
2011-2016	2.3%	2.7%					

Note: Census year income shown is for previous year. E.g. 2001 to 2016 is 2000 to 2015 income.

Source: 2001 to 2016 data derived from Statistics Canada Census and NHS by Watson & Associates Economists Ltd.

Average household income growth has not kept pace with rising housing prices. As a result, housing affordability has been steadily eroded over the past decade across the GGH, most notably within the larger urban centres of the GTHA. There is a need to ensure that sufficient opportunities exist within Durham Region (and across the GGH in general) to accommodate a broad range of housing types (i.e., ground oriented and high density) for all household income levels, including market, affordable, assisted and emergency housing.^{29, 30, 31}

²⁹ Affordable housing is defined in the PPS, 2020, p. 39.

³⁰ Assisted housing refers to housing that is available to low-and moderate-income households for rent or purchase where part of the housing cost is subsidized through a government program.

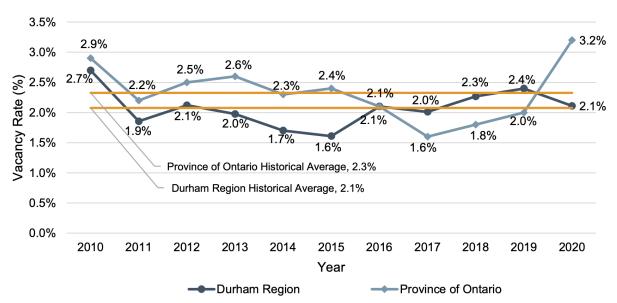
³¹ Emergency housing refers to shelters, supportive housing, transitional housing, etc.

3.2.9. Durham Region Housing Vacancy Rates

Figure 3-19 provides a summary of average rental vacancy rates for 1-, 2- and 3-bedroom apartments over the past decade in Durham Region. Key observations include:

- As of October 2020, the overall vacancy rate is at 2.1% in Durham Region, consistent with the 10-year average and indicative of a somewhat tight rental market;
- Comparatively, between 2010 and 2020 the Region's vacancy rate (2.1%) was lower than the provincial average of 2.3%; and
- In accordance with CMHC 3% is considered a healthier long-term average rental vacancy rate.³²

Figure 3-19: Durham Region, Historical Vacancy Rates, 2010 to 2020



Source: Derived from CMHC Rental Market Survey data by Watson & Associates Economists Ltd. Note: Data only captures the primary rental market surveyed in October each year.

The short-term rental market in Durham Region also has an impact on housing demand and supply. As of Q1 2021, Durham Region had approximately 600 active short-term rental listings through Airbnb and VRBO, up from 500 in Q1 of 2018.³³ Roughly half of these listings have the entire home for lease, with the other half offering a private room available for rent. The short-term rental accommodation market can increase the demand and price for housing, as individuals seek to purchase homes which would primarily function as a short-term rental option.³⁴

³² CMHC considers a 3% threshold to be a healthy and balanced vacancy rate.

³³ Derived from Airdna.co

³⁴ The economic costs and benefits of Airbnb. Economic Policy Institute. January 2019.

3.2.10. Durham Region – Active Residential Applications in the Development Approvals Process

Figure 3-20 summarizes housing units across the region that are in the development approvals process, which provides insight into short- and medium-term housing opportunities by density and location. The active development application data is utilized to determine the number, type and location of residential housing units proposed as of 2018. Key observations include:

- There were approximately 82,650 units proposed in the active development pipeline, of which 24% were represented by low-density housing forms, 25% were medium-density units, while the remaining 51% were high-density housing units;³⁵
- Approximately 40% housing units in the development approvals process were located in the BUA, of which the majority (86%) were high-density units; and
- The DGA accounted for approximately 60% of the housing units in the development approvals process, of which nearly three-quarters were grade-related units (74%) and one-quarter were high-density units (26%).

Figure 3-20: Durham Region Future Housing Supply in the Development Pipeline by Structure Type and Planning Policy Area (as of 2018)

Planning Policy Area	Low Density ¹	Medium Density ²	High Density ³	Total				
Total Units in the Development Approvals Process								
BUA	296	4,632	29,560	34,488				
DGA	19,786	15,908	12,472	48,166				
Total	20,082	20,540	42,032	82,654				
Share of Units in the Development Approvals Process								
Within BUA	1%	13%	86%	100%				
Within DGA	41%	33%	26%	100%				
Total	24%	25%	51%	100%				
BUA Share of Total	42%							
DGA Share of Total	58%							

¹ Includes singles and semis.

Source: Derived from Durham Region data by Urban Strategies Inc. and Watson & Associates Economists Ltd.

² Includes townhouses.

³ Includes apartments.

³⁵ Development pipeline, as defined herein, includes registered unbuilt, draft approved and pending housing.

3.2.11. Durham Region Post-Secondary Student Population

The existence of post-secondary students in Durham provides an important indication of the region's vibrancy, diversity and economic strength. The region's post-secondary student population includes students attending Ontario Tech University, Durham College and Trent University's Oshawa Campus. Collectively, there are approximately 30,000 full-time students attending local post-secondary institutions within Durham Region.³⁶ This includes students who are permanent residents living within the region, permanent residents living outside of the region and international students who are non-permanent residents. A relatively small share of students in Durham Region are accommodated in on-campus housing. The majority of students in Durham Region reside off-campus with parents, commute to these post-secondary institutions from outside of the region or reside off-campus in rental housing accommodations.³⁷ A portion of this post-secondary student population is not recognized in the Census population or housing base and is also not reflected in the population and housing metrics presented herein.³⁸ Based on 2016 data, approximately 3,000 post-secondary students were in off campus rental housing in Durham Region.³⁹

3.3. Observations

Over the past 15 years, Durham Region has experienced strong population growth across all major demographic groups (i.e., children, adults, and seniors), largely driven by steady net migration across all age groups and, to a lesser extent, natural increase (i.e., births less deaths). Since 1991, Durham's population has grown at a rate above the provincial average, fueling steady housing construction across the region. During this period, new residential development activity within Durham Region has been steadily shifting from low-density housing types (i.e., single and semi-detached) to medium and high-density housing forms (i.e., townhomes and apartments). This trend is anticipated to continue over the next several decades primarily driven by the aging population base and declining housing affordability.

Durham offers a balance between urban and rural communities, with urban development concentrated in the southern portion of the Region along the Lake Ontario shoreline. The demographic and socio-economic characteristics observed across the region are not homogenous between area municipality and the BUA, DGA and rural areas within them. A

³⁶ Derived from Government of Ontario - Training, Colleges and Universities 2018-2019 enrollments statistics.

³⁷ On-campus beds total 1,360.

³⁸ Some students are counted within another household such as their parents' house. Their temporary accommodations within the region may be considered a vacant residential unit, since it would not be counted as a dwelling occupied by usual resident in the Census.

³⁹Watson & Associates Economists Ltd.

more detailed discussion regarding the region's future housing supply and demand by structure type is provided in the Housing Intensification Technical Report⁴⁰.

Region-wide population and housing growth trends are important to understand as they have broad implications on the amount, type, location, and density of future housing needs, as well as demands for public infrastructure and municipal services. Area municipal trends in household demand by structure type, population age structure and household income are particularly relevant regarding the allocation of housing across Durham by planning policy area. For more background information and observations on the urban and rural structure, please refer to the Growth Opportunities and Challenges Report and the Envision Durham Discussion Papers, which addressed the following topics: Agriculture and Rural System; Climate Change and Sustainability; Growth Management, including discussion of the Urban System and LNA; Environment and Greenlands System; Transportation System; and Housing Policy Planning.

40

⁴⁰ Durham Region Housing Intensification Strategy Technical Report, 2021.

⁴¹ Population and housing allocations by Area Municipality and Planning Policy Area will be provided as part of Phase 2 of the Durham GMS.

4. Durham Region Population, Housing and Employment Growth Outlook to 2051

4.1. What Drives Population and Employment Growth?

A broad range of considerations related to demographics and socio-economics will impact future population and employment growth trends throughout Durham Region to the 2051 planning horizon. These factors will not only affect the rate and magnitude of growth but will also influence the form, density, and location of residential and non-residential development.

Future population and employment growth within Durham Region is strongly correlated with the growth outlook and competitiveness of the economy within Durham Region and the surrounding area – which in this case is largely represented by the GGH. The GGH is the economic powerhouse of Ontario, and the centre of much of the economic activity in Canada. It also represents much of the commuter-shed for Durham's residents. Potential employment opportunities within Durham Region and surrounding commuter-shed are the primary driver of net migration to this area.

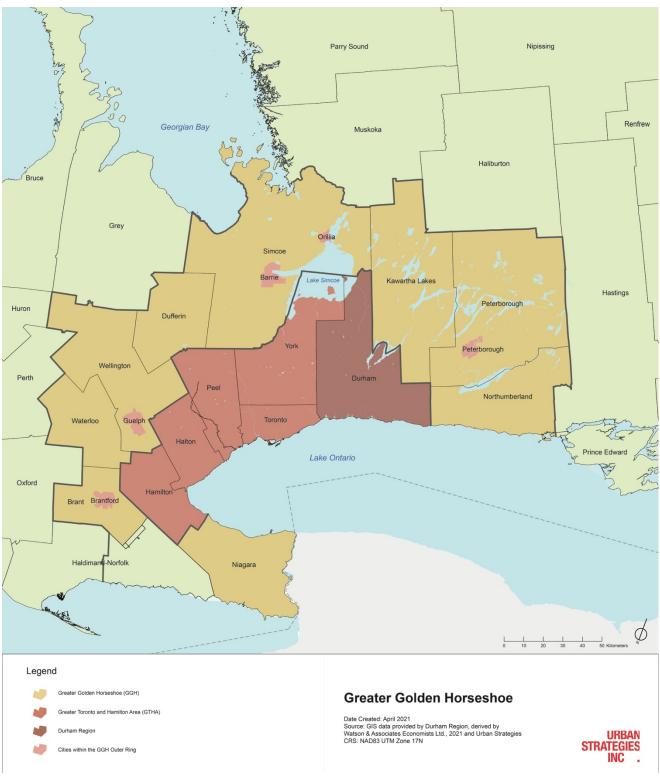
The employment base within Durham Region and surrounding commuter-shed can be grouped into two broad categories – export-based sectors and community-based sectors. Export-based sectors are comprised of industries (i.e., economic clusters) which produce goods that reach markets outside the community (agriculture and primary resources, manufacturing, research and development as well as other knowledge-based industries). Community-based sectors refer primarily to local population serving employment. Local industries also provide services to temporary and/or other residents of the municipality not captured by Census data as part of the permanent population base such as hotels, restaurants, tourism-related sectors, colleges and universities, as well as businesses related to financial, professional, scientific and technical services.

Economic growth in the regional export-based economy generates wealth and economic opportunities which, in turn, stimulates community-based or population-related employment sectors, including retail trade, accommodation and food and other service sectors. Economic development subsequently drives the need for labour force growth which is largely generated from positive net migration. Ultimately, population growth in Durham Region within the 0 to 64 age group, similar the country as whole, will continue to be largely driven by net migration associated with the working age population and their dependents (i.e., children, spouses not in the labour force, others). On the other hand, population growth of the region's 65+ population will continue to be largely driven by the aging of Durham Region's existing population and, to a lesser extent the attractiveness and affordability of the region to new seniors.

4.2. Population and Employment Growth Outlook for the Greater Golden Horseshoe, 2016 to 2051

As illustrated in Map 4-1, the GGH comprises the municipalities that make up the GTHA, as well as the surrounding regions/counties within central Ontario, extending from Niagara Region in the south, to Simcoe County in the north, Waterloo Region to the west, and to Peterborough County in the northeast. Potential employment opportunities within Durham Region and the surrounding commuter-shed, most notably within the GTHA, represent the primary driver of net migration to this area. Net migration, particularly international net-migration, has been the key contributor to population growth across the GTHA, including Durham Region, over the past two decades.

Map 4-1: Durham Region within the Context of the Greater Golden Horseshoe (GGH)



As identified in the Growth Plan the long-term outlook for the GGH is positive, characterized by strong population growth fueled by economic expansion that is increasingly concentrated in large urban centres. As summarized in Figure 4-1, the population of the GGH is forecast to increase from 9.5 million in 2016 to 14.9 million in 2051. This represents a population increase of 5.3 million people (153,000 annually), or 1.3% annually between 2016 and 2051. With respect to the region's economic potential, the GGH employment base is forecast to increase from 4.6 million jobs in 2016 to 7 million jobs in 2051 (refer to Figure 4-2). This represents an increase of 2.4 million jobs (69,000 annually), or 1.2% annually between 2016 and 2051.

Figure 4-1: Historical and Forecast Population Growth for the Greater Golden Horseshoe (GGH), 2001 to 2051

	Population			2001 to 2016		2016 to 2051	
Area	2001	2016	2051	Total Population Growth	Annual Population Growth	Total Population Growth	Annual Population Growth
GTHA	5,808,000	7,183,000	11,172,000	1,375,000	91,700	3,989,000	114,000
GGH Outer Ring	2,046,000	2,355,000	3,703,000	309,000	20,600	1,348,000	38,500
Total GGH	7,854,000	9,538,000	14,875,000	1,684,000	112,300	5,337,000	152,500

Source: 2001 to 2016 derived from Statistics Canada Census. 2051 from A Place to Grow. Growth Plan for the Greater Golden Horseshoe. Office Consolidation 2020. Ontario.ca./growthplanning. Figure by Watson & Associates Economists Ltd. Note: Population includes the net Census undercount. Figures may not sum to totals due to rounding.

Figure 4-2: Historical and Forecast Employment Growth for the Greater Golden Horseshoe (GGH), 2001 to 2051

	Employment			2001 to 2016		2016 to 2051	
Area	2001	2016	2051	Total Employmen t Growth	Annual Employmen t Growth	Total Employment Growth	Annual Employment Growth
GTHA	2,938,000	3,564,000	5,360,000	626,000	41,700	1,796,000	51,300
GGH Outer Ring	890,000	1,034,000	1,650,000	144,000	9,600	616,000	17,600
Total GGH	3,828,000	4,598,000	7,010,000	770,000	51,300	2,412,000	68,900

Source: 2001 to 2016 derived from Statistics Canada Census. 2051 from A Place to Grow. Growth Plan for the Greater Golden Horseshoe. Office Consolidation 2020. Ontario.ca./growthplanning. Figure by Watson & Associates Economists Ltd.

⁴² As previously mentioned, the Growth Plan includes a Schedule 3 forecast to 2051.

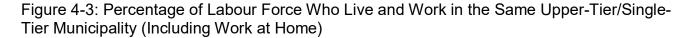
The GGH is the centre of a large portion of the economic activity in Canada. The GGH is also economically diverse, with most of the top 20 traded industry clusters throughout North America having a strong presence in this region. Within the GGH, the GTHA industrial and office commercial real estate are significant markets; having the third and sixth largest inventories, respectively, in North America.⁴³

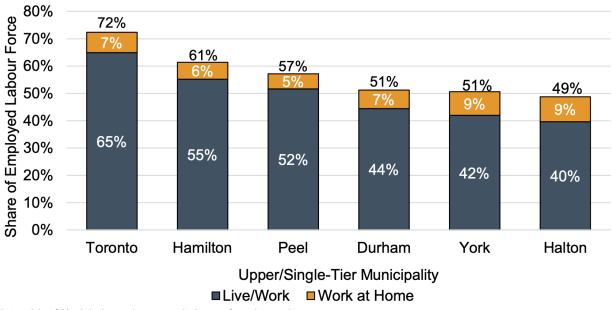
With a robust economy and diverse mix of export-based employment sectors, the GGH is highly attractive on an international level to new businesses and investors. The GGH also has a strong appeal given the area's regional infrastructure (i.e., Toronto Pearson International Airport, other regional airports, provincial highways, inter-modal facilities), access to labour force, post-secondary institutions, and proximity to the U.S. border. In turn, this continues to support steady population and housing growth within this region, largely driven by international net migration.

The diverse and highly competitive GGH economy has fueled a steady level of employment growth over the past decade in most major sectors of the economy. Employment growth has been particularly strong related to knowledge-based and creative-class service sectors, including professional, scientific, and technical services, financial services, information and cultural industries, education services, health care and social services, as well as real estate. Within the service sector, economic growth has been notably robust for small to medium-scale knowledge-based businesses that are focused on innovation, entrepreneurship, and technology.

The strength of the broader regional GGH economy presents a tremendous opportunity for the Durham Region economy and its residents within commuting distance to this growing broader regional employment market. As displayed in Figure 4-3, 51% of Durham Region residents who are part of the employed labour force worked within Durham Region in 2016, while 49% of Durham Region residents commuted to employment markets outside of Durham for work. Durham Region has a relatively low live/work ratio compared to the other upper-tier and singletier municipalities in the GTHA, behind the City of Toronto, the City of Hamilton and Peel Region, while being comparable to York Region and slightly higher than Halton Region. Increasing the share of live/work employment is a key long-term policy objective of the Durham ROP by providing greater opportunities for its residents to work locally, across a growing and increasingly diverse local economy.

⁴³ Source: Derived from Cushman & Wakefield Toronto Industrial Market Beat and U.S. Industrial Market Beat Snapshot, Q3 2017, and Cushman & Wakefield Toronto Office Market Beat and U.S. Office Market Beat Snapshot, Q3 2017 by Watson & Associates Economists Ltd.



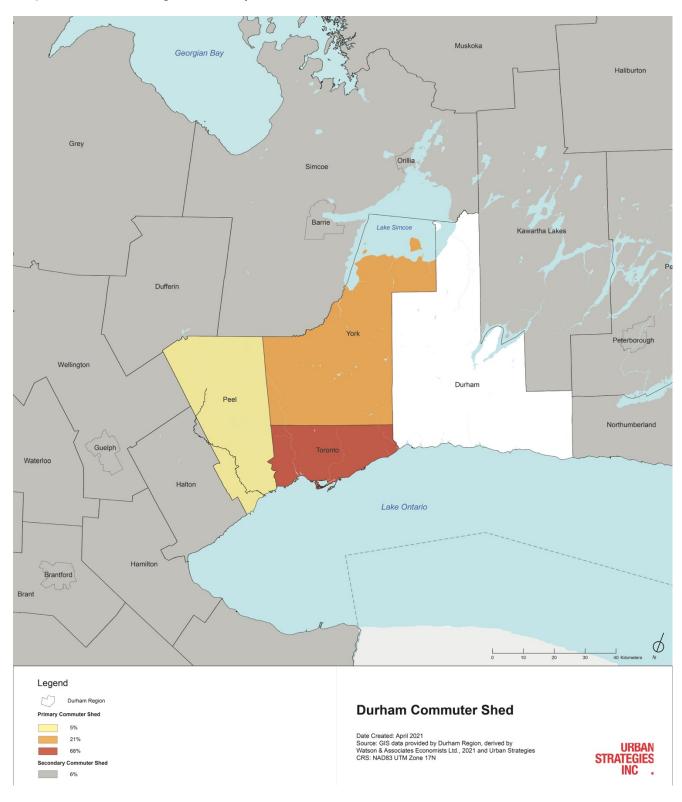


Note: Live/Work is based on usual place of work employment.

Source: Derived from Statistics Canada 2016 Census data, by Watson & Associates Economists Ltd., 2020.

The City of Toronto represents the largest employment market outside Durham Region for Durham residents. As of 2016, approximately 68% of all out-commuters in Durham Region were employed within the City of Toronto, while the remainder commuted to York Region, Peel Region, and other locations. According to the Growth Plan, the primary commuter-shed (refer to Map 4-2) for Durham Region is expected to grow by approximately 1.2 million jobs between 2016 to 2051. These regional employment opportunities represent a large part of what makes the region a desirable location live, which in turn drives the local housing market across Durham's communities.

Map 4-2: Durham Region Primary Commuter-Shed



Notwithstanding the past and potential success of the regional employment market, international competition for business development and investment is steadily increasing in today's "new economy." Durham Region is part of a cluster of highly populated and growing municipalities within the GGH, with which it competes directly for business attraction and investment. These municipalities generally offer regional attributes which largely appeal to prospective international and local firms as well as new residents. Durham Region has been particularly competitive in its ability to distinguish itself as a hub for innovation and technology while encouraging ongoing entrepreneurship, small business development and investment retention. These efforts have helped contribute to a diverse and growing local economy with approximately half of the region's residents living and working within Durham. This distinction as a complete and competitive community is anticipated to represent a key driver of the future economic success and population growth.

4.3. Near-Term Impacts of COVID-19

Near-Term Impacts of COVID-19 on Population Growth and Longer-Term 4.3.1. Impacts on the Economy and the Real Estate Market in Durham Region

The downward impacts of the coronavirus disease (COVID-19) on global economic output have been significant. Economic sectors such as travel and tourism, accommodation and food, manufacturing, and energy have been hit particularly hard. On the other hand, many other employment sectors (particularly knowledge-based sectors), which are more adaptable to the current remote work environment have been less negatively impacted, and in some cases have prospered.

