

The Regional Municipality of Durham COUNCIL INFORMATION PACKAGE July 30, 2021

Information Reports

2021-INFO-81 Commissioner and Medical Officer of Health – re: Durham Region Health Department COVID-19 Response and Restoration

2021-INFO-82 Commissioner of Planning and Economic Development – re:

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Fund Statement

Early Release Reports

2021-P-**

Commissioner of Planning and Economic Development – re: Public Meeting Report, Envision Durham: Proposed Regional Official Plan Amendment – Policies and Delineations for Protected Major Transit Station Areas, File: OPA 2021-003

Early release reports will be considered at the September 7, 2021 Planning and Economic Development Committee meeting.

Staff Correspondence

There is no Staff Correspondence

Durham Municipalities Correspondence

There are no Durham Municipalities Correspondence

Other Municipalities Correspondence/Resolutions

1. City of Sarnia – re: Resolution passed at their Council meeting held on July 12, 2021, endorsing the resolution circulated by the Town of Fort Erie requesting that the Federal Government cease further consideration of eliminating capital gains tax exemptions on primary residences

Miscellaneous Correspondence

- 1. Jim McEwen, Ontario's Representative of Young Adult Stroke Survivors between ages 20 and 64 re: Ontario Young Adult Stroke Treatment Research Paper
- 2. Linda Power, Oshawa Resident re: Advocating the City of Oshawa and Durham Region Councillors to take immediate action on Homelessness in Oshawa

Advisory / Other Committee Minutes

1. Durham Active Transportation Committee (DATC) minutes – June 10, 2021

Members of Council – Please advise the Regional Clerk at clerks@durham.ca, if you wish to pull an item from this CIP and include on the next regular agenda of the appropriate Standing Committee. Items will be added to the agenda if the Regional Clerk is advised by Wednesday noon the week prior to the meeting, otherwise the item will be included on the agenda for the next regularly scheduled meeting of the applicable Committee.

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The Regional Municipality of Durham Information Report

From: Commissioner & Medical Officer of Health

Report: #2021-INFO-81 Date: July 30, 2021

Subject:

Durham Region Health Department COVID-19 Response and Restoration

Recommendation:

Receive for information

Report:

1. Purpose

- 1.1 To provide an update on Durham Region Health Department's (DRHD's) ongoing response to COVID-19, vaccination, and restoration activities.
- 1.2 As DRHD continues to be actively engaged in COVID-19 response activities, this report is provided in place of Program Reports for April 1 to June 30, 2021.

2. Background

- 2.1 It has been more than 15 months since the World Health Organization (WHO) announced that COVID-19 was a pandemic, with 118,319 cases globally on March 11, 2020. Confirmed cases reached over **183 million** globally by June 30, 2021.
- 2.2 Since early 2020, DRHD's main priority has been responding to COVID-19. In 2021, COVID-19 continues to be a public health priority with COVID-19 response activities and vaccine administration being the focus.
- 2.3 Ongoing response efforts include case and contact management, communications, inspections, investigations, monitoring and surveillance, testing support, implementation of modified programs to ensure public and staff safety, and plans that can be quickly adapted to mitigate risks.

2.4 In the first two quarters of 2021, the significant resource pressure that COVID-19 has caused resulted in an ongoing suspension of most regular public health programs and services. DRHD anticipates that several regular programs will continue to be suspended during the third quarter of 2021 with program restoration beginning where possible.

3. Status of COVID-19 in Durham Region

- 3.1 The <u>Durham Region COVID-19 Data Tracker</u> shows the number of COVID-19 cases in Durham Region by age and gender, municipality and status (home isolation, hospitalized, resolved, deceased). This tool also displays the number of new cases and cumulative cases by reported date and onset date, as well as information on the Variants of Concern (VOCs), and the status of outbreaks in childcare centres, schools, institutions, workplaces, events and in community settings.
- 3.2 The Data Tracker also includes information on exposure source, time trends, a map of cases by Health Neighbourhood, COVID-19 vaccination coverage, and monitoring indicators reflecting how well Durham Region is doing in terms of virus spread and containment, health system capacity, public health capacity and laboratory testing. As of June 30, 2021, there were **1,843,591** clicks on the link to the Data Tracker from durham.ca/novelcoronavirus. From April 1 to June 30, 2021, there were **206,376** clicks on the link to the Data Tracker.
- 3.3 As of June 30, 2021, Durham Region had a total of **25,227** confirmed COVID-19 cases, with **10,929** cases identified between April 1 and June 30, 2021.
- 3.4 Most (**87 per cent**) of Durham's overall COVID-19 cases were in Ajax, Oshawa, Pickering, and Whitby. Clarington accounted for **nine per cent** of Durham's overall case count, and Uxbridge, Scugog and Brock each represented **two per cent** or less of Durham's cases.
- 3.5 There have been three waves of COVID-19 in Durham:
 - a. The first wave had three noticeable phases: growth, flattening and recovery.
 - b. The second wave began in late September 2020, peaked in early January 2021, and began flattening over the course of January into February.
 - c. The third wave began in March 2021 and peaked mid-April. Durham is currently in a recovery phase with new daily case counts that steadily decreased throughout May and June 2021.
- 3.6 The most likely exposure sources for local cases have changed over time.
 - a. During the first wave, the most likely exposure sources were linked to institutional outbreaks.
 - b. During the 2020 summer months, institutional outbreaks only accounted for **five per cent** of all cases. Household contacts and community spread accounted for more than half of the exposure sources.

- c. In the last three months of 2020, more than half of the reported exposure sources were still attributed to household contacts and community spread (i.e., **37 per cent** and **29 per cent** respectively); however, exposures among outbreak residents and staff spiked for a second time, accounting for approximately **12 per cent** of cases.
- d. In the first half of 2021, household contacts and community spread continued to account for most case exposures (i.e., **41 per cent** and **32 per cent** respectively).

4. Status of COVID-19 Vaccines in Durham

- 4.1 DRHD aims to fully vaccinate at least **75 per cent** of the population by the end of 2021.
- 4.2 As of June 30, 2021: 666,915 doses of COVID-19 vaccines were administered in Durham Region; 63 per cent of residents received at least one dose of a COVID-19 vaccine in Durham Region; and 31 per cent of Durham residents were fully vaccinated.
- 4.3 Vaccine coverage (percentage of residents that received at least one dose) for residents aged 18 and older is greater than **70 per cent** in each local municipality.
- 4.4 Most residents and staff in long-term care homes (LTCHs) and retirement homes (RHs) have received both doses of the COVID-19 vaccine; second doses continue to be provided, as needed, for any residents and staff that are not fully vaccinated.

5. COVID-19 Response

- 5.1 As one of DRHD's critical public health functions under the <u>Ontario Public Health Standards: Requirements for Programs, Services, and Accountability</u> (OPHS), it is required to prepare for emergencies to ensure 24/7 timely, integrated, safe and effective response to, and recovery from emergencies with public health impacts.
- 5.2 COVID-19 response activities include case management and contact tracing; communications; inspections and investigations; issuing instructions and orders; surveillance; and testing support. A snapshot of some of DRHD's response activities is provided in the #PublicHealthProtects Infographic which is updated biweekly and available on durham.ca/novelcoronavirus.

a. Case and Contact Management

- Case and contact management is an ongoing COVID-19 response activity.
- Case management involves but is not limited to: data entry and reporting; investigation of disease exposure; daily monitoring and counselling; and contact assessment.

- Contact management activities include: making initial contact with contacts identified; assessing exposure risks; providing instructions and recommendations based on risks; and daily monitoring as appropriate.
- As of June 30, 2021, public health nurses (PHNs) have managed 38,200 cases and contacts.
- The PHNs are supported by the Administrative Services Team which has received and disseminated 229,293 test results for follow-up as of June 30, 2021.

b. Communications

- DRHD is responsible for communicating medical advice and guidance to local and Regional partners and the public. Staff must ensure that information is provided in a timely, accurate and accessible manner.
- Timely information helps local partners and the public understand requirements and preventive actions they can take to prevent the spread of illness.
- Communications occur through numerous venues and platforms including phone interactions with residents and community partners; responses to media requests; public appearances through local media outlets; participation in community events; participation on local planning tables; social media; and a comprehensive webpage on durham.ca.
- A dedicated COVID-19 webpage was established early in the pandemic to provide important and timely information to community partners and residents. The webpage is continually updated as DRHD receives new information. Staff has developed messages, guidance documents, and resources for local stakeholders such as FAQs, Facts About documents, Fax Abouts and Infographics. Resources are continually updated as the Region responds to a fluid pandemic situation to ensure residents have the latest information on best practices, directives, and instructions to protect people's health.
- The comprehensive COVID-19 webpage includes: information on case status in Durham Region; a page on <u>COVID-19 vaccines</u>, <u>COVID-19 Guidance and Advice for Businesses and Organizations</u>; local <u>COVID-19 testing</u> information; facts and frequently asked questions; information for health care professionals; local outbreak information; resources, including mental health resources and information about non-medical masks/face coverings; and travel advice.
- DRHD also manages an online vaccine booking portal, which is accessible
 by visiting <u>durhamvaccinebooking.ca</u>. As of June 30, there have been
 236,995 clicks on the booking portal.
- Durham Health Connection Line (DHCL) continues to respond to COVID-19 and vaccine inquiries from the public and local partners. As of June 30, 2021, there have been 188,052 COVID-19 phone interactions with residents and community partners.

c. Inspections and Investigations

- The Health Protection Division (HPD) is responsible for conducting inspections of local businesses to ensure compliance with guidelines, orders, and regulations. HPD inspects facilities experiencing outbreaks to address non-compliance and responds to inquiries or complaints.
- As of June 30, 2021, HPD: conducted 4,214 investigations regarding priority population settings; conducted 1,454 investigations for confirmed positive cases and high-risk contacts not contacting DHCL for follow-up; conducted 162 investigations for people failing to self-isolate under the Section 22 Class Order; initiated 18,906 investigations in facilities; and completed 42,071 follow-ups with facilities.
- From April 1 to June 30, 2021, Public Health Inspectors (PHIs), Tobacco Enforcement Officers, and Regional By-Law Officers conducted 1,098 COVID-19 inspections for all program areas including facilities not routinely inspected by DRHD. In total, 833 COVID-19 related infractions were identified and required follow-up.

d. Instructions and Orders

- The Commissioner & Medical Officer of Health (C&MOH) and Associate Medical Officer of Health (AMOH) continue to provide medical advice, guidance, and oversight throughout the COVID-19 pandemic. They have the responsibility of monitoring the spread of COVID-19 at the local level; assessing risks and impacts; and using their medical expertise to provide recommendations to mitigate risks within Durham Region. The C&MOH and AMOH are also the COVID-19 media spokespersons for DRHD.
- The C&MOH and AMOH have issued various instructions and class orders to address health risks presented by COVID-19 over the course of the pandemic.
- Between April 1 and June 30, 2021, the C&MOH issued the following legal tools:
 - (a) June 30, 2021 instructions for persons responsible for operating indoor sports and recreational fitness activities to clarify requirements associated with Stage 2 of the <u>Ontario Reopening Act (A Flexible Response to COVID-19)</u>, 2020, and to describe additional measures to prevent COVID-19 community transmission. These instructions have since been revoked as they are no longer applicable in Step 3.
 - (b) June 30, 2021 <u>instructions</u> for persons responsible for apartment buildings and condominiums, and any businesses/organizations to open indoors under <u>ROA Ontario Regulation 263/20: Rules for Areas in Step 2</u>. These instructions were updated on July 15, 2021.

e. Outbreak Management

 DRHD has been coordinating outbreak management support to institutions, including childcare centres, schools and post-secondary institutions. Staff also provides support to congregate living and workplace settings experiencing outbreaks. Staff has provided support to institutions to implement outbreak control measures including following Chief Medical Officer of Health directives, ensuring appropriate use of personal protective equipment (PPE), increasing environmental sanitation, cleaning and disinfection, and emphasizing the importance of hand hygiene among residents and staff. Staff also maintains daily contact with institutions experiencing outbreaks to provide support as required.

 As of June 30, 2021, PHIs managed 149 COVID-19 outbreaks in institutional settings, 161 in childcare and school settings, and 267 in congregate living settings, workplaces and at community events.

f. Surveillance

- The Health Analytics & Research Team (HART) is responsible for assessment and surveillance of COVID-19 from an epidemiological perspective. Responsibilities include development and adaptation of existing data systems to document information; production of data quality reports and identification of gaps or issues; communication and engagement with Public Health Ontario (PHO) and the Ministry of Health (MOH) regarding surveillance; and analyzing and reporting data related to cases of COVID-19 in Durham Region.
- HART continues to monitor the spread of COVID-19 across Durham Region and identify opportunities to enhance the information that is provided to community partners and residents.
- The <u>Durham Region COVID-19 Data Tracker</u> provides details on the status of COVID-19 and vaccinations across Durham Region and is continually enhanced.

g. **Testing Support**

- In collaboration with provincial and local partners, DRHD supported the
 establishment of local testing sites and related policies and procedures.
 Provincial direction regarding testing has been changing. Testing guidance
 is updated, as needed on the COVID-19 Testing page on durham.ca.
 DRHD has collaborated with local partners to update procedures and
 resources as appropriate.
- Region of Durham Paramedic Services (RDPS) has provided essential support to testing activities by collecting nasal swabs in targeted populations. As of June 30, 2021, RDPS has collected 22,012 nasal swabs from area residents, school staff and students, clients, and staff in childcare centres, LTCHs, RHs, shelters and other congregate living settings.
- The Administrative Services Team has been responsible for preparing COVID-19 testing kits for use by local facilities and RDPS. As of June 30, 2021, staff has prepared 15,271 testing kits.

6. COVID-19 Vaccine Distribution and Administration

- 6.1 Currently, four COVID-19 vaccines are authorized for use in Canada including: AstraZeneca/COVISHEILD, Janssen, Moderna, and Pfizer-BioNTech.
 - a. The Pfizer-BioNTech product is the only vaccine product currently approved for youth aged 12 and older.
 - b. As of May 11, 2021, the Ontario government paused administration of first doses of the AstraZeneca/COVISHEILD. This decision was made due to an observed increase in the rare blood clotting condition, known as vaccine-induced immune thrombotic thrombocytopenia (VITT).
- The Province is leading the distribution of COVID-19 vaccines in Ontario through a three-phase plan. Ontario is currently in Phase Three.
- 6.3 Locally, the COVID-19 Vaccine Planning Steering Table is responsible for planning and implementing the vaccine roll out in Durham Region. The Steering Table has representation from DRHD, Lakeridge Health, local primary care physicians, and the Durham Emergency Management Office.
- 6.4 In Durham, residents become eligible for vaccination based on priority sequencing, as defined in Ontario's three-phase plan, and with consideration for local vaccine supply.
 - a. Phase One began in December 2020, with the administration of vaccines to "high-risk populations" (e.g., residents and workers in LTCHs and RHs, health care workers, adults who identify as First Nations, Metis and Inuit, adult chronic home care recipients, and adults aged 80 or older).
 - b. Phase Two of Ontario's plan began on March 22, 2021, with mass deliveries of vaccines to adults based on age, place of residence (e.g., high-risk congregate living settings, or hot spot communities), health conditions, and employment type (e.g., essential workers who cannot work from home).
 - c. Phase Three began in Durham as of May 17, 2021, when the general population (adults age 18 or older) became eligible to receive their first dose of a COVID-19 vaccine.
 - d. As of May 31, 2021, Durham youth aged 12 and older became eligible for their first dose of a COVID-19 vaccine.
- 6.5 As of March 10, 2021, most second doses of COVID-19 vaccines were delayed up to 16 weeks between shots following direction from the MOH. This decision was based on a recommendation from the National Advisory Committee on Immunization. Given recent increases in reliable vaccine supply in spring 2021, the MOH <u>accelerated second dose appointments</u> for Ontarians.
- 6.6 All eligible Durham Region residents are invited to book an accelerated second dose appointment by visiting durhamvaccinebooking.ca. Up to date information about groups eligible to receive the vaccine is available to residents at durham.ca/covidvaccines.

- 6.7 COVID-19 vaccines are administered in Durham at mass community clinics and hospital clinics, pharmacies, pop-up and mobile clinics, in primary care settings, and provincial mobile clinics. Most vaccines (**74 per cent**) were administered in community- and hospital-based clinics.
- 6.8 Local mobile clinics are arranged and operated by RDPS with support from other DRHD staff.
- 6.9 As of June 30, 2021; **520,648** doses have been administered at community and hospital clinics; **11,171** doses have been administered at mobile clinics; **8,661** doses have been administered in primary care settings; **98,920** doses have been administered in pharmacies; **26,411** doses have been administered at hot-spot pop-up and hot-spot mobile clinics; and **1,104** doses have been administered through the provincial mobile team.
 - a. Community-based clinics operate daily in Ajax, Bowmanville, Oshawa, Pickering, and Whitby, and on a rotating basis in Cannington, Port Perry, and Uxbridge.
 - b. Mobile clinics and low/no-cost transportation options have been implemented to support high-risk population groups and remote communities that cannot attend mass immunization clinics.

7. Restoration

- 7.1 DRHD developed an adaptive restoration plan to resume program activities during the COVID-19 pandemic. In March 2021, DRHD entered the third wave of the COVID-19 pandemic, resulting in increased demands for case and contact management, which occurred alongside increasing demands for vaccine distribution and administration. With the third wave of the COVID-19 pandemic now subsiding, some regular program activities have been restored; however, there are still significant demands related to vaccine administration.
- 7.2 Programs and services that continued to operate from April 1 to June 30, 2021 are described below.

a. Health Protection

- PHIs have continued to manage outbreaks of other diseases of public health importance and managed: 12 outbreaks in institutional settings; 88 in childcare centres; 37 in congregate living settings; and 52 in workplaces.
- PHIs conducted 369 compliance inspections of food premises and 87 reinspections.
- PHIs inspected 7 small drinking water systems to ensure safe and sanitary conditions, resulting in the issuing of 4 warning notices and 2 offence notices.
- Staff processed 112 building permit applications and 46 applications for additions.

 PHIs conducted 356 rabies investigations. None of the 7 animals submitted to the Canadian Food Inspection Agency (CFIA) lab in Ottawa tested positive for rabies; 31 individuals received rabies post-exposure prophylaxes.

b. **Healthy Families**

- Some Healthy Families programs continued to operate with very limited capacity and necessary services were provided as required.
- The Healthy Babies Healthy Children program continues to provide support to postpartum families (through phone and virtual visits) to address immediate needs, complete referrals, and link to community supports.
- From April to June 2021, Infant and Child Development staff provided services to 898 families whose children are at risk or have developmental concerns.

c. **Healthy Living**

- Despite working with a significantly reduced workforce, the Oral Health Division continues to provide services to clients with urgent or essential needs.
- From January 1 to June 30, 2021, the Oral Health Clinic saw 562 individual clients, including **463** seniors with **889** appointments and **99** children with **163** appointments.
- Design work continues for the new Oral Health Clinic and administrative office space at 200 John St. W. in Oshawa, with a target completion date of March 31, 2022.

d. Infectious Diseases

- Infectious Diseases programs continued to operate with very limited capacity and high priority program activities continued to be addressed as required.
- From March 28 to July 3, 2021 Population Health Division investigated **793** Adverse Events Following Immunization (AEFI).

8. Conclusion

- 8.1 On June 30, 2021 Ontario entered Step 2 of the provincial Roadmap to Reopen based on ongoing progress with vaccination rates and improvements of key public health and health system indicators. Ontario moved to Step 3 on July 16.
- 8.2 Although the third wave of COVID-19 has subsided locally, DRHD staff remains engaged in response activities, with a focus on vaccine planning and administration, and other activities related to reopening.

- 8.3 Due to the ongoing demands associated with the COVID-19 response, several of DRHD's regular program activities remain suspended to manage resource requirements. DRHD remains flexible and continuously evaluates resources to ensure it has capacity to respond to the pandemic while offering regular programs when feasible.
- Plans for the restoration of regular services through 2021 will be adjusted based on DRHD's capacity to respond to the COVID-19 pandemic.
- 8.5 DRHD is committed to continue to keep the public and local partners informed of the status of the COVID-19 pandemic and COVID-19 vaccines.

Respectfully submitted,

Original signed by

R.J. Kyle, BSc, MD, MHSc, CCFP, FRCPC, FACPM Commissioner & Medical Officer of Health

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



The Regional Municipality of Durham Information Report

From: Commissioner of Planning and Economic Development

Report: #2021-INFO-82 Date: July 30, 2021

Subject:

Regulatory proposals (Phase 1) under the Conservation Authorities Act, File: L14-45

Recommendation:

Receive for information.

Report:

1. Purpose

- 1.1 On May 13, 2021, the Ministry of Environment, Conservation and Parks (MECP) released an Environmental Registry of Ontario (ERO) Posting #019-2986 and associated Consultation Guide proposing new regulations under the Conservation Authorities Act (CA Act) related to the mandate of Conservation Authorities (CAs) that:
 - prescribe mandatory programs and services.
 - provide direction on how municipalities will fund CA programs and services.
 - consolidate "Conservation Areas" regulations.
 - introduce requirements for CAs to have community advisory boards.
- 1.2 The deadline for comments was June 27, 2021. Given the short commenting period, it was not possible to deliver Council-endorsed comments to the Ministry prior to their deadline. Therefore, on June 24, 2021, Regional comments were provided to the Ministry by way of a letter from the Commissioner of Planning and Economic Development, (see Attachment #1). The authority for the Commissioner

to comment on behalf of the Region is provided under Delegation of Authority Bylaw 29-2020. The Commissioner's letter concluded by stating that the comments are those of Regional staff; that we will bring the letter to Council's attention, and will advise accordingly if there are any changes as a result. A summary of the comments and recommendations provided to MECP is contained in Paragraph 1.5 of this report.

- 1.3 It is anticipated that in the coming months, the MECP will be consulting on the second phase of proposed regulations under the CA Act, including:
 - Municipal levies for the apportionment of CA capital and operating expenses for mandatory and non-mandatory programs and services.
 - Provisions pertaining to municipal appeals of CA municipal levy apportionments, including who would hear those appeals.
 - Standards and requirements for the delivery of non-mandatory programs and services.

It is expected that the Region will have additional comments on this next phase of regulations and will provide staff's comments through a future report to Committee and Council, time permitting.

- 1.4 The letter provided to the Ministry on June 24, 2021 (Attachment #1) is consistent with former Regional positions on the CA Act. A summary of comments and recommendations is as follows:
 - With regard to the preparation of mandatory transition plans by the CAs, the
 regulation requires that municipalities be consulted. We suggested that more
 emphasis be placed on including municipalities as partners in the preparation
 of these transition plans, not simply consulting.
 - Under the new regulation, Memorandums of Understanding are required between CAs and municipalities for the delivery of services. The Region of Durham has five CAs within its jurisdiction; hence, we could have different MOUs. We suggested that the province develop a template to allow for consistency across the province.
 - We suggested that the province commit to evaluating the effectiveness of the new regulatory approach within a defined time period (e.g. three years).
 - Under the new regulation, MECP will have a more direct role in the activities on CAs than in the past when the Ministry of Natural Resources and Forestry

(MNRF) was the lead Ministry. We recommended in the letter that MECP and MNRF work collaboratively to oversee CAs to ensure that MNRF programs are supported by the province.