Canada's gross domestic product (GDP) annualized growth rate declined by approximately 39% in the second guarter of 2020 (April to June) due to COVID-19. As restrictions gradually loosened during that period, beginning in May 2020, businesses came out of lockdown during the summer months and economic activity grew at a pace of 40.6% in the third quarter, although GDP was still short of pre-pandemic levels. 44, 45

Economic growth continued through the fourth quarter of 2020 at an annualized rate of 9.6% despite increased COVID-19 restrictions towards the end of November 2020. Despite this fourth guarter increase, real GDP in 2020 declined overall by 5.4%. 46 Heading into 2021 Canada's economy grew sharply by 5.6% in the first quarter, but due to the impacts of the third COVID-19 wave in April 2021, the province-wide lockdown is expected to further impact economic activity in the second guarter of 2021. Given the strong performance leading up to April 2021, it is expected that any setbacks due to the lockdown will be guickly recouped once restrictions ease, 49, 50

Overall, required modifications to social behavior (e.g., physical distancing) and increased work at home requirements resulting from government-induced containment measures and increased health risks have resulted in significant economic disruption largely related to changes in consumer demand and consumption patterns. Furthermore, continued tensions, logistical challenges and constraints related to international trade have also begun to raise

⁴⁴ Reuters Business News, August 28, 2020.

⁴⁵ CBC Business News, 2020 was the worst year on record for Canada's economy. It shrank by 5.4% March 2, 2021.

⁴⁶ CBC Business News, 2020 was the worst year on record for Canada's economy. It shrank by 5.4% March 2, 2021.

⁴⁹ Ontario Newsroom, Office of the Premier, Ontario Declares Second Provincial Emergency to Address COVID-19 Crisis and Save Lives, January 12, 2021.

⁵⁰ Financial Post, Canada's economy posts 5.6% annualized growth in Q1, June 1, 2021.

further questions regarding the potential vulnerabilities of globalization and the structure of current global supply chains.

At present, the level of sustained economic impact related to this "exogenous shock" to the world and the Canadian economy is still relatively uncertain. While the prospects for a global recovery have improved in recent months, the pace of this global economic recovery has been uneven largely due to varying rates at which Countries have been able to vaccinate their residents.51

Despite the consequences of COVID-19, the long-term economic and housing outlook for the GGH remains positive as the region continues to be attractive to international investment and newcomers alike. While the housing market across the GGH experienced a slow start in early 2020 due to COVID-19, pent-up demand and historically low mortgage rates have accelerated housing demand across the region with record sales and average selling prices. According to the Toronto Real Estate Board (TREB), the average selling price across the GTA in 2020 reached a new record of \$929,700, up by approximately 14% from 2019, while housing sales are also up by just over 8% year-over-year.⁵²

Notwithstanding the recent positive real estate trends identified for the GGH as a whole and Durham Region, there are a number of factors to remain slightly cautious about the broader demand for housing over the near term (i.e., the next one to three years). Reduced immigration levels in 2020 and expected lower levels in 2021 are anticipated to slow population growth to the GGH and Durham Region, potentially placing downward pressure on housing market demand if domestic demand slows (refer to Section 4.3.2).⁵³ Tighter mortgage rules could also temper the hot real-estate market as home buyers would face stiffer mortgage stress tests. The Governor of the Bank of Canada has warned that home owners who have overextended on their mortgages are vulnerable to rising interest rates when they have to be renewed, and that rapid price increases are unlikely to continue indefinitely.⁵⁴

This near-term scenario has the potential to reduce population growth levels and soften the housing market in areas of Ontario where population growth is most heavily dependent on immigration. Among GGH municipalities, the City of Toronto, Peel Region, and York Region could potentially be the most heavily impacted by such a trend, while the remaining "905" area of the GTHA and the GGH Outer Ring, which is more dependent on inter-provincial and intraprovincial net migration as a source of housing demand, may potentially be less impacted.

In addition to its broader impacts on the economy, COVID-19 is also anticipated to accelerate changes in work and commerce as a result of technological disruptions which were already

⁵¹ Global Government Forum. OECD Warns of Uneven Economic Recovery from COVID-19, Despite Global Growth. June 1, 2021.

⁵² Toronto Real Estate Board Market Watch, December 2020.

⁵³ 'Very difficult' to meet Canada's immigration targets after pandemic drop: immigration lawyer. CTV News. January 14, 2021.

⁵⁴ CTV Business News, Mortgage stress tests set to tighten in wake of Bank of Canada warnings, May 20, 2021.

taking place prior to the pandemic. Businesses will increasingly be required to rethink the way they conduct business with an increased emphasis on remote work enabled by technologies such as virtual private networks (VPNs), virtual meetings, cloud technology and other remote work collaboration tools. These trends are anticipated to have a direct influence on commercial and industrial real estate needs over both the near and longer terms. In light of these anticipated trends, it is important to consider the manner in which these impacts are likely to influence the nature of employment by type, as well as by place of work. These factors are further discussed in the Employment Strategy Technical Report.

As of 2016, approximately 12% of the Durham Region workforce is identified as working from home on a full-time basis, up from 8% in 2001. During this same time period, the percentage of workers who reported having no fixed place of work increased from approximately 9% to 10%.^{55, 56} It is anticipated that the percentage of people who work from home on a full-time and part-time basis, as well as those who do not have a fixed place of work, will steadily increase over the long term. As this percentage continues to steadily rise, it may reduce the relative need for future commercial and institutional building space associated with the employment forecasts set out in Schedule 3 of the Growth Plan.

4.3.2. Near-Term Immigration Levels for Canada are Likely to Remain Below Historical Averages Due to COVID-19

In October 2020, the Canadian federal government released its Immigration Levels Plan for the next three years. Canada has continued to raise the immigration targets and aims to welcome 401,000 new permanent residents in 2021, 411,000 in 2022, and 421,000 in 2023. This is an increase of 50,000 newcomers annually from the previous targets of 351,000 in 2021 and 361,000 in 2026. The increase in immigration targets will make up for the shortfall in 2020 and fill crucial labour market gaps to ensure Canada remains competitive on the world stage. With a focus on economic growth, 60% of admissions are to come from the economic class. ⁵⁷

Figure 4-4 summarizes admissions to Canada and Ontario by quarter since 2015. Looking forward through 2021, immigration levels to Canada and Ontario are anticipated to remain low as a result of travel restrictions due to COVID-19. This suggests that near-term immigration levels in Durham Region will also remain below recent historical averages. A recent report prepared by the Federal Department of Immigration, Refugees and Citizenship Canada (IRCC) indicates that when travel restrictions begin to ease, a significant surge of applications and

⁵⁵ Work at home and NFPOW employment derived from 2001 and 2016 Statistics Canada Census data.

⁵⁶ Statistics Canada defines no fixed place of work employees as "persons who do not go from home to the same workplace location at the beginning of each shift. Such persons include building and landscape contractors, travelling salespersons, independent truck drivers, etc."

⁵⁷ Immigration, Refugee and Citizenship Canada news release, October 20, 2020. https://www.canada.ca/en/immigration-refugees-citizenship/news/2020/10/government-of-canada-announces-plan-to-support-economic-recovery-through-immigration.html

support requirements is anticipated. However, sustainable higher levels of immigration in line with the increased immigration targets will be largely dictated by the on-going strength of the national and provincial economies.

120 Admissions of Permanent Residents 104 100 94 86 88 88 82 80 78 80 70 70 69 68 66 66 in 000s) 60 54 40 41 40 20

Figure 4-4: Quarterly Admission of Permanent Residents in Ontario Versus the Rest of Canada, 2015 to 2020

Source: Derived from IRCC, December 31, 2020, data, by Watson & Associates Economists Ltd.

2016

4.4. Longer-Term Population Growth Drivers and Disruptors in Durham Region

2017

■ Ontario

Q1 Q2 Q3 Q4 Q1 Q2 Q3 Q4

Period

2018

■ Rest of Canada

2019

2020

4.4.1. **Regional Infrastructure Assets**

2015

Durham Region continues to have strong appeal to both businesses and residents. As previously mentioned, this appeal is largely attributed to Durham Region's geographic location within the GGH, which is an internationally recognized economic powerhouse. Durham Region provides connectivity to key regional goods movement infrastructure such as the Toronto Pearson International Airport (TPIA), Oshawa Executive Airport, 400-series highways (401, 407, 412 and 418) as well as high-order regional transit services offered by GO Transit. Durham Region is also home to Ontario Tech University, Durham College, and Trent University's Oshawa Campus. Durham Region is also strategically located within a 1- to 2-hour commute to several other post-secondary institutions within southwestern/central Ontario.

In addition to these existing regional assets, infrastructure investment in Durham Region is also expected to enable higher levels of growth in the coming decades. A number of key existing and planned infrastructure investments in Durham Region (e.g. high-order transit

improvements including the extension of GO rail service to Bowmanville, the potential construction of the Pickering Airport, the refurbishment of Darlington Nuclear, and continued growth in local post-secondary institutions) are anticipated to drive population and employment growth rates higher in Durham over the next several decades, relative to historical trends. These attributes make Durham Region an attractive destination for permanent residents of all ages, non-permanent residents, students, as well as small, mid-sized and large businesses.

4.4.2. **Quality of Life**

In addition to the above-mentioned "hard" regional assets, "soft" or "quality" factors are becoming increasingly important in the attraction of new families and business investment. Durham Region has a reputation as a vibrant, growing, safe community in which to live. Generally, Durham Region offers a wide range of top-rated elementary, secondary and postsecondary schools, a high standard of local infrastructure (i.e. roads, indoor/outdoor recreation facilities and social services, etc.), vibrant downtowns, access to shopping, arts and culture, and an array of recreational opportunities. Finally, Durham has a diversity of communities, from urban centres to small towns set within significant protected landscapes, with ease of access to nature and waterfront open space systems. These "soft" factors represent a key reason why Durham Region's competitive position is likely to strengthen in attracting new families and business development over the long term. Talent attraction and retention will be a key focus in Durham Region's competitiveness going forward, and therefore a factor in the region's economic growth will be the extent to which it can develop "quality of life" enhancements to appeal to mobile young talent, while not detracting from its attractiveness for other older population segments.

4.4.3. **Regional Economic Opportunities**

Continued employment growth in Durham Region and throughout the surrounding regional economy has generated demand for new housing within Durham Region and will continue to do so. New housing construction and associated local population growth is anticipated to generate local demand for population-related employment sectors such as retail, accommodation and food services, as well as other personal service uses. Other local "knowledge-based" and "creative class" employment such as information and cultural industries; arts, entertainment, and recreation; and professional, scientific and technical services are also experiencing strong employment growth. Population growth combined with the aging of the existing population base will also place increasing demands on employment sectors and municipal services related to the growing population base of seniors, primarily related to the health care and social assistance sectors.

Durham Region's existing employment base is supported by a diverse range of goodsproducing and services-producing sectors such as manufacturing; wholesale and retail trade; government and education; healthcare and social assistance; research and innovation; and accommodation and food services. The economic base is also oriented towards home-based occupations. A more detailed discussion regarding Durham Region's long-term employment

outlook and the implications on planning for Employment Areas, Community Areas, and Rural Areas is provided in the Durham Region Employment Strategy Technical Report.⁵⁸

As previously identified, local and regional employment growth opportunities represent the primary driver of labour force growth, net migration and ultimately long-term population growth within Durham Region. As summarized in Figure 4-5, Durham's total labour force base grew by 140,900 persons or 2.1% annually between 2001 and 2016. During the same period, the regional labour force participation rate declined from 72% to 67%, largely due to the aging of the labour force. Looking forward, the regional labour force participation rate is anticipated to further decline as the Baby Boom generation continues to age. The region's aging population and labour force will place downward pressure on long-term labour force growth potential, further emphasizing the need to plan for steady migration, particularly geared to the workingage population.

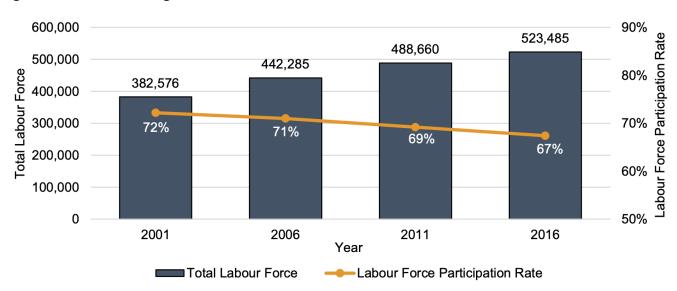


Figure 4-5: Durham Region, Historical Labour Force Trends, 2001 to 2016

Source: 2001 to 2016 derived from Statistics Canada Census and NHS by Watson & Associates Economists Ltd.

Figure 4-6 summarizes total employed labour force and unemployment rate trends for the Oshawa Census Metropolitan Area (CMA).⁶⁰ Census labour force data is not available for Durham Region post-2016, but it is well represented by the Oshawa CMA in the Statistics Canada Labour Force Survey. The Oshawa CMA labour force has been steadily growing from 2001 to 2019 at an annual growth rate of 2.0%, increasing to a historical high in 2018. The

⁵⁸ Employment Strategy Technical Report, Durham Region Growth Management Strategy, 2021.

⁵⁹ The labour force participation rate is defined as the ratio of employed and unemployed people to the total working-age population (aged 15 years and older).

⁶⁰ It is noted the geographic area of the Oshawa CMA and Durham Region are different, with the former including the Municipality of Clarington, City of Oshawa and Town of Whitby. Labour force data provided by the Statistics Canada Labour Force Survey varies from the labour force data provided by the Statistics Canada Census.

unemployment rate in the Oshawa CMA peaked at over 9% in 2009 and 2010, coinciding with the 2008 global economic recession, and has since fallen to 5.4% in 2019. Comparatively, the unemployment rate for the Province of Ontario as a whole was 5.6% in 2019.

Despite the strong recent historical performance of the Oshawa CMA labour market, the unemployment rate increased to a high of 12.7% in July 2020 (3-month moving average) as a result of the COVID-19 pandemic, and most recently as of April 2021 had improved to 7.7%. According to Statistics Canada, the unemployment increase due to the COVID-19 pandemic has been driven by temporary layoffs, indicating that much of the labour force is expected to return to their former place of work when Provincial government restrictions are relaxed. As of April 2021, the number of Canada-wide employees in industries directly impacted by public health measures, including retail trade; accommodation and food services; and information, culture and recreation have fluctuated in parallel with these restrictions. In contrast, the number of employees in knowledge-based industries such as professional, scientific and technical services, finance, insurance, real estate, rental and leasing have increased steadily and surpassed pre-pandemic levels. At the local level the trends are anticipated to be similar.

Anticipated economic growth in Durham Region will continue to generate a steady need for local skilled and unskilled labour over the coming decades. This will require on-going efforts to retain, attract, and accommodate new working residents to ensure that economic development potential is not unduly constrained by labour shortages.

⁶¹ Statistics Canada, The Daily, Labour Force Survey, April 2020.

⁶² Statistics Canada, The Daily, Labour Force Survey, April 2021.

^{12.7%}215 14% Employed Labour Force (000s) 219 i 12.3% 214 10 210 207 203 208 12% 195 192 200 189 Rate (%) 176 10% 150 8% Unemployment 6% 100 50 2020 Jan 2020 Mar 2020 May 2020 111 2020 588 2010 2010 2016 2017 2018 2008 2012 2013 2014 2015 2011 Year Oshawa CMA Employed Labour Force (3-Month Moving Average) Oshawa CMA Employed Labour Force (Annual) Oshawa CMA Unemployment Rate Ontario Unemployment Rate (3-Month Moving Average)

Figure 4-6: Oshawa CMA Total Employed Labour Force and Unemployment Rate Trends, 2001 to 2020

Note: Statistics Canada Labour Force Survey and Census labour force statistics may differ.

Source: Oshawa (CMA) employed labour force and unemployment rate from Statistics Canada Table 14-10-0096-01 and monthly from Table 14-10-0380-01.

Annual Province of Ontario unemployment rate from Statistics Canada Table 14-10-0380-01 and monthly from Table 14-10-0295-02. By Watson & Associates Economists Ltd.

4.4.4. Technological Change – Disruptor or Generator of Future Labour Force Demand?

Long-term labour force growth potential across the national, provincial, regional, and local levels will also be directly influenced by continued structural changes and disruptions driven by technology and automation. According to the Brookfield Institute for Innovation + Entrepreneurship, over the next 10 to 20 years, 42% of the Canadian labour force is at high risk of being affected by automation, either through significant task restructuring or elimination. Jobs that are anticipated to be most highly impacted by automation are primarily within occupations that are administrative, routine, or oriented towards sales and service. The Brookfield Institute report also notes that highly-skilled occupations are expected to grow much more quickly than the rest of the labour force and are at a lower risk of being negatively affected by automation. This suggests that more highly-skilled labour will be a significant driver of Canada's future economic growth.

With respected post-secondary institutions and a strategic location within the GTHA, Durham is well positioned to benefit from continued growth within the knowledge-based economy. Building on its strong institutional and community foundations, Durham has been active in increasing its readiness towards an ever-evolving knowledge-based economy through ongoing leadership and investment. These efforts will continue to be important in driving youth inmigration (both permanent and non-permanent residents), talent attraction and retention, global investment, and regional employment opportunities ultimately geared towards an increasingly skilled labour market.

4.5. Observations

The GGH economy is projected to continue to grow at a faster rate than the rest of the province. The GGH also represents the fastest growing large metropolitan area in the Great Lakes/eastern U.S. region of North America. Future population and employment growth potential within Durham Region is strongly correlated with the growth outlook and competitiveness of the export-based sectors of the regional economy. Potential job opportunities within the region's diverse and growing economic base and surrounding commuter-shed represent the primary driver of net migration to Durham. In turn, net migration drives population growth within Durham's working-age population and their dependents (i.e. children, spouses not in the labour force and other family members).

A review of recent economic trends and anticipated growth drivers suggests that Durham is well positioned to accommodate a growing portion of the regional economic and population growth that is anticipated within the broader GGH. It is also recognized that technological change and automation will continue to create economic opportunities and disruptions within an increasingly competitive global labour market. Looking forward, Durham Region will need to remain proactive in its pursuit to capitalize on anticipated opportunities generated from an evolving economy while continuing to manage change associated with creative disruption as well as an aging demographic base. This will require innovative local land-use planning and economic development policies, as well as programs and initiatives which continue to promote the attractiveness of Durham for future investments while also striving to enhance the quality of life for its residents. People will put more emphasis on where they live due to an aging population and increase opportunities for work at home, creating opportunities for transitional housing (independent living to full time care), more focus on housing supported by higher order transit and increasing consideration of place making and urban design which was discussed in the Growth Opportunities and Strategies Report.

5. Durham Region Population and Housing Growth Forecast, 2016 to 2051

This chapter provides an assessment of the long-term population and housing growth potential for Durham Region to the year 2051 in five-year increments building on the analysis summarized in Chapters 3 and 4, to implement the Growth Plan Schedule 3 forecasts and to inform and provide input into the Region's LNA. Additional details regarding the total population and housing forecast as well as PPU assumptions are provided in Appendix B.⁶³

5.1. Durham Region Short-Term Population Estimate, 2016 to 2020

Figure 5-1 summarizes the annual intercensal and postcensal population estimates for Durham Region as provided by Statistics Canada. The 2020 post-censal population estimate provided by Statistics Canada for Durham Region is 711,400. The Statistics Canada population estimates for Durham Region are tracking noticeably higher from 2015 to 2020 at an annual growth rate of 1.6%, compared to a historical annual growth rate of 1.2% from 2011 to 2015. The Statistics Canada 2020 population estimates are preliminary and are subject to change.

Based on Statistics Canada components of population growth data,⁶⁴ a key driver of population growth from 2015 to 2020 primarily relates to continued strong intra-provincial migration (i.e., migration to Durham Region from other areas of Ontario) in addition to an increase in international immigrants and non-permanent resident population. With respect to the age of new migrants to Durham Region, recent demand has been experienced across most major age groups with a large concentration in youth and young adults, specifically in the 0 to 19 and 20 to 39 age groups, which accounted for approximately 43% and 51% of new migrants, respectively.

⁶³ This forecast is prescribed by the Province in Schedule 3 of A Place to Grow: Growth Plan for the Greater Golden Horseshoe, Office Consolidation 2020, and municipalities are required to plan and manage growth using this forecast.

⁶⁴ Statistics Canada. Table 17-10-0140-01 Components of population change by Census division, 2016 boundaries.

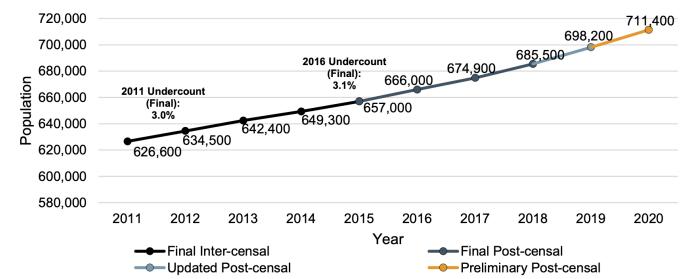


Figure 5-1: Durham Region, Short-term Population Estimate, 2011 to 2020

Note: Population includes the net Census undercount and is rounded.
Source: Historical population adapted from Statistics Canada Table 17-10-0139-01, Population estimates, July 1, by census division, 2016 boundaries. Figure by Watson & Associates Economists Ltd.