- It was reiterated that the changes being proposed by the province require a clear financial commitment from the province. We requested that the province provide appropriate transition funding to support the implementation of the new regulations.
- We recommended that the province continue to contribute funding to the drinking water source protection portfolio.
- There is a new requirement that CAs create Community Advisory Boards in addition to the established CA boards. The need for such a body is questionable in some jurisdictions and the establishment of Community Advisory Boards could increase administrative costs to CAs in relations to set up and operation. We have recommended a less prescriptive approach, one that could enable the establishment of ad-hoc advisory boards if a need exists on a specific project, for example.
- It was recommended that the Province enhance the Section 29 enforcement powers/tools to assist CAs in effectively addressing unlawful activities in conservation areas.

2. Background

- 2.1 The first CA Act was passed in 1946 in response to extensive flooding erosion, deforestation and soil loss resulting from poor land, water, and forestry management practices. The purpose of the Act is to provide for the organization and delivery of programs and services that further the conservation, restoration, development, and management of natural resources in watersheds in Ontario. The CA Act has been updated several times, most recently in 2019 and 2020.
- 2.2 The Act sets out the "objects" or goals of a CA to deliver prescribed and core mandatory programs and services to ensure that CAs are in the best position possible to deliver on their mandate. These objects also provide CAs with the authority to deliver non-mandatory programs and services, either on a municipality's behalf, or that the CA determines are advisable.

3. Previous Reports and Decisions

- 3.1 The following Regional staff reports related to conservation authority matters have been provided to Council over the last few years:
 - Bill 139, Building Better Communities and Conserving Watersheds Act,
 2017, and associated supportive documents, Report #2017-INFO-79.
 - Proposed amendments to the Conservation Authorities Act and associated regulations, Report #2019-P-27.
 - Durham's Response to Bill 108, Ontario's Housing Supply Action Plan,
 2019 and related Regulatory Proposal Changes, Report #2019-A-22.
 - Bill 229, Protect, Support and Recover from COVID-19 Act (Budget Measures) – Changes to the Conservation Authorities Act and Planning Act, Report #2020-P-26.
 - Bill 229, Protect, Support and Recover from COVID-19 Act (Budget Measures) – Royal Assent, Report #<u>2021-INFO-1</u>.

4. Overview of Regulatory Proposals

- 4.1 The proposed regulations for consultation are focused on:
 - a. mandatory programs and services to be delivered by conservation authorities.
 - b. proposed agreements that may be required with participating municipalities to fund non-mandatory programs and services through a municipal levy.
 - c. transition period for establishing those agreements.
 - d. requirements to establish Conservation Authority Community Advisory Boards, separate from the Authority's Board of Directors.
 - e. the Minister's section 29 regulation relating to conservation authority operation and management of lands owned by the authority.
- 4.2 For context, under the CA Act, programs and services delivered by CAs can be:
 - a. **Mandatory Programs:** Mandated by the Province and may be funded by municipal levies, provincial grants and/or CA self-generated revenue (e.g. user fees). An example of a mandatory program or service is one that helps manage the risk posed by natural hazards, such as flooding.
 - b. **Non-mandatory Programs and Services** that may be provided by a CA at the request of, and on behalf of one or more participating municipalities under the CA Act, if a memorandum of understanding (MOU) or other agreement has been entered into between the parties to have the program or service funded through a municipal levy or by some other funding mechanism that

- may be set out in the MOU or service contract. An example of a non-mandatory program would be one related to restoration and stewardship activities.
- c. Municipal requests of CAs to provide non-mandatory programs and services on behalf of the municipality from 'specified' municipalities. Specified municipalities are those that are designated in an authority for the purposes of the Clean Water Act, 2006 or the Lake Simcoe Protection Act, 2008. These arrangements would also require a MOU or other agreement to have the program or service funded by municipal levy or by other funding mechanisms that may be set out in the MOU or the other agreement. An example of where a municipality might request a CA to provide a service would be stewardship activities within a Source Protection Area or Lake Simcoe watershed.
- d. **Non-mandatory programs and services that the CA determines are required** to meet the purpose of the CA Act in their jurisdiction and that
 require municipal funding through an agreement with the authority's
 participating municipalities. An example of a non-mandatory program that a
 CA may feel should be provided would be ecological monitoring outside of
 CA-owned lands.

Mandatory Programs and Services

- 4.3 The categories of mandatory programs and services, as defined in the CA Act are related to:
 - a. Risk of natural hazards.
 - b. Conservation and management of lands owned or controlled by a CA, including any interests in land registered on title.
 - c. CA duties, functions, and responsibilities as a source protection authority under the Clean Water Act, 2006.
 - d. Lake Simcoe Region Conservation Authority duties, functions, and responsibilities under the Lake Simcoe Protection Act, 2008 for the Lake Simcoe Region Conservation Authority.
 - e. CA duties, functions and responsibilities under other legislation prescribed by regulation particularly related to on-site sewage systems approvals by North Bay-Mattawa Conservation Authority as prescribed under the Building Code Act, 1992 (not applicable in Durham).
 - f. Other programs or services prescribed by the regulation within a year of the end of the transition period. These are proposed to be a core watershed-

based resource management strategy and provincial water quality and quantity monitoring.

- 4.4 As prescribed by the CA Act, CAs are required to provide mandatory programs and services related to Source Protection Authority Responsibilities under the Clean Water Act, 2006, such as:
 - a. Administration of the source protection committee and administrative support to source protection committees.
 - b. Preparing amendments to assessment reports and source protection plans
 - c. Implementing source protection plan policies.
 - d. Tracking and reporting on the progress of source protection plan.
 - e. Maintaining and providing access to source protection data and information.
- 4.5 Under the Lake Simcoe Protection Act, the Lake Simcoe Region Conservation Authority (LSRCA) is under an obligation to ensure that its CA Act s.28 permit decisions conform to the applicable designated policies in the Lake Simcoe Protection Plan (LSPP) and have regard to other certain specified policies. The LSPP sets out which policies are implemented through LSRCA's Section 28 permit process¹
- 4.6 The Regulatory Consultation Guides sets out the mandatory programs and services related to the LSRCA's duties, functions and responsibilities under the LSPP and lists the relevant policies.
- 4.7 Responsibilities **may** be assigned to CAs through other legislation, outside of the CA Act, Clean Water Act, 2006 or Lake Simcoe Protection Act. Responsibilities under other legislation are proposed to be prescribed by regulation under the CA Act.

Other Programs and Services

4.8 The CA Act also allows 'other' programs and services not listed in previous mandatory categories to be prescribed by regulation. These 'other' programs and

¹ Section 28 of the Conservation Authorities Act is known as "Development, Interference with Wetlands and Alterations to Shorelines and Watercourses (Existing Ontario Regulation 157/06)". This regulation allows CAs to ensure that proposed development and other activities have regard for natural hazard features in order to: prevent loss of life; minimize property damage and social disruptions; reduce public and private expenditures related to emergency operations, evacuations and restoration; and minimize the hazards associated with development in flood plains and areas that are susceptible to erosion, which may require expensive protective measures in future years. CAs issue permits under Section 28 for works in or near watercourses, valleys, wetlands, or shorelines, when required.

services would need to be prescribed within a year after the end of the transition period (by January 1, 2024). These include:

- a. Developing a Core Watershed-based Resource Management Strategy
- b. Undertaking Provincial Water Quality and Quantity Monitoring Programs, including:
 - Provincial stream monitoring program
 - Provincial groundwater monitoring program
- 4.9 Depending on the circumstances of a CA, the resource management strategy could be extended to cover a broader range of natural resource areas than the core mandate, and include ongoing expenses that enable the CA to function effectively as an organization in delivering public programs and services and ensuring they can best meet the needs of their local communities.

Natural Hazards

- 4.10 The Consultation Guide proposes that the Ministry of Natural Resources and Forestry (MNRF) require each CA to implement a program or service to help manage the risk posed by the natural hazards within their jurisdiction, including: flooding, erosion, dynamic beaches, hazardous sites as defined in the Provincial Policy Statement, 2020 (PPS, 2020) and low water/drought as part of Ontario's Low Water response.
- 4.11 Each CA will be required to implement mandatory programs and services related to the conservation and management of lands owned or controlled by the CA, including any interests in land registered on title, within their jurisdiction:
 - a. Administration of the section 29 Minister's regulation of 'Conservation Areas' or land owned by CAs including the setting out of fees, permits and enforcement activities.
 - b. Development and implementation of a management strategy for all CA owned or controlled lands.
 - c. Development and approval of a policy regarding the securement/acquisition and disposition of land owned or controlled by the CA.
 - d. Development of a CA management plan for each property owned or controlled by the authority.

Funding of CAs and Memorandums of Understanding (MOUs)

- 4.12 Ongoing organizational costs such as administrative, operating and capital costs which are not directly related to the delivery of any specific program or service, but are overhead and support costs of a CA, such as governance costs, accounting and payroll, asset management planning will be funded by the participating municipalities annually.
- 4.13 The Consultation Guide proposes implementing an un-proclaimed provision in the CA Act from Bill 229 that enables an authority to establish a fixed minimal amount as the portion of the CA's operating expenses that a participating municipality is required to pay each year. However, this proposal will be consulted on in phase 2 of the ministry's regulatory development along with a proposed levy regulation.
- 4.14 Un-proclaimed amendments to the CA Act from Bill 229 would require CAs to have mutually agreed upon Memorandums of Understanding (MOUs) or other such agreements (service contracts) with their participating municipalities for the funding of non-mandatory programs and services.
- 4.15 Non-mandatory programs and services can be delivered by a CA on behalf of a municipality and funded by municipal levy. For example, a CA may be asked to provide input on a municipal land use planning matter outside of a natural hazard area, such as natural heritage policies to ensure protection of significant wetlands, fish habitat, significant woodlands, significant wildlife habitat and the habitat of endangered and threatened species.
- 4.16 A CA may also determine whether it would be advisable to implement some non-mandatory programs and services with funding by municipal levy. The CA would then be required to have agreements with each of the participating municipalities for the municipal funding. Municipalities can then decide whether to fund these programs and services by entering into time limited agreements with the CA.
- 4.17 The Consultation Guide includes a provision that CAs could continue to provide non-mandatory programs and services, without any municipal agreement, if the programs and services are funded by revenue that is not from a municipal levy. For example, this could include authority self-generated revenue such as from resource development, conservation area access fees, through contracts with others (government, environmental organizations, etc.) or through government grants.
- 4.18 The proposed changes would not limit the province from continuing to fund CAs for non-mandatory programs and services (e.g. area-specific initiatives) or assigning

CAs with additional non-mandatory programs and services in the future, subject to funding and compliance with the CA Act.

Transition Plans

- 4.19 The proposed regulation would require each CA to develop and implement a transition plan by the end of 2021 that includes:
 - A workplan and timeline outlining the steps the CA plans to take to develop and enter into agreements with its participating municipalities.
 - The preparation of an inventory of all of the authority's programs and services, with clear indication for each program and service which of the three categories it fits into (mandatory programs and services where municipal levy could be used without any agreement; non-mandatory programs and services at the request of a municipality with municipal funding through a MOU; non-mandatory programs and services an authority determines are advisable), and how they are funded (e.g., provincial, federal, municipal funding, municipal levy, and self generated revenue).
 - The consultation process with participating municipalities on the inventory.
 - A list of any new mandatory programs and services the authority will need to provide to meet the requirements of the mandatory program and services regulation.
 - A list of non-mandatory programs and services for which the authority will seek municipal agreement to fund via municipal levies, including estimated amounts requested/required from the participating municipalities to do so.
 - A list of non-mandatory programs and services that do not require municipal agreements (if the programs and services are funded by revenue that is not from a municipal levy).
 - Steps taken and/or to be taken to enter into these agreements.
- 4.20 During the period of developing and finalizing the conservation authority/municipal agreements, the government is proposing that conservation authorities be required to report quarterly to the government and public on the progress of obtaining these agreements. This approach would allow for clear determination on the status of progress in the transition to the new funding structure.

Municipal Agreements

- 4.21 In order to effect these changes, MECP is proposing to proclaim the sections of the CA Act that remain unproclaimed and develop one Minister's regulation ("Municipal Agreements and Transition Period" Regulation) that would establish standards and requirements for entering into agreements for municipal funding of conservation authority initiated non-mandatory programs and services and provided regulatory authority for a transition period/plan.
- 4.22 MECP has proposed January 1, 2023 as the prescribed date by which agreements must be in place for CAs to use or continue to use the levy powers under the CA Act for their participating municipalities to fund non-mandatory programs and services the authority determines are advisable. This prescribed date would bring the new proposed financial structure for CAs into practice for the authority and municipal fiscal year of 2023.

Timing for Transition Plans and Municipal Agreements

- 4.23 The timing for the transition plans and municipal agreements is proposed as follows:
 - a. By December 31, 2021:
 - Completion of transition plans.
 - b. Through the course of the municipal and conservation authority fiscal year 2022:
 - Quarterly reports by conservation authorities on the status of progress made in attaining agreements with municipalities, provided to the Minister, and made public.
 - The Province could develop a reporting template for the authorities to follow for consistency and clarity.
 - c. By December 31, 2022:
 - All required conservation authority/municipal agreements would need to be in place, and the transition to the new funding model for conservation authorities and municipalities would be reflected in authority budgets for 2023.

Extensions to the Transition Period

- 4.24 MECP is proposing to authorize the granting of extensions to the prescribed date for completing municipal agreements where an authority, with the support of one or more participating municipality in the authority, submits a written request for the extension to MECP at least 90 days before the end date in the transition period regulation.
- 4.25 The regulation could set out broad circumstances when the Minister would be authorized to grant an extension to provide flexibility to authorities and municipalities in the transition to the new levy system. An extension may be required to accommodate the approval of municipal budgets following the 2022 municipal election.

Conservation Authority Community Advisory Boards

- 4.26 The CA Act and associated regulatory proposal requires CAs to establish Community Advisory Boards, separate from the Conservation Authority Board of Directors. These Boards are intended to provide members of the public with an avenue to provide advice to the authority. The province is proposing through the Consultation Guide that the Community Advisory Board be guided by a Terms of Reference that would provide specific details related to the composition, activities, functions, duties of the community advisory board.
- 4.27 The regulatory proposal includes prescription of the composition of community advisory boards, including:
 - Requiring that members reside in the authority's jurisdiction.
 - Permitting membership from members of the public.
 - Setting a minimum number of members at 5.
 - Ensuring, where possible, members represent the geographic range of the authority's jurisdiction.
 - Ensuring that a variety of members are sought, including youth and indigenous representatives.
 - Enabling the appointment process of members by public notification and application.
 - Setting a minimum of one authority member (and an alternate) be appointed to the community advisory board and a maximum authority representation of 15%.

- Requiring that administrative support to community advisory boards be provided by the CA.
- 4.28 The Terms of Reference for a community advisory board is also expected to outline specific functions and activities of the community advisory board scoped to the Authority's needs, and at a minimum enable community advisory board members to:
 - Provide advice and recommendations to the authority on the CA's strategic priorities and associated policies, programs, and services.
 - Discuss opportunities to co-ordinate with other environmental initiatives in the CA's jurisdiction (e.g. municipal).
 - Identify opportunities for community engagement.
 - Suggest potential community outreach opportunities.
 - Carry out any other functions as identified in the Terms of Reference.
- 4.29 The province also intends to prescribe the matters related to the accountability and reporting mechanisms for community advisory boards.

5. Relationship to Strategic Plan

- 5.1 This report aligns with/addresses the following strategic goals and priorities in the Durham Region Strategic Plan:
 - a. Under the goal of Environmental Sustainability, Priority 1.3: to protect, preserve and restore the natural environment, including greenspaces, waterways, parks, trails, and farmlands.
 - b. Under the goal of Environmental Sustainability, Priority 1.4: demonstrate leadership in sustainability and addressing climate change.
- 5.2 This report also aligns with/addresses the Durham Community Climate Adaptation Plan, which focuses on building resilience to climate change impacts.

6. Conclusion

6.1 It is the conservation authorities' responsibility to prepare transition plans and consult with their respective municipalities to move towards the establishment of MOUs/service level agreements between now and 2023, in accordance with the regulatory proposal. Regional staff will facilitate discussions with the Region's five conservation authorities and will keep Council apprised of progress.

- 6.2 In the coming months, the Province is expected to consult on the second phase of proposed regulations under the CA Act, including:
 - Municipal levies governing the apportionment of conservation authority capital and operating expenses for mandatory programs and services and for non-mandatory programs and services under municipal agreement. This would also set out provisions pertaining to municipal appeals of conservation authority municipal levy apportionments, including who would hear those appeals.
 - Standards and requirements for the delivery of non-mandatory programs and services.
- 6.3 The timeframe for release of these regulations will greatly impact the development of MOUs and ability to meet process timelines outlined in the Guide.
- 6.4 The regulatory proposals provide detailed direction for the implementation of the CA Act. Significant staff time will be required over the next two years to work alongside the CAs to achieve the requisite MOUs/agreements. Regional staff have a close working relationship with each of the five CAs within Durham. The Region has an existing Partnership Memorandum with the CAs to discharge our responsibilities with respect to natural heritage and hazard land protection. The Partnership Memorandum will be revisited through transition period. CAs also play key role in the implementation of source protection planning in partnership with the Region that supplies drinking water to reduce risks to human health.
- 6.5 A copy of this report will be provided to the Area Municipalities and conservation authorities for their information.

7. Attachments

Attachment #1: Letter dated June 24, 2021 to the Ministry of Environment,

Conservation and Parks, Regulatory proposals (Phase 1) under

the Conservation Authorities Act

Respectfully submitted,

Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development



June 24, 2021

Liz Mikel

The Regional Municipality of Durham

Planning and Economic Development Department

Planning Division

605 Rossland Road East Level 4 PO Box 623 Whitby, ON L1N 6A3 Canada

905-668-7711 1-800-372-1102 Fax: 905-666-6208 Email: planning@durham.ca

durham.ca

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development Conservation and Source Protection Branch
Ministry of Environment, Conservation and Parks

40 St Clair Ave W, 14th Flr Toronto, ON M4V 1M2

Dear Ms. Mikel,

RE: Regulatory proposals (Phase 1) under the Conservation Authorities Act, ERO Number 019-2986, Our File Number D07-60-00

On May 13, 2021, the Ministry of Environment, Conservation and Parks (MECP) released ERO Posting #019-2986 proposing new regulations under the Conservation Authorities Act (CA Act) related to the core mandate of conservation authorities (CAs). The proposed regulations for consultation are focused on:

- the mandatory programs and services to be delivered by conservation authorities.
- the proposed agreements that may be required with participating municipalities to fund non-mandatory programs and services through a municipal levy.
- the transition period to establish those agreements.
- the requirement to establish 'community' advisory boards.
- the Minister's section 29 regulation relating to conservation authority operation and management of lands owned by the authority.

Thank you for the opportunity to provide comments on the CA Act Regulatory Proposals. Regional staff have been very involved in past consultations, and Regional Council has provided comments to the Province over the past few years.

We understand that in the coming months, the MECP will be consulting on the second phase of proposed regulations under the CA Act, including:

- Municipal levies for the apportionment of CA capital and operating expenses for mandatory and non-mandatory programs and services.
- Provisions pertaining to municipal appeals of CA municipal levy apportionments, including who would hear those appeals.
- Standards and requirements for the delivery of non-mandatory programs and services.

It is expected that Durham Region will have additional comments on this next phase of regulations. The timeframe for release of these next phase of regulations will greatly impact the development of memorandums of understanding, as required by the province, and the ability to meet process timelines outlined in the Guide. It is requested that the province release the next phase of regulations at the earliest opportunity.

Background

There are five CAs within Durham Region, including:

- Toronto and Region (TRCA) Pickering, the majority of Ajax and a portion of Uxbridge.
- Central Lake Ontario (CLOCA) Whitby, Oshawa, portions of Ajax and Pickering, and the western portion of Clarington.
- Ganaraska Region (GRCA) the eastern portion of Clarington.
- Kawartha Region (KRCA) the majority of Scugog, portions of Brock and a small portion of Uxbridge.
- Lake Simcoe Region (LSRCA) the majority of Brock and Uxbridge, and the western portion of Scugog.

The Region has a close working relationship with each of the five CAs within Durham. In 1996, the province delegated the Provincial Plan Review function to Durham through a Memorandum of Understanding. To carry out these responsibilities, the Region subsequently entered into a Partnership Memorandum with its five CAs to coordinate the discharge of their responsibilities with respect to natural heritage and hazard land protection through the land use planning process. The Partnership Memorandum has been updated and renewed twice since 1996.

CAs also play key role in the implementation of source protection planning in partnership with municipalities that supply water to reduce risks to drinking water. These roles were established in the Clean Water Act in 2006. All five CAs in Durham are very engaged in their roles as a Source Protection Authority.

The following provides a summary of the key comments and concerns raised regarding the Regulatory Proposal.

Details of the Regulation

The Regulatory Proposal Consultation Guide provides an "intent" to draft a regulation but does not provide the detailed wording that would be included in a final regulation. It would be helpful in future consultations for the province to provide draft regulatory wording for review.

Prescribed Date for Completing Municipal Agreements and Transition Period

It is understood that the effective date for municipal agreements is now intended to be January 1, 2023. When Bill 229 was passed in 2020, it was understood that the regulations would come into effect on January 1, 2022. The introduction of a one-year transition period is welcomed, as it allows additional time to implement the new model of funding and municipal-CA relationships, particularly since Phase 2 of the regulations have not yet been released.

Un-proclaimed provisions in the CA Act, once proclaimed, would establish a requirement for a transition plan for CA/municipal agreements to be in place, with the ability to prescribe other additional matters in regulation.

The proposed regulation would require each CA to develop and implement a transition plan that includes:

- A workplan and timeline outlining the steps the CA plans to take to develop and enter into agreements with its participating municipalities.
- The preparation of an inventory of all of the CA's programs and services, detailing the category of the program or service, and how they are funded (e.g., provincial, federal, municipal funding, municipal levy, and self generated revenue).
- The consultation process with participating municipalities on the inventory.

- A list of any new mandatory programs and services the authority will need to provide to meet the requirements of the mandatory program and services regulation.
- A list of non-mandatory programs and services for which the authority will seek municipal agreement to fund via municipal levies, including estimated amounts requested/required from the participating municipalities to do so.
- A list of non-mandatory programs and services that do not require municipal agreements (if the programs and services are funded by revenue that is not from a municipal levy).
- Steps taken and/or to be taken to enter into these agreements.

CAs would be required to submit copies of their transition plans to the Minister of the Environment, Conservation and Parks for information purposes (not approval) by a date to be set out in the proposed regulation, and to its participating municipalities and to make the plans available to the public online (e.g. on the conservation authority's website).

We would like to work more closely alongside the CAs in the preparation of these transition plans, as a key partner, rather than to be simply consulted, and suggest emphasis in the regulation be placed the importance of municipalities in the development of the transition plans.

Memoranda of Understanding

There is an opportunity in the development of the memoranda of understanding for non-mandatory programs and services to create a base level of consistency amongst the Region's five CAs with respect to delivery of programs/services across mandatory and non-mandatory programs and services.

The un-proclaimed amendments to the CA Act provide requirements for the agreements between CAs and participating municipalities for the use of municipal levies to finance in whole or in part the non- mandatory programs and services that the authority has determined are advisable to further the purposes of the Act.

Certain time periods may be specified for the purposes of reviewing and renewing any such agreements that are reached, including regular review intervals to align with municipal elections and CA Board appointments, for example. The regulatory proposal to have flexible agreement arrangements is supported to allow for efficiencies and expedition of the agreements.

However, without a template or preferred approach, the Region of Durham could conceivably have five different MOUs (one per CA in our jurisdiction), or one MOU that covers everything between CAs and the Region. It was requested that the province work with Conservation Ontario to expand upon the template MOUs developed in 2019 to allow for consistency across the province on elements of the MOUs.

Effectiveness of Implementation

A commitment by the province to evaluate the effectiveness of the new regulatory approach after a defined time period (e.g. 3 years) has not been identified in the Regulatory Proposal Consultation Guide. Such an evaluation would be important to allow an understanding of whether the changes support the objectives of streamlining services, focus on mandatory programs and servicing, costs savings or other considerations, such as public access to important CA lands. It is recommended that a program evaluation be considered in the context of the regulations.

Ministry Relationships with CAs

With the recent changes to the CA Act over the past two years, the MECP is now responsible for overseeing CAs and the transition of the CA mandate over the coming years. However, most programs such natural hazards and flooding are under the purview of the Ministry of Natural Resources and Forestry (MNRF). It is unclear if this will improve the CA working relationship with the province, or whether it would serve to confuse areas of responsibility. It is recommended that the MECP and MNRF collaboratively oversee CAs to ensure that MNRF programs are supported by the province.

Financial Funding/Commitments

The changes proposed by the province to the framework of municipal-CA operations requires a **clear financial commitment** from the province, particularly in the form of transition funding, to support new service level agreements and memoranda of understanding for service delivery over the next two years. It is requested that the province provide appropriate transition funding to support the implementation of the new regulations.

To deliver on the objectives of the provincial flooding strategy (i.e. mandatory programs), the province has been requested through previous Council positions, to commit funding and resources to key partners, including municipalities and CAs. This is especially important regarding floodplain mapping (and studies related to natural hazards management) as it is largely an unmet need yet is critical to meeting Provincial objectives for managing flooding. The province's Protecting People And Property: Ontario's Flooding Strategy Priority #1 Understand Flood Risks – states that "Ontario's Flooding Strategy seeks to advance and enhance flood mapping in Ontario by creating an integrated, sustainable and systematic provincial flood mapping program designed in partnership with municipalities and conservation authorities. Through implementation of the following activities, sound local decisions will be able to be made based on current data and mapping."

CAs are an important delivery agent of drinking water source protection. The implementation of source protection was heavily supported by the province for several years. With the implementation of the new CA Act clauses and regulations, the support for source protection falls directly to the municipal levy. It is recommended that the Province continue to contribute funding to the drinking water source protection portfolio.

Community Advisory Boards

We understand that through the Consultation Guide, the province is considering the proclamation of sections of the CA Act that will require CAs to establish Community Advisory Boards, separate from the Conservation Authority Board of Directors to "provide advice to the authority". The composition of these advisory boards will vary depending on their purpose; could be sector-based (development, agriculture) and generally include conservation authority members, key stakeholders, subject matter experts, and members of the general public, and could include Indigenous members.

The establishment of Community Advisory Boards could increase administrative costs to CAs related to the set up and operation of these Boards, particularly for smaller CAs. Durham's CAs already include robust consultation programs to support policy projects, which is particularly evidenced in recent watershed plan updates across Durham. The funding of the Community Advisory Boards will fall to municipalities, as the primary funding partner to our CAs.

The proposed regulations related to Community Advisory Boards are very prescriptive and, if implemented, would restrict a CA's ability to determine at what time an advisory function would best suit the needs of their jurisdiction. It is recommended that a less prescriptive approach that would allow for flexibility of establishing ad-hoc advisory boards, focussed on specific project and plans, may be more appropriate.

Consistent with comments raised by raised by some of our CA partners, there is no test of "equivalency" built into the regulatory proposal related to Community Advisory Boards. For example, some CAs have already set up other types of advisory committees, and these may not be directly applicable to serving the purpose of Community Advisory Boards, resulting in overlap and duplication, and increased cost.

Management of Conservation Areas

The Consultation Guide identifies enforcement in conservation areas and addressing illegal activity as a mandated activity for CAs. In Durham, our CAs have seen ongoing abuse by a small number of users of local conservation areas that end up degrading the ecological integrity of the lands and introduce a threat to public enjoyment and safety.

Section 29 of the CA Act and the associated regulations currently do not provide sufficient enforcement powers and tools to effectively deal with ongoing enforcement issues. Section 29 enforcement officers have less enforcement powers and tools than local municipal by-law enforcement staff and officers appointed under the Provincial Parks and Conservation Reserve Act. The lack of enforcement powers for things such as off-road vehicles, illegal camping and campfires, often results in increased call volumes to the Durham Regional Police Service, that comes with a much higher cost to the municipality than the time and effort of CA enforcement officers.

It is recommended that the Province enhance the Section 29 enforcement powers/tools to assist CAs in effectively addressing unlawful activities in conservation areas, so that CAs can fulfill their mandated activities related to the management of conservation authority owned lands.

Thank you for the opportunity to provide input to the regulatory proposals under the CA Act. We look forward to future regulatory proposals and our continued work with the Region's five partner conservation authorities. Given the short commenting period and the summer Council recess, we wish to remind that these comments are those of Regional staff. We will bring this letter to Council's attention at the earliest opportunity and if there are any changes as a result, we will let you know.

Sincerely,

Brían Brídgeman

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2304



The Regional Municipality of Durham Report

From: Commissioner of Finance

Report: #2021-INFO-83 Date: July 30, 2021

Subject:

Annual Development Charges Reserve Fund Statement

Recommendation:

Receive for information.

Report:

1. Purpose

1.1 This annual report details the activity in each development charge reserve fund for the year ended December 31, 2020, in the manner prescribed by the Development Charges Act, policy reports, and By-laws adopted by Regional Council.

2. Compliance with the Development Charges Act and Regional Policy

- 2.1 In accordance with the Development Charges Act S.O. 1997, Section 43(1), "The treasurer of a municipality shall each year on or before such date as the council of the municipality may direct, give the council a financial statement relating to development charge by-laws and reserve funds established under section 33" (that is, for each service to which the development charge relates).
- 2.2 Specific guidance with respect to the information to be included in the Treasurer's annual statement is provided under Ontario Regulation 82/98.
- 2.3 Under the current Development Charges Legislation, a municipality cannot impose, directly or indirectly, a charge related to a development or a requirement to construct a service related to a development except as permitted by the Development Charges Act or another Act (Section 59.1 (1) of the Development Charges Act).
- 2.4 Furthermore, section 43 (2)(c) of the Development Charges Act requires that the Treasurer's financial report relating to development charges include a statement that the Region is in compliance with Section 59.1 (1) of the Development Charges Act, and did not impose a charge except as permitted by the Development Charges Act or another Act.

- 2.5 The Region has executed a number of agreements with the West Whitby Landowners Group and the Seaton Landowners, which provide for non-development charge contributions from the Landowners:
 - A) Two front-ending agreements were executed with the West Whitby Landowners Group, one to advance the design of a sanitary sewer pumping station and trunk sanitary sewer (executed in 2014 and now complete) and a subsequent front-ending agreement for the construction of the sanitary sewer pumping station and trunk sanitary sewer (executed in November 2015); and
 - B) A front-ending agreement with the Seaton Landowners for the design and construction of water supply, sanitary sewer and roads infrastructure required for the development of the Seaton Lands (executed in November 2015).
- 2.6 The Region did not receive non-development charge contributions from the West Whitby Landowners Group under the construction front-ending agreement in 2020.
- 2.7 The Region has received non-development charge contributions under the Seaton Phase 1 Regional Infrastructure Front Ending Agreement. In 2020, contributions from the Seaton Landowners totalled \$2,000,000 (as per the Phase 1 Regional Infrastructure Front Ending Agreement). These non-development charge contributions are to be used to fund Regional capital facilities in the Seaton area, have been deposited in the Seaton Capital Facilities reserve fund, and consequently are not included in the attached schedules. In my opinion, this contribution does not contravene section 59.1 of the Development Charges Act since the agreements were executed prior to the amendments of the Development Charges Act coming into force.
- 2.8 The attached schedules are fully compliant with the requirements of the Development Charges legislation and the Region has not imposed any charge or a requirement to construct a service related to a development that contravenes Section 59.1 of the Development Charges Act.
- 2.9 This Annual Statement must be available to the public and to the Minister of Municipal Affairs and Housing, if requested.

3. Attachments

Schedule 1:

Scriedule 1.	Nesidential Development Charges Neserve Funds Statement
Schedule 2:	Commercial Development Charges Reserve Funds Statement
Schedule 3:	Institutional Development Charges Reserve Funds Statement
Schedule 4:	Industrial Development Charges Reserve Funds Statement
Schedule 5:	Transit Non-Residential Development Charges Reserve Funds Statement

Residential Development Charges Reserve Funds Statement

Schedule 6: Area Specific Development Charges Reserve Funds Statement

Schedule 7:	Reserve Fund Statement for Residential and Non-Residential Development Charges Water Supply Capital Project Transfers
Schedule 8:	Reserve Fund Statement for Residential and Non-Residential Development Charges Sanitary Sewer Capital Project Transfers
Schedule 9:	Reserve Fund Statement for Residential and Non-Residential Development Charges Regional Roads Capital Project Transfers
Schedule 10:	Reserve Fund Statement for Residential Development Charges EMS Capital Project Transfers
Schedule 11:	Reserve Fund Statement for Residential Development Charges GO Transit Capital Project Transfers
Schedule 12:	Reserve Fund Statement for Residential and Non-Residential Development Charges Transit Capital Project Transfers
Schedule 13:	Reserve Fund Statement for Seaton Area Specific Development Charges Capital Project Transfers
Schedule 14:	Development Charges Credits Statement

Respectfully submitted,

Original Signed By
Nancy Taylor, BBA, CPA, CA
Commissioner of Finance

REGIONAL MUNICIPALITY OF DURHAM RESIDENTIAL DEVELOPMENT CHARGES RESERVE FUNDS STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2020

	Water <u>Supply</u> \$	Sanitary <u>Sewage</u> \$	Regional <u>Roads</u> \$	Police \$	Homes for the <u>Aged</u> \$	DC <u>Study</u> \$	<u>EMS</u> \$	GO <u>Transit</u> \$	Health & Social <u>Services</u> \$	Housing <u>Services</u> \$	<u>Transit</u> \$
Balance as at January 1, 2020	144,030,754	67,118,944	59,451,296	16,932,616	-	643,497	3,501,470	-	1,967,774	1,516,106	14,463,893
Add Revenues: Development Charges (Note 1) Interest Allocated	31,546,190 3,028,396	24,451,833 1,397,022	35,517,452 1,375,176	2,932,258 349,148	77,739 480	88,137 13,118	740,958 61,210	3,026,277	502,531 41,544	1,575,114 39,180	4,600,125 298,450
Total Revenu	es 34,574,586	25,848,855	36,892,628	3,281,406	78,219	101,255	802,168	3,026,277	544,075	1,614,294	4,898,575
Less Expenditures: Transferred to Capital Projects (Schedules 7-13)	23,711,449	20,503,500	26,710,615	-	-	-	3,517,592	3,026,277	-	-	1,786,714
Excess Financing on Prior Years' Completed Capital Projects (Schedules 7-13)	(6,854,719)	(1,920,113)	(5,077,512)	-	-	-	(650,576)	-	-	-	(20,649)
Debt Charges (Note 5)	-	9,638,594	-	-	78,219	-	-	-	-	-	-
Development Charges Review	-	-	-	-	-	2,034	-	-	-	-	-
Total Expenditur	es 16,856,730	28,221,981	21,633,103	-	78,219	2,034	2,867,016	3,026,277		-	1,766,065
Balance as at December 31, 2020 (Notes 3 & 4)	161,748,609	64,745,819	74,710,821	20,214,022		742,718	1,436,622	<u>-</u>	2,511,849	3,130,400	17,596,403

⁽¹⁾ By-law 28-2018, approved June 13, 2018, governs the imposition of uniform development charges against all lands within the Region's boundaries for residential and non-residential uses, by-law 86-2001, as amended, imposes a GO Transit residential development charge against all lands within the Region's boundaries, and by-law 81-2017, as amended, imposes Regional Transit residential and non-residential use development charges against all lands within the Region's boundaries.

⁽²⁾ There were no amounts loaned or repaid between development charge reserve funds or borrowed from / repaid to reserve funds for other municipal purposes.

⁽³⁾ Audited financial statement balances may differ due to Public Sector Accounting Standards (PSAS) reporting requirements.

⁽⁴⁾ Development charges reserve funds are committed as funding for capital projects, debt charges expenditures, and the Region's share of commitments pursuant to various development agreements as set out in the development charges study.

⁽⁵⁾ Debt charges include principal and interest charges for both externally and internally issued debentures.

REGIONAL MUNICIPALITY OF DURHAM COMMERCIAL DEVELOPMENT CHARGES RESERVE FUNDS STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2020

		Water <u>Supply</u> \$	Sanitary <u>Sewage</u> \$	Regional <u>Roads</u> \$
Balance as at January 1, 2020		6,699,119	6,999,185	14,795,799
Add Revenues: Development Charges (Note 1) Interest Allocated	Total Revenues	2,047,859 142,110 2,189,969	3,367,202 144,876 3,512,078	5,025,154 318,653 5,343,807
Less Expenditures: Transferred to Capital Projects (Schedules 7-9)		1,033,910	1,328,405	2,593,528
Excess Financing on Prior Years' Completed Capital Projects (Schedules 7-9)		(216,745)	(175,672)	(995,098)
Debt Charges (Note 5)		-	1,428,979	-
	Total Expenditures	817,165	2,581,712	1,598,430
Balance as at December 31, 2020 (Notes 3 & 4)		8,071,924	7,929,552	18,541,175

- (1) By-law 28-2018, approved June 13, 2018, governs the imposition of uniform development charges against all lands within the Region's boundaries for residential and non-residential uses.
- (2) There were no amounts loaned or repaid between development charge reserve funds or borrowed from / repaid to reserve funds for other municipal purposes.
- (3) Audited financial statement balances may differ due to Public Sector Accounting Standards (PSAS) reporting requirements.
- (4) Development charges reserve funds are committed as funding for capital projects, debt charges expenditures, and the Region's share of commitments pursuant to various development agreements as set out in the development charges study.
- (5) Debt charges include principal and interest charges for both externally and internally issued debentures.

REGIONAL MUNICIPALITY OF DURHAM INSTITUTIONAL DEVELOPMENT CHARGES RESERVE FUNDS STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2020

	Water <u>Supply</u> \$	Sanitary <u>Sewage</u> \$	Regional <u>Roads</u> \$
Balance as at January 1, 2020	97,355	192,077	871,551
Add Revenues: Development Charges (Note 1) Interest Allocated Total Revenues	782 1,912 2,694	956 3,767 4,723	6,564 17,114 23,678
Less Expenditures: Transferred to Capital Projects (Schedules 7-9)	26,181	-	-
Debt Charges (Note 5) Total Expenditures	27,057	-	
Balance as at December 31, 2020 (Notes 3 & 4)	72,992	196,800	895,229

- (1) By-law 28-2018, approved June 13, 2018, governs the imposition of uniform development charges against all lands within the Region's boundaries for residential and non-residential uses.
- (2) There were no amounts loaned or repaid between development charge reserve funds or borrowed from / repaid to reserve funds for other municipal purposes.
- (3) Audited financial statement balances may differ due to Public Sector Accounting Standards (PSAS) reporting requirements.
- (4) Development charges reserve funds are committed as funding for capital projects, debt charges expenditures, and the Region's share of commitments pursuant to various development agreements as set out in the development charges study.
- (5) Debt charges include principal and interest charges for both externally and internally issued debentures.

REGIONAL MUNICIPALITY OF DURHAM INDUSTRIAL DEVELOPMENT CHARGES RESERVE FUNDS STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2020

		Water Supply \$	Sanitary <u>Sewage</u> \$	Regional <u>Roads</u> \$
Balance as at January 1, 2020		6,372,955	7,294,166	6,675,793
Add Revenues: Development Charges (Note 1) Interest Allocated	Total Revenues	5,951,647 159,920 6,111,567	7,167,129 185,306 7,352,435	6,911,587 172,142 7,083,729
Less Expenditures: Transferred to Capital Projects (Schedules 7-9)		1,684,311	-	-
Excess Financing on Prior Years' Completed Capital Projects (Schedules 7-9)		(8,149)	-	(206,920)
Debt Charges (Note 5)		16,927	-	-
	Total Expenditures	1,693,089		(206,920)
Balance as at December 31, 2020 (Notes 3 & 4)		10,791,433	14,646,601	13,966,442

- (1) By-law 28-2018, approved June 13, 2018, governs the imposition of uniform development charges against all lands within the Region's boundaries for residential and non-residential uses.
- (2) There were no amounts loaned or repaid between development charge reserve funds or borrowed from / repaid to reserve funds for other municipal purposes.
- (3) Audited financial statement balances may differ due to Public Sector Accounting Standards (PSAS) reporting requirements.
- (4) Development charges reserve funds are committed as funding for capital projects, debt charges expenditures, and the Region's share of commitments pursuant to various development agreements as set out in the development charges study.
- (5) Debt charges include principal and interest charges for both externally and internally issued debentures.

REGIONAL MUNICIPALITY OF DURHAM TRANSIT NON-RESIDENTIAL DEVELOPMENT CHARGES RESERVE FUNDS STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2020

		<u>Transit</u> \$
Balance as at January 1, 2020		2,722,598
Add Revenues: Development Charges (Note 1) Interest Allocated		1,475,546 56,231
Less Expenditures: Transferred to Capital Projects	Total Revenues	1,531,777
(Schedule 12) Excess Financing on Prior Years' Completed Capital Projects (Schedule 12)		(9,335)
(Suieule 12)	Total Expenditures	793,391
Balance as at December 31, 2020 (Notes 3 & 4)		3,460,984

- (1) By-law 81-2017, as amended, imposes Regional Transit residential and non-residential use development charges against all lands within the Region's boundaries.
- (2) There were no amounts loaned or repaid between development charge reserve funds or borrowed from / repaid to reserve funds for other municipal purposes.
- (3) Audited financial statement balances may differ due to Public Sector Accounting Standards (PSAS) reporting requirements.
- (4) Development charges reserve funds are committed as funding for capital projects, debt charges expenditures, and the Region's share of commitments pursuant to various development agreements as set out in the development charges study.

REGIONAL MUNICIPALITY OF DURHAM AREA SPECIFIC DEVELOPMENT CHARGES RESERVE FUNDS STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2020

	Seaton Water <u>Supply</u> (Note 1) \$	Seaton Sanitary Sewage (Note 1) \$
Balance as at January 1, 2020	5,690,309	5,778,956
Add Revenues: Area Specific Development Charges Interest Allocated	5,110,625 109,300	456,086 113,043
Total Revenues	5,219,925	569,129
Less Expenditures: Transferred to Capital Projects (Schedule 13) Total Expenditures	4,718,489	456,087 456,087
Balance as at December 31, 2020 (Note 3)	6,191,745	5,891,998

- (1) By-law 38-2019, approved June 26, 2019, governs the imposition of area specific development charges against all lands within the Seaton service area. This by-law came into force on July 1, 2019 and repeals by-law 19-2013 which came into force in November 2015, with the execution of the Seaton Front-Ending Agreement between the Region, and the Province of Ontario and the Seaton Private Landowners.
- (2) There were no amounts loaned or repaid between development charge reserve funds or borrowed from / repaid to reserve funds for other municipal purposes.
- (3) Commitments include financing for capital projects to be undertaken as set out in the area specific development charge study.

Capital Project	Residential Development Charges	Commercial Development Charges	Institutional Development Charges	Industrial Development Charges	User Rate	Other Financing	Description	Total Financing	Intended Purpose
	\$	\$	\$	\$	\$	\$		\$	
Watermain on North Street from Wilmot Street to Concession Road 3, Clarington	305,986	7,685	-	-	35,629	-		349,300	Engineering design of watermain to service existing and new development
Zone 1 feedermain on Bloor Street from Ritson Road to Wilson Road, Oshawa	1,314,000	33,000	-	-	153,000	-		1,500,000	Construction of feedermain, including new valve chamber east of Albert Street, to accommodate system expansion to service new development
Zone 3 feedermain on Conlin Road from Anderson Street to Garrard Road, Whitby	3,635,400	91,300	-	-	423,300	-		4,150,000	Engineering design and construction of feedermain to service new development
Watermain on Britannia Avenue from Thornton Road to Windfields Farm Drive, Oshawa	227,760	5,720	-	-	26,520	-		260,000	Engineering and design of watermain to service new development
Feedermain on Harmony Road from Conlin Road to approximately 1,500m northerly, Oshawa	3,037,968	76,296	-	-	353,736	97,500	Developer Share	3,565,500	Cost sharing for the engineering and design of feedermain to service new development
Zone 1 feedermain on easement from Townline Road to Prestonvale Road, Clarington	438,000	11,000	-		51,000	-		500,000	Engineering and design of feedermain to service new development
Expansion of the Ajax Water Supply Plant, Ajax	105,150	10,530	-	-	544,320	840,000	Seaton Developer Share	1,500,000	Environmental assessment of expansion for additional capacity from 163,600 m3/d to 327,000 m3/d to service new development
Ajax Zone 1 water storage facility, Ajax	525,600	13,200	-	-	61,200	-		600,000	Environmental assessment for the future construction of a 11,000 cubic metres water storage facility to service new development
Subtota	J 9,589,864	248,731		-	1,648,705	937,500		12,424,800	

	Residential	Commercial	Institutional	Industrial					
	Development	Development	Development	Development		Other		Total	
Capital Project	Charges	Charges	Charges	Charges	User Rate	Financing	Description	Financing	Intended Purpose
	\$	\$	\$	\$	\$	\$		\$	
Subtotal carried forward	9,589,864	248,731	-		1,648,705	937,500		12,424,800	
Expansion of the Whitby Water Supply Plant, Whitby	1,500,000	150,500	-		849,500	-		2,500,000	Engineering design and construction required for the expansion of plant from 109,100 cubic metres/day to 218,200 cubic metres/day to service growth
Expansion of Thickson Road Zone 3 Water Pumping Station, Whitby	1,217,600	30,560	-	-	351,840	-		1,600,000	Engineering and design for the expansion of pumping station to 22,000 m3/d to accommodate new development
Zone 4 Storage Facility, Whitby	1,310,700	32,810	-		356,490	-		1,700,000	Environmental assessment and engineering design of a new 13,000 cubic metres storage facility to meet future growth, peak flow demand, provide fire emergency storage
Taunton Road Zone 4 Water Pumping Station, Oshawa	657,000	16,500	-		76,500	-		750,000	Construction for additional pumps and additional capacity for interim solution required to accommodate new development
Zone 4 pumping station at the Harmony Road Reservoir and Zone 4 Water Pumping Station, Oshawa	189,750	4,775	-		55,475	-		250,000	Construction of a new pumping station, additional capacity and additional pumps for interim solution required to accommodate new development
Oshawa Zone 4 storage facility, Oshawa	339,632	8,440	-	-	583,928	-		932,000	Engineering design for the construction of a new 16,000 cubic metres storage facility to service future growth
Zone 5 pumping station at the Harmony Road Reservoir and feedermain, Oshawa	876,000	22,000	-		102,000	-		1,000,000	Environmental assessment and engineering design of a new pumping station to accommodate new development
Expansion of Bowmanville Water Supply Plant, Clarington	294,500	29,550			175,950	-		500,000	Environmental assessment for the expansion of plant from 36,000 cubic metres per day to 55,000 cubic metres per day to accommodate growth
Subtotal	15,975,046	543,866	-		4,200,388	937,500		21,656,800	