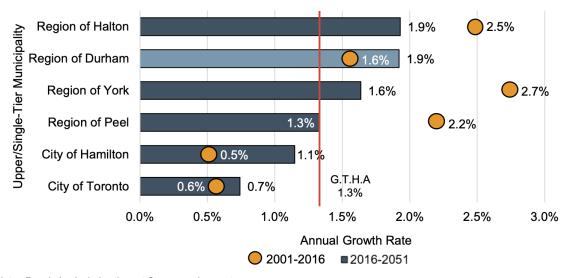
5.2. Durham Region Total Population Growth Forecast, 2016 to 2051

5.2.1. Durham Region Growth Forecast

Durham Region's population and employment are forecast to reach 1,300,000 and 460,000 respectively, by 2051. This represents an increase of approximately 634,000 persons and 223,200 jobs from 2016 to 2051. As illustrated in Figure 5-2 and Figure 5-3, the population and the employment for Durham Region are forecast to increase at an annual growth rate of 1.9% and 2.1%, respectively. This represents a considerably higher level of growth relative to annual population and employment growth rates observed during the 2001 to 2016 period. Comparatively, Durham Region's population and its employment are forecast to grow under the Growth Plan at a higher rate than the GTHA as a whole.

⁶⁵ The Statistics Canada population is adjusted to account for the net number of persons who are missed (i.e., over-coverage less under-coverage) during enumeration. The 2016 Census population adjusted for the Census undercount was finalized by Statistics Canada in November 2019 (Table 17-10-0139-01). For Durham Region, the 2016 Census undercount was estimated by Statistics Canada at approximately 3.1%. It is also important to note that the Census undercount varies by population age, where under coverage rates are typically highest for young adults between the age of 19 to 24. It is noted that Durham Region uses an undercount of 4.0% for planning purposes. A 4.0% population undercount has been assumed for Durham Region throughout the forecast period to 2051.⁶⁵

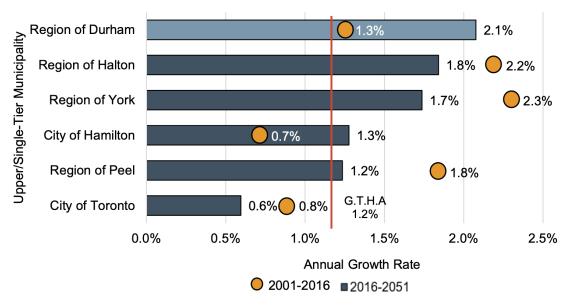
Figure 5-2: GTHA, Annual Population Growth Rate by Municipality, 2016 to 2051 (Growth Plan, Schedule 3)



Note: Population includes the net Census undercount.

Source: Derived from Greater Golden Horseshoe: Growth Forecasts to 2051 Technical Report, August 28, 2020, Hemson Consulting Ltd., by Watson & Associates Economists Ltd., 2020.

Figure 5-3: GTHA, Annual Employment Growth Rate by Municipality, 2016 to 2051 (Growth Plan, Schedule 3)

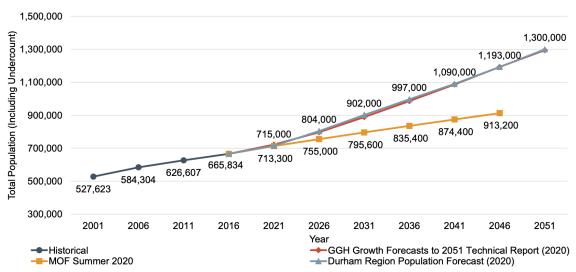


Source: Derived from Greater Golden Horseshoe: Growth Forecasts to 2051 Technical Report, August 28, 2020, Hemson Consulting Ltd., by Watson & Associates Economists Ltd., 2020.

The Ministry of Finance (MOF) population projections provide further insight into long-term population trends across Ontario including the GGH.⁶⁶ Over the past several years, the MOF has lowered its long-term projections for the GTHA, but increased its long-term population projections for the GGH Outer Ring. This shift in forecast population growth from the GTHA to the GGH Outer Ring appears to be largely driven by two key factors, 1) the relative affordability of housing of the GGH Outer Ring compared to the GTHA, and 2) a growing and strengthening regional economy across the GGH Outer Ring. The 2020 MOF population growth projection for Durham Region for the year 2046 is 913,200 (or approximately 280,000 persons lower than the Growth Plan forecast).⁶⁷. As such, the MOF projections indicate that the Growth Plan forecast is aspirational in nature, and does not provide evidence to support a higher population growth scenario for Durham Region.

Figure 5-4: Durham Region Population Forecast/Projection Comparison

(Growth Plan vs. Ontario Ministry of Finance)



Source: Historical data (2001 to 2016) from Statistics Canada Census. Forecast by Watson & Associates Economists Ltd., 2020. Note: Population includes the net Census undercount. Numbers have been rounded.

As previously mentioned, the aging of the population in Durham Region places increased emphasis on net-migration as the primary source of population growth. This also places downward pressure on labour force participation rates and ultimately labour force growth. As noted in section 5.2.6, the level of annual net migration required to achieve the Growth Plan population forecast for Durham Region is almost two and a half times higher than historical trends achieved between 2001 and 2016.

⁶⁶ The Ministry of Finance long-term population projections use the cohort-component methodology and project to 2046.

⁶⁷ Technical Report: Greater Golden Horseshoe Growth Forecast to 2051. August 26, 2020. Hemson Consulting Ltd. Derived for 2046 population forecast (Reference).

There are several economic and demographic drivers that support higher annual net migration levels in Durham Region relative to historical trends. However, achieving higher amounts of net migration, beyond what is required to achieve the Growth Plan population forecast by 2051 for Durham Region (refer to Figure 5-10) is not a likely long-term outcome.

Based on the review of the region's long-term growth outlook provided herein, the 2051 population and employment forecast, as set out in the Growth Plan, is recommended as the long-term growth scenario for Durham Region. While it is recognized that the Growth Plan population and employment forecasts for Durham Region are to be treated as minimums, the Growth Plan targets are ambitious and aspirational, and therefore a higher population forecast is not recommended. Local population growth also represents a key growth driver for local employment, largely related to population-related employment sectors. Similar to the long-term population forecast, a higher long-term employment forecast for the Durham Region is also not recommended. A summary of the Region of Durham long-term employment forecast is provided in Chapter 6. A more detailed discussion of the Region of Durham long-term employment forecast will be provided in the Durham Region Employment Strategy.

Figure 5-5 summarizes the Durham Region total population growth forecast for the purposes of the LNA over the 2016 to 2051 forecast period relative to historical population between 2001 and 2016. As established above, by 2051, the Durham Region total population base is forecast to grow to approximately 1,300,000, which is an increase of approximately 634,200 persons between 2016 and 2051, or an average annual population growth rate of 1.9%. 68, 69 Comparatively, the population of the province as a whole is also forecast to increase at a rate of 1.1% over the 2016 to 2046 time period. 70

⁶⁸ Population forecast includes the net Census undercount which is estimated at 4.0% for all periods. The Census undercount represents the net number of permanent residents who are missed (i.e. over-coverage less undercoverage) during Census enumeration in accordance with Statistics Canada.

⁶⁹ A Place to Grow: Growth Plan for the Greater Golden Horseshoe, Office Consolidation 2020.

⁷⁰ Ontario growth rate based on Ministry of Finance Ontario Population Projection, 2019-2046, Summer 2020.

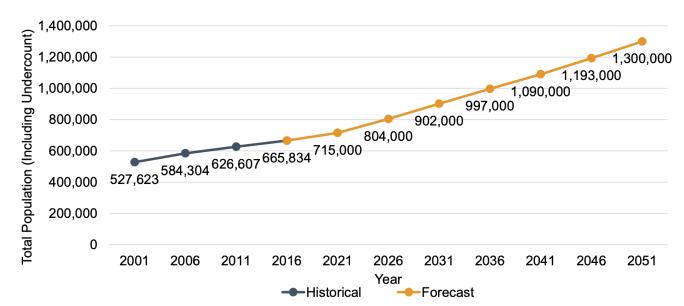


Figure 5-5: Durham Region, Total Long-term Forecast Population, 2016 to 2051

Source: Historical data (2001 to 2016) from Statistics Canada Census. Forecast by Watson & Associates Economists Ltd. Note: Population includes the net Census undercout. Numbers have been rounded.

5.2.2. Total Population Growth Forecast by Major Age Group

Figure 5-6 summarizes the total population growth forecast for Durham Region by the percentage population by major age group. Key observations include the following:

- The percentage of Durham Region's youth (0 to 19) is forecast to marginally decline from 23% in 2016 to 22% in 2051.
- The 20 to 34 age cohort (young adults), which comprised 19% of the population in 2016, is forecast to decline to 17% in 2051.
- The share of population in the 35 to 54 age group is forecast to decline slightly from 29% to 27% over the same period.
- The percentage of empty-nesters/younger seniors (age 55 to 74) is forecast to marginally increase from 21% to 22%.
- The percentage of population in the age 75+ age group (older seniors) is forecast to nearly double from 6% in 2016 to 11% in 2051. As previously mentioned, this is anticipated to drive increased demand for seniors' housing, high-density housing, affordable housing, as well as community and social services geared to older seniors.

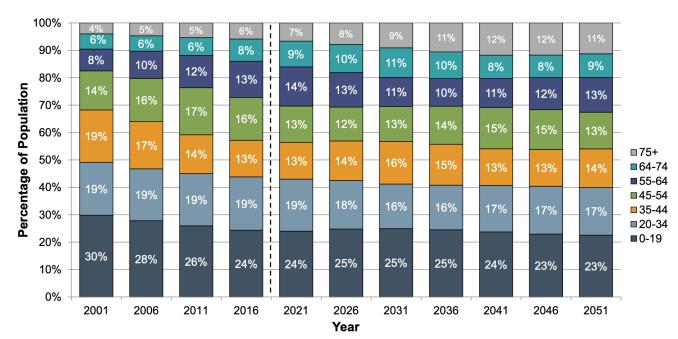


Figure 5-6: Durham Region, total population by major age group, 2016 to 2051

Source: Population forecast by age derived from 2006 to 2016 Statistics Canada Census by Watson & Associates EconomistsLtd. 2016 to 2051 population forecast by age prepared by Watson & Associates Economists Ltd.

Note: Population includes net Census undercount estimated at 4%.

5.2.3. Durham Region Population Comparison by Major Age Group

Figure 5-7 and Figure 5-8 summarize the 2016 and 2046 population age structure in Durham Region compared to the Province of Ontario as a whole. Generally, the Durham Region existing population is younger than the Province of Ontario. By 2046, the Durham Region population age structure is anticipated to remain younger than the Province as a whole.

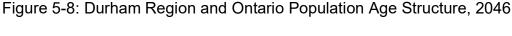
60% Share of Total Population 48% 48% 50% 40% 30% 24% 22% 23% 21% 20% 7% 6% 10% 0% 0-19 20-54 55-74 75+ Age Cohort

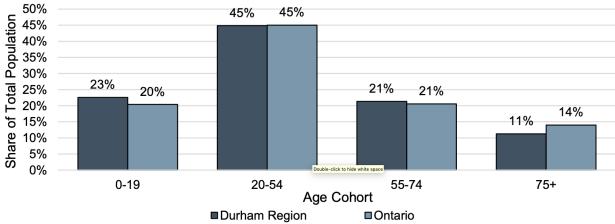
■ Ontario

Figure 5-7: Durham Region and Ontario Population Age Structure, 2016

Note: Population used to calculate shares includes the net Census undercount. Source: Ontario and Durham Region derived from Statistics Canada Table 17-10-0139-01 by Watson & Associates Economists Ltd.

■ Durham Region





Note: Population used to calculate shares includes the net Census undercount. Source: Ontario derived from Ontario Ministry of Finance Population Projections, Summer 2020, and Durham Region by Watson & Associates Economists Ltd.

5.2.4. Planning for Existing and Future Generations within Durham Region

Forecast trends in population age structure are important to address as these demographic trends will directly influence the rate of future population growth and related future housing needs, infrastructure requirements and community services across Durham Region. In particular, the influence of key demographic groups including Generation Z, Millennials, and Baby Boomers on the residential real estate market are particularly important to address. A brief summary of how these demographic groups are anticipated to shape future housing market demand across Durham Region is provided below.

Addressing the Future Housing Needs of Millennials and Generation Z

Millennials are typically defined as the segment of the population which reached adulthood during the 2000s. While there is no standard age group associated with the Millennial generation, persons born between 1980 and 1992 (currently 29 to 41 years of age in 2021) best fit the definition of this age group. Millennials represent a large cohort in Canada, rivaling the Baby Boomer generation in terms of size and impacts on the real estate market and labour force base. As of 2016, Millennials comprise approximately 16% of the Durham Region population, slightly lower than the Ontario provincial average of 17%.⁷¹

Home ownership is considered important for the majority of Millennials. A recent Royal Lepage study found that nearly half of Canadians aged 25-35 owned their home, and that 68% who currently are not homeowners planned to purchase a home in the next five years, with 72% being confident in their financial outlook. Nearly two-thirds of this age group who are employed or seeking employment feel the ability to work remotely for an employer is important, and approximately half said this has increased their likeliness to move further from their place of work. In total, nearly two in five are considering a move to a less dense area due to the COVID-19 pandemic, while approximately half said COVID-19 did not impact their desire to move into less dense areas. Given an option, 45% indicated they would prefer living in a city, while 47% said they would choose small town or country living. The most attractive features of living in a city were walkability (21%) and access to events, attractions and other entertainment options (21%), followed by diversity of people and cultures (18%), and more employment opportunities (17%). The top reasons for wanting to move to a less dense area included access to more outdoor space (62%) and lower home prices (61%), followed by the affordability of larger properties (51%).⁷²

Much of this demand for future home ownership appears to be the desire for additional floor space and a yard, in many cases to accommodate a growing family. Anticipated housing demand by the Millennial population is anticipated drive future housing needs across Durham Region, largely in Urban Centres, which provide options for first time homebuyers as well as "move-up" buyers with growing families. With this in mind, housing demand is anticipated to be primarily strong for medium-density development – such as townhouses, back-to-back townhouses, stacked townhouses and higher density development such as mid and high-rise condos, and to a lesser extent, single and semi-detached dwellings.

Durham Region has been successful in attracting and accommodating the Millennial generation in recent years. Between 2011 and 2016, the Millennial population increased by approximately 3,900 persons in Durham Region, or approximately 1 in 10 new people.⁷³

⁷¹ Statistics Canada, Census 2016, population by age.

⁷² Royal LePage 2021 Demographic Survey (full national, regional and city-level results): rlp.ca/table 2021demographicsurvey

⁷³ Derived from 2011 and 2016 Statistics Canada Census data.

Looking forward, the Region is anticipated to attract an increasing share of persons from this cohort. This is largely attributable to the supply of competitively priced grade-related housing opportunities relative to other GTHA municipalities, particularly within the City of Toronto, combined with growing regional employment opportunities.⁷⁴

Generation Z, the cohort which directly follows the Millennial Generation, is now entering the real estate and labour market. Demographers and researchers typically use the mid-1990s to mid-2000s as starting birth years to describe the Generation Z cohort. For the purposes of this study, we have assumed that those born between 1993 and 2005 (16-28 years of age as of 2021) comprise Generation Z. As of 2016, this population represented 18% of the Durham Region population base, however at that time, this population base was primarily a youth population base (11 to 23 years of age) and not a major component of the housing market. Between 2016 and 2051 Generation Z is forecast to comprise 17% of total population growth within Durham Region. Over the next several decades, Generation Z is also anticipated to place increased demand on medium and high-density ownership and rental housing.

It is also important to recognize the impact of Millennials and Generation Z on the nature of future employment growth, which will be increasingly driven by the knowledge-based economy. Compared to older age groups, Millennials and Generation Z have a higher average level of education attainment in Canada compared to older age groups. Millennials are considered the most educated generation, with nearly 70% of Millennials having a postsecondary certificate, diploma and degree compared to the previous generation, Gen-X at approximately 55%. 75 This bodes well in accommodating labour within the knowledge-based economy, however has posed a challenge in accommodating employment in other sectors of the economy, including unskilled employment, as a greater share of the baby-boomer generation enters retirement. Generation Z will continue to serve as a catalyst for both growth and change related to future office, retail, institutional and industrial developments across Durham Region. The extent to which Durham Region can capitalize on potential demand from these demographic groups is subject to a number of economic and socio-economic variables (e.g. relative housing costs/affordability, local and regional employment opportunities, broadband infrastructure, lifestyle preferences, local amenities, community services and perceived quality of life).

Continuing to Plan for Older Generations

As summarized in Figure 5-6, the population base in Durham Region is getting older, due to the relatively high concentration of Baby Boomers within the region. As of 2021, this age group is between 57 and 75 years of age and comprises approximately 21% of the region's population base. As previously noted, the percentage of seniors, particularly older seniors (i.e., seniors 75 years of age and older) within the region is anticipated to steadily increase over the

⁷⁴ The millennial population in Ontario accounted for 13% of total population growth from 2011 to 2016.

⁷⁵ Statistics Canada, Income Statistics Division and Analytical Studies Branch, Statistics Canada, Economic Wellbeing Across Generations of Young Canadians: Are Millennials Better or Worse Off?, April 2019.

2016 to 2051 forecast period, driven by the aging of the Baby Boom population. From 2001 to 2016, the region's 75+ population grew at an annual rate of 4.2%. Over the 2016 and 2051 period, the forecast annual population growth rate for the 75+ age group is forecast to remain strong at 3.9%. This demographic trend is anticipated to be largely driven by the aging of the region's existing population, as opposed to net-migration of older residents into the region. The Baby Boom age group is large in terms of its population share in Durham Region, but it is also diverse with respect to age, income, health, mobility, and lifestyle/life stage.

When planning for the needs of older adults, it is important to consider diverse physical and socio-economic characteristics relative to younger age groups. On average, seniors, particularly those in the 75+ age group, have less mobility, less disposable income and typically require increased health care compared to younger seniors (65-74 age group) and other segments of the population. Typically, the 75+ age group drive demand for higherdensity housing forms (e.g., apartments and seniors' homes) that are in proximity to urban amenities (e.g. hospitals/health care facilities, and other community services geared towards older seniors).

Considerable research has been undertaken over the past decade regarding the aging population and its impact on housing needs over the long term. The majority of literature and commentary regarding the housing needs of older Canadians suggests that a large percentage of seniors will "age in place"; that is, to continue to live in their current home and/or community for as long as possible even if their health changes. 76,77

While there is strong rationale to support "aging in place" as a general concept, the current characteristics of the region's housing stock occupied by older adults (i.e. house size, builtform, location and amenities) against the socio-economic characteristics of older residents in Durham Region (i.e. household income, housing affordability, mobility, health, etc.) should be addressed. These factors are also important to recognize when comparing housing preferences of Baby Boomers with previous generations. The concept of "aging in place" should emphasize the goal to age with some level of independence "within the community," as opposed to simply "aging at home." This could include creating new housing through infill or intensification of established areas which can facilitate "aging in place" by providing housing options which allow seniors to remain in their communities when responding to life changes.⁷⁸ The overarching message around "aging in place" is that seniors require choice as well as access to services and amenities regarding their living arrangements.⁷⁹

⁷⁶ Canadian Housing Observer 2011. CMHC. 2011.

⁷⁷ Aging in place will also require retrofitting existing homes to improve access and mobility arrangements, providing accessory units, promoting cohabitation models, providing in-home medical services, and enabling related in-home supports.

⁷⁸ Housing for Older Canadians: The Definitive Guide to the Over-55 Market, CMHC, Canada, 2012, p. 18.

⁷⁹ The Meaning of "Aging in Place" to Older People. The Gerontologist, Vol. 52, No. 3, 2012.

5.2.5. **Components of Total Population Growth**

Figure 5-9 through 5-11 summarize population growth in Durham Region by component, including net migration and natural increase (births less deaths). As previously mentioned, net migration is anticipated to represent the largest component of forecast population growth in Durham. This is a result of diminished population growth from natural increase due to an aging population. Net migration can be broken into three broad categories, including:

International net-migration – represents international immigration less emigrants, plus net non-permanent residents. Over the last decade this has been a significant source of net migration for Durham Region, comprising 33% of total net migration from 2010 to 2020;

Inter-provincial net-migration – is comprised of in-migration less out-migration from other Canadian provinces/territories. Historically this has been a negative source of netmigration for Durham Region, accounting for -10% of total net migration from 2010 to 2020; and

Intra-provincial net migration – includes in-migration less out-migration from elsewhere within the Province of Ontario. This represents the largest source of net migration for Durham Region, contributing to 78% of total net migration from 2010 to 2020.

Key observations with respect to the components of population growth in Durham Region include the following:

- Over the 2016 to 2051 period, approximately 87% of population growth within Durham Region is anticipated to be driven from net migration. Intra-provincial netmigration is anticipated to continue comprising a large share of total net-migration, followed by international net-migration which is expected to make up an increasing share over the forecast period as population growth in Canada becomes more reliant on international immigration as natural increase declines. Lastly, interprovincial net-migration is anticipated to comprise a modest share of total netmigration.
- The region is forecast to accommodate just over 15,800 new net migrants per year (or 78,900 migrants every five years). Relative to historical trends, this represents an increase of approximately 140% the average historical levels of net migration experienced between 2001 and 2016.
- As previously discussed, forecast net migration in Durham is anticipated to be largely driven by the long-term economic growth prospects in the regional economy and surrounding commuter-shed. Local housing growth opportunities appeal to a broad range of demographic groups (i.e. first-time homebuyers, families, empty

- nesters and seniors) and the region's attractiveness as a place to work, live, and study also represents a key factor of net future migration within the region.
- As previously discussed in section 5.1, net-migration over the 2016 to 2021 period is anticipated to be driven by continued strong levels of intra-provincial migration and increases in international migrants and the non-permanent resident (NPR) population in Durham Region. Net migration is anticipated to remain strong over the forecast period relative to historical levels and is assumed to be the main driver of population growth over the long-term forecast period.
- The region is anticipated to experience relatively strong net migration across all major age groups, most notably the 0 to 44 age groups (youth, young adults and middle-aged adults).

120,000 Forecast 5-Year Average: 104,200 78,900 95,900 100,000 32,700 81.500 81,700 81,500 72,200 **Net Migration** 80,000 60,000 42,400 35,000 40,000 26,600 29,000 20,000 2001-2006-2011-2016-2021-2026-2031-2036-2041-2046-2006 2011 2016 2021 2026 2031 2036 2041 2046 2051 Time Period ■ Historical
■ Forecast

Figure 5-9: Durham Region, Historical and Forecast Net Migration, 2016 to 2051

Source: 2001 to 2016 derived from Statistics Canada, Demography Division. 2016 to 2051 estimated by Watson & Associates Economists Ltd. Note: Population includes Census undercount.

Figure 5-10 summarizes forecast population growth associated with natural increase for Durham Region relative to historical trends. As previously discussed, historical population growth (2001 to 2016) associated with natural increase has historically been strong in Durham Region. Over the forecast period, the share of population growth associated with natural increase will steadily decline during the post-2031 period due to the aging of Durham's population. Comparatively, the share of population growth associated with natural increase is anticipated to decline more rapidly for the Province as a whole, as the Ontario population is relatively older and aging more rapidly when compared to Durham Region.

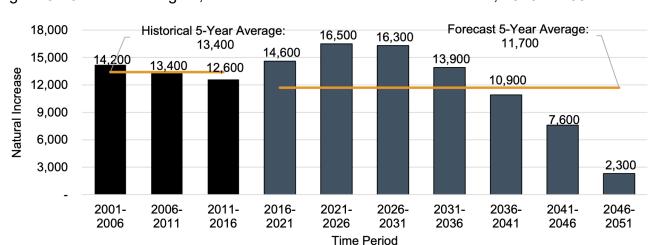


Figure 5-10: Durham Region, Historical and Forecast Natural Increase, 2016 to 2051

Source: 2001 to 2016 derived from Statistics Canada, Demography Division. 2016 to 2051 estimated by Watson & Associates Economists Ltd. Note: Population includes Census undercount.

■ Historical ■ Forecast

Durham Growth Strategy Technical Report #1

Figure 5-11 summarizes the Durham Region total population forecast by growth component from 2016 to 2051 in five-year increments in comparison to historical population growth trends between 2001 to 2016. Over the forecast period, average incremental population growth (as measured in 5-year averages) in Durham Region is forecast to nearly double the amount achieved between 2001 to 2016 to achieve the Growth Plan Schedule 3 forecast.

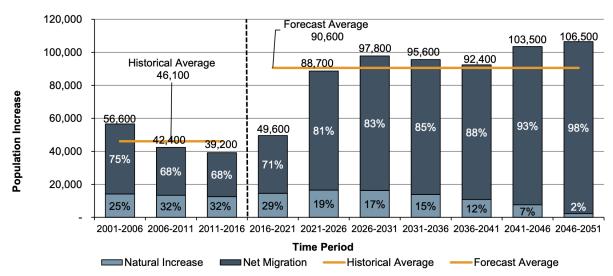


Figure 5-11: Durham Region, Historical and Forecast Total Population Growth, 2001 to 2051

Source: 2001 to 2016 derived from Statistics Canada, Demography Division. 2016 to 2051 estimated by Watson & Associates Economists Ltd. Note: Includes Census undercount.

5.2.6. **Non-Permanent Resident Population (NPR)**

The NPR population represents one of two key components of the population identified by the Statistics Canada Census. The Census population includes the permanent population which includes persons who reside in Canada on a permanent basis and NPR population which is defined as:

"NPRs are defined by Statistics Canada as persons from another country who have been legally granted the right to live in Canada on a temporary resident permit along with members of their family living with them. These residents include foreign workers, foreign students, and the humanitarian population such as refugees and other temporary residents."80

The NPR population is largely represented by a temporary cohort that is typically concentrated between the ages of 15 and 34 and is represented largely by international students, skilled workers and their families. Housing preferences associated with NPRs are generally highdensity oriented.

⁸⁰ Statistics Canada, Population and Family Estimates Methods.

In accordance with the 2016 Statistics Canada Census, the NPR population represented approximately 1% of the region's population in 2016, or approximately 3,000 persons. Statistics Canada data indicates that post-2015 growth in the NPR category in Durham Region has most recently been noticeably strong relative to pre-2015 activity. Recent strength in NPR population growth is likely driven by increased demand in international post-secondary students across Canadian post-secondary institutions, including those in Durham Region. It is also noted that the Canadian federal government's fast-track visa program which was officially launched in June, 2017 has also accelerated growth in foreign temporary workers. 81 Looking forward, the NPR population is expected to represent part of the future population and associated housing growth in Durham Region, mainly in locations within proximity to the region's post-secondary institutions.82

5.3. Durham Region Housing Growth Forecast

Figure 5-12 summarizes anticipated long-term forecast housing occupancy trends (i.e., PPU) for Durham Region from 2016 to 2051 within the context of historical trends from 2001 to 2016. This PPU forecast has been based on a headship rate analysis (refer to Appendix A for additional details). 83 Over the forecast period, overall average household occupancy levels are expected to decline between 2016 and 2051. This is largely as a result of the aging of population during this time period. Additional details regarding PPU assumptions by housing density are provided in Appendix B.

⁸¹ https://www.immigration.ca/global-talent-stream-early-success-fast-track-canada-visa-pilot.

⁸² The population and housing forecast presented herein conforms with the Census definition of population and private dwellings occupied by usual residents which accounts for both permanent and NPR components. ⁶³ A headship rate is defined as the number of primary household maintainers or heads of households by major population age group. The headship forecast forms the basis for determining the demand for new households generated from population growth. Dividing total units over population generates the resulting long-term PPU for the Region from 2016 to 2051.

3.07 3.10 3.00 3.00 2.93 2.92 Persons Per Unit 2.87 2.87 2.90 2.86 2.84 2.81 2.79 2.77 2.80 2.70 2.60 2001 2006 2011 2016 2021 2026 2031 2036 2041 2046 2051 Year ---Historic → Forecast

Figure 5-12: Durham Region, Person Per Unit (PPU), 2016 to 2051

Source: Statistics Canada Census and Demography Division, 1991 to 2016. Forecast (2016 to 2051) by Watson & Associates Economists Ltd. Note: Figure includes net Census undercount estimated at 4%.

Figure 5-13 summarizes the long-term total household forecast for Durham Region in five-year increments from 2016 to 2051. By 2031 Durham Region's housing base is forecast to reach approximately 315,000 total households. ⁸⁴ The rate of housing growth is forecast to moderate during the post-2031 period, similar to forecast population growth trends anticipated during this time period. By 2051, Durham Region's housing base is forecast to increase to approximately 468,400 households. This represents an annual housing growth rate of approximately 2.1% over the 2016 to 2051 period, which is a slightly higher rate of growth relative to the region's historical 15-year average (1.9% from 2001 to 2016). The amount of absolute annual household growth is significantly higher over the forecast period, relative to historical trends.

⁸⁴ Housing refers to private dwellings occupied by usual residents.

500,000 468,400 450,000 427,100 **Occupied Private Dwellings** 386,800 400.000 350.700 350,000 315,000 279,900 300,000 194,195 213,375 227,500 248,700 250,000 200,000 150,000 T 100,000 50,000 0 2001 2006 2011 2016 2021 2026 2031 2036 2041 2046 2051 ■ Historical ■ Forecast

Figure 5-13: Durham Region, Housing Forecast, 2016 to 2051

Source: Historical data from Statistics Canada Census Profiles, 1991 to 2016. Forecast (2016 to 2051) by Watson & Associates Economists Ltd.

Figure 5-14 compares annual historical permanent housing growth for Durham Region from 2001 to 2016 against forecast new housing growth over the 2016 to 2051 period. ⁸⁵ In accordance with housing growth trends between 2016 and 2019 (i.e. residential building permits) and a review of housing units in the development approvals process, total absolute housing growth over the 2016 to 2021 period is anticipated to be comparable relative to the historical 15-year average. Over the long term, total housing growth is forecast to continuously increase driven by strong net migration levels across Durham. Annual average housing growth of 7,300 units from 2021 to 2051 is forecast to be 87% higher compared to the annual average of 3,900 units from 2001 to 2021.

⁸⁵ In the 2016 to 2021 forecast period, 2016 to 2020 is based on building permit data received from Durham Region.

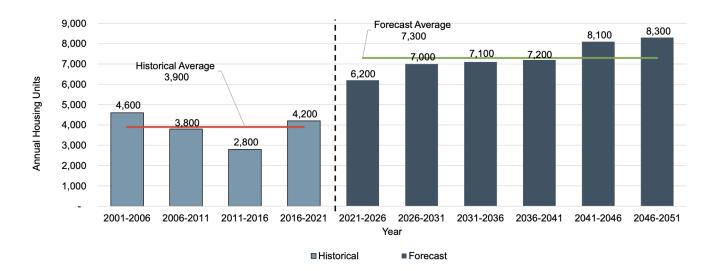


Figure 5-14: Durham Region, Annual Housing Forecast, 2016 to 2051

Source: Statistics Canada Census, 2001 to 2016. Forecast (2021 to 2051) estimated by Watson & Associates Economists Ltd.

5.4. Durham Region Population in Collective Dwellings

An important component of the Census population is the non-household population. The household-population refers to persons who are part of a household, whereas the non-household population refers to persons who are residents of collective dwellings. Statistics Canada defines a collective dwelling as a dwelling of a commercial, institutional, or communal nature. This incudes lodging or rooming houses, hotels, motels, tourist homes, nursing homes, hospitals, staff residences, communal quarters (military bases), work camps, jails, missions, and group homes. Collective dwellings may be occupied by usual residents or solely by foreign and/or temporary residents.

Historically, the share of population in collective dwellings relative to total population has slightly increased between 2006 and 2016 from 0.9% to 1.0%. Over the historical time period, this translates to an increase of approximately 1,190 people or 119 people annually at an annual growth rate of 2.1%. It is anticipated that the number of collective dwellings in Durham Region will steadily increase as the population grows and ages. Over the long-term it is anticipated that there will be increasing demand for collective dwellings in hospitals, retirement facilities, and long-term care homes to accommodate an aging population.

5.5. Durham Region Post-Secondary Students

As identified in section 3.2.10, Durham Region is home to Ontario Tech University, Durham College, and Trent University's Oshawa Campus. Recent full-time post-secondary student enrolment growth in Durham has been relatively strong. Over the 2012 to 2018 period, full-time enrolment growth increased at an average annual rate of 3.6%.86 Over the short term (i.e., through 2026), full-time enrolment growth is expected to remain strong. Post-2026, full-time enrolment is forecast to moderate, driven by the slowing of population growth related to domestic students and the increased global competition related to post-secondary international student attraction.

Forecast enrolment growth at the region's post-secondary institutions are expected to continue to drive increased demand for student housing. It is anticipated that a share of this will be addressed through on-campus and off-campus housing development, primarily through purpose-built student rentals. Post-secondary students are not captured in the provincial population forecast to 2051. Students generate an additional housing demand in addition to housing growth, primarily in the City of Oshawa.

At the time of writing, Ontario post-secondary institutions, including those in Durham Region, are planning a hybrid of in-class and remote learning starting in the Fall of 2021.

5.6. Observations

By 2051, Durham Region's total population base is forecast to grow to approximately 1,300,000 persons as per Schedule 3 of the Growth Plan. This represents a population increase of approximately 634,200 between 2016 and 2051, or an average annual population growth rate of 1.9% during this time period. Comparatively, the population of the Province as a whole is forecast to increase at a rate of 1.1% over the 2016 to 2046 period. 87

Population growth will be primarily driven by the region's labour force attraction across a diverse range of growing services-producing and goods-producing sectors, particularly sectors that are geared toward innovation and technology. Looking forward, Durham Region's competitive position relative to other GTHA municipalities is anticipated to be a key driver of its future economic success and long-term population growth potential. In addition to benefiting from being part of the GTHA economic region, Durham Region also has its own unique advantages such as a competitive housing market and its own growing local employment opportunities and a relatively young labour force which will attract newcomers and businesses to the region.

⁸⁶ Derived from Province of Ontario, Ministry of Training, Colleges and Universities data.

⁸⁷ Ontario growth rate based on Ministry of Finance Ontario Population Projection, 2019-2046, Summer 2020

While Durham Region's population base is growing, it is also getting older. Between 2016 and 2051, the 75+ age group is forecast to be the fastest growing population age group within the region with an average annual population growth rate of 3.9%. With an aging population, the region will be more reliant on net migration as a source of population growth as opposed to natural increase. With respect to future housing needs, strong population growth in the 75+ age group is anticipated to drive increased demand for high-density forms, including seniors' housing and affordable housing options.

Durham Region is also anticipated to accommodate a growing share of young adults and new families seeking competitively priced home ownership and rental opportunities. Population growth associated with young adults is anticipated to be primarily driven by net migration. Housing preferences from this demographic group are anticipated to drive future housing demand across Durham Region in both urban areas which offer higher-order transit access as well as suburban locations which provide options for "move-up" buyers with growing families. With this in mind, housing demand is anticipated to be primarily strong for medium-density development – such as townhouses, back-to-back townhouses, stacked townhouses and higher density development such as mid and high-rise condos, and to a lesser extent, single and semi-detached dwellings.

Accommodating forecast total population growth in Durham Region will require approximately 240,900 new households, or almost 6,900 new households annually. There may be additional housing needed to accommodate post-secondary students not captured in the Census over the 2016 to 2051 period. To adequately accommodate future housing demand across a diverse selection of demographic and socio-economic groups, the full range of housing types and options will be required in a variety of locations across the region and at varying affordability levels

Following the Region-wide Growth Analysis Technical Report, the Housing Intensification Technical Report and Community Area Urban Lands Needs Technical Report will address the Total Population forecast by location and housing forecast by location and structure-type.

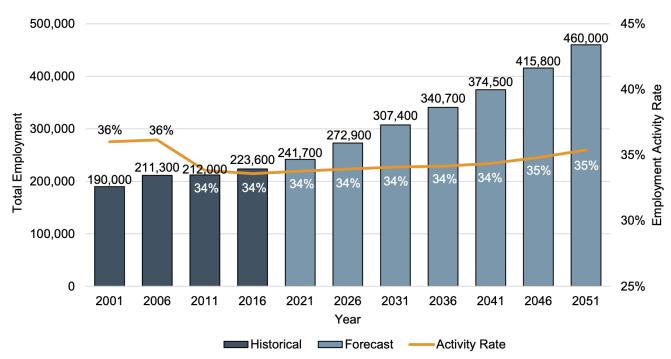
6. Durham Region Employment Forecast, 2016 to 2051

This chapter provides a brief assessment of the long-term employment growth forecast for Durham Region to the year 2051, in accordance with Schedule 3 of the Growth Plan. Additional details regarding the employment forecast are provided in the Employment Strategy Technical Report.

6.1. Durham Region Total Employment Forecast

Figure 6-1 summarizes the long-term employment forecast for Durham Region by total employment and employment activity rate (ratio of jobs per population) in comparison to recent historical trends. In accordance with Schedule 3 of the Growth Plan, Durham Region's is forecast to reach 460,000 jobs by 2051. This represents an increase of approximately 236,400 jobs between 2016 and 2051, or an average annual growth rate of 2.1% during this period. Between 2006 and 2011, Durham Region's employment activity rate (ratio of jobs to population) decreased from 36% to 34%, coinciding with the 2008 global economic recession, followed by stability from 2011 to 2016. The COVID-19-driven economic downturn is expected to impact employment and activity rate levels negatively in Durham Region, but they are anticipated to gradually recover following the 2021 period. Over the long-term planning horizon, the region's employment activity rate is forecast to increase slightly to 35%.

Figure 6-1: Durham Region, Historical and Forecast Employment Growth, 2016 to 2051



Note: Employment activity rate is based on population including the net Census undercount.

Source: 2001 to 2016 derived from Statistics Canada Place of Work data. 2016 to 2051 forecast by Watson & Associates Economists Ltd.

2051 total employment conforms to A Place to Grow. Growth Plan for the Greater Golden Horseshoe. Office Consolidation. August 2020.

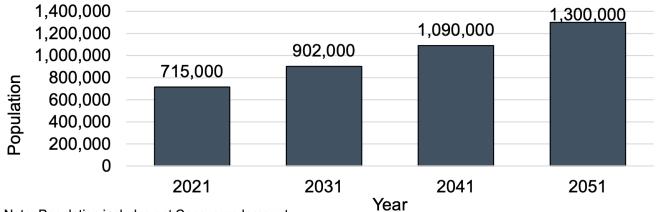
7. Strategic Policy Recommendations

Based on the review of the region's 2051 population and employment forecast as set out in the Growth Plan, the 2051 growth forecast for Durham Region is aspirational and will require a significant increase in absolute growth levels if this forecast is to be realized. As initially discussed in the *Durham Growth Management Study: Growth Opportunities and Challenges Report* a higher long-term population and employment forecast for Durham Region was not supported for the purposes of long-term growth management and urban land needs analysis. That recommendation is reaffirmed in the analysis and detailed review of Durham's long-term population and employment growth outlook in this report.

The Region-wide Growth Analysis Technical Report establishes the following key inputs into the LNA process which will be used in subsequent Technical Reports. These include:

- Total population forecast of 1,300,000 in 2051;
- Housing forecast of 468,400 in 2051;
- The overall PPU forecast to 2051 established through the headship rate analysis;88 and
- Total employment forecast of 460,000 in 2051.

Figure 7-1: Durham Region, Total Population Forecast to 2051



Note: Population includes net Census undercount.

Source: Watson & Associates Economists Ltd. 2051 population conforms with the Growth Plan, 2019, Schedule 3 forecast for Durham Region.

⁸⁸ Additional details regarding PPU assumptions by housing density are provided in Appendix B

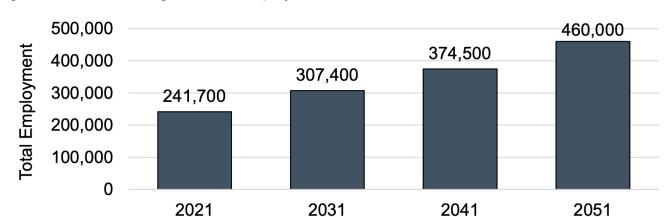


Figure 7-2: Durham Region, Total Employment Forecast to 2051

Source: Watson & Associates Economists Ltd. 2051 total employment conforms to the Growth Plan, 2019, Schedule 3 forecast for Durham Region.

Year

8. Next Steps

The next technical report to immediately follow this Region-wide Growth Analysis report will present a Housing Intensification Strategy that provides a comprehensive assessment of the region's residential intensification areas. This will be followed by the Employment Strategy, then the Community Urban Area Land Needs Analysis, and finally the Land Needs Assessment Overview. These technical reports will collectively form the Land Needs Assessment and Phase 1 of the Growth Management Study

APPENDIX A

Durham Region Housing Headship Rates, 2016 to 2051

Figure A-1: Durham Region, Housing Headship Rates, 2016 to 2051

Ann					Household Headship Rates	adship Rates				
	2006	2011	2016	2021	2026	2031	2036	2041	2046	2051
0-14	•	•	•	•	1	•	1	1	1	1
15-24	0.0395	0.0363	0.0283	0.0283	0.0283	0.0283	0.0283	0.0283	0.0283	0.0283
25-34	0.3524	0.3250	0.3052	0.3052	0.3052	0.3052	0.3052	0.3052	0.3052	0.3052
35-44	0.4856	0.4953	0.4757	0.4757	0.4757	0.4757	0.4757	0.4757	0.4757	0.4757
45-54	0.5426	0.5488	0.5384	0.5384	0.5384	0.5384	0.5384	0.5384	0.5384	0.5384
55-64	0.5554	0.5519	0.5531	0.5531	0.5531	0.5531	0.5531	0.5531	0.5531	0.5531
65-74	0.5704	0.5640	0.5683	0.5683	0.5683	0.5683	0.5683	0.5683	0.5683	0.5683
75+	0.5856	0.5620	0.5667	0.5667	0.5667	0.5667	0.5667	0.5667	0.5667	0.5667
Total	0.3332	0.3411	0.3386	0.3482	0.3485	0.3497	0.3493	0.3571	0.3582	0.3606

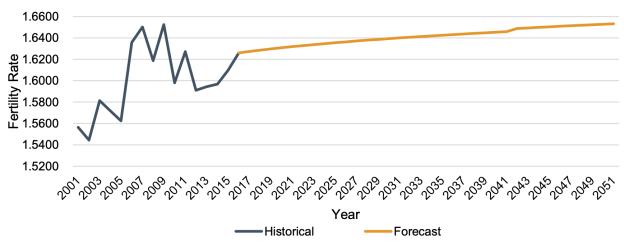
Note: The total headship rate changes because the population by age cohort changes over the forecast period, resulting in different housing needs by age cohort. This impacts the total headship rate, even if the age cohort headship rates stay the same.

Source: 2006 to 2016 derived from Statistics Canada Census and Demography Division data, and 2021 to 2051 by Watson & Associates Economists Ltd.