Capital Project	Residential Development Charges	Commercial Development Charges	Institutional Development Charges	Industrial Development Charges	User Rate	Other Financing	Description	Total Financing	Intended Purpose
Capital Floject	\$	\$	\$	\$	\$	\$	Description	\$	intended Fulpose
Subtotal carried forward	*	•	•		4,200,388	937,500		21,656,800	
Zone 1 reservoir and feedermain, Clarington	1,868,563	43,082	-		383,985	-		2,295,630	Engineering design for the construction of future 11,000 cubic metres reservoir and feedermain to accommodate new development
Sunderland Water Supply System - New Well and Pumphouse with Standby power, Brock	124,000	12,500	-		863,500	-		1,000,000	Engineering design to provide system security and capacity to service new development
Cannington Water Supply System - New Well and Pumphouse, Brock	50,000	4,500	-	-	4,945,500	-		5,000,000	Construction to provide system security and capacity to service new development
Regional environmental laboratory expansion, Pickering	815,987	25,093	-		88,290	929,370	Region of York	1,858,740	Construction of Regional environmental laboratory upgrades and ventilation associated works to improve operational efficiency to service future growth
Watermain on Coronation Road, Whitby	196,800	4,900	-		22,900	283,600	Developer Share	508,200	Cost sharing for the engineering design of a watermain to accommodate new development
Expansion of Newcastle Water Supply Plant, Clarington	3,639,159	366,534	26,181	1,684,311	3,010,815	-		8,727,000	Construction for the expansion of plant from 8,200 cubic metres per day to 16,400 cubic metres per day to accommodate growth
Subtotal	22,669,555	1,000,475	26,181	1,684,311	13,515,378	2,150,470		41,046,370	

Capital Project	Residential Development Charges	Commercial Development Charges	Institutional Development Charges	Industrial Development Charges	User Rate	Other Financing \$	Description	Total Financing \$	Intended Purpose
Subtotal carried forward	22,669,555	1,000,475	26,181	1,684,311	13,515,378	2,150,470		41,046,370	
Work in conjunction with Residential Subdivision Development	1,041,894	33,435	-	-	110,771	-		1,186,100	Regional share of water servicing in various locations related to subdivision development
Subtotal - Amounts transferred to Capital Projects before (Excess)/Shortfall Financing	23,711,449	1,033,910	26,181	1,684,311	13,626,149	2,150,470		42,232,470	
Excess Financing in Prior Years' Completed Capital Projects	(6,854,719)	(216,745)		(8,149)	(738,718)			(7,818,331)	Excess development charge financing: Residential: Rossland Road Feedermain from Church Street to Westney Road \$2,119,894, Zone 3 Feedermain on Harmony Road From Coldstream Drive to Conlin Road \$1,533,060, Harmony Road Reconstruction - Taunton Road to Coldstream Drive Intersection Improvements \$1,313,376, Zone 2 Feedermain on RR57 from Longworth Avenue to Luverme Court \$706,173, Zone 4 Feedermain on Harmony Road from Greenhill Avenue to Conlin Road \$480,142 and Other Projects \$702,074; Commercial: Rossland Road Feedermain from Church Street to Westney Road \$53,166, Zone 3 Feedermain on Harmony Road from Coldstream Drive to Conlin Road \$38,649, Harmony Road Reconstruction - Taunton Road to Coldstream Drive Intersection Improvements \$41,684, Zone 2 Feedermain on RR57 from Longworth Avenue to Luverme Court \$24,860, Zone 4 Feedermain on Harmony Road from Greenhill Avenue to Conlin Road \$12,291, and Other Projects \$46,095 Industrial: Harmony Road Reconstruction - Taunton Road to Coldstream Drive Intersection Imrprovements \$5,354, and Other Projects \$2,795
Subtotal Excess Financing in Prior Year's Completed Projects	(6,854,719)	(216,745)	-	(8,149)	(738,718)	-		(7,818,331)	
Total	16,856,730	817,165	26,181	1,676,162	12,887,431	2,150,470		34,414,139	

	Residential Development	Commercial Development		Other		Total	
Capital Project	Charges	Charges	User Rate	Financing	Description	Financing	Intended Purpose
	\$	\$	\$	\$	2000p	\$	
Bowmanville Avenue from Baseline Road to Nash Road, Clarington	1,697,400	105,800	496,800	-		2,300,000	Construction of trunk sanitary sewer to service growth
Twinning of sanitary sewer on easement from Southwood Sanitary Sewage Pumping Station to approximately 500 m, Ajax	959,400	59,800	280,800	-		1,300,000	Engineering design and construction of trunk sanitary sewer to provide increase capacity and system security
Brooklin trunk sanitary sewer on easement from Anderson Street to Thickson Road Sanitary Sewer Pumping Station, Whitby	738,000	46,000	216,000	-		1,000,000	Environmental assessment of trunk sanitary sewer to service new development
West Brooklin trunk sanitary sewer from west of Cochrane Street to east of Highway 12, Whitby	448,335	27,945	131,220	-		607,500	Construction of trunk sanitary sewer to service new development
Trunk sanitary sewer on Harmony Road from Conlin Road to approximately 1,500m, Oshawa	4,975,965	310,155	1,456,380	3,367,900	Developer Share	10,110,400	Cost sharing for the engineering design and construction of trunk sewer to accommodate growth
North Oshawa Creek (West Branch) trunk sanitary sewer from Conlin Road Sanitary Sewage Pumping Station to Britannia Road, Oshawa	184,500	11,500	54,000	-		250,000	Environmental assessment of trunk sanitary sewer to service new development
North Oshawa Creek (West Branch) trunk sanitary sewer from south side of hydro corridor to Columbus Road, Oshawa	184,500	11,500	54,000	-		250,000	Environmental assessment of trunk sanitary sewer to service new development
Courtice trunk sewer, Phase 3, Baseline Road from Courtice Road to Trulls Road and Trulls Road from Baseline Road to Bloor Street, Clarington	1,476,000	92,000	432,000	-		2,000,000	Construction of trunk sewer to accommodate system expansion for new development
Baseline Road trunk sanitary sewer from Simpson Avenue to Bennett Road, Clarington	147,600	9,200	43,200	-		200,000	Engineering design of trunk sewer to accommodate growth
Work in conjunction with Residential Subdivision Development	866,105	54,028	253,467	-		1,173,600	Regional share of sanitary sewers in various locations related to subdivision development
Subtotal	11,677,805	727,928	3,417,867	3,367,900	•	19,191,500	

Capital Project	Residential Development Charges	Commercial Development Charges	User Rate	Other Financing	Description	Total Financing	Intended Purpose
	\$	\$	\$	\$		\$	
Subtotal carried forward	11,677,805	727,928	3,417,867	3,367,900		19,191,500	
Port Darlington Road trunk sanitary sewer from Baseline Road to existing easement, Clarington	1,254,600	78,200	367,200	-		1,700,000	Environmental assessment of trunk sanitary sewer to service new development
Wilmot Creek trunk sanitary sewer on easement (through future development) from Rudell Road to King Avenue, Clarington	2,214,000	138,000	648,000	-		3,000,000	Construction of trunk sewer to service new development
Wilmot Creek trunk sanitary sewer on easement (through future development) from King Avenue to Highway 115/35, Clarington	1,062,720	66,240	311,040	-		1,440,000	Construction of trunk sewer to service new development
Expansion of Corbett Creek Water Pollution Plant, Whitby	26,000	4,200	969,800	-		1,000,000	Environmental assessment of expansion for additional capacity from 8,400 cubic metres to 109,000 cubic metres to service new development
Expansion of the Conlin Road Sanitary Sewage Pumping Station and twinning of the forcemain, Oshawa	753,759	46,982	220,612	-		1,021,353	Construction of twinning of forcemain and engineering design of pumping station required to provide additional capacity for new development
Trunk sanitary sewer on Simcoe Street (Regional Road 2) from Conlin Road to Winchester, Oshawa	1,309,416	81,617	383,244	-		1,774,277	Construction of trunk sewer to service growth
Cannington Water Pollution Control Plant - Lagoon System, Brock	263,500	41,400	695,100	-		1,000,000	Engineering and design to plan for additional sanitary sewage capacity to service growth in Sunderland
Extension and oversizing of trunk sanitary sewer located within an easement on 70 Station Street, Ajax	61,475	3,832	17,993	33,300	Developer Share	116,600	Cost sharing for the construction of trunk sanitary sewer to service new development
Extension and oversizing of trunk sanitary sewer on Coronation Road, Whitby	149,900	9,300	43,900	247,500	Developer Share	450,600	Cost sharing for the construction of trunk sanitary sewer to service new development
Regional environmental laboratory expansion, Pickering	685,875	42,751	200,744	929,370	Region of York	1,858,740	Construction of Regional environmental laboratory upgrades and ventilation associated works to improve operational efficiency to service future growth
Subtotal	19,459,050	1,240,450	7,275,500	4,578,070		32,553,070	

Capital Project	Residential Development Charges	Commercial Development Charges	User Rate	Other Financing \$	Description	Total Financing \$	Intended Purpose
Subtotal carried forward	19,459,050	1,240,450	7,275,500	4,578,070		32,553,070	
Beaver Avenue Sanitary Sewage Pumping Station for Employment Area B, Brock	237,000	37,500	225,500	-		500,000	Environmental assessment for the sanitary sewer pumping station to service Beaver Avenue Employment Area
Port Perry Sanitary Sewage Pumping Station for Port Perry Employment Area, Scugog	409,050	25,555	315,395	-		750,000	Environmental assessment for the sanitary sewage pumping station to service Port Perry Employment Area
Trunk sanitary sewer for West Whitby Employment Area on the west side of Highway 412, Whitby	398,400	24,900	176,700	-		600,000	Detailed design of trunk sanitary sewer to service the West Whitby Employment Area
Subtotal - Amounts transferred to Capital Projects before Excess Financing	20,503,500	1,328,405	7,993,095	4,578,070		34,403,070	
Excess Financing in Prior Years' Completed Capital Projects	(1,920,113)	(175,672)	(1,040,308)	-		(3,136,093)	Excess development charge financing: Residential: Port Whitby & Lynde Shores Phase 1 & 2 Trunk Sanitary Sewer \$1,488,143, Harwood Sanitary Sewage Pumping Station \$147,660, Decommission Pringle Creek Water Pollution Control Plant \$101,018, and Other Projects \$183,292; Commercial: Port Whitby & Lynde Shores Phase 1 & 2 Trunk Sanitary Sewer \$136,995, Harwood Sanitary Sewage Pumping Station \$11,527, Decommission Pringle Creek Water Pollution Control Plant \$5,558, and Other Projects \$21,592.
Total _	18,583,387	1,152,733	6,952,787	4,578,070		31,266,977	

Note:

There were no Institutional or Industrial Development Charges transferred to Capital Projects in 2020.

Capital Project	Residential Development Charges	Commercial Development Charges	Industrial Development Charges	General Tax	Other Financing Descrip	Total otion Financing	Intended Purpose
	\$	\$	\$	\$	\$	\$	·
Brock Road from Taunton Road to 5th Concession Road, Pickering	644,000	73,600	-	282,400	-	1,000,000	Construction to widen road from two lanes to four including intersection modifications to service growth
Brock Road / 7th Concession Road Intersection, Pickering	94,500	10,800	-	44,700	-	150,000	Engineering and design for intersection modifications required to service growth
Brock Road / Goodwood Road Intersection, Uxbridge	189,000	21,600	-	89,400	-	300,000	Intersection reconstruction to a roundabout to service growth
Taunton Road / Anderson Street Intersection, Whitby	75,600	8,640	-	35,760	-	120,000	Engineering and design and utility relocation to modify intersection to accommodate increased traffic volumes
Taunton Road / Courtice Road Intersection, Clarington	126,000	14,400	-	59,600	-	200,000	Property acquisition required for intersection reconstruction to service growth
Taunton Road / Bowmanville Avenue Intersection, Clarington	315,000	36,000	-	149,000	-	500,000	Property acquisition and utility relocations to reconstruct modify intersection and to replace and widen bridge on west leg of intersection to accommodate growth
Bayly Street / Sandy Beach Road Intersection, Pickering	94,500	10,800	-	44,700	-	150,000	Engineering and design for intersection modifications required to service growth
Bayly Street from Westney Road to Harwood Avenue, Ajax	394,800	45,120	-	160,080	-	600,000	Environmental assessment and engineering and design to widen road to seven lanes to service growth
Victoria Street / Brock Street Intersection, Whitby	138,600	15,840	-	65,560	-	220,000	Engineering and design for intersection modifications required to service growth
Subtotal	2,072,000	236,800	-	931,200	_	3,240,000	

Capital Project	Residential Development Charges	Commercial Development Charges	Charges	General Tax	Other Financing Description	Total Financing	Intended Purpose
	\$	\$	\$	\$	\$	\$	
Subtotal carried forward	2,072,000	236,800	-	931,200	<u>-</u>	3,240,000	
Victoria Street from South Blair Street to west of Thickson Road, Whitby	189,000	21,600	-	89,400	-	300,000	Construction for the new alignment and widen road to five lanes to service growth
Victoria Street / Bloor Street (east of Thickson Road - west of Stevenson Road), Whitby / Oshawa	259,000	29,600	-	211,400	-	500,000	Property acquisition to widen road to four/five lanes for future growth
Bloor Street from east of Harmony Road to Grandview Street, Oshawa	137,200	15,680	-	47,120	-	200,000	Environmental assessment to widen road to four/five lanes to service increasing traffic volumes to accommodate growth
Lake Ridge Road from Bayly Street to Kingston Road / Dundas Street, Ajax / Whitby	664,300	75,920	-	559,780	-	1,300,000	Engineering and design, property acquisition and utility relocations to widen road to four/five lanes to service increasing traffic volumes to accommodate growth
Lake Ridge Road from Kingston Road / Dundas Street to Rossland Road, Ajax / Whitby	186,900	21,360	-	91,740	-	300,000	Engineering and design to prepare for road widening to four/five lanes to service growth
Thickson Road from Wentworth Street to C.N. Rail Line, Whitby	2,704,800	309,120	-	1,186,080	-	4,200,000	Construction to widen to four lanes to accommodate growth
Thickson Road / Burns Street Intersection, Whitby	44,100	5,040	-	20,860	-	70,000	Engineering and design and utility relocations for intersection modifications required to service growth
Thickson Road / Rossland Road Intersection, Whitby	63,000	7,200	-	29,800	-	100,000	Property acquisition required for intersection reconstruction to service growth
Subtotal	6,320,300	722,320	-	3,167,380		10,210,000	

Capital Project	Residential Development Charges	Commercial Development Charges	Industrial Development Charges	General Tax	Other Financing	Description	Total Financing	Intended Purpose
	\$	\$	\$	\$	\$		\$	
Subtotal carried forward	6,320,300	722,320	=	3,167,380		- -	10,210,000	
Rossland Road / Garden Street Intersection, Whitby	756,000	86,400	-	357,600		-	1,200,000	Engineering and design, property acquisition and utility relocations to modify intersection to accommodate increased traffic volumes
Rossland Road from Ritson Road to Harmony Road, Oshawa	66,500	7,600	-	25,900		-	100,000	Property acquisition to prepare for road widening to five lanes, including structure widening to accommodate increased traffic volumes
Westney Road from Bayly Street to Highway 401, Ajax	579,600	66,240	-	254,160	-	-	900,000	Environmental assessment and engineering and design to prepare for road widening to seven lanes to accommodate increased traffic volumes
Westney Road from Highway 401 to south of Kingston Road, Ajax	445,900	50,960	-	203,140		-	700,000	Environmental assessment and engineering and design to prepare for road widening to seven lanes, including structure widening and intersection modifications to accommodate increased traffic volumes
Westney Road from north of Rossland Road to Taunton Road,	8,759,100	1,001,040	-	3,139,860		-	12,900,000	Utility relocations and construction to widen road to four lanes to accommodate growth
Harmony Road from north of Coldstream Drive to south of Conlin Road, Oshawa	193,200	22,080	-	84,720		-	300,000	Construction to accommodate widening road to five lanes to accommodate growth
Whites Road from south of Third Concession Road to Taunton Road, Pickering	277,200	31,680	-	91,120		-	400,000	Engineering and design to prepare for road widening to six lanes with new bridge crossing of West Duffins Creek to service growth
Stevenson Road from CPR Belleville to Bond Street, Oshawa	131,600	15,040	-	53,360		-	200,000	Property acquisition to prepare for road widening to five lanes to accommodate growth
Subtotal	17,529,400	2,003,360	-	7,377,240		 -	26,910,000	

Capital Project	Residential Development Charges	Commercial Development Charges	Industrial Development Charges	General Tax	Other Financing	Description	Total Financing	Intended Purpose
	\$	\$	\$	\$	\$		\$	•
Subtotal carried forward	17,529,400	2,003,360	-	7,377,240		- -	26,910,000	
Townline Road from Beatrice Road to Taunton Road, Oshawa / Clarington	182,700	20,880	-	96,420		-	300,000	Engineering and design, property acquisition and construction required to widen road to three lanes and storm sewer to service growth
Bowmanville Avenue from south of Highway 2 to north of Stevens Road, Clarington	290,500	33,200	-	176,300	-	-	500,000	Property acquisitions and utility relocations for intersection modifications required to service growth
Gibb Street from east of Stevenson Road to Simcoe Street, Oshawa	248,500	28,400	-	223,100		-	500,000	Construction to widen road to four lanes to accommodate growth
Gibb Street / Olive Avenue Intersection from Simcoe Street to Ritson Road, Oshawa	672,000	76,800	-	251,200		-	1,000,000	Property acquisition to construct new road and widen road to four/five lanes to service growth
Regional Highway 2 / Lambs Road Intersection, Clarington	94,500	10,800	-	44,700		-	150,000	Engineering and design required to modify intersection to accommodate increased traffic volumes
Baldwin Street north of Taunton Road to Garden Street, Whitby	318,500	36,400	-	145,100		-	500,000	Environmental Assessment for widening road to four/five lanes to service growth
Bridge and Pavement Management Program	189,000	21,600	-	89,400	-	-	300,000	Updates and needs analysis of network in order to identify and prioritize expansion requirements of the road and bridge network to accommodate growth
Growth Related Signal Installation Program	1,071,000	122,400	-	506,600		-	1,700,000	Construction associated with new traffic signal installations, signal modifications and the underground infrastructure to accommodate increased traffic volumes due to new development
Subtotal	20,596,100	2,353,840	-	8,910,060		 -	31,860,000	

Capital Project	Residential Development Charges	Commercial Development Charges	Industrial Development Charges	General Tax	Other Financing De		otal	Intended Purpose
	\$	\$	\$	\$	\$		\$	
Subtotal carried forward	20,596,100	2,353,840	-	8,910,060	-	31	,860,000	
Intelligent Transportation System Initiatives	447,300	51,120	-	211,580	-		710,000	Technological upgrades associated with the intelligent transportation system including traveler information, integration, traffic and emergency management to accommodate increased traffic volumes
Miscellaneous Engineering Activities	283,500	32,400	-	134,100	-		450,000	Miscellaneous engineering assignments linked to growth related projects at various locations
Miscellaneous Property Acquisition	15,473	1,768	-	7,319	-		24,560	Property acquisition at various locations related to road widening projects and intersection improvements to accommodate growth
Miscellaneous Landscaping Projects	126,000	14,400	-	59,600	-		200,000	Landscaping, including boulevard enhancements, for growth related projects
Transportation Master Plan Studies	105,000	12,000	-	33,000	-		150,000	Transportation master plan studies to address outstanding recommended actions for growth related projects
Work in conjunction with Residential Subdivision Development	1,120,000	128,000	-	352,000	-	1	,600,000	Regional share of roads in various locations related to subdivision development
Whites Road (Regional Road 38) and Highway 7 Interchange, Pickering	4,017,242	-	-		-	4	,017,242	Design, utility relocations and construction related to Whites Road (between Whites Road Interchange and Highway 7) and intersection at Highway 7 to service growth
Subtotal	26,710,615	2,593,528	-	9,707,659	_	39	,011,802	

Capital Project	Residential Development Charges	Commercial Development Charges	Industrial Development Charges	General Tax	Other Financing	Description	Total Financing \$	Intended Purpose
Subtotal carried forward	26,710,615	2,593,528	-	9,707,659		-	39,011,802	
Subtotal - Amounts transferred to Capital Projects before Excess Financing	26,710,615	2,593,528	-	9,707,659			39,011,802	
Excess Financing on Prior Years' Completed Capital Projects	(5,077,512)	(995,098)	(206,920)	(2,509,536)			(8,789,066)	Excess development charge financing: Residential: Simcoe Street from North of Conlin Road to south of Winchester Road \$999,590, Harmony Road widening from Coldstream Drive to Conlin Road \$818,420, Bayly Street/Victoria Street - Phase 2 \$632,585, Taunton Road to Coldstream Drive - Phase 2 \$553,692, Harmony Road and Conlin Road Reconstruction \$546,567, Consumers Drive - Thickson Road to Thornton Road \$487,140, Pre-Load Consumers Drive Extension \$406,111, Winchester Road and Harmony Road intersection \$250,266 and Other Projects \$383,141. Commercial: Simcoe Street from North of Conlin Road to South of Winchester Road \$161,151, Harmony Road widening from Coldstream Drive to Conlin Road \$95,448, Bayly Street/Victoria Street - Phase 2 \$131,932, Harmony Road and Conlin Road Reconstruction \$170,014, Consumers Drive - Thickson Road to Thornton Road \$143,516, Pre-Load Consumers Drive Extension \$59,722, Winchester Road and Harmony Road intersection \$47,488 and Other Projects \$57,319. Industrial: Harmony Road widening from Coldstream Drvie to Conlin Road \$206,920.
Total _	21,633,103	1,598,430	(206,920)	7,198,123		- 	30,222,736	

- (1) There were no Institutional Development Charges transferred to Capital Projects in 2020.
- (2) General Tax includes Roads Capital Reserve, Road and Bridge Rehabilitation Reserve Funds and General Tax sources.

REGIONAL MUNICIPALITY OF DURHAM RESERVE FUND STATEMENT FOR RESIDENTIAL DEVELOPMENT CHARGES EMERGENCY MANAGEMENT SERVICES CAPITAL PROJECT TRANSFERS FOR THE YEAR ENDED DECEMBER 31, 2020

Capital Project	Residential Development Charges	General Tax	Other Financing	Description	Total Financing	Intended Purpose
	\$	\$	\$	<u> </u>	\$	
Ambulance	317,592	-		-	317,592	Acquisition of an ambulance and associated equipment for the Whitby station to service future growth
Seaton Paramedic Response Station, Pickering	3,200,000	8,207,000			11,407,000	Future construction of the Seaton Paramedic Response Station to accommodate new development
Subtotal - Amounts transferred to Capital Projects before Excess Financing	5,5 ,5	8,207,000			11,724,592	
Excess Financing on Prior Years' Completed Projects	(650,576)	(368,660)		-	(1,019,236)	Construction of the new Sunderland Paramedic Station, Brock
Total	2,867,016	7,838,340	-	 - - -	10,705,356	

Note:

General Tax includes Roads Capital Reserve, Climate Change Mitigation and Environmental Initiatives Reserve Fund and General Tax sources.

Capital Project	Residential Development Charges	General Tax	Other Financing \$	Description	Total Financing \$	Intended Purpose
Growth / Enhancement Program for GO Transit	3,026,277	-	-		3,026,277	Municipal share of growth related capital per GO Transit billings
Total	3,026,277	-	-		3,026,277	

Note:

In accordance with Regional Council direction, payment to Metrolinx for the Region's share of GO Transit Growth Capital has been limited to the amount of Development Charges collected by the Region in 2020 for GO Transit purposes.