APPENDIX B

Durham Region Population and Housing Forecast, 2016 to 2051

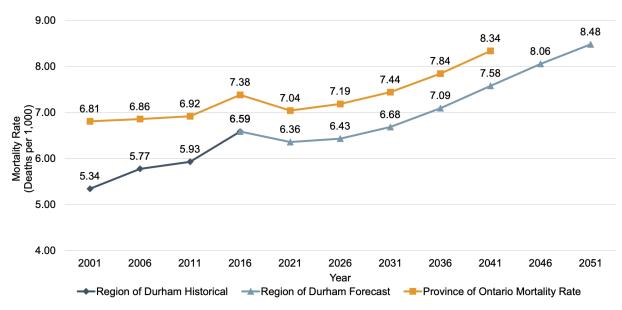
Figure B-1: Durham Region, Fertility Rates, 2016 to 2051



Source: Historical fertility rate data by age of mother provided by Vital Statistics, Ontario, Office of the Registrar General. Total fertility rate data provided by Statistics Canada Demography Division (Catalogue no. 91C0005). Fertility rate forecast prepared by Watson & Associates Economists Ltd., 2019.

Note: Province of Ontario fertility rate forecast (reference scenario) is assumed to increase from 1.49 to 1.55 between 2017 and 2046, in accordance with Ministry of Finance (MoF), Ontario Population Projections Update, Summer 2020.

Figure B-2: Durham Region, Mortality Rates, 2016 to 2051



Source: Statistics Canada Demography Division (Catalogue no. 91C0005). Durham Region mortality rate from 2016 to 2041 forecast prepared by Watson & Associates Economists Ltd. Province of Ontario mortality rate forecast derived from Ministry of Finance (MoF), Ontario Population Projections Update.

Figure B-3: Durham Region, Total Population Forecast by Major Age Group, 2016 to 2051

_	
4	5
1	
	3
(0
7	Ċ
3	=
4	₩.
1	2
:	=
•	_
('n
:	3
('n
1	=
•	ψ
	ر
	_
1	۳,
.:	=
7	3
:	3
7	<u> </u>
1	≅.
_	=
`	_
1	=
ī	5
1	Ē
7	ō
ť	3
`	_
•	<u> </u>
1	rge r
<	τ
٠	_
i	2.
_	=
1	Ē
	9
÷	Ξ
_	v
3	3
	ō.
i	0
ċ	۲

Population by A	Population by Age Conort (including Census undercount)	ing census under	count)					
Cohort	2016	2021	2026	2031	2036	2041	2046	2051
0-19	162,100	171,900	199,200	225,000	244,600	258,500	273,800	293,200
20-34	129,500	135,800	142,300	146,700	162,600	184,500	208,500	226,400
35-44	89,100	95,700	116,200	140,600	148,500	146,000	159,700	182,500
45-54	103,900	95,000	99,500	114,500	138,300	163,900	173,200	174,000
55-64	88,000	102,400	101,000	95,600	101,100	116,100	140,000	165,000
65-74	54,200	67,200	82,500	97,500	96,800	92,300	98,200	112,400
75+	39,000	47,600	63,500	82,100	105,600	128,500	140,000	146,500
Total	665,800	715,400	804,200	901,900	997,500	1,089,900	1,193,500	1,300,000

Source: 2016 derived from Statistics Canada Census and Demography Division data. 2016 to 2051 derived by Watson & Associates Economists Ltd.

Note: Figures may not add precisely due to rounding.

Figure B-4: Durham Region, Total Population Forecast Shares by Major Age Group, 2016 to 2051

Cohort	2016	2021	2026	2031	2036	2041	2046	2051
0-19	24%	24%	25%	722%	25%	24%	22.9%	22.6%
20-34	19%	19%	18%	16%	16%	17%	17.5%	17.4%
35-44	13%	13%	14%	16%	15%	13%	13.4%	14.0%
45-54	16%	13%	12%	13%	14%	15%	14.5%	13.4%
55-64	13%	14%	13%	11%	10%	11%	11.7%	12.7%
65-74	%8	%6	10%	11%	10%	%8	8.2%	8.6%
75+	%9	%2	8%	%6	11%	11.8%	11.7%	11.3%
Total	100%	100%	100%	100%	100%	100%	100.0%	100.0%

Source: 2016 derived from Statistics Canada Census and Demography Division data. 2016 to 2051 derived by Watson & Associates Economists Ltd.

Note: Figures may not add precisely due to rounding.

¹ Population includes Census undercount. 2016 population and 2016 to 2051 forecast includes Census undercount of approximately 4%.

¹ Population includes Census undercount. 2016 population and 2016 to 2051 forecast includes Census undercount of approximately 4%.

Figure B-5: Durham Region, Long-Term Growth Forecast and PPU Assumptions by Density Type, 2021 to 2051

	Low Density ¹	Medium Density ²	High Density ³	Total
2021 Population				715,400
New Housing Units (2021 to 2051)	47,840	67,280	104,510	219,630
Persons Per Unit (Excluding Census Undercount) ⁴	3.39	2.68	1.64	2.43
Persons Per Unit (Including Census Undercount) ⁵	3.53	2.79	1.71	2.43
Gross Population Increase (2021-2051)	168,800	187,500	178,500	534,800
Institutional Population Growth (2021-2051)				5,500
Change in Existing Housing Occupancy (2021-2051) ⁶				44,300
Net Population Increase (2021-2051)				584,600
2051 Population				1,300,000

¹ Includes single and semis.

Note: Population includes net Census undercount. Figures may not equal totals due to rounding.

Source: Watson & Associates Economists Ltd.

² Includes townhouses and apartments in duplexes.

³ Includes bachelor, 1 bedroom and 2 bedroom+ apartments.

⁴ Persons per unit based on Statistics Canada Custom 2016 Census database.

⁵ Persons per unit adjusted for a 4% Census undercount.

⁶ Changes occurs due to aging of the population and family life cycle changes, lower fertility rates and changing economic conditions.



The Regional Municipality of Durham

Planning and Economic Development Department

Planning Division

Interoffice Memorandum

To: Ralph Walton, Regional Clerk/Director

Legislative Services

From: Lori Riviere-Doersam, MCIP, RPP

Principal Planner

Date: June 25, 2021

Re: New Application for a Regional Official Plan Amendment

File Number: **OPA 2021-006**

Applicant: Winchcoron Holdings Limited Location: Part Lot 30, Concession 5

Municipality: Town of Whitby

This is to advise that we have received the above noted application.

The purpose of the application is the development of a golf course.

If your department receives any submissions regarding this application, please forward the original copies to the Planning and Economic Development Department.

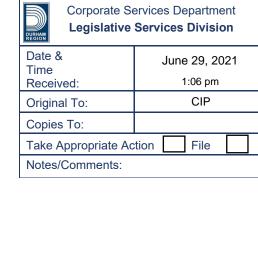
Please call me if you have any questions

Lori Riviere-Doersam

Lori Riviere-Doersam

:lr

Encl: Application package



TOWN OF AJAX



65 Harwood Avenue South Ajax ON L1S 3S9 www.ajax.ca

The Rt Hon. Justin Trudeau Prime Minister of Canada Office of the Prime Minister 80 Wellington Street Ottawa, ON K1A 0A2 justin.trudeau@parl.gc.ca

Sent by E-Mail

June 24, 2021

	ervices Department Services Division			
Date &	June 28, 2021			
Received:	9:52 am			
Original To:	CIP			
Copies To:	Copies To:			
Take Appropriate Ac	tion File			
Notes/Comments:				

Re: Addressing Online Hate

The following resolution was passed by Ajax Town Council at its meeting held June 21, 2021:

WHEREAS the Canadian Charter of Rights and Freedoms enshrines legal protections to groups identified by colour, race, religion, national or ethnic origin, age, sex, sexual orientation, gender identity or expression, or mental or physical disability;

AND WHEREAS religious groups, racialized communities, Blacks, Indigenous people, and LGBTQ2SI individuals are disproportionately targeted by online hate speech;

AND WHEREAS among reported hate crimes targeting a religion in 2019, the Jewish and Muslim populations continue to be the most frequent targets, accounting for 49% and 30% of crimes against a religion, respectively (Statistics Canada);

AND WHEREAS in 2019, there were more police-reported hate crimes targeting race or ethnicity, specifically Arab or West Asians and Blacks, as well an increase in crimes targeting sexual orientation (Statistics Canada);

AND WHEREAS with the rise of online hate speech on the Internet, the federal government must urgently introduce new laws to govern online spaces, and hold individuals and operators accountable as the current system is clearly failing – impacting mental health and putting all Canadians' freedoms at risk;

AND WHEREAS a poll (2021), conducted by Abacus Data for the Canadian Race Relations Foundation, documents the following:

- Widespread concern among Canadians about the rise and impact of online hate;
- 1 in 5 Canadians have experienced some form of online hate, harassment or aggressive behaviour;
- Racialized Canadians are almost three times more likely to have experienced this kind of behaviour online;
- Most Canadians believe the federal government should do more to prevent the spread of online hate and racism in Canada;

• 80 per cent of Canadians support a requirement that social media companies remove hateful content within 24 hours;

AND WHEREAS a federal election is expected to be held in fall 2021;

NOW THEREFORE BE IT RESOLVED THAT:

- Ajax Council supports the introduction of tougher federal online hate speech legislation, including a civil remedy for individuals to pursue; more effective enforcement of public incitement of hate; and compelling online operators to monitor and remove online hate in a timely matter or risk facing substantial fines;
- 2. Ajax Council calls on all the federal parties to put forth a national strategy on preventing the spread of online hate and racism in Canada for consideration by voters during the next federal election:
- The Region of Durham and Durham Region Police Service through the development of the Region's Community Safety and Wellness Strategy consider the establishment of a specialized hate crime unit to pursue cases of online hate, and to conduct education and outreach on the importance of reporting hate crimes and hate incidents;
- 4. Ajax Council directs the Town's Diversity and Inclusion Coordinator to partner with faith-based groups and community organizations (i.e. YMCA's Block Hate: Building Resilience against Online Hate Speech) working to educate the public as to what constitutes online hate and how to report acts of online hate; and
- 5. This motion be distributed to the Rt. Hon. Justin Trudeau, Prime Minister of Canada; Hon. Mark Holland, MP for Ajax; Hon. Erin O'Toole, Leader of the Conservative Party of Canada and Leader of the Official Opposition; Jagmeet Singh, Leader of the New Democratic Party of Canada; Annamie Paul, Leader of the Green Party of Canada; Durham Region Members of Parliament; Chairman John Henry; and Durham Region municipalities.

If you require further information please contact me at 905-619-2529 ext. 3342 or alexander.harras@ajax.ca.

Sincerely,

Alexander Harras

Manager of Legislative Services/Deputy Clerk

Copy: Councillor A. Khan

Regional Councillor M. Crawford Hon. Mark Holland, MP for Ajax

Hon. Erin O'Toole, Leader of the Conservative Party of Canada and Leader of the Official Opposition

Jagmeet Singh, Leader of the New Democratic Party of Canada

Annamie Paul, Leader of the Green Party of Canada

Durham Region Members of Parliament

Durham Regional Chair John Henry

All Durham Region municipalities

TOWN OF AJAX



65 Harwood Avenue South Ajax ON L1S 3S9 www.ajax.ca

The Hon. Doug Ford
Premier of Ontario
Legislative Building Queen's Park
Toronto ON M7A 1A1
premier@ontario.ca

Sent by E-Mail

June 24, 2021

	ervices Department Services Division		
Date & Time	June 28, 2021		
Received:	11:17 am		
Original To:	CIP		
Copies To:			
Take Appropriate Ac	tion File		
Notes/Comments:			

Re: Support for Autistic Adults

The following resolution was passed by Ajax Town Council at its meeting held June 21, 2021:

WHEREAS an Autism Spectrum Disorder (ASD) diagnosis is a neurodiverse condition that applies to an estimated 135,000 Ontarians, characterized by differences in the way that the individual communicates and relates to the world around them. As the word "spectrum" suggests, ASD impacts and challenges each individual differently, and in some cases includes co-occurring health concerns;

AND WHEREAS included on the ASD continuum are people at three different "levels", defined in relation to the amount of specialized supports and interventions they require to live independently, or participate in a neurotypical context. People labelled as level 3 require very substantial support. Often, persons identified as level 3 are not able to communicate verbally, can be impacted by extreme anxiety and rigidity in their routines, and are prone to severe emotional dysregulation, distress, violence and self-injuring behaviours, which cause tremendous safety concerns;

AND WHEREAS parents of people diagnosed with ASD, and specifically for those impacted by a level 3 diagnosis, report "glaring gaps in the supports available, especially for autistic adults, people with lower incomes, people in rural areas, and Black, Indigenous and people of colour." (Autism Ontario);

AND WHEREAS specifically, once a person turns 18, they typically lose access to most ASD government funding and services, which are largely geared toward children. Some of the most significant gaps in supports include long wait times and inaccessible or unaffordable respite care and housing. Group homes are often the best and safest living environments for people with level 3 ASD. A group home setting can offer 24-hour care, firm routine, access to social workers and other care providers, as well as appropriate supervision for social interactions and outings that working parents simply cannot provide. The need for appropriate and timely care has been highlighted and exacerbated by the Covid-19 pandemic;

AND WHEREAS over 14,000 individuals (and growing) with ASD are on waitlists for affordable housing (CBC, 2020), and individuals receiving funding from the Ontario Disability Support Program (ODSP) do not receive enough money to sustain access to private group

home accommodations. The maximum single rate for ODSP in 2020 was \$1,169/month (\$14,028), compared to the cost of private group home living at \$90,000/year, and parents are often financially unable to bridge the gap while providing necessities for themselves and other family members;

NOW THEREFORE BE IT RESOLVED THAT:

- 1. Ajax Council calls on the Province of Ontario to increase the supply of affordable, supportive housing and respite care options for both children and adults diagnosed with Autism Spectrum Disorder, equipped with access to wrap-around services, and prioritized by need;
- 2. Ajax Council requests that the Province of Ontario consider increasing the Ontario Disability Support Program allocations to provide individuals and families with more housing options for adults with Autism Spectrum Disorder;
- 3. That Ajax Council calls on the federal government to expedite the development of a National Autism Strategy; and
- 4. This motion be distributed to the Hon. Doug Ford, Premier of Ontario, the Hon. Peter Bethlenfalvy, Minister of Finance, the Hon. Merrilee Fullerton, Minister of Children, Community and Social Services, the Hon. Kinga Surma, Minister of Infrastructure, the Hon. Rod Phillips, Minister of Long-Term Care and MPP for Ajax, all Durham Region MPPs, Chair John Henry, Region of Durham, all Durham Region municipalities, all Durham Region MPs, and Prime Minister Justin Trudeau for circulation.

If you require further information please contact me at 905-619-2529 ext. 3342 or alexander.harras@ajax.ca.

Sincerely,

Alexander Harras

Manager of Legislative Services/Deputy Clerk

Copy: Councillor A. Khan

Regional Councillor J. Dies

Hon. Peter Bethlenfalvy, Minister of Finance

Hon. Merrilee Fullerton, Minister of Children, Community and Social Services

Hon. Kinga Surma, Minister of Infrastructure

Hon. Rod Phillips, Minister of Long-Term Care and MPP for Ajax

All Durham Region MPPs

Durham Regional Chair John Henry

All Durham Region municipalities

All Durham Region MPs

Rt Hon. Justin Trudeau, Prime Minister of Canada

Enclosures: Delegate Speech

Presentation: Not your TV Friendly Autism

TOWN OF AJAX



65 Harwood Avenue South Ajax ON L1S 3S9 www.ajax.ca

The Rt Hon. Justin Trudeau Prime Minister of Canada Office of the Prime Minister 80 Wellington Street Ottawa, ON K1A 0A2 justin.trudeau@parl.gc.ca

Sent by E-Mail

June 24, 2021

	ervices Department Services Division
Date & Time	June 28, 2021
Received:	1:46 pm
Original To:	CIP
Copies To:	
Take Appropriate Ac	tion File
Notes/Comments:	

Re: Call for National Action Summit on Islamophobia

The following resolution was passed by Ajax Town Council at its meeting held June 21, 2021:

WHEREAS the National Council of Canadian Muslims released an open letter on June 8, 2021 to the Prime Minister about addressing Islamophobia;

AND WHEREAS the lethal and violent attacks on the Canadian Muslim community are an ongoing reality, as demonstrated by the recent hate-motivated killing of a Muslim family in London and the Quebec City Mosque shooting in 2017:

AND WHEREAS strong action on Islamophobia (which the public has rallied and asked for) is often met with great political and partisan resistance, divisiveness and opposition such as M-103, the Systemic Racism and Religious Discrimination of Islamophobia motion passed by the House of Commons in March 2017, calling on the Government of Canada to condemn and address Islamophobia and systemic religious and racial discrimination;

AND WHEREAS putting an end to Islamophobia requires a whole government approach (including federal, provincial and municipal involvement) and concrete action to address Islamophobia;

NOW THEREFORE BE IT RESOLVED THAT:

- Ajax Council supports the call from the National Council of Canadian Muslims for the Government of Canada to hold an urgent National Action Summit on Islamophobia, convening leaders from all levels of government to chart an actionable path forward to end violence against Muslims;
- 2. Ajax Council calls on the Province of Ontario to provide funding to municipalities and community organizations to develop "street level" anti-racism programs to quell all forms of hate, including Islamophobia;
- 3. Ajax Council calls on the Province of Ontario and all school boards to embed anti-racism learnings in the school curriculum, making it a fundamental and core element of our

education system;

- 4. The Town continue to work with the Region of Durham and Durham Regional Police Service to develop concrete actions through the Region's Community Safety and Wellness Plan to address local reports of racial and hate inflicted violence to set a zero tolerance approach to racism in Durham Region;
- 5. The Town's Diversity and Inclusion Coordinator be directed to work with partners and relevant committees (Ajax Anti-Black Racism Task Force and Durham Region's Anti-Racism Task Force) to collaborate and address the increasing public climate of hate and fear and develop anti-racism and anti-Islamophobia resources and actions, including relaunching the Ajax for All educational campaign; and
- 6. This motion be shared with The Rt. Hon. Justin Trudeau, Prime Minister of Canada; the Hon. Mark Holland, Member of Parliament for Ajax; the Hon. Doug Ford, Premier of Ontario; Rod Phillips, Member of Provincial Parliament for Ajax; Durham Region Chair John Henry; the Durham Regional Police Service; all Durham Region municipalities; the Durham District School Board, Durham District Catholic School Board; Conseil scolaire Viamonde; Conseil scolaire catholique MonAvenir; the National Council of Canadian Muslims; the Ajax Anti-Black Racism Task Force, and the Durham Region's Anti-Racism Task Force.

If you require further information please contact me at 905-619-2529 ext. 3342 or alexander.harras@ajax.ca.

Sincerely,

Alexander Harras

Manager of Legislative Services/Deputy Clerk

Copy: Councillor A. Khan

Mayor Shaun Collier

Hon. Mark Holland, MP for Ajax Hon. Doug Ford, Premier of Ontario

Hon. Rod Phillips, Minister of Long-Term Care and MPP for Ajax

Durham Regional Chair John Henry Durham Regional Police Service All Durham Region municipalities Durham District School Board

Durham District Catholic School Board

Conseil scolaire Viamonde

Conseil scolaire catholique MonAvenir National Council of Canadian Muslims

Ajax Anti-Black Racism Task Force

Durham Region's Anti-Racism Task Force

TOWN OF AJAX



65 Harwood Avenue South Ajax ON L1S 3S9 <u>www.ajax.ca</u>

Hon. Caroline Mulroney
Ministry of Transportation
5th Floor, 777 Bay St.
Toronto, ON M7A 1Z8
caroline.mulroneyco@pc.ola.org

Sent by E-Mail

June 24, 2021

	ervices Department Services Division	
Date & Time	June 28, 2021	
Received:	1:48 pm	
Original To:	CIP	
Copies To:		
Take Appropriate Ac	tion File	
Notes/Comments:		

Re: Vehicle Noisemaker Muffler Systems

The following resolution was passed by Ajax Town Council at its meeting held June 21, 2021:

WHEREAS according to section 75 of the *Highway Traffic Act* (*HTA*), every motor vehicle shall be equipped with a muffler in good working order and in constant operation to prevent excessive or unusual noise and excessive smoke, and no person shall use a muffler cut-out, straight exhaust, gutted muffler, Hollywood muffler, by-pass or similar device upon a motor vehicle:

AND WHEREAS the act of modifying the exhaust system of a motor vehicle is not currently an offence under the *HTA*, and as a result muffler and auto-body shops continue to provide such services to individuals who choose to modify their vehicles which could make these vehicles less safe;

AND WHEREAS Durham Regional Police Service has been actively laying charges (49 to date) pursuant to section 75 of the *HTA* against motor vehicle operators whose vehicles make excessive or unusual noise or produce excessive smoke from muffler systems that have been modified;

AND WHEREAS Ajax Council continues to receive negative feedback about an increase in noise due to modified vehicles on Regional and local roads;

AND WHEREAS on October 28, 2019, the Province of Ontario introduced *Bill 132, Better for People, Smarter for Business Act, 2019* which in part sought to amend the *HTA* to include a new section 75.1 that will make it an offence to tamper with motor vehicles by (a) removing, bypassing, defeating or rendering inoperative all or part of a motor vehicle's emission control system or (b) modifying a motor or motor vehicle in any way that results in increased emissions from the level to which it was originally designed or certified by the manufacturer of the motor or motor vehicle, as well as prohibit the sale of tampering devices that can create excessive noise or smoke on our streets and in our neighbourhoods;

AND WHEREAS Bill 132 received Royal Assent on December 10, 2019, however, the Lieutenant Governor has not yet proclaimed section 75.1 of the *HTA*;

AND WHEREAS the City of Mississauga has passed two motions (August 2020 and May 2021), and Region of Peel also passed a motion (May 2021) calling on the Province of Ontario to immediately proclaim and bring into force section 75.1 of the *HTA*;

NOW THEREFORE BE IT RESOLVED THAT:

- 1. Ajax Council urge the Province of Ontario to work with the Lieutenant Governor to expedite the proclamation of section 75.1 of the *Highway Traffic Act (Better for People, Smarter for Business Act, 2019, S.O. 2019, c. 14, Sched. 16, s. 11);*
- The Ministry of Transportation be requested to set a maximum decibel count for exhaust systems to ensure that exhaust systems with the capability of exceeding 80 decibels will not be available for sale and will not be permitted in the Province of Ontario, and consider reviewing and increasing associated penalties for non-compliance;
- The Province of Ontario be requested to provide funding for police services in Ontario to be equipped with approved decibel monitor devices to aid in effective enforcement efforts; and
- 4. A copy of this motion be sent to the Hon. Caroline Mulroney, Minister of Transportation, the Hon. Rod Phillips, Minister of Long-Term Care and MPP for Ajax, all Durham Region Members of Provincial Parliament, the Region of Durham, all Durham municipalities, Durham Regional Police Service, and the Ontario Provincial Police.

If you require further information please contact me at 905-619-2529 ext. 3342 or alexander.harras@ajax.ca.

Sincerely,

Alexander Harras

Manager of Legislative Services/Deputy Clerk

Copy: Regional Councillor M. Crawford

Councillor R. Tyler Morin

Hon. Rod Phillips, Minister of Long-Term Care and MPP for Ajax

All Durham Region MPPs

Region of Durham

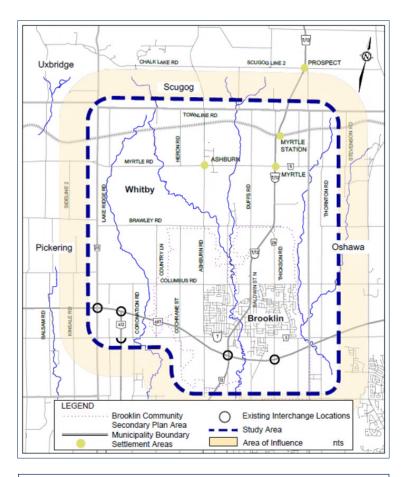
All Durham Region municipalities

Durham Regional Police Services

Ontario Provincial Police

NOTICE OF ONLINE COMMUNITY OPEN HOUSE: NO. 3

Have Your Say! Community engagement is an important part of the below mentioned study. In light of the pandemic, engagement for this project will be conducted online. Materials will be posted on the project's webpage for public review and comment. Having trouble accessing the materials online? Contact the project team to arrange for an alternative.



Notice to All Correspondents: Information will be collected in accordance with the Municipal Freedom of Information and Privacy Protection Act. With the exception of personal information, all comments will become part of the public record. This Notice was first issued on June 17, 2021.

Highway 7/12 Alternative Route(s) EA

Highway 7/12 currently travels through Downtown Brooklin in the Town of Whitby. The Town is conducting a Provincial Class Environmental Assessment (EA) Study to determine an alternative route(s) for provincial traffic that does not go through the Downtown Brooklin area. The Study will evaluate alternative corridors and recommend a preferred plan to address both the local and provincial traffic needs of the Study Area.

In recognition of the Ministry of Transportation (MTO) ownership and control of existing Highway 7 and 12 and future alternative route(s), the Study is being conducted as a Group A EA Study under the MTO Class Environmental Assessment for Provincial Transportation Facilities (2000). The MTO Class EA Document permits the Town to act as the Proponent. The Study will complete all phases of the MTO Class EA Process by establishing the need and justification for the project, evaluating route alternatives and selecting a preferred plan with consideration of effects on the natural, social and cultural environments.

Following COH No. 1 (June 2020) and COH No. 2 (December 2020/January 2021) and input received during the online events, the study has progressed to the next phase of the EA process. The purpose of COH No. 3 is to present the results of the corridor alternatives evaluation and Baldwin Street/Thickson Road terminus alternatives evaluation, and to present Preliminary Design Alternatives (refinements) for the preferred corridor and terminus alternatives. As with COH No. 1 and COH No. 2, the Town wishes to ensure that anyone interested in this study has the opportunity to be involved and provide input. Given that the COVID-19 pandemic-related restrictions continue to be in place, COH No. 3 will also be relying on web-based communications.

ONLINE PUBLIC CONSULTATION

Community Open House 3

When: June 24, 2021 to July 16, 2021 Where: connectwhitby.ca/Highway-712-EA

PROJECT CONTACTS

Phone: 905.430.4306

Email: inthezone@whitby.ca

Steve Taylor, P.Eng | EA Project Manager | BT Engineering Inc. 9040 Leslie Street, Unit 218, Richmond Hill, ON L4B 3M4 steve.taylor@bteng.ca | 905-709-4554

Paul Bumstead | Senior Project Manager | Town of Whitby 3050 Garden Street, Suite 102, Whitby, ON L1R 2G6 bumsteadp@whitby.ca | 905.430.5594





The Corporation of The Township of Brock 1 Cameron St. E., P.O. Box 10 Cannington, ON L0E 1E0 705-432-2355

May 28, 2021

Graydon Smith, President Association of Municipalities Ontario

Sent via email: amopresident@amo.on.ca

Dear Sir:

Re:

Anti-Racism and Symbols of Hate

Corporate Services Department
Legislative Services Division

Date & June 28, 2021
Time Received: 1:12 pm
Original To: CIP
Copies To:
Take Appropriate Action File
Notes/Comments:

Please be advised that Committee of the Whole of the Township of Brock, at their meeting held on June 14, 2021, endorsed Clarington's resolution #GG-334-21 of which a copy is enclosed.

Should you have any questions, please do not hesitate to contact the Clerks Department, <u>Clerks@Brock.ca</u>.

Yours truly,

THE TOWNSHIP OF BROCK

Deena Hunt Deputy Clerk

Encl.

Cc Durham Region municipalities

Clarington

Date:	28/05/2021
efer to:	Not Applicable
Meeting Date:	June 14, 2021
Action:	null
Notes:	COW - GG
Copies to:	

If this information is required in an alternate format, please contact the Accessibility Co-Ordinator at 905-623-3379 ext. 2131

May 27, 2021

To Interested Parties:

Re: Anti-Racism and Symbols of Hate

File Number: PG.25.06

At a meeting held on May 25, 2021, the Council of the Municipality of Clarington approved the following Resolution #GG-334-21:

That Report <u>CSD-002-21</u> be received;

That Clarington Council, in recognition of the power that symbols can have on the psychology and well-being of community members, request that the Association of Municipalities of Ontario (AMO) petition the Provincial Government on behalf of Ontario municipalities to enact legislation that would enable municipalities to make enforceable decisions regarding symbols deemed unacceptable by the local community. Such consideration to also include a review of statutes where hate speech and symbols may be identified as illegal;

That the Municipality of Clarington, as a member of the Federation of Canadian Municipalities (FCM), support the Town of Collingwood's motion for FCM to advocate to the Federal Government in the development of legislation that would clarify and strengthen the definition of hate speech and symbols, including explicit recognition of the psychological harm that can be caused by hateful symbols, and work with all levels of government in addressing the root causes of hate speech;

That this motion be forwarded to AMO and FCM as well as our local area Members of Parliament and Members of Provincial Parliament for their information;

That the Diversity Advisory Committee, in partnership with staff, be directed to prepare an anti-racism policy that would apply to all staff, Members of Council, and visitors to municipal-owned facilities and spaces. The Anti-Racism Policy would all make clear the Municipality's expectation of tolerance for those working at and using Municipal-owned facilities and spaces. This Policy can be displayed at all facilities so that users are aware of the expectations under the Policy and the consequences for not adhering to it;

The Corporation of the Municipality of Clarington, 40 Temperance Street, Bowmanville, ON L1C 3A6 1-800-563-1195 | Local: 905-623-3379 | info@clarington.net | www.clarington.net

That once these action items are approved for direction, the Mayor and Members of Council of the Municipality of Clarington, in partnership with Clarington's Diversity Advisory Committee, release an Official Statement to share some context about this issue and demonstrate how we are working together to promote a community where every individual regardless of race, ethnic origin, gender identity or sexual orientation is welcome and racism, discrimination, intolerance and the promotion of hatred through symbols or statements have no place in our community; and

That all interested parties listed in Report CSD-002-21 and any delegations be advised of Council's decision.

Yours truly,

John Paul Newman Deputy Clerk

JPN/cm

c: The Honourable Philip Lawrence, P.C., M.P., Northumberland—Peterborough South - Philip.Lawrence@parl.gc.ca

The Honourable Erin O'Toole, P.C., M.P., Durham - Erin.OToole@parl.gc.ca
The Honourable Lindsey Park, M.P.P., Durham - lindsey.park@pc.ola.org
The Honourable David Piccini, M.P.P., Northumberland-Peterborough South - david.piccini@pc.ola.org

Association of Municipalities of Ontario (AMO) - amo@amo.on.ca
Federation of Canadian Municipalities (FCM) - info@fcm.ca
Clarington Diversity Advisory Committee - c/o Erica Mittag -

emittag@clarington.net

G. Acorn, Director of Community Services

L. Reck, Manager of Client Services



June 23rd, 2021

The Honourable Doug Ford Premier of Ontario Premier's Office Room 281, Legislative Building Queen's Park Toronto, ON M7A 1A1

_				_		
Dear	ν_r	am	IOT	1-0	rd.	
Deal	1 1	CIT		, 0	ıu.	

Sent via Email: premier@ontario.ca

Corporate Services Department Legislative Services Division Date & June 25, 2021 Time 9:30 am Original To: CIP Copies To: Take Appropriate Action File Notes/Comments:

RE: Provincial Hopsital Funding of Major Capital Equipment

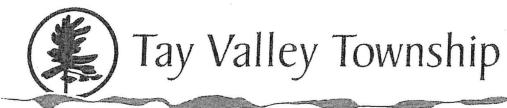
The Council of the Corporation of Tay Valley Township is requesting that further consideration be given to having the Province be financially responsible for the replacement costs associated with all major capital equipment in hospitals, as municipalities across the province are facing major shortfalls in meeting their financial obligations set out in their asset management plans and cannot afford to directly absorb the financial responsibility for the replacement costs of the hospitals' major capital equipment without jeopardizing their financial sustainability.

If you require any further information, please do not hesitate to contact the undersigned at (613) 267-5353 ext. 130 or clerk@tayvalleytwp.ca.

Sincerely,

Brian Campbell, Reeve

cc: All municipalities in Ontario



June 23, 2021

The Honourable Patty Hajdu Minister of Health Brooke Claxton Building, 16th Floor 0916A Ottawa, ON K1A 0K9 hcminister.ministresc@canada.ca

	ervices Department Services Division
Date & Time	June 25, 2021
Received:	9:49 am
Original To:	CIP
Copies To:	
Take Appropriate Ac	tion File
Notes/Comments:	

Dear Minister Hajdu:

RE: Endorsement of 988 Suicide and Crisis Prevention Hotline Initiative

The Council of the Corporation of Tay Valley Township at its Council meeting on June 22nd, 2021 adopted the following resolution:

RESOLUTION #C-2021-06-12

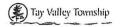
"WHEREAS, the Federal government has passed a motion to adopt 988, a National three-digit suicide and crisis hotline;

AND WHEREAS, the ongoing COVID-19 pandemic has increased the demand for suicide prevention services by 200%;

AND WHEREAS, existing suicide prevention hotlines require the user to remember a 10-digit number and go through directories or to be placed on hold;

NOW THEREFORE BE IT RESOLVED THAT, the Council of Tay Valley Township endorses the 988 crisis line initiative to ensure critical barriers are removed to those in a crisis and seeking help;

AND THAT, a letter demonstrating Tay Valley Township's support be sent to the Honourable Patty Hajdu, Federal Minister of Health, Scott Reid, MP Lanark-Frontenac-Kingston, Randy Hillier, MPP Lanark-Frontenac-Kingston, Ian Scott Chairperson and Chief Executive Officer, Canadian Radio-Television and Telecommunications, and all municipalities in Ontario."



If you require any further information, please do not hesitate to contact the undersigned at (613) 267-5353 ext. 130 or clerk@tayvalleytwp.ca.

Sincerely, . Amanda Make

Amanda Mabo, Acting CAO/Clerk

cc: Scott Reid, MP - Lanark - Frontenac - Kingston

Randy Hiller, MPP - Lanark - Frontenac - Kingston

Ian Scott, Chairperson and CEO, Canadian Radio-Television and

Telecommunications Commission

All municipalities in Ontario



7855 Sideroad 30 Alliston, ON L9R 1V1 P.: 705-434-5055

F.: 705-434-5051

June 21, 2021

The Honourable Patty Hajdu Federal Minister of Health House of Commons Ottawa, ON K1A 0A6

	ervices Department Services Division		
Date &	June 28, 2021		
Received:	11:36 am		
Original To:	CIP		
Copies To:			
Take Appropriate Action File			
Notes/Comments:			

Re: Support for 988 – 3 digit suicide and crisis prevention hotline

Please be advised that the Council of The Corporation of the Municipality of Adjala-Tosorontio, at its meeting held Wednesday, June 9th, 2021 enacted the following resolution:

RES-167-2021

Whereas the Federal government has passed a motion to adopt 988, a National three-digit suicide and crisis hotline:

Whereas the ongoing COVID-19 pandemic has increased the demand for suicide prevention services by 200%;

Whereas existing suicide prevention hotlines require the user to remember a 10-digit number and go through directories or be placed on hold;

Whereas in 2022 the United States will have in place a national 988 crisis hotline;

Whereas the Town of Caledon recognized that it is a significant and important initiative to ensure critical barriers are removed to those in a crisis and seeking help;

Now there for be it resolved that the Corporation of the Township of Adjala-Tosorontio endorses this 988 crisis line initiative:

And that this resolution be sent to the Honourable Minister of Health Patty Hajdu, MP Terry Dowdall, Simcoe-Grey, MP Jim Wilson, Simcoe-Grey, Ian Scott, Chairperson & CEO-Canadian Radio-Television and Telecommunications (CRTC) and all municipalities in Ontario.

Sincerely,

Díanne Gould-Brown

Dianne Gould-Brown, CMO Clerk

www.adjtos.ca



Township of The Archipelago

9 James Street, Parry Sound ON P2A 1T4 Tel: 705-746-4243/Fax: 705-746-7301 www.thearchipelago.on.ca

June 18, 2021

21-111

Moved by Councillor Mead Seconded by Councillor Zanussi

RE: Scott Aitchison, MP Parry Sound Muskoka – Support for 9-8-8 Crisis Line

WHEREAS the Federal Government has passed a motion to adopt 9-8-8, a National 3-digit suicide and crisis hotline; and

WHEREAS the ongoing COVID-19 pandemic has increased the demand for suicide prevention services by 200%; and

WHEREAS existing suicide prevention hotlines require the user to remember a 10-digit number and go through directories or be placed on hold; and

WHEREAS in 2022 the United States will have in place a national 9-8-8 crisis hotline; and

WHEREAS the Township of The Archipelago recognizes that it is a significant and important initiative to ensure critical barriers are removed to those in crisis and seeking help;

NOW THEREFORE BE IT RESOLVED that Council for the Township of The Archipelago hereby endorses this 9-8-8 crisis line initiative; and

FURTHER BE IT RESOLVED that staff be directed to send a letter indicating support to Scott Aitchison, MP Parry Sound Muskoka, Norm Miller, MPP Parry Sound Muskoka, Hon. Patty Hajdu, Federal Minister of Health, the Canadian Radio-television and Telecommunications Commission (CRTC), and all Ontario municipalities and local Frist Nations.

Carried.

	ervices Department Services Division
Date & Time	June 28, 2021
Received:	1:53 pm
Original To:	CIP
Copies To:	
Take Appropriate Ac	tion File
Notes/Comments:	



Corporate Services Department Clerk's Division

Municipal Offices: 66 Charlotte Street
Port Colborne, Ontario L3K 3C8 • www.portcolborne.ca

▼ 905.835.2900 ext 106 **F** 905.834.5746

■ amber.lapointe@portcolborne.ca

June 25, 2021

The Right Honourable Justin Trudeau Prime Minister House of Commons Ottawa, ON K1A 0A6 Justin.trudeau@parl.gc.ca The Honourable Doug Ford
Premier of Ontario
Legislative Building, Queen's Park
Toronto, ON M7A 1A1
premier@ontario.ca

Honourable and Dear Sirs:

Re: Resolution - Capital Gains Tax on Primary Residence

Please be advised that, at its meeting of June 14, 2021, the Council of The Corporation of the City of Port Colborne resolved as follows:

That correspondence from the Town of Fort Erie regarding Capital Gains Tax on Primary Residence, be supported.

A copy of the above noted resolution is enclosed for your reference. Your favourable consideration of this request is respectfully requested.

Sincerely,

Amber LaPointe City Clerk

anla LoPois

ec: All Members of Parliament All Members of Provincial Parliament The Regional Municipality of Niagara Ontario Municipalities Corporate Services Department
Legislative Services Division

Date & June 28, 2021
Time
Received: 11:39 am

Original To: CIP

Copies To:

Take Appropriate Action File

Notes/Comments:



Community Services

Legislative Services

June 1, 2021 File #120203

The Right Honourable Justin Trudeau Prime Minister House of Commons Ottawa, ON K1A 0A6 Justin.trudeau@parl.gc.ca

The Honourable Doug Ford Premier of Ontario Legislative Building, Queen's Park Toronto, ON M7A 1A1 premier@ontario.ca

Honourable and Dear Sirs:

Re: Capital Gains Tax on Primary Residence

The Municipal Council of the Town of Fort Erie at its meeting of May 31, 2021 passed the following resolution:

Whereas primary residences are currently exempt from a capital gains tax, and

Whereas currently secondary and additional non-primary properties are subject to capital gains, and

Whereas the Federal Government is currently looking into a primary residence capital gains tax as they have recognized that affordable housing has become a serious issue in Canada, and

Whereas smaller communities including the Town of Fort Erie are seeing unprecedented higher selling prices that are outpacing prices in larger cities, and

Whereas many hard-working Canadians who have only a primary residence with no additional non-primary homes count on their home equity as financial aid to apply to upsizing or downsizing their home depending on their personal situation, and

Whereas a change in taxation to primary residences would be a significant financial blow to Canadians and would create an unfair, two-tiered taxation which could lead to depleted savings, inter-generational disparities, disparities among diverse groups such as seniors who may have a significant portion of their savings vested in their primary residence, as well as, reducing the ability of home ownership thereby a further, higher need for rentals, and

Whereas the Federal government could look at other means to slow down the rapidly escalating housing costs to improve housing affordability;

...2

Web-site: www.forterie.ca

Now therefore be it resolved,

That: The Federal Government cease further consideration of eliminating capital gains tax exemptions on primary residences, and further

That: A copy of this resolution be circulated to The Right Honourable Justin Trudeau, The Honourable Doug Ford, Premier of Ontario, All Members of Parliament, All Members of Provincial Parliament, The Regional Municipality of Niagara, and all Municipalities, for their support.

Thank you for your attention to this matter.

Yours very truly,

Carol Schofield, Dipl.M.A.

Manager, Legislative Services/Clerk

in Schofuel

cschofield@forterie.ca

CS:dlk

c.c. All Members of Parliament

All Members of Provincial Parliament The Regional Municipality of Niagara

Ontario Municipalities

CORPORATION OF THE MUNICIPALITY OF CALVIN Resolution

DATE: June 22, 2021	NO. <u>2021-163</u>	
MOVED BY Christine Shippam		
SECONDED BY Dan Maxwell		_
"WHEREAS primary residences are currently exempt from a capital gain	s tax; and	
WHEREAS currently secondary and additional non-primary properties a	re subject to capital gains; and	d
WHEREAS the Federal Government is currently looking into a primary recognized that affordable housing has become a serious issue in Canada		hey have
WHEREAS small communities including the Municipality of Calvin are se outpacing prices in larger cities; and	eeing unprecedented higher s	elling prices that are
WHEREAS many hard-working Canadians who have only a primary reside count on their home equity as financial aid to apply to upsizing or down situation; and		
WHEREAS a change in taxation to primary residences would be a signific create an unfair, two-tiered taxation which could lead to depleted saving among diverse groups such as seniors who may have a significant portion residence, as well as, reducing the ability of home ownership thereby a	gs, inter-generational disparition of their savings vested in the	ties, disparities neir primary
WHEREAS the Federal government could look at other means to slow d improve housing affordability;	own the rapidly escalating ho	using costs to
NOW THEREFORE be it resolved that the Council of the Corporation of to Corporation of the Town of Fort Erie as they lobby the Federal Governmental gains tax exemptions on primary residences; and		
FURTHER that this resolution be forwarded to the Right Honourable Jus of Ontario; and all Ontario Municipalities."	tin Trudeau; the Honourable	Doug Ford, Premier
CARRIED Van Samel	700	ervices Department Services Division
CARRIED	Date & Time	June 29, 2021
C/HARLED	Received:	2:20 pm
DIVISION VOTE	Original To: Copies To:	CIP
	· · ·	
NAME OF MEMBER OF COUNCIL YEA NAY	Take Appropriate A	ction File
Coun CrossX	- Notes/Comments.	
Coun MaxwellX	_	
Coun OlmsteadX	_	
Coun ShippamX	_	

Mayor Pennell



Legislative Services Division

June 25, 2021

COO

The Honourable Caroline Mulroney Minister of Transportation 5th Floor, 777 Bay Street Toronto, ON M7A 1Z8 (sent via email minister.mto@ontario.ca)

Dear Minister Mulroney:

Re:

PROPOSED BRADFORD BY-PASS

On behalf of the Council of The Corporation of the City of Barrie, I wish to advise you that on May 31, 2021, City Council approved the following motion:

21-G-137 PROPOSED BRADFORD BY-PASS

- That, in accordance with the Lake Simcoe Protection Act, the City of Barrie requests that the Government of Ontario conduct a comprehensive impact assessment on Lake Simcoe and those vulnerable watersheds and inflows into Lake Simcoe and identify considerations for alternate routes.
- That a copy of this resolution be forwarded to the Provincial Minister of Transportation, Provincial Minister of the Environment, Conservation and Parks, all local MPPs and municipalities along the Lake Simcoe watershed along with a request for support.