Capital Project	Charges	Non Residential Development Charges	General Tax	Other Financing	Description	Total Financing	Intended Purpose
	\$	\$	\$	\$		\$	
Supervisor Service Vehicle	18,768	8,432	12,800	-		40,000	One growth-related supervisor service vehicle to deliver service expansion and enhancement across Durham Region
Raleigh bus maintenance and storage facility upgrade, Oshawa	8,446	3,794	5,760	-		18,000	Maintenance garage crossbeams for growth related articulated buses
New indoor bus storage and service facility, Whitby	1,759,500	790,500	-	1,200,000	Debentures	3,750,000	Property acquisition for a new indoor bus storage and service facility to facilitate expansion of service on Durham Region Transit's conventional and specialized services fleet
Subtotal - Amounts transferred to Capital Projects before Excess	, ,	802,726	18,560	1,200,000		3,808,000	
Excess Financing on Prior Years' Completed Capital Projects	(20,649)	(9,335)	(39,579)	-		(69,563)	Excess development charge financing: Residential: Annunciators and Intelligent Transportation System \$2,000, Conventional buses \$9,510 and Fare boxes and radios \$9,139 Commercial: Annunciators amd Intelligent Transportation System \$1,000, Conventional buses \$4,273 and Fare boxes and radios \$4,062
Total	1,766,065	793,391	(21,019)	1,200,000		3,738,437	

RESERVE FUND STATEMENT FOR SEATON AREA SPECIFIC DEVELOPMENT CHARGES CAPITAL PROJECT TRANSFERS

FOR THE YEAR ENDED DECEMBER 31, 2020

Capital Project	Water Area Specific Development Charges	Sewer Area Specific Development Charges	Other Financing	Description	Total Financing	Intended Purpose
	\$	\$	\$		\$	
Brock Road Zone 1 reservoir and Zone 3/4 pumping station, Pickering	62,193	-			62,193	Construction of reservoir to provide adequate storage to meet peak flow demand and fire / emergency storage demand in Zone 1 pressure district of Pickering and Ajax and the pumping station to provide water supply for new development in the Zone 3 and 4 pressure districts
Zone 4 Reservoir and Zone 5 Pumping Station, Pickering	3,425,009	-		-	3,425,009	Engineering design of reservoir and pumping station required for the development of the Seaton Community
Zone 4 feedermain on Sideline 26, Pickering	461,733	-	-	-	461,733	Engineering design of feedermain required for the development of the Seaton Community
Zone 5 feedermain on Sideline 26, Pickering	769,555	-	-	-	769,555	Engineering design of feedermain required for the development of the Seaton Community
Central Duffin Collector Trunk Sanitary Sewer south of CPR and Old Taunton Road, Pickering	-	47,248	-		47,248	Engineering design and construction for the trunk sewer system expansion to service growth
Sanitary Sewage Pumping Station 4 and forcemain, Pickering	-	197,238	-	-	197,238	Engineering design and construction of pumping station required for the development of the Seaton Community
Central Duffin Collector trunk sanitary sewer from Fourth Concession Road to Taunton Road, Pickering	-	52,964	-		52,964	Engineering design and construction of the trunk sanitary sewer for the development of the Seaton Community
Central Duffin Collector trunk sanitary sewer from Taunton Road to south of the employment lands, Pickering	-	158,637			158,637	Engineering design and construction of the trunk sanitary sewer for the development of the Seaton Community
Total	4,718,489	456,087	-	- - -	5,174,575	

⁽¹⁾ Seaton area specific development charges capital project transfers are for regionally constructed works in the Seaton development area and system expansions attributable to the Seaton development.

REGIONAL MUNICIPALITY OF DURHAM DEVELOPMENT CHARGES CREDITS STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2020

	Resider	ntial Development Cl	narges	Area Specific Chai	Development rges
	Sanitary	Sewerage	Roads	Sanitary Sewerage	Water
		Ontario Realty Corporation, Lebovic			
	West Whitby Landowners	Enterprises Limited and Mattamy (Brock	Seaton Landowners Group	Seaton Landowners Group	Seaton Landowners Group
	Group	Road) Limited	(Note 3)	(Note 3)	(Note 3)
	\$	\$	\$	\$	\$
Balance as at January 1, 2020	23,021,132	419,041	17,548,107	37,585,759	13,862,447
Residential	-	-	-	-	-
Commercial	-	-	-	-	-
Residential/Non-residential (Note 2)	-		20,634,534	36,001,330	13,471,003
Total Credits Granted	-	-	20,634,534	36,001,330	13,471,003
Residential	6,703,066	-	-	1,027,335	-
Commercial	-	-	-	-	-
Total Credits Used	6,703,066	-	-	1,027,335	-
Balance as at December 31, 2020	16,318,066	419,041	38,182,641	72,559,754	27,333,450

- (1) Section 12 of O. Reg 82/98 (Treasurer's Statement) requires information about development charge credits. Credits are granted upon approval of Council Reports or upon installation of servicing and are used as Subdivision Agreements are signed or as building permits are issued.
- (2) Credits granted will be applied to residential or non-residential development based on the Seaton Phase 1 Regional Infrastructure Front Ending Agreement.
- (3) All credits granted to Seaton Landowners Group are indexed annually on July 1 as provided in the Seaton Phase 1 Regional Infrastructure Front Ending Agreement.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



EARLY RELEASE OF REPORT

The Regional Municipality of Durham Report

To: Planning and Economic Development Committee

From: Commissioner of Planning and Economic Development

Report: #2021-P-**

Date: September 7, 2021

Subject:

Public Meeting Report

Envision Durham: Proposed Regional Official Plan Amendment – Policies and Delineations for Protected Major Transit Station Areas, File: OPA 2021-003.

Recommendation:

That the Planning and Economic Development Committee recommends to Regional Council:

- A) That Commissioner's Report #2021-P-** be received for information; and
- B) That all submissions received be referred to the Planning Division for consideration.

Report:

1. Purpose

1.1 Envision Durham is Durham's municipal comprehensive review of the Regional Official Plan, addressing a variety of strategic land use planning and development matters. Envision Durham also represents the Region's provincially mandated exercise to ensure that the ROP conforms with Provincial Plans or does not conflict with them; has regard to matters of Provincial interest; and is consistent with the Provincial Policy Statement.

Report #2021-P-** Page 2 of 7

1.2 This report provides information on a proposed amendment to the Durham Regional Official Plan (ROP) to introduce a policy framework and delineations for Protected Major Transit Station Areas (PMTSAs) to support transit-oriented development. The proposed PMTSAs that are the subject of the proposed amendment are currently limited to locations in the vicinity of certain Commuter Stations and Transportation Hubs along the Lakeshore East GO Rail Line, and the proposed GO East Extension.

- 1.3 A "Notice of Public Open House" and "Notice of Public Meeting" regarding the application was advertised in the "Ajax-Pickering News Advertiser", the "Whitby This Week", the "Oshawa This Week" and the "Clarington This Week" newspapers on July 29, 2021.
- 1.4 A summary of the submissions received through the Major Transit Station Areas Proposed Policy Directions consultation, and staff response, are provided as Attachment #1.

2. Previous Reports and Decisions

- 2.1 The following previous reports relate to planning for PMTSAs in Durham:
 - Envision Durham Growth Management Urban System Discussion Paper,
 File D12-01, Report #2019-P-31;
 - b. Advancing Rapid Transit Implementation and Transit Oriented Development in Durham Region, Report #2019-COW-26; and
 - c. Major Transit Station Areas Proposed Policy Directions, Report #2020-P-27.

3. Proposed Amendment and PMTSA Delineations

3.1 Major Transit Station Areas are defined in the Provincial Growth Plan as "The area including and around any existing or planned higher order transit station or stop within a settlement area; or the area including and around a major bus depot in an urban core. Major transit station areas generally are defined as the area within an approximate 500 to 800 metre radius of a transit station, representing about a 10 minute walk." "Protected" Major Transit Station Areas are MTSAs that have been delineated by a municipality and subsequently approved by the Minister of Municipal Affairs and Housing, as "protected". There is no legislative requirement for municipalities to identify PMTSAs. However, if a municipality wants to implement inclusionary zoning within an MTSA area, then it must "protect" them through

Ministerial approval. Once the amendment is approved by the Minister, it is not appealable.

- 3.2 Attachment #2 provides the proposed amendment to the Durham Regional Official Plan to implement the policy framework and delineations for Protected Major Transit Station Areas. For convenience, Attachment #3 is an annotated consolidation of the proposed amendment.
- 3.3 The proposed amendment is being undertaken to satisfy the requirements of the Growth Plan for the Greater Golden Horseshoe, and in accordance with subsection 16(16) of the Planning Act. The amendment is subject to Ministerial approval by the Minister of Municipal Affairs and Housing. Additional policies related to PMTSAs may be incorporated through the overall Envision Durham municipal comprehensive review through the new Regional Official Plan, in order to integrate PMTSAs into the new Regional Official Plan.
- 3.4 The proposed policies for PMTSAs would:
 - a. Establish a vision, goals and objectives for areas so designated;
 - b. Implement provincial policy as appropriate;
 - c. Delineate their geographic extent;
 - d. Identify housing types and built form that support intensification and Transit Oriented Development;
 - e. Recognize best practices for Transit-Oriented Development (TOD);
 - f. Enable a variety of transit-oriented land uses;
 - g. Prioritize active transportation;
 - h. Encourage optimization of parking;
 - i. Promote an inviting and pedestrian oriented public realm, to enhance connectivity, generate employment and guide residential growth; and
 - j. Provide clear policy guidance to local area municipalities for inclusion within their respective official plan updates.
- 3.5 The proposed amendment includes delineations for PMTSAs at the following locations (Attachment #4):
 - a. Pickering;
 - b. Ajax;
 - c. Whitby;
 - d. Thornton's Corners;
 - e. Central Oshawa;

- f. Courtice^{1;} and
- g. Bowmanville.
- 3.6 Detailed land use designations will be prescribed by the respective area municipalities through their planning documents.
- 3.7 Previously, the existing Oshawa GO Station has been proposed as a Major Transit Station Area. Due to the industrial nature of the lands surrounding the existing Oshawa station, and the limited ability for intensification at this time, this area is not being put forward as a PMTSA through the proposed amendment.

4. Consultation

- 4.1 Over the course of 2019, area municipal staff were engaged in workshops to delineate the PMTSA boundaries that were presented in the Urban System: Growth Management Discussion Paper for Envision Durham.
- 4.2 In 2020/2021, area municipal staff were involved in the review of the intensification analysis undertaken by Urban Strategies that demonstrated the potential densities for each of the PMTSAs. Once released, the Housing Intensification Technical Report will be available on the Envision Durham project website.
- 4.3 In December 2020, the Region released the Proposed Policy Directions for Major Transit Station Areas with a 90-day review period. Agency and public submissions received, and a requisite response are provided in Attachment #1 to this report, as referenced earlier.
- 4.4 In June 2021, the Province was provided with the proposed amendment for PMTSAs for their review in advance of the statutory public open house and public meeting. As of the early release of this report, comments have yet to be received, but are anticipated well in advance of the finalization of the amendment.
- 4.5 The ROP Amendment has been circulated to a variety of agencies, including the Ministry of Municipal Affairs and Housing, Metrolinx, the area municipalities, conservation authorities, school boards and utility companies.

1 The Municipality of Clarington has requested that the Courtice Protected Major Transit Station Area boundary include an area outside the urban area boundary east of Courtice Road. The broader Land Needs Assessment for the Growth Management Study being undertaken through Envision Durham will determine the need and location for any urban boundary expansions.

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5. Public Consultation

5.1 Anyone who attends the public meeting may present an oral submission and/or provide a written submission to the Planning and Economic Development Committee on the proposed amendment. Also, any person may make written submissions at any time before Regional Council makes a decision on whether to adopt the proposed amendment.

- 5.2 If a person or public body does not make oral submissions at a public meeting or does not make written submissions before the proposed official plan amendment is adopted, the person or public body:
 - a. Is not entitled to appeal the decision of the Region of Durham to the Ontario Land Tribunal (formerly the Local Planning Appeal Tribunal, and formerly the Ontario Municipal Board); and
 - b. May not be added as a party to the hearing of an appeal before the LPAT, as appropriate, unless in the opinion of the Tribunal, there are reasonable grounds to add the person or public body as a party.
- 5.3 Following Council's consideration and adoption of the Regional Official Plan Amendment, it will be submitted to the Ministry of Municipal Affairs and Housing for approval under Section 16(16) of the Planning Act.
- 5.4 Anyone who wants to be notified of Regional Council's decision on the proposed ROP Amendment must submit a written request to:

Brian Bridgeman, MCIP, RPP
Commissioner of Planning and Economic Development
Planning and Economic Development Department
Regional Municipality of Durham
Durham Regional Headquarters
600 Rossland Road East
Whitby, ON, L1N 6A3
planning@durham.ca

6. Future Regional Council Decision

6.1 The Planning and Economic Development Committee will consider the proposed Regional Official Plan Amendment at a future meeting and will make a recommendation to Regional Council.

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6.2 All persons who make oral submissions, or have requested notification in writing, will be given notice of the future meeting of the Planning and Economic Development Committee and Regional Council at which the proposed amendment will be considered.

7. Relationship to Strategic Plan

- 7.1 This report aligns with/addresses the following strategic goals and priorities in the Durham Region Strategic Plan:
 - a. Under the goal of Community Vitality, 2.1, Revitalize existing neighbourhoods and build complete communities that are walkable, well-connected, and have a mix of attainable housing; and
 - b. Under the goal of Economic Prosperity, 3.3, Enhance communication and transportation networks to better connect people and move goods more effectively.

8. Attachments

Attachment #1: MTSA Proposed Policy Directions Submissions

Attachment #2: Proposed Regional Official Plan Amendment (Technical

Amendment)

Attachment #3: Proposed Regional Official Plan Amendment (Annotated

Consolidation)

Attachment #4: Protected Major Transit Station Area Delineations (7 individual

maps)

Respectfully submitted,

Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development Report #2021-P-** Page 7 of 7

Recommended for Presentation to Committee

Elaine C. Baxter-Trahair Chief Administrative Officer

Attachment #1 to Report #2021-P-**

Major Transit Station Areas Proposed Policy Directions Submissions Compendium

Agency Comments

Submission		
Number and Name	Description of Submission	Regional staff response
Toronto Region	TRCA generally supports the proposed policy directions to help establish the vision,	Comment noted.
Conservation	goals and objectives for MTSAs in Durham	
(TRCA)	they will help support more intensive, mixed-	
001-001	use development around higher-order	
	transit and promote connections to multi- modal forms of active transportation This	
	will help optimize infrastructure investments	
	while conserving greenspace and reducing	
	auto-related environmental and human	
	health impacts, each of which align with	
	TRCA's Living City vision.	
TRCA	 The document does not explicitly mention 	 Section 8 of the current Regional Official
001-002	that natural hazards (e.g. flooding and	Plan includes a goal to protect key natural
	erosion) are unsuitable and should not be	heritage or hydrologic features and
	planned for significant intensification. The	functions located within or outside of Urban
	Region's previous approach (in June 2019)	Areas from the impacts of urbanization.
	to delineate MTSAs identified areas that	 The policies proposed for PMTSAs in this
	were "unsuitable and unplanned for	Regional Official Plan Amendment direct
	significant intensification", such as "stable	area municipalities to identify specific land
	neighbourhoods intended to remain as low	use designations within the delineated
	density" and that, "this approach also	boundaries of MTSAs, and this would
	excluded areas not intended to be	include areas for environmental protection.
	redeveloped." As per Appendix C, TRCA	

Submission Number and	Description of Submission	Regional staff response
Лате	previously commented that it is critical that MTSA boundaries be subject to meeting criteria for addressing natural hazard management, natural heritage and water resource protection. We note that, in response to this comment (p. 10 - Appendix C), the Region indicated that, "through the delineation process non-developable areas were avoided, where appropriate (such as natural areas, highways, utilities, rail corridors, etc.) to form the outer boundaries of the MTSA." It remains unclear as to whether the Region's MTSA delineation process also considered natural hazards. In delineating the Region's MTSAs and establishing a suite of related policies through the MCR process, we encourage the Region to explicitly specify, where appropriate, that natural hazards are unsuitable and should not be planned for intensification.	
TRCA 001-003	8.1 Purpose: TRCA recommends that the regulatory requirements of CAs, pursuant to the CA Act and Living City Policies, be considered when establishing the land use and policy framework to guide the development of identified lands within MTSAs throughout the Region in future ROP amendments.	Comment noted. Development in PMTSAs, similar to other areas across Durham would be subject to the regulatory requirements of conservation authorities.

Submission Number and Name	Description of Submission	Regional staff response
TRCA 001-004	8.3 – Land Use Policies: In addition to outlining permitted land uses, we suggest that this section be expanded to also describe areas where new growth and development is not to be directed (e.g. in natural features and hazards).	See response to TRCA 001-002.
	8.3.4 – Mobility and Active Transportation: TRCA supports proposed policy that would establish MTSAs as areas where trail systems are to be planned and developed to facilitate direct connections and create regional opportunities. These policies align well with TRCA's Trail Strategy, which was developed in partnership with community groups and municipalities to provide for a publicly accessible regional trail network connecting our growing communities to nature, to culture, and to each other, contributing to active living and enhancing our conservation legacy. Trail alignments forming part of this regional system traverse sections of the draft MTSA boundaries within Pickering (Radom Street, Martins Drive) and Ajax (adjacent to Duffins Creek Branch). We would welcome the opportunity to work with the Region and its local municipalities to create connections with TRCA's trail systems, and recommend that	Comment noted. Through Envision Durham and the development of the new Regional Official Plan, consideration can be given to an overarching statement about collaboration with trail partners with regards to the Region's active transportation network.
	the updated ROP policies lacilitate	

Submission		
Number and Name	Description of Submission	Regional staff response
	collaboration among trail partners for its mobility and active transportation network.	
TRCA 001-005	Appendix A Best Practices Review: Connections and Accessibility – Sustainable	 Proposed Policy 8.2.18 l) encourages the development of sustainable transportation
	Transportation: A strong emphasis has been placed upon prominent connections to	policies by the area municipalities for PMTSAs.
	public transit and provision of pedestrian and cycling access around MTSAs. TRCA	
	recommends incorporating sustainable	
	design measures to help obtain the Region's objective of improving multi-modal	
	transit access and connectivity.	
TRCA	 Figure 1 – Context Map of MTSAs, The 	 Comment noted. Future transit
001-006	Context Map of MTSAs shows a new	infrastructure improvements may be
	"Commuter Rail Future" within TRCA's	undertaken by Metrolinx, the Region, the
	jurisdiction of Durham Region. Please note	area municipality or private developers.
	that any transit infrastructure expansion or	Flood and erosion risk hazards will be
	improvements adjacent to erosion hazards	considered through tuture design
	and/or flood plains should not result in increased flood or erosion risk to the public	processes.
	downstream of any watercourses.	
TRCA	 For any station improvements, TRCA 	 Comment noted. Future station
001-007	requires that the improvements be located	improvements may be undertaken by
	outside of any flood and/or erosion hazard	Metrolinx, the Region, or the area
	limits and associated buffers to reduce the	municipality. Stormwater management will
	risk to life and property. Further, given that	be considered through future design
	many stations currently do not incorporate	processes.
	stormwater management (SWM) facilities to	
	reduce runoff or pollutants from discharging	

Submission Number and	Description of Submission	Regional staff response
Name		
	to watercourses, TRCA asks that any station improvements be accompanied with SWM plans to meet SWM Criteria targets set by TRCA staff.	
Ministry of Municipal Affairs and	Commend the Region on its efforts to plan for and protect major transit station areas and for working closely with its lower-tier	Comment noted.
Housing (MMAH) 002-001	municipalities and public agencies to achieve this goal.	
MMAH 002-002	The Region should identify major transit station areas as "protected major transit station areas" and ensure the provisions of subsection 16(16) of the Planning Act are addressed, including appropriate policy direction to lower tier municipalities.	 Comment noted. References to MTSAs have been updated to PMTSAs throughout proposed amendment.
MMAH 002-003	While the Planning Act shelters the introduction of certain policies that establish protected major transit station areas from appeal, it may not shelter all proposed policies. Please review subsection 17(36.1.4) of the Planning Act. The Region may wish to consider a phased implementation approach where additional policies are incorporated into the ROP through its MCR.	Comment noted. Additional policies related to PMTSAs may come forward through a latter stage of Envision Durham through the new draft Regional Official Plan that ensures alignment with the overall policy framework.
MMAH 002-004	 Commend the Region for supporting the implementation of IZ and working with its 	 Comment noted. It is the Region's intent to identify four PMTSAs along the GO East

Submission Number and Name	Description of Submission	Regional staff response
	lower-tier municipalities. The identification of a major transit station area as "protected" enables municipalities to implement inclusionary zoning policies within these areas in accordance with subsection 16(5)a) of the Planning Act.	Extension through this proposed amendment.
	• It's important to note that the Region can identify any existing or planned higher order transit stop or station as a protected major transit station area. The Region is not limited to only those stations on priority transit corridors identified in A Place to Grow (i.e. the existing GO Stations). As such, the four future stations along the Bowmanville expansion line could be eligible for the consideration of inclusionary zoning, should they be identified as protected major transit station areas in the Regional Official Plan.	
MMAH 002-005	In section 8.3.7, the Region identifies an opportunity to develop an inclusionary zoning approach for MTSAs in Durham. The Region is offering to prepare the required assessment report and enabling policies for implementation by lower-tier municipalities. We are interested in learning more about this co-ordinated approach to the	The Region has engaged N. Barry Lyon Consultants to undertake the comprehensive housing assessment report to support consideration of Inclusionary Zoning. Once drafted, the Region would welcome further consultation with the province.

Submission Number and Name	Description of Submission	Regional staff response
	implementation of inclusionary zoning in the Region.	
MMAH 002-006	• It is our understanding the Region is proposing to request an alternate density target for the Oshawa GO/VIA Station, citing significant development constraints. As part of this future request, the Region should demonstrate how the Oshawa GO/VIA Station meets the provisions set out in policy 2.2.4.4 of APTG. This information should be provided to the province as part of any future official plan amendment consultation process.	Further to the work undertaken for the Proposed Policy Directions Report, the proposed amendment does not include the existing Oshawa GO Station as a PMTSA.
MMAH 002-007	Recognize that several proposed station area boundaries overlap with designated employment areas and provincially significant employment zones. The province is interested in learning more about the current status of employment area conversion requests in the Region, how they are being considered in the context of major transit station area delineations, and the timing of future implementation.	The proposed amendment delineates the boundaries of the Protected Major Transit Station Areas. Employment conversions that would occur as a result of these delineations are being considered through the Region's land needs assessment process that will be considered by Committee/Council in the fall of 2021. In keeping with the amendment, detailed land use designations and policies for PMTSAs will be subsequently developed by the area municipalities through their respective planning documents.
MMAH 002-008	 It is noted that the proposed Courtice major transit station area boundary extends 	 The Courtice Protected Major Transit Station Area delineation presented in the

Submission Number and Name	Description of Submission	Regional staff response
	beyond the settlement area boundary. Including this land as part of the delineated station area boundary would be contrary to the policies of APTG, which provides that major transit station areas are within a settlement area.	MTSA Proposed Policy Directions Report reflected a desire by Clarington Council to extend the settlement area boundary. This proposed amendment does not identify the area that would extend beyond the existing settlement area boundary. If the Region's land needs assessment identifies a need for a settlement area boundary expansion, this request will be considered at this time.
MMAH 002-009	In accordance with the Planning Act and APTG, only the Region can delineate the boundaries of major transit station areas. No further refinement of the boundary by lower tier municipalities should be considered. The Region can propose further refinements to the boundaries of its major transit station areas at the time of its MCR, if required.	Comment noted. Although this approach was seen as desirable by municipalities and in other public submissions, the proposed policy direction that contemplated flexibility for refining major transit station area boundaries by local area municipalities is not part of the proposed amendment based on this comment.
MMAH 002-010	The Region should consider including Metrolinx-owned properties that are within proximity to the proposed station area boundaries, where it is appropriate to do so.	Comment noted. To the extent possible, in keeping with the Region's delineation methodology, properties owned by Metrolinx have been included in the proposed delineations.
MMAH 002-011	 The Region should ensure it promotes and prioritizes regional transit connections within station areas and plans its future road network accordingly. 	Comment noted.