If you have any questions, please do not hesitate to contact the undersigned, wendy.cooke@barrie.ca or (705) 739.4220, Ext. 4560.

Cheryl Swan.							
Wendy Cooke City Clerk/Director of Legislative and Court Services WC/bt cc: Jeff Yurek (Minister of Environment, Conservation and Parks) - minister.mecp@ontario.co Doug Downey (Barrie-Springwater-Oro MPP) - doug.downey@pc.ola.org	Notes/Comments:	Take Appropriate Ac	Copies To:	Original To:	Received:	Date & Time	REGION
 Andrea Khanjin (Barrie-Innisfil MPP) - andrea.khanjin@pc.ola.org All Lake Simcoe watershed Municipalities 		Action File		CIP	11:41 am	June 28, 202	
Legislative and Court Services • 70 Collier Street, P.O. Box 400, Barrie, Ontario L4M	1 4T	5					



Township of Wainfleet

"Wainfleet - find your country side!"

June 23, 2021

Legislative Services Division Date & June 28, 2021 Time Received: 1:50 pm Original To: CIP Copies To: Take Appropriate Action File Notes/Comments:

Corporate Services Department

SENT ELECTRONICALLY

RE: Resolution – Action on Invasive Phragmites

Please be advised that at its meeting held on June 22, 2021, the Council of the Corporation of the Township of Wainfleet passed the following resolution:

WHEREAS Phragmites australis (Phragmites) is an invasive perennial grass that continues to cause severe damage to wetlands and beaches in areas around the Great Lakes; and

WHEREAS Phragmites grows and spreads rapidly, allowing the plant to invade new areas and grow into large monoculture stands in a short amount of time, and is an allelopathic plant that secretes toxins from its roots into the soil which impede the growth of neighboring plant species; and

WHEREAS Phragmites results in loss of biodiversity and species richness, loss of habitat, changes in hydrology due to its high metabolic rate, changes in nutrient cycling as it is slow to decompose, an increased fire hazard due to the combustibility of its dead stalks, and can have an adverse impact on agriculture, particularly in drainage ditches; and

WHEREAS invasive Phragmites has been identified as Canada's worst invasive plant species by Agriculture and Agrifood Canada; and

WHEREAS the Ontario government has made it illegal to import, deposit, release, breed/grow, buy, sell, lease or trade invasive Phragmites under the Invasive Species Act; and

WHEREAS roads and highways where Phragmites that are left untreated become spread vectors that continually risk new and treated wetlands and coastal shoreline areas; and

WHEREAS according to "Smart Practices for the Control of Invasive Phragmites along Ontario's Roads" by the Ontario Phragmites Working Group, best road management practices for Phragmites australis include early detection, herbicide application and cutting; and

WHEREAS these best management practices are most effective when used in a multi-pronged approach as opposed to when used as stand-alone control measures; and

WHEREAS mother nature does not recognize political boundaries, and therefore it is imperative that Municipalities, Regions, the Province, and the Federal government work together in collaboration to eradicate Canada's worst invasive plant species: Phragmites australis;

NOW THEREFORE BE IT RESOLVED that the Council for the Corporation of the Township of Wainfleet directs its staff to implement best management practices to promote early detection of invasive Phragmites, and to implement best management practices for invasive Phragmites, and to collaborate on the eradication of Phragmites in Ontario; and

THAT the Council for the Corporation of the Township of Wainfleet directs staff to insert clean equipment protocols into tenders and that there is oversight that the protocols are followed; and

THAT the Council for the Corporation of the Township of Wainfleet requests the Ontario Ministry of Transportation to map and treat invasive Phragmites annually on all its highways; and

THAT the Ontario Ministry of Transportation (MTO) and the Niagara Region communicate strategies on mapping (detecting sites) and controlling invasive Phragmites on their respective highways, the specific highway management plans and results by each MTO region and each highway in Niagara Region and work in coordination with the Township of Wainfleet; and

THAT the Council for the Corporation of the Township of Wainfleet directs its staff to send this resolution to all municipalities in the Great Lakes watershed, to the Minister of Transportation, Christopher Balasa the Manager, Maintenance Management Office, and MPP Sam Oosterhoff; and

THAT the Council for the Corporation of the Township of Wainfleet requests all levels of government to consider funding support to aid the Township of Wainfleet in managing invasive Phragmites and directs staff to send a copy of this resolution to the Ontario Minister of Environment, Conservation and Parks and the Minister of Environment and Climate Change Canada.

Thank you for your attention to this matter. If you have any questions, please do not hesitate to contact the undersigned.

Regards,

Meredith Ciuffetelli Deputy Clerk

meredith Cinffetelli



La Corporation de la Municipalité de / The Corporation of the Municipality of ST.CHARLES

C.P. / Box 70, 2 King Street East Tel: 705-867-2032

t St.-Charles ON Fax: 705-867-5789

377377

P0M 2W0

www.stcharlesontario.ca

June 28, 2021

VIA EMAIL TO: premier@ontario.ca

The Honourable Doug Ford, M.P.P.
Premier of Ontario
Legislative Building
Queen's Park
Toronto, ON M7A 1A1

Dear Premier Ford:

	ervices Department Services Division
Date & Time	June 29, 2021
Received:	1:11 pm
Original To:	CIP
Copies To:	
Take Appropriate Ac	tion File
Notes/Comments:	

Re: Resolution - Municipal Land Transfer Tax

At its Regular Meeting of Council held April 21, 2021, Council for the Corporation of the Municipality of St.-Charles passed the following Resolution:

Resolution No.: 2021-94

Moved by: Councillor Monica Loftus

Seconded by: Councillor Richard Lemieux

"WHEREAS Municipalities in Ontario have an infrastructure deficit of \$34 billion dollars;

AND WHEREAS there is extremely limited grant money being received by the provincial and federal governments;

WE THEREFORE ASK that Municipalities be allowed to have a charge applied to all land transfers within their boundaries and that this amount go directly to the Municipality.

CARRIED"

Your attention to this matter is greatly appreciated.



La Corporation de la Municipalité de / The Corporation of the Municipality of ST.CHARLES

C.P. / Box 70, 2 King Street East

St.-Charles ON

P0M 2W0

Tel: 705-867-2032

Fax: 705-867-5789

www.stcharlesontario.ca

Sincerely,

Municipality of St.-Charles

Tammy J. Godden

Clerk

/tg

CC: Right Honourable Justin Trudeau (Via Email To: <u>Justin.Trudeau@parl.gc.ca)</u>
Minister of Municipal Affairs and Housing, Steve Clark (Via Email To: Steve.Clark@pc.ola.org)

Association of Municipalities of Ontario (Via Email To: AMO@amo.on.ca)

The Federation of Northern Ontario Municipalities (Via Email To: Office@fonom.org)

Ontario Municipalities

From: McPhail, Roxanne <Roxanne.McPhail@york.ca> On Behalf Of Regional Clerk

Sent: June 29, 2021 11:01 AM

Subject: Regional Council Decision - Court Services Annual Report 2020

On June 24, 2021 Regional Council made the following decision:

- 1. Council adopt the Resolution in Attachment 2 advocating for immediate regulatory and legislative amendments to provide municipal Provincial Offences Courts with the flexibility to respond to the critical pressures described in this report.
- 2. The Regional Clerk circulate the Resolution in Attachment 2 to other municipalities that administer Provincial Offences Courts, the Ministry of the Attorney General, Ministry of Transportation and Association of Municipalities of Ontario for support.
- 3. The Regional Clerk circulate this report to the Clerks of the local municipalities.

The original staff report is attached for your information.

Please contact Lisa Brooks, Director Court Operations at 1-877-464-9675 ext. 73209 if you have any questions with respect to this matter.

Regards,

Christopher Raynor | Regional Clerk, Office of the Regional Clerk, Corporate Services

The Regional Municipality of York | 17250 Yonge Street | Newmarket, ON L3Y 6Z1 1-877-464-9675 ext. 71300 | christopher.raynor@york.ca | york.ca

Our Mission: Working together to serve our thriving communities – today and tomorrow



June 4, 2021

VIA RESS AND EMAIL

Ms. Christine Long Registrar Ontario Energy Board 2300 Yonge Street, 27th Floor Toronto, ON M4P 1E4

Dear Ms. Long:

	ervices Department Services Division
Date & Time	June 28, 2021
Received:	11:51 am
Original To:	CIP
Copies To:	
Take Appropriate Ac	tion File
Notes/Comments:	

Re: Enbridge Gas Inc. (Enbridge Gas)

Ontario Energy Board (OEB) File No.: EB-2021-0149 2020 Utility Earnings and 2019 Utility Earnings and Disposition of Deferral & Variance Account Balances Application and Evidence

Effective January 1, 2019, Enbridge Gas Distribution Inc. ("EGD") and Union Gas Limited ("Union") amalgamated to become Enbridge Gas Inc. ("Enbridge Gas"). Enclosed is the application and evidence submitted by Enbridge Gas addressing 2020 utility earnings and the disposition and recovery of certain 2020 deferral and variance account balances (the "Application") for all Enbridge Gas rate zones (EGD, Union North and Union South) and for Enbridge Gas.

The Application is supported by evidence which is outlined below:

Exhibit A: Overview and Introduction

Exhibit B: Utility Results and Earnings Sharing

Exhibit C: Enbridge Gas Deferral and Variance Accounts

Exhibit D: EGD Rate Zone Deferral and Variance Accounts

Exhibit E: Union Rate Zones Deferral and Variance Accounts

Exhibit F: Rate Allocation

Exhibit G: OEB Scorecard

Enbridge Gas proposes to dispose of the approved 2020 deferral and variance account balances with the first QRAM application following the OEB's approval, which is assumed to be October 1, 2021.

June 4, 2021 Page 2

In accordance with the OEB's revised Practice Direction on Confidential Filings effective February 17, 2021, sensitive information has been redacted from the following exhibit:

Exhibit D, Tab 1, Schedule 6

The confidential Exhibit is being sent separately via email to the OEB.

The above noted submission has been filed electronically through the OEB's RESS and will be made available on Enbridge Gas's website at:

https://www.enbridgegas.com/Regulatory-Proceedings

In the event that you have any questions on the above or would like to discuss in more detail, please do not hesitate to contact me.

Sincerely,

(Original Signed)

Joel Denomy Technical Manager, Regulatory Applications

cc.: D. Stevens (Aird & Berlis)

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2097.

The Regional Municipality of Durham

MINUTES

DURHAM AGRICULTURAL ADVISORY COMMITTEE

June 8, 2021

A meeting of the Durham Agricultural Advisory Committee was held on Tuesday, June 8, 2021 in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby at 7:33 PM. In accordance with Provincial legislation, electronic participation was offered for this meeting.

1. Roll Call

Present: Z. Cohoon, Federation of Agriculture, Chair

T. Barrie, Clarington

N. Guthrie, Member at Large

G. Highet, Regional Councillor B. Howsam, Member at Large

P. MacArthur, Oshawa

G. O'Connor, Member at Large

D. Risebrough, Member at Large

H. Schillings, Whitby B. Smith, Uxbridge

G. Taylor, Pickering, Vice-Chair T. Watpool, Brock, Vice-Chair

B. Winter, Ajax

*members of the Committee participated electronically

Absent: K. Kemp, Scugog

K. Kennedy, Member at Large F. Puterbough, Member at Large

Staff

Present: R. Inacio, Systems Support Specialist, Corporate Services – IT

S. Jibb, Manager, Agriculture and Rural, Department of Planning and Economic Development

L. Malyjasiak, Technician, Waste Management, Region of Durham Works Department

A. Porteous, Supervisor, Waste Management, Region of Durham Works Department

M. Scott, Project Planner, Department of Planning and Economic Development

N. Prasad, Committee Clerk, Corporate Services – Legislative Services

*all staff except R. Inacio participated electronically

2. Declarations of Interest

There were no declarations of interest.

3. Adoption of Minutes

Moved by G. O'Connor, Seconded by B. Winter,
That the minutes of the Durham Agricultural Advisory Committee
meeting held on May 11, 2021 be adopted.
CARRIED

4. Presentation

A) Laura Malyjasiak & Angela Porteous, Region of Durham Works Department

– Long-Term Waste Management Plan 2021 - 2040

Laura Malyjasiak and Angela Porteous, Region of Durham Works Department presented a PowerPoint presentation with regards to Long-Term Waste Management Plan 2021-2040.

Highlights of the presentation included:

- Long-term Waste Management Plan Draft Targets and Actions
- Council Approved Guiding Principles
- Council Approved Vision
- Council Approved Objectives
- Targets and Actions
- Next Steps
- Discussion Targets and Actions

A. Porteous stated that the following are the Council approved guiding principles:

- Emphasize rethink, reduce and reuse principles as the first steps in reducing waste generation
- Deliver cost effective waste management services to a rapidly growing and diverse population
- Work with producers and importers of designated products and packaging to implement extended producer responsibility and adjust Region waste programs as required
- Apply innovative approaches to Regional waste streams to manage them as resources in a circular economy
- Demonstrate leadership in sustainability to address the climate crisis by reducing greenhouse gas emissions from waste management activities

A. Porteous also advised that the following are the 5 Council approved objectives:

- Engage with residents to build an understanding and awareness of the 5 Rs (Rethink, Reduce, Reuse, Recycle, Recover) and the Region's waste management programs and services;
- 2. Reduce the quantity of waste we create;
- 3. Increase diversion of waste from disposal and support the Circular Economy;
- 4. Support the Region's greenhouse gas reduction and climate change mitigation efforts; and
- 5. Protect or improve water, land, and air quality in Durham Region.

She further advised that the next step in the process are the targets and actions. Targets are developed to meet the objectives; measurements are identified to assess the progress of meeting the targets; and actions are developed to contribute to meeting the target. With regards to each of the Council approved objectives, she provided an overview of the proposed targets.

A. Porteous stated that consultations are being done with Advisory Committees in May and June with public consultation to be done in the fall. Additional revisions will be based on consultations prior to presenting the draft Waste Plan with the proposed targets and action plan to Regional Council for approval.

A. Porteous responded to questions with regards to illegal dumping and whether there is anything aimed at educating residents on illegal dumping; why the focus seems to be on residential and not commercial waste; and why residents are not held accountable for their own waste.

5. Discussion Items

A) Rural and Agricultural Economic Development Update

- S. Jibb provided the following update:
 - Local Food Week is June 7th to 13th in Ontario and there is a big marketing campaign encouraging residents to look for local food as well as promoting Durham Farm Fresh
 - The Local Food Hub Project is well underway; a survey has been distributed to local food producers to help refine the focus of the project
 - Staff will be working with M. Scott with regards to drafting the script and background work for the 2021 DAAC Farm Tour

 Staff is working with K. Allore-Engel on the Envision Durham Proposed Policy Directions

B) DAAC Farm Tour

Z. Cohoon advised that plans for the 2021 Farm Tour is progressing well. He confirmed that filming of the potato planting process was done on May 14th with the use of a drone as well as virtual reality cameras. He also confirmed that aerial photos were taken.

Discussion ensued with regards to possible themes for the Farm Tour and it was the consensus of the committee that the theme be: Cut, Grow, Harvest and Enjoy.

C) <u>DAAC Proposed Policy Directions Response</u>

M. Scott advised that the subcommittee met to discuss the Envision Durham Proposed Policy Directions that was presented at the April 2021 meeting and provided an overview of the following subcommittee's comments for the committee's review and approval:

With regards to Incorporate Provincial Guidelines on Permitted Uses in Prime Agricultural Areas into the ROP:

- Promote and protect a full range of agricultural, agriculture related and on farm diversified uses as permitted, based on provincial Guidelines on Permitted Uses in Ontario's Prime Agricultural Areas
 - Agree farmers need support to encourage these uses on site and when proposals are made to diversify their operation. The definition should be clear and support the agricultural industry when establishing uses
- Ensure agriculture related uses and on farm diversified uses are compatible with and will not hinder surrounding agricultural operations
 - Agree
- Require the use is appropriate based on available rural services (e.g. do not require the level of road access, water and wastewater servicing, utilities, fire protection and other public services typically found in settlement areas)
 - Agree
- Ensure that on farm diversified uses are clearly secondary to the principal agricultural use of the property
 - o Agree
- Manage the scale of on farm diversified uses by ensuring they don't occupy more than two per cent of the property on which the uses are located, to a maximum of one hectare
 - There may need to be some flexibility here, one hectare may not be enough space to accommodate the use
 - If a farmer has more than one farm property, should this be considered in the calculation?

- Monitor the cumulative impact of on farm diversified uses throughout the Region
 - Agree
- Agriculture related and on farm diversified proposals to be considered by amendment to the applicable zoning bylaw
 - Scale is important here, but it should be supportive of farming operations
- Require that area municipal official plans include detailed policies to limit the scale of on farm diversified uses and address their compatibility with surrounding uses
 - Suggest changing the word "limit" to "balance" on farm diversified uses should be encouraged, not limited

With regards to Non-Abutting Surplus Farm Dwelling:

- Add a definition for "bona fide farmer"
 - *Bona-fide farmer: meaning someone who derives their primary source of income from farming and can demonstrate their activities are consistent with the definition of agricultural uses
 - o How will this be enforced?
 - If they have a farm business registration number then they should qualify
 - The qualification for income doesn't work, there are other sources of income for some farmers and that should not disqualify them
 - Many operations are diverse, and income would be hard to qualify
- Farm consolidation shall have been completed prior to the time of application
 - Agree
 - Lot line adjustments should happen prior
 - Lands that are owned personally and through the corporation have difficulties through this process – lot line adjustments may be more appropriate
- The maximum size of the surplus dwelling lot shall be the size required for private servicing, minimizing to the extent possible, the amount of land taken out of agricultural production
 - Should allow lot sizing for best agricultural use. If it is bigger then 1ha then that still works
 - There would be difficulties turning equipment in odd shaped lots. Flexibility is needed to make sure this works for the farmer and their operation
- Shape and dimensions of the surplus farm dwelling lot shall not impede agricultural operations on the retained land; and, generally not exceed a certain depth (i.e. 122 metres (400 ft)
 - Generally, lollypop severances are not a good idea. Some work, and some do not

- Entrance approvals are an issue. Another access approval should be included. Farm and house access should be separate
- Discourage fragmentation, a cumulative total of one severance is permitted for each lot. All consents granted on or after the approval of the first ROP (1978) are to be included in the calculation of the cumulative total
 - There are some issues with this
 - DAAC needs more information on this, has this happened in the past?
- Investigate the delegation of planning approvals for non abutting surplus farm dwelling severances to the Commissioner of Planning and Economic Development
 - Agree
 - This process should be faster, this could help. Having less applications is important – one application process would help
 - The Land Division process is not effective, and often road widening requests come late in the process, there should be more certainty earlier in the process (7 days min)

With regards to Implementing provincial Agricultural System and Agri food network:

This will be discussed later in the summer/fall

With regards to enhanced aggregate resource rehabilitation requirements, including that Agricultural Impact Assessments, to require rehabilitation back to an agricultural condition for sites in Prime Agricultural Areas and incorporating relevant Greenbelt Plan rehabilitation policies

Agree

General comments provided included:

- Agricultural industry are stewards of the land base, who make significant sustainable economic contributions to their local community
- There are significant challenges moving goods throughout the region, especially on north/south routes
- Coordination between levels of government through effective agricultural policy is important in supporting a vibrant agricultural sector
- It is important to create an environment that supports a thriving agricultural industry
- Attracting supportive industries and businesses (processing, etc.) should be a priority in this review

Moved by D. Risebrough, Seconded by P. MacArthur,
That the Durham Agricultural Advisory Committee approves the comments as proposed by the DAAC subcommittee with regards to the Envision Durham Proposed Policy Directions.

CARRIED

D) ROPA 2021-002 – Motion Clarification

A copy of the Early Release Report #2021-P-** from the Commissioner of Planning and Economic Development regarding Public Meeting Report – Application to Amend the Durham Regional Official Plan, submitted by Johnston Litavski Ltd. for Sunrise International Investments Inc. to permit the redevelopment of Bunker Hill Golf Course (formerly Kinsale Golf Course), in the City of Pickering, was provided as Attachment #2 to the April 13, 2021 Agenda.

M. Scott advised that the Applicant has requested more clarification behind the Committee's motion to not support the application.

It was the consensus of the Committee that it does not agree with the removal or switching of prime agricultural land to open space as it does not meet the criteria of serving agriculture.

6. Information Items

A) Report #2021-EDT-4 – Local Food in Durham Region: Durham Farm Fresh Marketing Association 2021 Workplace and Ontario Local Food Week

A copy of Report #2021-EDT-4 – Local Food in Durham Region: Durham Farm Fresh Marketing Association 2021 Workplace and Ontario Local Food Week was provided as Attachment #2 to the Agenda and received.

7. Other Business

Z. Cohoon called for a moment of silence to honour recent tragedies with regards to a family lost to a hate crime as well as the discovery of indigenous children's remains on the site of a residential school.

8. Date of Next Meeting

The next meeting of the Durham Agricultural Advisory Committee will be held on Tuesday, September 14, 2021 starting at 7:30 PM.

9. Adjournment

Moved by H. Schillings, Seconded by T. Barrie, That the meeting be adjourned. CARRIED

The meeting adjourned at 8:50 PM.
Z. Cohoon, Chair, Durham
Agricultural Advisory Committee

N. Prasad, Committee Clerk

DURHAM NUCLEAR HEALTH COMMITTEE (DNHC) MINUTES

Location Durham Regional Headquarters

605 Rossland Road East

Town of Whitby

Meeting In an effort to help mitigate the spread of COVID-19, this DNHC

meeting was a virtual meeting so that Presenters and Members could present and participate without meeting together in the Regional

Council Chambers.

Date June 18, 2021

Time 1:00 pm

Members that Participated

Dr. Robert Kyle, Durham Region Health Department (DRHD, (Chair)

Lisa Fortuna, DRHD

Mary-Ann Pietrusiak, DRHD

Dr. Kirk Atkinson, Ontario Tech University (OTU) (Presenter)

Phil Dunn, Ministry of the Environment, Conservation and Parks

Raphael McCalla, Ontario Power Generation (OPG)

Loc Nguyen, OPG

Deborah Kryhul, Public Member

Jane Snyder, Public Member

Veena Lalman, Public Member

Janice Dusek, Public Member

Dr. David Gorman, Public Member

Dr. Barry Neil, Public Member

Dr. Lubna Nazneen. Alternate Public Member

Alan Shaddick, Alternate Public Member

Presenters & Assistants

Brian Devitt, (Secretary)

Subo Sinnathamby, OPG (Presenter)

John Beauchamp, OPG (Presenter)

Carrie-Anne Atkins, OPG (Presenter)

Helen Tanevski. DRHD

James Kilgour, Durham Emergency Management

Regrets

Hardev Bains. Public Member

Dr. Robert Kyle opened the virtual meeting and welcomed everyone.

Dr. Kyle mentioned that Observers who have any questions or comments concerning the presentations today, should email or discuss their request with James Kilgour, Director, Emergency Management, at james.kilgour@durham.ca or at 905-668-7711 extension 6260.

James will follow-up with each of the presenters after the meeting with the Observers' questions and comments off-line to prevent any duplication of emails and responses.

1. Approval of Agenda

The Revised Agenda was adopted.

2. Approval of Minutes

The Minutes of April 23, 2021 were adopted as written.

3. Correspondence

- **3.1** Dr. Robert Kyle's office received the Minutes of the Pickering Nuclear Generating Station (NGS) Community Advisory Council (CAC) meetings held on February 16 and April 20, 2021.
- **3.2** Dr. Robert Kyle received a report from James Kilgour, Director, Durham Emergency Management, dated April 28, concerning his follow-up of Observers' questions and the feedback he received from each presenter of the questions related to the focus of their presentations from the April 23 DNHC meeting.
- **3.3** Dr. Robert Kyle's office received a copy of a letter dated April 29 from the Pickering NGS CAC that was sent to the Canadian Nuclear Safety Commission (CNSC) to register the CAC's support of the OPG application to renew its Site Preparation Licence for the Darlington New Nuclear Project. The CAC also requested to be an intervenor at the CNSC public hearing to be held on June 10, 2021.

4. Presentations

4.1 Progress Report by Ontario Tech University (OTU) concerning its Faculty of Energy Systems and Nuclear Science

Dr. Kirk Atkinson, Associate Professor and Director, Centre for Small Modular Reactors, provided a detailed progress report concerning the Faculty of Energy Systems and Nuclear Science (FESNS) at OTU.

Kirk provided some vital background information about FESNS that included:

- Hosts Canada's only accredited B.Eng degree in Nuclear Engineering and a unique BASc program in Health Physics and Radiation Science.
- Ranked #2 in North America for the past two years in terms of nuclear graduates at the Bachelor's degree level with more than 850 since 2007.
- Hosts MASc, Ph.D., M.Eng and GDip programs in Nuclear Engineering/Technology.
- Delivers the Advanced Overview for Managers Program for OPG.
- FESNS has 14 faculty members with specialties in nuclear engineering, radiation science and energy systems that includes 3 research chairs.

Kirk commented that Ontario now receives approximately 60% of its electricity supply from nuclear facilities. In the near future, Ontario will need nuclear power generation as well as every other form of viable green energy and energy storage to meet the electricity demand and the provincial climate control plan goal of 'net zero' carbon emissions by 2050.

As a result, FESNS will continue to generate the workforce to support the operational CANDU reactor fleet and decommissioning of retired plants. The pivot will be to Small Modular Reactors (SMRs) that will provide the new nuclear capacity needed to meet Ontario's demand for electricity.

Kirk provided some key technical information about SMRs that included:

- SMRs are considered to have an electricity generating capacity of approximately 300 mega watts with:
 - o Zero carbon emissions
 - Energy capacity of 90%
 - o Fueled by enriched uranium
 - Compact design and partly underground
 - Fabricated offsite in a factory
 - Completed reactors are shipped to the site for installation
 - Constructed in 3-5 years
 - Emergency planning zone radius of 2km
 - Walk away safe with passive safety features
 - o Cost of \$1-3 Billion US
 - Reduced nuclear waste
 - Reduced fuel requirements with next generation technologies.

Kirk explained how FESNS is building on its core strength and expertise with an eight-point plan of linked actions to support the SMR lifecycle from design to decommissioning that includes:

- 1. Establish a Centre for SMRs.
- 2. Provide secure High-Performance Computing capability to support SMR design and safety systems.
- 3. Establish a full-scale, modular integral test facility for testing of light-water SMR safety systems.

- 4. Demonstrate efficient schemes for hydrogen co-generation using SMR-grade heat.
- 5. Promote and develop a common framework-based approach to couple multiscale multiphysics modeling and simulation across the entire SMR lifecycle.
- 6. Introduce SMRs into the undergraduate nuclear engineering program.
- 7. Evolve OTU's model for remote delivery of education and training to support rapid development of the SMR workforce.
- 8. Expand the awareness of the role SMRs could play in climate change and sustainability through non-engineering degree education.

OTU's Centre for SMRs key information includes:

- Founded in February 2020.
- Focal point for SMR research, consultancy, education and training.
- Staffed by members who have industry backgrounds in naval nuclear propulsion and SMRs start-ups.
- Only academic research centre in Canada that has real-world experience of SMR design, manufacture, operation and decommissioning.
- Integral test facilities are unique-in-Canada and used for validation and verification of thermal-hydraulics computer codes and testing of components.
- CARIBOU is a new emergency planning and consequence analysis code used for SMRs.
- Emerging fuel technologies are being researched and studied via collaborations worldwide.
- Reactor core monitoring techniques and spent fuel imaging are being studied.
- Significant modeling and simulation work is being undertaken at OTU using high-performance computers, as well as simulator-based training using a fullscope CANDU control room simulator. OTU is the only university in Canada with such a facility.

Kirk mentioned some of the significant accomplishments at the FESNS by its successful students conducting research projects.

Kirk provided information on its new facilities being planned that will not present a health risk to the public and will include:

- Subcritical Assembly is basically a zero-power nuclear reactor that cannot ever go critical and will be used for teaching and research.
- Cs-137 Irradiator is an interlocked system for irradiating samples at dose rates of approximately 200Sv per hour.

Kirk also mentioned OTU received the prestigious International Atomic Energy Agency (IAEA) Collaborating Centre Award for Integrated Energy Systems and Advanced Nuclear Power Reactors on April 22, 2021. OTU was the first Canadian Institution to be awarded this prestigious designation.

Dr. Kirk Atkinson or his associates will continue to keep the DNHC updated on the Faculty of Energy Systems and Nuclear Science at OTU. More information is available by contacting Kirk at kirk.atkinson@ontariotechu.ca.

4.2 Progress Report by OPG concerning the Darlington Refurbishment Project

Subo Sinnathamby, Senior Vice President, Nuclear Refurbishment, provided a detailed progress report on the major refurbishment issues of the Darlington Refurbishment Project and the highlights were:

- Refurbishment is recognized as a mid-life necessity that is part of the CANDU design.
- Darlington NGS was placed in-service in the early 1990s and has provided more than 25 years of competitive, reliable electrical power to the citizens of Ontario.
- The four reactors/units produce 3524 mega watts of net Output that provides 20% of Ontario's electricity for approximately 2 million homes.
- Darlington NGS has been recognized internationally for its excellent record of safety, equipment reliability and operational performance.
- The mid-life refurbishment will allow for 30 or more years of ongoing operations.
- The Darlington Refurbishment Project was planned for 10 years and it will take approximately 10 years to complete the Project.
- The estimated cost of refurbishment is \$12.8 billion and will creates 12,800 jobs and boost Ontario's GDP by \$89.9 billion.
- On June 4, 2020, Unit 2 was officially declared available for service by the CNSC after a 3.5-year refurbishment.
- In September 2020, the Darlington Refurbishment Project Team was recognized by the Electric Utility Cost Group with its 'Best Practice Award' for excellent project management of the refurbishment of Unit 2.

Lessons Learned from Refurbishment of Unit 2

- Over 4,000 lessons were learned from the knowledge and experience gained during the planning and execution of the refurbishment of Unit 2.
- The lessons learned from Unit 2 were built into plans for the refurbishment of Unit 3 that includes:
 - Work steam optimization and organizational alignment
 - Industrial Safety and Radiological Practices
 - Tooling changes and upgrades
 - Critical task training
 - LEAN/Kaizen process improvements
 - OneTeam culture advancements that are reliant on many of OPG's vendor skilled partners and construction trades unions involving approximately 2,000 workers.

Unit 3 Status Update

- On September 3, 2020, refurbishment began on Unit 3.
- Refurbishment execution activities are progressing ahead of schedule.
- Approximately one third of the refurbishment on Unit 3 is completed.
- COVID-19 measures are in place to protect staff and workers.
- Completion of engineering design, field execution work planning and material procurement remain on track with no threats to execution of its schedule.
- The Project is currently executing the second major work assignment of disassembly and it is progressing well.

Units 1 and 4 Status Update

- Work planning, design engineering efforts, procurement and execution of prerequisite work continues well.
- On February 15, 2022, Darlington is planning for its Unit 1 refurbishment to begin.
- Lessons learned, schedule advances and future opportunities learned from Units 2 and 3 are being incorporated into planning for the refurbishment of Units 1 and 4.

Summary

- Safety performance continues to exceed the construction industry standards in Ontario.
- Project execution continues to progress well with COVID-19 protective measure in place.
- The overall Darlington Refurbishment Project is tracking to the \$12.8 billion budget and mitigating the unexpected expenses from the impact of the COVID-19 required workplace restrictions.
- Additional opportunities are being identified and being incorporated to achieve further schedule gains.
- Darlington Nuclear Refurbishment is one of OPG's Climate Change Plan initiatives.
- Completion of the Darlington Refurbishment Project remains on schedule for year-end 2026.

OPG's Commitment to the Environment and the Community

- Ongoing community programming and partnerships continue to support environmental education initiatives.
- Both Darlington and Pickering NGSs have been recognized tor environmental stewardship and sustainable operations such as:
 - In 2019, Darlington Nuclear received the Sustainability Award, Oshawa Chamber of Commerce
 - In 2019 Pickering Nuclear received the Local Business Civic Award, City of Pickering
 - In 2020, Pickering Nuclear received the Environmental Civic Award, City of Pickering

 Pickering and Darlington are certified under the ISO 14001 standard for Environmental Management Systems.

Subo Sinnathamby or her associates will continue to update the DNHC on its progress of the Darlington Refurbishment Project and more information is available at www.opg.com.

4.3 Progress Report by OPG concerning its Climate Change Plan

John Beauchamp, Director, Environmental Health and Safety, provided a detailed presentation concerning OPG's Climate Change Plan.

John provided a historical overview of Ontario's Carbon Dioxide emissions by sector:

		In 2005	In 2018
0	Electricity	17%	2%
0	Transportation	28%	35%
0	Industry	28%	28%
0	Buildings	18%	24%
0	Agriculture	6%	8%
0	Waste	3%	3%

John pointed out the significant reduction in the electricity sector emissions from 2005 to 2018 was a result of OPG closing its coal plants so that now the electricity sector only accounts for 2% of the carbon dioxide emissions in Ontario.

John mentioned OPG's two major climate change plan goals that were launched in November 2020 are:

- 1. To be a 'net-zero' carbon company by 2040 by investing in and implementing carbon dioxide reductions and offsets to achieve 'net-zero' carbon emissions by 2040.
- 2. To be a catalyst for a 'net-zero' carbon economy by 2050 by advancing clean technologies and solutions to help markets where OPG operates to achieve 'net-zero' carbon economies by 2050.

OPG's reference to 'net-zero' means achieving an overall balance between direct carbon emissions production and carbon emissions taken out of the atmosphere.

OPG's Guiding Principles to achieve net-zero are:

- We will evolve.
- We will be transparent.
- We will follow evidence.
- We will respect customers' interests.
- We will engage indigenous communities.

- We will be accountable.
- We will be bold.

OPG's Key Initiatives over the next 20-30 years are:

- Development of Small Modular Reactors (SMRs).
- Advancing electrification initiatives in the province of Ontario.
- Exploring hydrogen clean fuel applications.
- Completing the Darlington Refurbishment Project.
- Continuing investment in its hydroelectric generation.
- Focusing on adaptation and resiliency of its assets.
- Exploring opportunities in non-hydro renewables and energy storage.
- Investigating negative emissions technologies.
- Supporting nature-based solutions and biodiversity initiatives.

OPG's Major Assumptions are:

- Following the closure of the Pickering NGS, the provincial electrical system will need to rely more on natural gas because SMRs and other electrical generating capacity is still being developed.
- Policies and legislation will be developed to support decarbonization of the economy by 2050.
- Increased electrification will result in additional demand for electricity, which will require deployment of new generation such as additional hydroelectric power and SMRs.
- Substantial advancements will be made in the areas of negative emissions technology and Carbon Capture and Storage technology that will be commercially available by 2040.
- An Offset credit market will be available by 2040 to meet the balance of OPG's carbon commitments not met by direct action.

OPG's Levers to achieve its targets of annual carbon reduction achievable are:

- SMRs
- Electrification
- Hydroelectric generation investment
- Non-hydroelectric renewables and storage
- Negative emissions technologies
- Natural gas asset management
- Purchase offset credits

OPG is committed to focus its climate change action in four major areas:

- 1. Mitigate Reduce carbon emissions from its operations and to help the markets where OPG operates to do the same.
- 2. Adapt Ensure its operations are resilient to the impacts of climate change and its host communities are safe.
- 3. Innovate Develop and deploy new technologies to speed Ontario's energy transformation.

4. Lead – Work with others to lead the decarbonization of province's economy and share the Ontario's lessons-learned with the world.

Next Steps for OPG's Climate Change Plan

External

- Monitor international, industrial, federal, provincial and municipal initiatives.
- Stakeholder sharing with various sectors including energy, financial and governments.
- Reporting sustainability etc.

Internal

- Governance roles and responsibilities.
- Reporting how often and to whom.
- Employee messaging to what level and to whom.
- Employee engagement explain the plan and how to get involved.

John Beauchamp or his associates will continue to provide the DNHC with progress reports on the implementation of OPG's Climate Change Plan. More information is available at the OPG website www.opg.com/climatechange.

5. Communications

5.1 Community Issues at Pickering Nuclear

Carrie-Anne Atkins, Manager, Stakeholder and Corporate Affairs, Pickering Nuclear, provided an update on Community Issues at Pickering Nuclear and the highlights were:

• Pickering Units 1, 4, 5, 6, 7 and 8 are operating at or close to full power.

Carrie-Anne Atkins, Manager, Stakeholder and Corporate Affairs, Pickering Nuclear, OPG, can be reached at 416-528-7766 or by e-mail at carrie-anne.atkins@opg.com for more information.

5.2 Community Issues at Darlington Nuclear

Carrie-Anne Atkins, Manager, Stakeholder and Corporate Affairs, Pickering Nuclear, OPG, provided an update on the Community Issues at Darlington Nuclear and the highlights were:

- Darlington Units 1, 2 and 4 are operating at or close to full power.
- Darlington Unit 3 is undergoing refurbishment.
- On June 10 and 11, OPG took part in a two-day public hearing in support of the licence renewal application of its Site Preparation Licence to support the Darlington New Nuclear Project (DNNP). OPG's licence renewal application is now being considered by the CNSC and a decision is expected in September 2021.

- In support of its Site Preparation Licence Renewal application, the DNNP team hosted several stakeholder activities including workshops and public information sessions.
- A Geotechnical Study is being conducted on-site to study the geotechnical aspects of the DNNP site through boreholes drilling activities to assess the site for future SMR foundations prior to any site preparation activities taking place.

Lindsay Hamilton, Manager, Stakeholder and Corporate Affairs, Darlington Nuclear, OPG, can be reached at 905-914-2457 or by e-mail at lindsay.hamilton@opg.com for more information.

5.3 Corporate Community Issues

Carrie-Anne Atkins, Manager, Stakeholder and Corporate Affairs, Pickering Nuclear, provided OPG's COVID-19 latest community response and other community activities and partnerships that included:

- This Spring, OPG provided COVID-19 relief fund sponsorship of \$10,000 each to Community Care Durham, and Oshawa Senior Citizens Centre and Durham Region Transit to help support their transportation of special needs individuals to and from vaccination clinics in Durham Region.
- Due to COVID-19, Pickering replaced its 'March Break Blitz' from March 15 to 19 with a weekly virtual program called 'Virtual Power Kids' that started March 25 and ran until April 29 targeting teachers, their students and at home learners. OPG's staff worked with its many community partners and reached approximately 80,000 students. The virtual program promoted the core values and educational insights to take the next generation into the fight against climate change.
- Due to COVID-19, OPG will gradually lift its 'stay at home policy' for employees in September.
- OPG has partnered with the Ontario Federation of Anglers and Hunters and other organizations since 2011 in a program called 'Bring Back the Salmon' to help restore the Atlantic salmon population to Lake Ontario.
- In 2021, the virtual classroom program will reach 3,400 students in 115 classrooms concerning Atlantic salmon development, history and ecology using weekly videos.
- In June, salmon fry will be released in Duffins and Cobourg Creeks to help in the restoration program.
- This summer, similar to 2020, a modified 'curbside pickup" style program will be offered to families within Durham Region.
- The PowerON Tuesdays program will run on four Tuesdays throughout July (13 & 20) and August (10 & 17) utilizing public spaces like parking lots areas of Bayridges Kinsmen Park and the Darlington Waterfront Trail.
- The *Neighbours* newsletter will arrive in mailboxes by the end of June.

6. Other Business

6.1 Topics Inventory Update

Dr. Robert Kyle indicated the Topics Inventory will be revised to include the presentations made today.

6.2 Future Topics for the DNHC to Consider

Dr. Kyle and Brian Devitt indicated the September 17 DNHC meeting is likely to be a virtual meeting and presentations may include:

- Progress report by OPG concerning the results of the 2020 Environmental Monitoring Program at the Pickering and Darlington NGSs.
- Progress report by OPG concerning the results of the 2020 Groundwater Monitoring Program at the Pickering and Darlington NGSs.
- Report by OPG concerning the Darlington Tritium Removal Plant its impact on the annual Environmental Monitoring Program Results.

6.3 Scheduled DNHC Meetings in 2021

- September 17 planning for a virtual meeting
- o November 19

6.4 Durham Region is developing its First Nuclear Strategy

Dr. Kyle mentioned that the Region is developing its first Nuclear Strategy to help guide its participation in the nuclear sector. As part of the development of the strategy, public and stakeholder consultation will be launched at the end of June 2021.

The consultation includes a nuclear awareness survey for the general public as well as a direct outreach to stakeholder groups and partners like the DNHC. The Region will use the information gathered to help define the strategy goals and priorities. Updates on the development of the Region's Nuclear Strategy will be provided at future DNHC meetings. The email address for the nuclear strategy team is nuclearstrategy@durham.ca.

7. Next Meeting - Virtual

Location Durham Region Headquarters

605 Rossland Road East, Town of Whitby

Time 1:00 pm Virtual Meeting from the Regional Council Chambers

Date September 17, 2021

8. Adjournment 2:55 pm