Submission Number and Name	Description of Submission	Regional staff response
MMAH 002-012	The Region should include policies that recognize matters of accessibility for persons with disabilities within protected major transit station areas.	Policy 8A.2.12 in the proposed amendment includes reference to matters of accessibility.
MMAH 002-013	It is important to emphasize that Metrolinx does not own the rail corridor between Oshawa and Bowmanville. As such, rail service beyond Oshawa on the Lakeshore East corridor depends on the successful outcome of negotiations with freight rail partners. Metrolinx is currently engaged in negotiations with CP to determine the best course forward.	Comment noted. It is staff's understanding that the progress of negotiations between Metrolinx and CP has been positive. The Region appreciates the work being done to advance the commitment to the GO East Extension to date.
MMAH 002-014	• The Region and lower-tier municipalities should refer to MTO's Transit-Supportive Guidelines when developing policies that support public transit by providing guidance on built form, complete streets, transit access and integration, and parking standards. These guidelines may also be helpful with respect to micro-transit and first/last mile considerations.	• Comment noted.

Submission Number and	Description of Submission	Regional staff response
Canada Mortgage and Housing Corporation (CMHC), Asset Manager, Bryton, Fox Street, Oshawa	Future municipal by-laws should not regulate rail setbacks as these matters will be addressed through future development applications and approved by the appropriate Authority (CN/ CP Rail).	To ensure consistency in planning of development near railways, municipalities have prescribed minimum setback requirements to minimize noise, vibrations and safety issues for sensitive land uses. These standards offer guidance to regulators looking to minimize land use incompatibility caused by development near railway properties.
CMHC/ Bryton Fox Street, Oshawa 003-02	• Secondary Plan or Block Plans should not be required for MTSAs. The Secondary or Block Planning process can be cumbersome with the unwanted result of increased timelines and costs that impact development feasibility. With the Region and City's overarching objective to create a transit-oriented community in a City where higher-density forms of housing are underrepresented, Bryton will be in a position to achieve this following the completion of the Region's Official Plan. To support the efficient growth of this MTSA, we request the Region remove the requirement for a Secondary Plan/ Block Plan process	 Protected Major Transit Station Areas offer unique opportunities for mixed use communities in Durham. Secondary Plans would provide detailed policies and designations to ensure that the principles of transit-oriented development and pedestrian oriented design are provided while being responsive to the local context. Secondary Plans also provide an opportunity to establish a positive fit and compatibility between existing communities and PMTSAs.
CMHC/ Bryton	The Region should commit to undertaking the Stellar Drive Environmental Assessment and construction processes.	The most recent proposed configuration for the connection from the CN rail corridor south of Highway 401 northerly to the CP

Submission Number and Name	Description of Submission	Regional staff response
Fox Street,		Rail corridor provides completely separate
003-03	site include the provision of a right-of-way from Stellar Drive connecting to the Fox	The proposed configuration includes
	Street/ Laval Street intersection. We will	construction of a new bridge parallel to and
	work with the Region to ensure that	immediately east of the existing CP Rail
	appropriate lands are reserved for the future	bridge, as well as a grade-separated
	road extension.	crossing of the GO and CP lines north of the
		bridges. This additional rail infrastructure
		creates an additional barrier to
		implementation of the planned Stellar Drive-
		Laval Drive connection, which will further
		increase the costs and complexity of
		construction.
		 Metrolinx has agreed to protect a 30 m wide
		corridor for the future road connection
		across the rail corridor, so there would be
		no structures in the way of future
		construction of a Stellar-Laval underpass
		under the rail lines. The location of this
		corridor will be confirmed through the on-
		going design work for the rail lines, and may
		require adjustment to the alignment of the
		corridor for the Laval Drive extension that
		was identified through previous Site Plan
		review work on the CMHC lands in 2016.
		 The Stellar Drive-Laval Drive connection
		was added to the Regional Official Plan in
		2018, but it is not yet included in the
		Region's current DC or Capital Program.
		The Region does not have current plans to

Submission		
Number and Name	Description of Submission	Regional start response
		initiate an Environmental Assessment (EA)
		study for this road, as there is currently
		insufficient information available to support
		proceeding with an EA. However, Metrolinx
		will be including a limited study of the
		Stellar-Laval connection as part of their
		overall transportation study for the TPAP
		addendum. The Region expects that
		additional study of this connection will be
		necessary as part of the planning and
		development of the Thornton's Corners
		PMTSA. As these studies progress, more
		information will become available on the
		Metrolinx rail corridor, transit-oriented
		communities and related development,
		which will allow the Region (in cooperation
		with the City of Oshawa and Metrolinx) to
		determine if and when additional study is
		necessary and appropriate.

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Municipal Comments

Submission Number and Name	Description of Submission	Regional staff response
City of Oshawa	Staff support M.T.S.A.s having specific transportation-related policies to guide and	 Upon review of comments received through the Proposed Policy Directions for MTSAS.
001-01	support their development as transit oriented development places. However, where an	the proposed amendment does not identify the existing Oshawa GO Station as a
	M.T.S.A. is located in a predominately	Protected Major Transit Station Area. More
	industrial area and a Provincially Significant	employment intensive uses would still be
	Employment Zone (e.g. tne existing Osnawa GO Station), staff recommend that site	permissible without the need to identify this area as a PMTSA.
	specific policies be developed to allow a	
	flexible approach to the development of	
	M.T.S.A.s that still maintains the intent of the	
	existing land use designations. This is in	
	recognition of potential challenges	
	associated with applications that may be	
	submitted seeking to convert employment	
	lands for non-employment uses.	
City of	 Staff support balancing population and 	 Comment noted.
Oshawa	employment growth and achieving healthy	
001-02	and complete communities within M.T.S.A.s.	
	Having policies in place that pertain to the	
	land use, urban design and built form, the	
	public realm, and mobility is important in	
	developing healthy and complete transit-	
	oriented communities.	
City of	 Staff note that these policies should be 	 The Protected Major Transit Station Area
Oshawa	contingent upon Metrolinx's completion of its	Regional Official Plan Amendment is subject
001-03		to approval by the Province. The
	to-bowmanville GO Rail Extension and the	Amendment provides broad policy direction

Submission Number and Name	Description of Submission	Regional staff response
	proposed new stations being built. Policies need to be in place to address what happens if the stations are not constructed	for transit-oriented development within PMTSAs and could enable opportunities for third party funding for station infrastructure if
	(similar to Policy 2.1.8.6 in the Oshawa Official Plan).	required.
City of Oshawa	Staff note that while a reduction in parking requirements may address certain site.	Protected Major Transit Station Areas offer trampandous opportunities for intensification
001-04	development issues and assist in achieving	and place-making. Within these strategic
	urban design objectives, it may also increase demand on the Citv's parking	growth areas, Regional staff support reduced parking requirements for new
	enforcement resources (i.e. increase in	development, in to support existing and
	parking complaints). The reduced minimum	planned higher order transit service.
	parking standards snould be encouraged but not mandatorv. Staff also note that	Reduced parking standards in proximity of rapid transit stations supports heightened
	historically it has been up to municipalities to	transit use and active transportation,
	implement parking requirements based on	reduces GHG emissions and helps to
	their respective needs through municipal	reduce development costs to support
	zoning. The Region has not commented in	housing affordability.
	the past on parking matters. Parking issues	
	can be localized in nature and it may be difficult for the Region to develop policy	
	language equally across the municipalities.	
	It should also be noted that the Parking	
	Study currently being advanced for the City	
	remains unfinished.	
City of	 Staff do not support the requirement for the 	 Protected Major Transit Station Areas offer
Oshawa	completion of secondary plans for M.T.S.A.s	unique opportunities to develop mixed use
001-05	given the relatively small size of the	communities in Durham served by higher
	M.T.S.A.s. However, it should be noted that	order transit.
	Osnawa City Council approved a Mobility	

Submission Number	Description of Submission	Regional staff response
	Hub Transportation and Land Use Planning Study (Project Number 40-0057) for the future Central Oshawa GO Station in the 2021 budget, which staff will advance contingent upon Metrolinx's completion of its Environmental Assessment of the Oshawato-Bowmanville GO Rail Extension along the Canadian Pacific Rail mainline.	 Secondary Plans would provide detailed policies and designations to ensure that the principles of transit-oriented development and pedestrian oriented design are provided while being responsive to the local context. Secondary Plans also provide an opportunity to establish a positive fit and compatibility between existing communities and PMTSAs. While it is recognized that the City plans to undertake future work for the Central Oshawa (Ritson) Station, future opportunities for the Thornton's Corners GO Station should also be guided by a Part II/Secondary Planning process, or equivalent.
City of Oshawa 001-06	The third land use policy under Section 8.3.1 of the M.T.S.A. Policy Directions Report will allow places of worship within mixed use buildings and not in freestanding buildings in M.T.S.A.s. Staff are seeking clarification from the Region if they will be asking the Province to amend the D.R.O.P. to permit places of worship in Employment Areas in this regard.	 The Proposed Policy Directions for Envision Durham address Places of Worship in Employment Areas, and broader permissions therein. Any changes in this regard will come forward as part of the new Regional Official Plan. This comment will be considered through the broader Envision Durham exercise.
City of Oshawa 001-07	Under Section 8.3.1 of the M.T.S.A. Policy Directions Report, automobile-oriented	 The proposed policy related to limiting automobile-oriented uses is intended to apply to the establishment of new uses and to enable higher density, transit oriented

Submission Number	Description of Submission	Regional staff response
	uses, including drive-through establishments, service stations, land extensive vehicle oriented uses, car washes, warehousing, public self-storage facilities, similar uses and lower density and land extensive uses are not permitted. Staff would like to highlight that there are existing automobile-oriented uses in the proposed M.T.S.A.s. Clarity is needed in terms of whether it is the intention of the Region to make these legal nonconforming uses or whether this land use policy will only prevent new auto-oriented land uses in M.T.S.A.s. The Region is encouraged to explore transitional policies which are flexible enough to allow drivethrough establishments until such time as the M.T.S.A. develops.	mixed-use development. Allowing existing uses to continue as legal non-conforming uses would be permissible under the PMTSA policies. Transitional policies that would allow for new drive-throughs in PMTSAs in the interim are not being contemplated.
City of Oshawa 001-08	The first rail corridor policy under Section 8.3.5 of the M.T.S.A. Policy Directions Report will allow by-laws to be passed to permit development, in accordance with the policies for the M.T.S.A., involving decking over a Rail Corridor, provided that all appropriate technical studies have been undertaken and only in accordance with the policies for the MTSA, to the satisfaction of the applicable railway authority. Staff are seeking clarity as to whether the reference	• For clarity, reference to a "by-law" in Section 8.3.5 of the Policy Directions relates to a 'zoning by-law' to be implemented by the respective area municipality.

Submission		
Number and Name	Description of Submission	Regional staff response
	to a "by-law" relates to a zoning by-law or if it is in relation to a different type of by-law.	
City of	 It will be a challenge for the City of Oshawa 	The proposed amendment does not identify
Oshawa	to achieve a minimum gross density target	the existing Oshawa GO Station as a
60-100	ot 150 residents and jobs combined per hectare (as prescribed in the Growth Plan).	PIMISA IN recognition of its existing land use context.
	 The existing Oshawa GO Station is 	
	surrounded primarily by employment lands,	
	which the City needs in order to achieve its	
	Furthermore, the Oshawa GO Station	
	M.T.S.A is already mostly developed and is	
	physically constrained by infrastructure such	
	as rail corridors and the Highway 401	
	corridor. Staff support having an alternative	
	reduced density target that is reflective of	
	jobs only for the existing Oshawa GO	
	Station M.T.S.A. due to the lack of	
	opportunity for transit oriented development	
	(particularly residential development) and	
	the nature of the existing built environment in the vicinity of this station	
City of	Staff support shifting and expanding the	 The most recent proposed configuration for
Oshawa	proposed delineation of the Thornton's	the connection from the CN rail corridor
001-010	Corners M.T.S.A. eastwards to reflect	south of Highway 401 northerly to the CP
	Metrolinx's preferred alignment as contained	Rail corridor provides completely separate
	in the document entitled "Bowmanville Rail	rail lines for GO trains and CP freight trains.
	Service Extension: Initial Business Case	The proposed configuration includes
	Update" dated February, 2020.	construction of a new bridge parallel to and
		immediately east of the existing CP Rail

Submission Number and Name	Description of Submission	Regional staff response
	 Per Report DS-20-149 dated December 4, 2020 regarding City comments on 	bridge, as well as a grade-separated crossing of the GO and CP lines north of the
	employment conversion requests, staff	bridges. This additional rail infrastructure
	requested the Region to consider the	creates an additional barrier to
	potential conversion of lands within the draft	implementation of the planned Stellar Drive-
	delineation of the Thornton's Corners	Laval Drive connection, which will increase the costs and complexity of construction
	use development.	 Metrolinx has agreed to protect a 30 m wide
	 The Region should consider through the 	corridor for the future road connection
	land needs assessment process the	across the rail corridor, so there would be no
	potential for the proposed M.T.S.A.	structures in the way of future construction
	surrounding the planned future Thornton's	of a Stellar-Laval underpass under the rail
	_	lines. The location of this corridor will be
	opportunities for appropriate residential	confirmed through the on-going design work
	development.	for the rail lines, and may require adjustment
	 Establishing M.T.S.A. specific employment 	to the alignment of the corridor for the Laval
	targets should be considered. Alternatively,	Drive extension that was identified through
	any employment lands that are converted in	previous Site Plan review work on the
	the proposed Thornton's Corners M.T.S.A.	CMHC lands in 2016. The Stellar Drive-Laval
	should be replaced elsewhere in the City in	Drive connection was added to the Regional
	order that the City's employment targets can	Official Plan in 2018, but it is not yet
	be achieved.	included in the Region's current DC or
	 Staff note that to make this M.T.S.A. more 	Capital Program. The Region does not have
	viable, the Region needs to advance an	current plans to initiate an Environmental
	Environmental Assessment for the easterly	Assessment (EA) study for this road, as
	extension of Stellar Drive from Thornton	there is currently insufficient information
	Road South to the westerly terminus of	available to support proceeding with an EA.
	Laval Drive (shown as a Future Type "C"	However, Metrolinx will be including a
	Arterial Road in the D.R.O.P.). Through the	limited study of the Stellar-Laval connection
	City's previous comments on the Region's	as pair of their overall transportation study

Submission Number and Name	Description of Submission	Regional staff response
	Integrated Transportation Master Plan, staff noted that the City considers this future road connection to be a Regional Road, and	for the TPAP addendum. The Region expects that additional study of this connection will be necessary as part of the
	should be constructed at the Region's cost. • To facilitate the development of the	planning and development of the Thornton's Corners PMTSA. As these studies progress,
	M.T.S.A., the environmental assessment for this road section should be advanced in a	more information will become available on the Metrolinx rail corridor, transit-oriented
	timely fashion so as to be appropriately	communities and related development,
	coordinated with Metrolinx's advancement of the development of the Thornton's Corners	which will allow the Region (in cooperation with the City of Oshawa and Metrolinx) to
	GO Station.	determine if and when additional study is necessary and appropriate.
City of	Staff recommend amending the boundaries	 The proposed amendment includes this
Oshawa	of the Central Oshawa GO Station M.T.S.A.	change to the Central Oshawa GO Station
001-011		PMTSA delineation.
	side of Storngo Boulevard, given that the	
	שיים ישלי יין דיים שיים אפון וווא אונפ ווומאפא ורושפשו ליים אפון יין איים ושיים שיים אפון יין איים ושיים איים איים איים איים איים איים איים	
	for more intensive development in the long term.	
City of	A master planning exercise was fairly	Comment noted. This change has been
Pickering	recently completed for the Pickering City	included in the proposed amendment.
002-001	Centre (Urban Growth Centre), through the	
	adoption of Amendment 26 to the Pickering	
	Official Plan, a City Centre Zoning By-law,	
	and Urban Design Guidelines, which	
	addresses most of the lands within the Pickering MTSA	
	Staff acknowledge that the City will be	
	updating the Official Plan in the context of	
	the new Growth Plan and Regional Official	

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	Plan. Staff request the Region to revise the policy direction to allow completion of Secondary Plans, block plans or equivalent.	
City of Pickering 002-002	Although the notion of maximum parking requirements is supported, it may still be challenging to implement it, since many of the services offered in the Pickering MTSA	 Protected Major Transit Station Areas offer tremendous opportunities for intensification in Durham, as key strategic growth areas. Regional staff support reduced parking
	are offered at a Citywide and Regional scale, and predominantly accessed by private vehicle.	standards for these areas. It is recognized that this shift will impact how area municipalities will deliver parking services and enforcement in future as the Region and area municipalities transition to
		intensified development in our Centres, Corridors and MTSAs.
City of Pickering 002-004	 It is recommended that, for greater clarity, the Region include free standing "offices" in addition to permitting them as part of a mixed use development in MTSAs. 	 The proposed amendment has been revised to include office and major office as a permitted land use.
City of Pickering 002-005	Related to permitted uses and infrastructure as a permitted use, it is recommended that the Region confirm that "infrastructure" includes district energy systems.	The Envision Durham Proposed Policy Directions include the following definition for "infrastructure" to be included in the new ROP. Infrastructure: meaning physical structures (facilities and corridors) that form
		the foundation for development. Infrastructure includes sewage and water systems, septage treatment systems, stormwater management systems, waste
		management systems, electricity generation facilities, electricity transmission and

Submission Number and Name	Description of Submission	Regional staff response
		distribution systems, communications/ telecommunications, transit and transportation corridors and facilities, oil and gas pipelines and associated facilities. District energy systems would be included as a distribution system in this definition.
City of Pickering 002-006	The prohibition of drive-through establishments may be too restrictive. There are various banks and restaurants with drive-through facilities that are operating compatibly within the Pickering's MTSA. It is recommended that the Region forego the prohibition of drive-through establishments within MTSAs and allow the ancillary use to be addressed by area municipalities through area municipal policy or site-specific zoning by-law provisions.	The proposed policy related to limiting automobile-oriented uses is intended to apply to the establishment of new uses. Area municipalities may approach existing uses as legal non-conforming in their planning documents.
City of Pickering 002-007	 Despite prohibiting warehousing, self- storage, and similar uses, it is requested that the Region clarify that self-serve parcel storage lockers/kiosks for ground-based parcel deliveries that are part of last mile delivery networks, be permitted as an accessory use to the main development. 	 The prohibition of warehousing, self-storage and similar uses was intended for singular uses. Supportive infrastructure integrated into a mixed-use building would be permitted.
City of Pickering 002-008	Please clarify whether the reference to "streets" in the urban design and built form policy directions is only in reference to public streets, or both public and private streets. On large redevelopment sites, some buildings will front private streets or aisles.	Comment noted. The use of the term streets was not intended to describe ownership.

Submission		
Number and Name	Description of Submission	Regional staff response
City of Pickering 002-009	In view of the fact that urban design guidelines are non-mandatory, it is recommended that the Region consider revising the policy direction in Section 8.3.2.8 of the MTSA Report to require developments to meet the intent and principles of municipal urban design guidelines.	The proposed amendment includes direction to the area municipalities to develop Urban Design Guidelines to guide the desired land use, density, built form and the pedestrian oriented public realm for each PMTSA.
City of Pickering 002-010	 In relation to the public realm and open space policy direction, it is recommended that the Region consider including the provision for public art in the public realm. 	 Comment noted. The proposed amendment includes a reference to public art in PMTSAs.
City of Pickering 002-011	It is recommended that the Region consider a policy direction encouraging station areas and public spaces to be designed according to Crime Prevention Through Environmental Design (CPTED) principles where those principles are complementary to the urban design principles and guidelines.	The consideration of CPTED principles into the Regional Official Plan will be addressed through the broader Envision Durham exercise.
City of Pickering 002-012	It is recommended that the Region consider a policy direction ensuring public spaces and pedestrian networks/connections are designed to be accessible and barrier-free.	Comment noted. The proposed amendment includes a policy that recognizes matters of accessibility for persons with disabilities.
City of Pickering 002-013	Since there is no guarantee that the design of pedestrian areas could ensure comfort for all users under all circumstances, it is recommended that the Region consider revising the policy direction to maximize wind and thermal comfort conditions to the extent feasible.	 Comment noted. The proposed amendment includes reference to convenient, direct, sheltered pedestrian access to stations. The inclusions of specific reference to wind/thermal have not been carried forward to the proposed amendment.

Submission		
Number and Name	Description of Submission	Regional staff response
City of Pickering 002-014	Inclusionary zoning could be helpful tool to facilitate affordable housing within MTSAs. Staff strongly support the preparation of a housing assessment report by the Region.	 Comment noted. Work is underway on the preparation of a housing assessment report to support the local implementation of Inclusionary Zoning, which will be reported on separately.
City of Pickering 002-015	It is recommended that the Region elaborate if targets and timelines for the proposed monitoring metrics will be established and reported on, and how the data will be used to ensure the vision, goals, and objectives of MTSAs are achieved.	The proposed amendment includes an enabling policy that will signal interest in monitoring growth in PMTSAs. The details regarding timelines and specific targets will be developed as part of further work following approval of the ROP related to other growth monitoring objectives.
Town of Ajax 003-001	Staff are supportive of the proposed delineation of the Ajax MTSA as the boundaries recognize surrounding barriers and existing employment uses to the east. Future land use studies will need to be completed as part of the Town's next Official Plan Review to create a comprehensive vision for the MTSA, applying specific land use policies and urban design framework.	 Comment noted. The proposed amendment recognizes the need/requirement for future planning studies, such as a secondary plan for PMTSAs.
Town of Ajax 003-002	Staff reviewed the MTSA Policy Directions Report released by the Region and are generally supportive of the overall policy framework as many policies resemble the policy framework currently utilized in the Ajax GO Transit Station Mixed Use Area designation. The policy framework also represents good planning with a variety of policies that support Transit Oriented	Comment noted.

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Nimber	Description of Submission	Roginal staff response
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	Development, active transportation and way finding, and promote good urban design.	
Town of	Staff support the policy encouraging local	Comment noted.
Ajax	municipalities to establish minimum job	
003-003	requirements within MTSAs as the Town	
	currently requires a minimum of 50 jobs per	
	hectare within the first phase of a	
	development prior to permitting high density	
	residential land uses. This is an important	
	policy to encourage a mix of residents and	
Town of	Staff support the land use permissions that	Comment noted. The proposed PMTSAs.
Ajax	allow higher density residential uses	are intended to meet the minimum
003-004	including apartments stacked townhouses	requirement of 150 people and jobs per
-)))	and live-work units. However the Town's	hectare which can be satisfied through a
	Official Plan also permits back-to-back	variety of built forms. Detailed work through
	townbollese within the bigh density	the area minimized exercises and the area of the area
	cowintodaes within the right deriative residential designation; which can achieve	mix of recidential unite including bigber
	higher densities and create positive	density around related bousing to satisfy this
		policy objective
	underground barking. It is requested that	colocia de
	back-to-back townhouses be permitted.	
	Alternatively, a general clause such as	
	other forms of high density residential uses'	
	could be applied to allow alternative forms of	
	housing. This would enable local	
	municipalities to evaluate the	
	appropriateness of locating other types of	
	high density residential uses within MTSAs	
	through the secondary/block planning stage,	

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	Description of Submission		Regional staff response
	provided that they comply with density requirements. This can also ensure that MTSAs develop with a slightly more diverse		
	range of housing options.		
Town of	 Currently, it is unclear if recreational uses, 	•	Commercial fitness centres would be
Ajax	such as 'commercial fitness centres' would		permitted as defined in the relevant area
003-005	be considered a 'commercial' use or 'public		municipal official plan and/or zoning by-law,
	recreation' use. It is recommended that		either as freestanding commercial facilities,
	'recreational uses' be added to policy 8.3.1.5		or as part of a mixed-use building.
	to permit a wider array of recreation uses.		
Town of	 Proposed policy 8.3.2.1 reads "areas within, 	•	Agree. The reference to showcasing
Ajax	adjacent, and in close proximity to		building heights has not been included in the
900-200	Commuter Stations and Transportation		proposed amendment to respond to local
	Hubs, will be reserved for the highest		conditions.
	development densities that showcase		
	building heights to create focal points within		
	the MTSAs." While staff agree that these		
	locations are best positioned to support the		
	highest densities, how those densities are		
	achieved should be left to the local		
	municipality and the required secondary		
	planning. Prescribing that local		
	municipalities create focal points that		
	showcase building heights does not allow		
	municipalities to consider local conditions		
	and pre-determines a design outcome that		
	may not align with the municipalities' vision.		
	It is recommended that the wording 'to		
	showcase building heights' be removed.		

Submission Number and Name	Description of Submission	Regional staff response
Town of Ajax 003-007	Proposed policy 8.3.4.5 identifies that "a highly permeable road network with shorter blocks and frequent controlled crossings will be provided to optimize opportunities for safe and flexible pedestrian travel options." Staff support this policy as it is important to support pedestrian movement within MTSAs. Two Regional roads, Westney Road South and Bayly Street West, run through the Ajax MTSA. Staff want to ensure that this policy is also applied to Regional roads. Therefore, it is requested that a sentence, or similar wording, be added to the end that reads "This policy shall also apply to Regional roads."	Comment noted. The Envision Durham Proposed Policy Directions included policy directions related to the design of arterial roads in Strategic Growth Areas (that include PMTSAs), through a complete streets approach, to help control traffic speeds while promoting safe, attractive environments for active transportation. This suggestion has not been incorporated into the proposed amendment.
Town of Ajax 003-008	The MTSA Policy Directions report proposes that the Region undertake the required assessment report needed to support inclusionary zoning on behalf of local municipalities, and develop the implementing policy framework for inclusion in local Official Plans. Staff agree with this approach as the required assessment report can be costly, and may offer limited cost benefits in the short and medium term if completed at the local level by each municipality. Completing the assessment report at a Regional level will realize efficiencies when completing the report, and	Comment noted.

Submission		
Number and Name	Description of Submission	Regional staff response
	can encourage dialogue and partnerships to manage the affordable units, benefiting both the Region and local municipalities.	
Town of Ajax 003-009	 Staff support the creation of a Regional CIP. A Regional CIP should also consider support for maior office development in 	 The Regional CIP project is proceeding separately and staff would welcome opportunity to work together at the
	MTSAs to support job creation in these areas. Staff are agreeable to working with	appropriate time.
	Regional CIP and provide insight into the positive outcomes and challenges	
	experienced by the Town when implementing its two CIP's.	
Municipality	At a high level, staff support the draft policy	Comment noted.
of Clarington	directions. The comments contained herein	
004-00	add clarity and serve to improve the implementation of those directions as they	
	relate to the MOC.	
Municipality	 The Municipality requests that the Region 	 Comments noted.
of Clarington	commit in policy to support the decisions of	 The Region is examining the implementation
004-002	local Council's based on good planning.	of a Regional Community Improvement Plan
	 Regional and/or Local Council decisions related to development within current and 	tnrougn a separate, but ongoing project.
	future Secondary Plans within MTSAs	
	should not be weakened by other tools like	
	CIPs. In addition, the municipality requests	
	that the implementing ROPA be clear in	
	terms of respecting the role of the local	
	Council as being the final decision maker in	
	terms of zoning and site plan control.	

Submission Number	Description of Submission	Regional staff response
and Name		
Municipality of Clarington	 The delineation of MTSA's should be conceptual similar to the current policies for 	 The Growth Plan broadly supports intensification and the creation of compact
004-003	Regional Centres. The detailed delineation	and complete communities. However, it
	and boundary should be left to local Official	prioritizes Strategic Growth Areas (SGAs) as
	Plans, Secondary Plans and/or Master Block	focused areas for mixed-use development at
	Plans. This approach will respect the local	high densities.
	council/municipality in guiding development	 Major Transit Station Areas are identified as
	through local planning tools, will reduce	an SGA, similar to Urban Growth Centres
	unnecessary ROPA's for minor changes,	and Regional Centres. To effectively
	and will add certainty as developers will	monitor growth and performance, the
	continue to deal with municipalities as the	Growth Plan requires SGAs to be assigned
	one window for development applications.	a minimum density target and their detailed
	Section 8.3 #7 should be reworded	boundaries to be delineated in the upper tier
	accordingly.	official plan.
		 MMAH staff have confirmed that the PMTSA
		boundaries are required to be delineated in
		the Regional Official Plan to conform to the
		Growth Plan.
Municipality	 Staff have heard concerns from business 	 The proposed amendment includes policy
of Clarington	owners south of Baseline Road related to	that directs area municipalities to detail land
004-004	the protection of their businesses. The policy	use designations within the boundary. The
	directions should be updated to protect the	Municipality of Clarington may continue to
	rights of existing industrial businesses,	designate this area for employment uses in
	including the permissions to expand on their	its official plan and Secondary Plan/Master
	current uses in the future, within the MTSAs	Block Plan.
	and may be outlined in a secondary Plan/Master Block Plan	

Submission		
Number and Name	Description of Submission	Regional staff response
Municipality of Clarington 004-005	The current definition of "Affordable Housing" in the Regional Official Plan is out of date. Staff requests that the Region commit to creating opportunities for Affordable Housing within MTSAs by: Including policies for Inclusionary Zoning to establish specific targets, Including policies that state the Regions definition of Affordable Housing is a foundation and Including policies that clarify that High density does not equal affordable.	 The Envision Durham Proposed Policy Directions indicate the Region's approach for affordable housing Following the outcome of the comprehensive housing assessment, staff will be presenting a report pertaining to Inclusionary Zoning under separate cover.
	 Clarington Staff also support the idea of the Region preparing the required assessment report and enabling policies for implementation by the local area municipalities. 	
Municipality of Clarington 004-005	Clarington Staff support the idea of a Regional Community Improvement Plan to establish incentives or otherwise utilize the powers under the Planning Act, to support the principles and policies of Regional and Local Plans, including measures to support affordable housing, high-density mixed-use development, sustainability, and energy efficiency.	Comment noted.
Municipality of Clarington	 There is no discussion of Sustainability within Section 8 "Proposed Policy 	 Comment noted. Envision Durham and the new Regional Official Plan will consider

Submission		
Number and Name	Description of Submission	Regional staff response
004-006	Directions". The policies should incorporate the key Sustainability principles guiding the policies and should be the Driving force of the design of our MTSAs. These policies should relate to building design, trails, open spaces, etc.	sustainability principles as an overarching goal.
Municipality of Clarington 004-007	How are the proposed policies implementing the Economic Development Plan of the Region? If a key component of the Plan is to make Durham Region an Energy Capital, the Regions plan should include policies that advance this focus within and surrounding the MTSAs. For example, the MTSA in Courtice should advance the energy cluster based on plans of OPG and the ongoing work within the Courtice Energy Park.	Comment noted. The Envision Durham Proposed Policy Directions released in March 2021 include key policy directions related to a "Prosperous Economy" in Durham.
Municipality of Clarington 004-008	Getting people to the GO station via local transit needs to be addressed more thoroughly, with stronger policy language than "provide opportunities." Are there other GO stations (in or out of Durham Region) that have essentially no local transit service? Are there any studies that suggest a high order transit station without local transit service is viable?	Comment noted. It is contemplated that each of the proposed GO stations would provide local transit service connections.
Municipality of Clarington 004-009	Policies should include the submission of Urban Design and Sustainability Guidelines, specific to each MTSA.	The proposed amendment includes direction to the area municipalities to develop Urban Design Guidelines for each Protected Major

Submission Number and Name	Description of Submission	Regional staff response
		Transit Station Area. The Envision Durham Proposed Policy Directions released in March 2021 included a policy direction that would require developments to be accompanied by the submission of supporting information that addresses green infrastructure, net-zero ready development and proposed building practices; and demonstrate how the proposed development would help support the Region's Climate Resilient Development and Sustainability objectives, as a requirement for a complete application.
Municipality of Clarington 004-009	The current policies do not set out parameters for definitions of mid and high-rise development including storeys. Staff support that local plans set these parameters	Comment noted. It is expected that the area municipal planning documents would set out these parameters.
Municipality of Clarington 004-010	Section 8.3.1, point 4 refers to "retail stores" and "small-scale retail uses". What is the difference?	The proposed amendment describes permitted land uses in Protected Major Transit Station Areas to include commercial uses including retail, both convenience retail and small-scale retail uses. The reference to retail "stores" has not been carried forward.
Municipality of Clarington 004-010	Staff agree with Region taking a hard line on all vehicle oriented uses so as to change the habits and expectations of land users.	Comment noted.

Number and Name	Description of Submission	Regional staff response
Municipality of Clarington 004-011	The Region should continue to be a commenting agency for zoning and site plan development applications. (Section 8.3.6)	 Comment noted. No change to process is proposed by the amendment.
Municipality of Clarington 004-012	Regional policies should emphasize that the character of existing neighbourhoods is equally as important as achieving density and heights. The document should be updated to include policies in this regard	 Comment noted. PMTSAs offer unique opportunities for mixed use communities in Durham. While this is a change in approach at the Region, it is in line with the goals and objectives of the Growth Plan related to strategic growth areas.
Municipality of Clarington 004-013	The northern edge of the MTSA delineation should be revised to remove curving upwards along the northern edge of the MTSA, to not introduce conflicts with the Southeast Courtice Secondary Plan.	 Comment noted. The proposed amendment has incorporated this change to the delineation of the Courtice PMTSA.
Town of Whitby 005-001	Town of Whitby generally supports the proposed policy but requires further details to better assess the implications for implementation at the local level.	 Comment noted.
Town of Whitby 005-002	Enable local decisions based on local context: MTSA policies should be enabling, not prescriptive, allowing the local circumstances to be taken into consideration to permit appropriate development and intensification unique to each MTSA.	• Comment noted. Section 16(16) of the Planning Act indicates that if an official plan contains policies for protected major transit station areas, it must also contain policies that identify the number of residents and jobs collectively per hectare that are planned to be accommodated within the area, and require official plans of the relevant lower tier municipality to identify the authorized uses of land in the area and of buildings or structures on lands in the area. Section 2.2.4.6 of the Growth Plan indicates

Submission Number	Description of Submission	Regional staff response
and Name		
		that within MTSAs, land uses and built form that would adversely affect the achievement of the minimum density targets in this Plan
		will be prohibited. Additional policies are provided in 2.2.4.8 and 2.2.4.9
Town of		 Comment noted. Area municipalities have
Whitby 005-003	employment uses may need to be maintained with MTSAs to mitigate notential job displacement and	the flexibility to provide more detailed land
	erosion if Employment Area Lands are either	PMTSA boundary while maintaining
	converted or impacted by the introduction of sensitive uses. MTSAs require transitional policies	employment uses in these areas, subject to
Town of	Any requirement by the Region for Secondary	Protected Major Transit Station Areas offer
Whitby	Plans or Block Plans for MTSAs should be	unique opportunities for mixed use
005-004	discretionary and not mandatory to reflect local	communities in Durham.
	contexts.	 Secondary Plans would provide detailed
		policies and designations to ensure that the
		principles of transit-oriented development
		and pedestrian oriented design are provided
		while being responsive to the local context.
		Secondary Plans also provide an opportunity to establish a positive fit and
		compatibility between existing communities
		and PMTSAs.
Town of	-	Comment noted. The theme of complete
Whitby	complete communities. The Region should	communities permeates the current ROP.
002-005	recognize that each MTSA is unique, and the	 Affordable housing in areas outside of
	appropriate range of land uses should be specific	PMTSAs is being addressed through
	to each individual MTSA. MTSAs should not be	Envision Durham, the Region's municipal
		comprehensive review.

Submission		
Number	Description of Submission	Regional staff response
and Name	the only locations in which affordable housing are	
Town of	The draft list of permitted land uses within MTSA's	 Comment noted. The suite of permitted
Whitby	should be enabling, not prescriptive, allowing the	land uses is not intended to be exhaustive,
900-500	local area circumstances to be taken into	nor it is intended to imply that each PMTSA
	consideration to permit appropriate development	must include each of the land uses
	and intensification unique to each MTSA.	identified. Area municipalities have the
		ability to shape their respective PMTSA(s)
		through subsequent, more detailed
Town of	Emoraina toobaclasios for sorizina includina	(secolidaly) pialillilig exelcises.
	Ellierging technologies for parking including	 Comment noted.
Whitby 005-007	structured parking should be considered to support MTSAs and environmental sustainability.	
Town of	Further details are required prior to providing	 Comment noted. The Region has engaged
Whitby	comments, including the role of area municipalities	 N. Barry Lyon Consultants to undertake a
002-008	in the preparation of required assessment reports	comprehensive housing assessment to
	for inclusionary zoning.	support consideration of Inclusionary Zoning
		and Regional staff look forward to sharing
		progress on this project in the near future.
Town of	If the MTSA ROPA advances separately, per	 Agree. There will be an opportunity to
Whitby	Regional Council direction, then there should be	achieve further alignment with the PMTSA
600-500	continued opportunity for further consideration and	policy framework and delineations when the
	potential refinement, through other future	new ROP is being prepared.
	components of the Envision Durham exercise.	
Town of	The Region's proposed boundary for the Whitby	 Comment noted.
Whitby	GO Station MTSA is supported.	
005-010		
Town of	MTSA ROPA should be considered concomitantly	 The proposed amendment delineates the
Whitby	with Employment Land conversion requests, and	boundaries of the PMTSAs. The conversion
005-011	other proposed policy directions for growth	of lands within MTSAs current within

Submission Number and Name	Description of Submission	Regional staff response
	management to ensure a more comprehensive understanding of the impact of including/excluding certain land with the Oshawa GO MTSA	designated Employment Areas has been addressed through the Envision Durham Growth Management Study - Employment
		Strategy Technical Report, which indicates that the Region will be able to provide the
		required amount of Employment Area land to achieve the provincial forecast to 2051,
		while still providing for conversion of lands
		within PMTSAs. Detailed land use designations within PMTSAs will be defined
		by the area municipalities within their
		respective planning documents.
Town of	If the Thornton's Corners GO Station MTSA	 Comment noted. The location of the
Whitby	permits Mixed Uses, including High Density	proposed Thornton's Corners GO Station
005-012	Residential development then intervening lands	has shifted easterly and would no longer be
	between the MTSA and Durham College, it may be	in the Town of Whitby. The previously
	difficult to develop for Prestige Industrial uses due	proposed employment area conversions
	to compatibility constraints.	contemplated west of the CP Rail Spur are
		no longer part of the PMTSA boundary.
Town of	Further analysis and discussion with the Region is	 Comment noted. The location of the
Whitby	required to understand if the Thornton's Corner	Thornton's Corners GO Station has shifted
005-013	MTSA delineation should be extended to include	easterly. Inclusion of the lands west of the
	additional lands north of Stellar Drive and West of	CP Rail Spur in Oshawa/Whitby are no
	Corbett Creek, to the Durham College property.	longer being contemplated.
Town of	MTSA ROPA should be considered concomitantly	 The proposed amendment delineates the
Whitby	with Employment Land conversion requests, and	boundaries of the Protected Major Transit
005-14	other proposed policy directions for growth	Station Areas. The conversion of lands
	management to provide a more comprehensive	within MTSAs current within designated
	understanding of the potential impacts on jobs and	Employment Areas has been addressed
		through the Envision Durham Growth

Submission		
Number and Name	Description of Submission	Regional staff response
		Management Study - Employment Strategy
	certain lands from the Thornton's Corner MTSA.	lechnical Report, which Indicates that the Region will be able to provide the required
		amount of Employment Area land to achieve
		the provincial forecast to 2051, while still
		providing for conversion of lands within
		PMTSAs. Detailed land use designations
		within PMTSAs will be defined by the area
		municipalities within their respective
		planning documents.
Town of	The location of the Thornton's Corner MTSA	 Comment noted. The amendment to enact
Whitby	boundary should be contingent upon finalization of	a policy framework and delineations for
005-015	the Environmental Assessment for the Oshawa-to-	PMTSAs is subject to approval by the
	Bowmanville GO Rail Extension, including a	Province. It is expected that approval of the
	decision on the precise location of the new GO	amendment, including the Thornton's
	Station by the Province.	Corners GO Station would be coincident
		with commitment for the GO East Extension.

Submission			
Number and Name	Description of Submission		Regional staff response
Town of	The Town of Whitby has undertaken detailed	•	Comment noted. The proposed amendment
Whitby 005-	planning following extensive public consultation for		prescribes 150 people and jobs per hectare
016	the entire Whitby MTSA area and does not support		for PMTSAs across the entire PMTSA.
	any MTSA provisions that may create an		Height and density requirements would be
	entitlement for additional height or density		set by the requisite municipality.
	beyond that currently identified.	•	Section 16(16) of the Planning Act indicates
			that if an official plan contains policies for
			protected major transit station areas, it must
			also contain policies that identify the number
			of residents and jobs collectively per hectare
			that are planned to be accommodated within
			the area, and require official plans of the
			relevant lower tier municipality to identify the
			authorized uses of land in the area and of
			buildings or structures on lands in the area.

Public Comments

Submission Number and Name	Description of Submission	Regional staff response
Marvin Green, River Oaks Group, 21 st Company Inc 001-001	Feb 22, 2021: Request that the Employment Area Conversion request for 1650 Champlain Avenue in Whitby be withdrawn. Both Menkes and Marvin Green, as the future and current owners of the subject site, request that the proposed MTSA draft boundary not be extended further west from what was shown in the Report.	Comment noted. The location of the Thornton's Corners GO Station has shifted easterly and no longer includes lands west of the CP Rail spur.
	(NOTE: IN December 2020, Bryce Jordan of GHD submitted comments on behalf of GHD requesting the site being included in the MTSA. These comments have not be included as they are superceded by Mr. Green's February correspondence)	
Marvin Green, River Oaks Group, 21 st Company Inc 001-002	 Feb 24, 2021: Menkes Business Parks Limited has executed an Agreement to Purchase 1650 Champlain Avenue. Request that the Region confirm that the Employment Land Conversion Request will be withdrawn and no longer considered by the Region; and confirm that the Region intends to keep the boundary of Thornton's Corners MTSA east of Corbett Creek. 	 Comment noted. The location of the Thornton's Corners GO Station has shifted easterly and the delineation no longer includes lands west of the CP Rail spur.
Brandon Simon	 Feb 24, 2021: Executed an Agreement to Purchase 1650 Champlain/ dLAB lands with intention of developing it for industrial 	 Comment noted. The location of the Thornton's Corners GO Station has shifted

Submission			
Number and Name		Description of Submission	Regional staff response
Menkes Business Parks Limited		uses. Currently in the due diligence period of the Purchase Agreement.	easterly and the delineation no longer includes lands west of the CP Rail spur.
001-003	•	No interest in pursing an Employment Land Conversion and support the Proposed MTSA Draft Boundary for the Thornton's Corner MTSA delineated in the Directions Report.	
Brandon Simon	•	Feb 24, 2021: Want to understand whether there are any planning obstacles to their	 Comment noted. The location of the Thornton's Corners GO Station has shifted
Menkes Business		proposed industrial development.	easterly and the delineation no longer includes lands west of the CP Rail spur. It
Parks Limited 001-004			is our understanding that Menkes has had an early preconsultation meeting with
			Whitby staff to discuss uses on their property.
Doug	•	Dec 3, 2020: There is a deficiency in the	Comment noted. The current Regional
McLaughlin		MTSA policies concerning environmental	Official Plan includes policies regarding
1		~	Durham, the Region's municipal
		Strategic Plan 2020-2024 Goal #1	comprehensive review of the Regional
			Official Plan is proposing a suite of policy
			and are not specific to the PMTSAs. For
			more information, please visit
			www.durham.ca/envisiondurham to view
			the Proposed Policy Directions Report.
Erwin	•	Dec 5, 2020: objects to the Option 2 rail	 Comment noted. Durham is supportive of
Waldinsperger		alignment using the CP Rail Bellville spur	the GO East Extension connecting with the
003-001		pridge due to environmental, economic,	CP Rail corridor to provide for the

Submission Number and	Description of Submission	Regional staff response
Name		
	social and physical reasons, including the impact on the operation of the GM	opportunity to developed mixed use communities in proximity to planned GO
	Assembly Plant in light of the ratified uniform/ GM 3-4 year agreement	Stations.
Erwin	Dec 5, 2020: suggested that an overhead	 Comment noted. Opportunities to
Waldinsperger	pedestrian crossing over Hwy 401 at the	strengthen and protect for pedestrian
003-002	westside of Thornton Road S. connecting	connectivity will be a consideration.
	the lands in the vicinity of Leisure Lanes to the existing Oshawa GO station.	
Erwin	Jan 14, 2021: Increase train service along	The Metrolinx Initial Business Case (Feb
Waldinsperger	the CP corridor through Oshawa from	2020) evaluated the case for implementing
003-003	Thornton Road S. will impact 17-18	rail service to Bowmanville on the
	neighbourhoods vs 7 neighbourhoods	Lakeshore East corridor through various
	along the CN/VIA corridor. Option 4 Route	alignments and service patterns. The
	alignment is a viable option with enhanced	options presented were based on
	environmental features and lessen	Metrolinx's initial view of achievable
	restrictions.	alignments and service patterns on a
		shared rail corridor, and the infrastructure
		requirements to enable the service
		extension – Option 2 was identified as the
		preferred alignment to advance as part of
		the Business Case process.
Erwin	 Jan 14, 2021: CP Freight Service schedule 	 As part of the Metrolinx Initial Business
Waldinsperger	needs to be considered as a priority service	Case (Feb 2020), a high-level assessment
003-004	in the vicinity of the CP GM spur	of the infrastructure required on the CP
		corridor to enable a future state where GO
		service and CP freight operations can exist
		in tandem on the subdivision has been
		used. Consideration of not impacting CP's
		freight operations or future capacity

Submission Number and		Description of Submission	Regional staff response
			expansion capabilities on the subdivision and its track to General Motor were also factored.
Erwin Waldinsperger 003-005	•	Jan 14, 2021: CP Freight Service schedule needs to be considered as a priority service in the vicinity of the CP GM spur	 Comment noted. Metrolinx plans to twin the CP Rail Spur to connect the GO East Lakeshore Corridor to the GO East Extension.
Erwin Waldinsperger 003-006	•	Jan 14, 2021: past ongoing maintenance practices of railways and poor stormwater management to the north have impacted floral and faunal activities beyond the operated corridors.	Comment noted. This comment has been shared with Metrolinx.
Peter Garrett on behalf of Don Lovisa, Durham College 004-001	•	Dec 9, 2020: request that the Region consider modifying the Thornton's Corners MTSA boundary to include the Whitby campus. The industrial zoned areas between the Durham College campus and the proposed MTSA disconnects the campus.	Comment noted. The location of the Thornton's Corners GO Station has shifted easterly and the delineation no longer includes lands west of the CP Rail spur. Once the station is established, Durham Region Transit can work with Durham College to ensure connections between the Thornton's Corners GO Station and the campus are provided.
Lindsay Dale- Harris Bousfields Inc. on behalf of Bara Group 005-001	•	1201 and 1207 Brock Street South and 1200 and 1202 Green Street (the subject site). The Whitby GO MTSA boundary arbitrarily excludes the subject site; artificially limits the population and employment potential within 500-800 metres of the Whitby GO station; and thus do not conform to the Growth Plan for the Greater Golden Horseshoe.	 Comment noted. The proposed northern MTSA delineation for the Whitby GO Station is the Hwy 401 corridor. The Downtown Whitby Secondary Plan includes the area along Brock Street South.

Submission Number and Name		Description of Submission	Regional staff response
Lindsay Dale- Harris Bousfields Inc. on behalf of Bara Group 005-002	•	The subject site falls within a 500-800 metre radius from the centre of the rail platform. South of the Hwy 401 the proposed MTSA boundary extends well outside the 800 metre walking distance.	• Comment noted. Major Transit Station Areas are defined in the Provincial Growth Plan as "The area including and around any existing or planned higher order transit station or stop within a settlement area; or the area including and around a major bus depot in an urban core. Major transit station areas generally are defined as the area within an approximate 500 to 800 metre radius of a transit station, representing about a 10 minute walk."
Lindsay Dale- Harris Bousfields Inc. on behalf of Bara Group 005-003	•	The elimination of the MTSA north of the Hwy 401 excludes lands which have already been identified for intensification by the Town of Whitby: the MTSA boundary should be aligned with these areas.	 Comment noted. Areas identified for intensification in the Downtown Whitby Secondary Plan area can continue and are not hindered whether or not they are included in the PMTSA boundary.
Lindsay Dale- Harris Bousfields Inc. on behalf of Bara Group 005-004	•	The subject site was identified as an area for intensification in OPA 105, distinguishing it from the adjacent low density area and from the Downtown Whitby Secondary Plan area. The subject site should be re-developed for transit-supportive intensification.	Comment noted. Intensification within the built-up area is supported.
Lindsay Dale- Harris Bousfields Inc. 005-005	•	Employment Areas were identified, and a determination was made as to whether there is redevelopment potential. As the subject site is designated Mixed Use, this consideration does not apply.	Comment noted.

Submission			
Number and Name		Description of Submission	Regional staff response
Lindsay Dale-	•	The Intensification Corridor along Brock	 Comment noted. The Brock Street South
Harris		Street South was correctly included in the	Intensification Corridor continues to be
Boustields		June 2019 report. There is no need to	recognized in the Town of Whitby's
Inc. on behalf		extend the MTSA boundary – retain the	planning documents.
005-006		DIOCK Street South Interisingation Collidor.	
Lindsay Dale-	•	As per the 2041 Metrolinx Regional	Comment noted. The proposed northern
Harris		Transportation Plan, the subject site would	MTSA delineation for the Whitby GO
Bousfields		be located within the Secondary Mobility	Station is the Hwy 401 corridor. The
Inc. on behalf		Hub Zone of the Whitby GO Station, hence	Downtown Whitby Secondary Plan includes
of Bara Group		there is no reason for it to be excluded.	the area along Brock Street South.
005-007			
Michael	•	Supportive of the policy direction regarding	 Comment noted.
Longarini		MTSA Report#2020-P27. Would like the	
006-001		Region to emphasize more mid sized	
		residential buildings and affordable home	
		and rental options.	
Michael	•	MTSAs should have a policy regarding	 Comment noted.
Longarini		'first-km, last-km' access to sites and	
006-002		development along the major roadways that lead to the MTSA	
Michael	•	Higher density of development should be	Comment noted.
Longarini		approved inside and outside of settlement	
006-003		zones that are along Highway 2, in	
		on of	
		efficiency	
CP REIT	•	Growth Plan (2019) policy 2.2.4.3 states	 Comment noted. In order to plan Protected
Ontario		"Major transit station areas on priority	Major Transit Station Areas to be compact,
Properties		transit corridors or subway lines will be	mixed use communities, the Region and
Ltd.,		planned for a minimum density target	area municipalities will include a required

Submission Number and Name	Description of Submission	Regional staff response
2375 Hwy 2, Bowmanville & 1792 Liverpool Road, Pickering 007-001	[emphasis added] of: c) 150 residents and jobs combined per hectare for those that are served by the GO Transit rail network" while Policy 5.2.3.1 states "Uppertier municipalities, in consultation with lower-tier municipalities, will, through a municipal comprehensive review, provide policy direction to implement this Plan, including: b) identifying minimum density targets [emphasis added] for strategic growth areas, including any urban growth centres or major transit station areas, in accordance with this Plan". In our submission, the "required" language in General Policy Directions 8.3.2 and 8.3.3 should be revised to reflect that minimum densities are a target under the Growth Plan and not a requirement.	minimum density in order to achieve the objectives of the Growth Plan.
CP REIT Ontario Properties Ltd., 007-002	• Growth Plan (2019) Policy 5.2.5.5 states "Except as provided in policy 2.2.7.3, the minimum intensification and density targets in this Plan will be measured across all lands within the relevant area, including any lands that are subject to more than one target". Accordingly, in our submission, in order to provide clarity, the General Policy Direction 8.3.2 language "will be measured within all of the lands in each MTSA" should be revised to "will be measured across all of the lands in each MTSA";	Comment noted.

Submission Number and	Description of Submission	Regional staff response
Name		
CP REIT	 General Policy Direction 8.3.4 states "The 	 The area municipalities will be required,
Ontario	Region will encourage area municipalities	through subsequent work, to identify a
Properties	to establish minimum job requirements in	minimum jobs target for their respective
Ltd.,	MTSA's within their respective Official	Protected Major Transit Station Area to
007-03	Plans". We request clarification as to what	ensure a balance of jobs and population.
	is intended by "minimum job requirements"	
	that are encouraged to be established.	
CP REIT	 In order to provide clarity that MTSAs will 	 Comment noted. The policies proposed
Ontario	consist of a diverse range of employment	through the amendment are not intended to
Properties	uses and not only higher intensity	preclude existing uses from continuing.
Ltd.,	employment uses, we suggest that the	
007-004	wording be updated in the policy directions	
	related to employment uses in MTSAs, to	
	identify that existing lower intensity	
	employment uses are permitted.	
CP REIT	 Land Use Policy Direction 8.3.1 states 	 Comment noted. This introductory
Ontario	"MTSAs will support a broad mix of	language from the policy directions report
Properties	compatible uses at high densities, so that	has not been translated to policy in the
Ltd.,	vibrant, active places are created and	proposed amendment.
902-002	emerge as focal points within their	
	respective communities. MTSAs will be	
	planned on the basis of providing active	
	places and streetscapes, allowing a wide	
	range and mix of high-density transit-	
	oriented uses, based on pedestrian	
	oriented built form." In our submission, in	
	order to provide for existing uses over the	
	short and medium terms prior to	
	redevelopment, "over the long term" should	
	be added before "on the basis of providing";	

Submission		
Number and Name	Description of Submission	Regional staff response
CP REIT	 Land Use Policy Direction 8.3.1 states "The 	Comment noted. The policies proposed
Ontario	following land uses will be permitted within	through the amendment are not intended to
Properties	MTSAs: 4. Commercial uses including	preclude existing uses from continuing.
Ltd.,	retail, both convenience retail and small-	
900-200	scale retail uses, restaurants, personal and	
	professional service shops, and day care	
	uses". As noted above, the vision for the	
	Bowmanville GO Station MTSA includes	
	mixed-use development that retains the	
	retail and commercial uses, such as the	
	existing Loblaws supermarket. Retail uses	
	that are not small-scale or convenience	
	retail provide retail anchors that support a	
	complete community. In our submission,	
	clarity should be provided to ensure that	
	retail uses including the supermarket, which	
	is not a convenience retail or small-scale	
	retail use, continue to be permitted;	
CP REIT	 For Urban Design and Built Form Policy 	 The proposed amendment includes policy
Ontario	Direction 8.3.2.1 that states "Areas within,	language that directs the area
Properties	adjacent, and in close proximity to	municipalities to concentrate the highest
Ltd.,	Commuter Stations and Transportation	densities within Protected Major Transit
200-200	Hubs, will be reserved for the highest	Station Areas on the Commuter Station or
	development densities that showcase	Transportation Hub property, and in close
	building heights to create focal points within	proximity to the Station property to create
	MTSAs", we submit that "planned" should	focal points. The term "reserved" is no
	replace "reserved" before "for the highest	longer used.
	long term" be added after "within MTSAs";	

Submission Number and Name	Description of Submission	Regional staff response
CP REIT Ontario Properties Ltd., 007-008	• For Urban Design and Built Form Policy Direction 8.3.2.3 that states "Buildings will frame streets, with frequent pedestrian entrances", in our submission "generally" should be added after "Buildings will" and "where appropriate" should be added after "pedestrian entrances" in order to incorporate flexibility to accommodate site specific context and operational needs;	Comment noted.
CP REIT Ontario Properties Ltd., 007-009	• For Urban Design and Built Form Policy Direction 8.3.2.6 that states "Vehicular parking will be located below grade or located in a manner to minimize the visual impact on streets, parks, open spaces, pedestrian walkways and other land uses. With the exception of bus parking, surface parking will be minimized", we suggest that "new" be added before "surface parking in order to provide clarity for accommodating existing uses prior to redevelopment;	Comment noted. The policies proposed through the amendment are not intended to preclude existing uses (such as existing surface parking lots) from continuing.
CP REIT Ontario Properties Ltd., 007-010	 Mobility and Active Transportation Policy Direction 8.3.4.5 states that "A highly permeable road network with shorter blocks and frequent controlled crossings will be provided to optimize opportunities for safe and flexible pedestrian travel options". In our submission, "Through redevelopment," should be added before "A highly permeable road network" and "where appropriate," should be added before "to 	Comment noted.

Submission		
Number and Name	Description of Submission	кеgional staπ response
	optimize opportunities" to provide clarity that the provision of a permeable road	
	network is not required to accommodate	
	minor additions to existing buildings and	
	small-scale infill development prior to	
FILL	T	- -
Ontario	 For Implementation Policy Direction 8.3.6.3 that states "Area municipal official plans will 	I he proposed amendment uses the language "minimim density targets" as per
Properties	indicated states of the include land use designations, minimum	the Growth Plan.
Ltd.,	density requirements, built form and urban	
007-011	design policies, and implementation	
	policies, consistent with this plan for	
	implementation through zoning by-laws	
	and/or conditions of development	
	approval", in our submission and as	
	outlined above, the reference to "minimum	
	density requirements" should be changed	
	to "minimum density targets" to reflect the	
	Growth Plan (2019) as outlined in the	
	comments above.	
Johnson	 The Region's emerging policies would 	 The proposed amendment includes policy
Litavski, on	conflict with and prejudice existing	that directs area municipalities to detail land
behalf of Alpa	employment uses within the Courtice	use designations within the boundary. The
Pre-	MTSA. The proposed land use Policy 8.3.1	Municipality of Clarington can continue to
Engineering	in the Directions Report states that a broad	designate this area for employment uses in
Panel	mix of urban uses at higher density will be	their official plan and Secondary
Systems Inc	encouraged and specifically prohibits	Plan/Master Block Plan.
008-001	employment-related uses, including	
	warehousing and similar lower density, land	
	extensive uses.	

Submission Number and Name	Description of Submission	Regional staff response
	 The emerging land use policy direction does not provide protection for existing employment uses to continue unhindered until such time that redevelopment occurs; More specifically, the emerging land use policy direction does not speak of properly separating new/proposed sensitive land uses from existing industry, nor of other methods of ensuring land use compatibility as the Courtice MTSA develops; Municipality of Clarington Staff in their February 1, 2021 Staff Report (PDS-009-21), states their support for existing employment uses within the Courtice MTSA, and that they should be protected and allowed to continue pending the redevelopment of surrounding area lands. 	
Bousfields on behalf of Brookfield Residential/ MacMeg Companies 009-001 Bousfields on behalf of Brookfield Residential/	 Ask that the Region provide more information with respect to the delineation of the MTSA. Defining the walkshed by the circles around a station are not necessarily suitable for all MTSAs. In Courtice, as an example Highway 401 is a significant barrier to pedestrian and active transportation movements. Request that additional information be provided with respect to the mechanisms to refine the MTSA boundaries, as discussed in 8.3 Item 7. Specifically, if MTSAs are delineated in the 	 The Major Transit Station Area delineation process is detailed in the <u>Urban System Discussion Paper</u> for Envision Durham released in June 2019 (see www.durham.ca/envisiondurham). The 500 m and 800 m circles were one step in the process to develop the draft delineations. The Ministry of Municipal Affairs and Housing in their comments have advised that this minor refinement process cannot occur and that the delineation that is approved in the Regional Official Plan

Submission Number and		Description of Submission	Regional staff response
MacMeg Companies 009-002		Region's Official Plan that will be approved by the Province, how will the refinements be made? The Region's policies should provide that MTSA boundary changes identified through a Secondary Plan or a local municipal Official Plan amendment would not require a Regional Official Plan Amendment.	cannot be modified without amendment to the Regional Official Plan. This policy was not included in the proposed amendment.
Bousfields on behalf of Brookfield Residential/ MacMeg Companies 009-003	•	With respect to the responsibilities of the upper and lower-tier municipalities, we support policy 8.3.6, item 3 (page 19) which states that land use, density, built form, urban design policies and implementation policies will be included in area municipal official plans. However, there are statements in other sections of the Report that indicate that there is an intention to address some of these matters in the Region's Official Plan.	Comment noted. The policies of the Growth Plan direct the upper tier municipality to be more specific related to strategic growth areas. Also, Protected Major Transit Station Areas offer a unique opportunity in the Region to plan for mixed use communities.
Bousfields on behalf of Brookfield Residential/ MacMeg Companies 009-004	•	Further, we would submit that the mix of uses included in each MTSA should be determined by the local municipality, particularly the inclusion of non-residential uses. Not all station areas can support the same mix of uses (as an example, some may be more appropriate for new office development than others), acknowledging that Appendix B states that the Courtice	 Comment noted. While the proposed amendment includes permitted and prohibited land uses for Protected Major Transit Station Areas, the area municipality will be responsible for designating land uses within the delineated boundary.

Submission Number and Name		Description of Submission	Regional staff response
		MTSA would support an array of uses including major office development.	
Bousfields on behalf of Brookfield Residential/	•	Supportive of the target of 150 residents and jobs per hectare, although we respectfully request that the Region confirm that the density target is intended as an	The proposed amendment includes a policy that requires a minimum of 150 people and jobs per hectare across the entire Protected Major Transit Station Area It is expected.
MacMeg Companies		average density to be achieved across the lands in each MTSA.	that the area municipality would need to define more specific targets by land use
009-005	•	In this regard, some of the policies should be revised (e.g. 8.3.1 Item 1) to provide that	category to demonstrate the 150 people and jobs per hectare can be achieved.
		if the density is achieved on average across the entire MTSA there would be flexibility in the permitted built form and density types.	
	•	Use of consistent terms or definitions to describe different forms of density might	
Bousfields on	•	The Report refers to the potential use of	The Regional CIP project was initiated in
behalf of Brookfield		regional community improvement plans (section 8.3.6); are there more details on	late 2020 and consultation on any proposals will be later in 2021.
Residential/		this approach?	-
Companies 009-006			
Bousfields on	•	Can the Region provide clarification with	The Region would still continue to act as a
behalf of		respect to their role in the approval of	circulation agency, with particular input
Residential/		Would the Region's role be an agency that	
MacMeg		is circulated on the applications submitted	
Companies			

Submission		
Number and	Description of Submission	Regional staff response
200-600	to the local municipalities or is another approach contemplated?	
Bousfields on behalf of	 8.3.6 Item 1 refers to Master Development Agreements. We would assume that this 	Comment noted. If the conditions for development are satisfied, it can be
Brookfleld Residential/	requirement would be deemed satisfied if there are cost sharing agreements and/or	through a variety of mechanisms.
MacMeg Companies 009-008	an area secondary plan in place.	
Bousfields on behalf of	 Regarding 8.3.7: Will the Region be requesting an Order for inclusionary zoning 	 The Region is undertaking a comprehensive housing assessment to
Brookfield Residential/	for four new MTSAs?	explore the implementation of inclusionary zoning for all of the Protected Major Transit
MacMeg		Station Areas.
009-009		
Bousfields on	 The Region's policies should balance the 	Comment noted. Protected Major Transit
behalf of	upper and lower-tier responsibilities in the	Station Areas offer unique opportunities for
Brookfleid Residential/	detail of the policies. With different local contexts, character and markets, the local	mixed use communities in Durham. While this is a change in approach at the Region.
MacMeg	municipalities should be responsible for the	it is in line with the goals and objectives of
Companies	detailed planning including determining the	the Growth Plan related to strategic growth
010-800	appropriate land use types, permitted bulit forms, housing types urban design	areas.
	guidance and implementation. The local	
	municipality would be best positioned to	
	establish the detailed vision for each MTSA	
	in their own Official Plans. The Region's Official Plan should provide the general	
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Submission Number and	Description of Submission	Regional staff response
	policy structure for MTSA without being prescriptive. • Further, the Regional Official Plan policies should provide that local municipalities can modify development standards that are included in the Regional Official Plan in their own local Official Plans without triggering a Regional Official Plan	
The Biglieri Group on behalf of Courtice- Baseline Inc. 010-001	 Are in full support of the Subject Site's inclusion within the proposed Courtice MTSA. The Site's proximity to the future Courtice GO Train Station, being within the 500 metre walkshed buffer from the GO Platform, make it an ideal location for higher density, mixed-use development. Support the need to develop an appropriate mix of higher density, transit-oriented land uses to help foster transit demand and supporting transit-oriented development within and around the proposed MTSAs. The Subject Site's location can support higher density development for a broad range of uses. 	Comment noted. Detailed land uses will be identified by the Municipality of Clarington through subsequent work.
The Biglieri Group on behalf of Courtice- Baseline Inc. 010-002	 Section 8.3.1 states "MTSAs will support a broad mix of compatible uses at high densities". A mix of land uses will encourage the development of complete communities within the MTSA. Mid-rise and high-rise apartments are identified as 	 Comment noted. Special needs housing could be included as a mix of compatible uses, subject to subsequent work being undertaken by the Municipality of Clarington.

Submission Number and	Desc	Description of Submission	Regional staff response
Name			
	permitted	permitted higher-density land uses. We	
	request th	request that Special Needs housing such	
	as long te homes ar	as long term care facilities, retirement homes, and seniors housing be included	
The Biglieri	Section 8.	Section 8.3.1 also identifies additional	 Comment noted. Hotels have been listed
Group on	permitted	permitted land uses including commercial	as a land use to the proposed Regional
behalf of	uses. We	uses. We request that hotels be added as	Official Plan Amendment.
Courtice-	permitted	permitted commercial uses to ensure that a	
Baseline Inc.	comprehe	comprehensive range of land use is	
010-003	maintained.	d.	
The Biglieri	 The Proposed 	osed Policy Directions Report	 Comment noted. Protected Major Transit
Group on	notes that	notes that automobile-oriented uses are not	Station Areas offer unique opportunities for
behalf of	permitted	permitted within the MTSA. We generally	mixed use communities in Durham. While
Courtice-	support th	support this policy to encourage transit-	this is a change in approach at the Region,
Baseline Inc.	oriented d	oriented development that favours active	it is in line with the goals and objectives of
010-004	transportation	tion and public transit usage. In	the Growth Plan related to strategic growth
	considera	consideration of the location of the Subject	areas.
	Site in rela	Site in relation to the Highway 401 and	
	Courtice F	Courtice Road interchange, we request that	
	there be a	there be allowance for site-specific policies	
	be include	be included in the Courtice Employment	
	Lands Se	Lands Secondary Plan that may permit	
	certain au	certain automobile-oriented uses and that	
	specific us	specific uses be identified in the	
	implemen	implementing zoning by-law.	
The Biglieri	 Sections 8 	Sections 8.3.2 and 8.3.3 outline policies	 It is our understanding that the Municipality
Group on	relating to	relating to Urban Design and Built Form,	of Clarington would be including urban
behalf of	and Public	and Public Realm & Open Space,	design guidelines as part of their ongoing
Courtice-	respective	respectively. These broad policies are	Secondary Planning exercise.
Baseline Inc.	supported	supported to ensure a high-quality public	

Submission Number and	Description of Submission	Regional staff response
Name 010-005	realm and pedestrian-oriented community. We understand that detailed Urban Design Guidelines will be prepared as part of the Courtice Employment Lands Secondary	
MHBC Planning on behalf of Home Depot (Pickering & Bowmanville) 011-001	Not opposed to the notion of increasing growth and intensification, and the promotion of mixed use redevelopment within the proposed MTSAs, (including the noted Home Depot sites) as part of the long-term vision for the Region. However, please be advised that Home Depot's priority is to preserve their existing development permissions on their sites, including the ability to expand their existing stores and operations. As such, it is requested that future Draft OPA policies reflect these existing permissions, and do not preclude the potential future expansion of existing Home Depot stores.	Comment noted. The policies proposed through the amendment are not intended to preclude existing uses from continuing.
MHBC Planning on behalf of Home Depot (Pickering & Bowmanville) 011-002	 There should be a mechanism in the future Draft OPA policies that allow for partial redevelopment of Home Depot's sites on an interim basis, without the need for the full redevelopment infrastructure being put in place that is associated with the Region's long-term vision. For example, if it has been determined that the current Home Depot sites are "overparked", these lands may be better utilized 	Comment noted. Context specific policies are expected to be addressed at the area municipal level.

Submission		Description of Submission	Positional etaff recover
Name			Negional Stan Tesponse
		for "out-parcel or pad developments" within the parking areas. This type of intensification redevelopment has been	
		undertaken at various Home Depot sites throughout the GTA.	
MHBC	•	It is requested that Draft OPA policies are	Comment noted. Matters related to land
Planning on behalf of		implemented which would require new developments in proximity to Home Depot	use compatibility would represent a
Home Depot		sites to undertake the necessary	residential development adjacent to a
(Pickering &		compatibility and mitigation studies, in order	Home Depot facility, that would be
Bowmanville)		to address items such as air quality, odour,	evaluated through the development review
011-003		dust, noise, etc. with respect to Home	process. The Region, as a commenting
		Depot's operations.	authority, would review and comment on
		=======================================	any required studies as they are med.
GHD on	•	Generally supportive of the policy	 Comment noted.
behalf of		document and will continue to provide	
Tribute		specific comments on the detailed wording	
Communities		of the proposed policies when they are	
(Courtice) 012-001		released. Agree with the subject property being included in the MTSA.	
GHD on	•	The document needs to be consistent in its	Comment noted. The proposed
behalf of		language - e.g. high density vs higher	amendment has been reviewed with this
Tribute		density, low density vs lower density	comment in mind.
Communities			
(Courtice)			
012-002			
GHD on	•	As a Regional policy document the land	 Comment noted. Protected Major Transit
behalf of		use framework should be general and leave	Station Areas offer unique opportunities for
Tribute		flexibility for specific land use policy	mixed use communities in Durham. While this is a change in approach at the Region
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Submission		
Number and Name	Description of Submission	Regional staff response
Communities (Courtice) 012-003	variation at the area municipal level in order to fit local circumstances.	it is in line with the goals and objectives of the Growth Plan related to strategic growth areas.
GHD on behalf of Tribute Communities (Courtice) 012-004	Related to the Vision, the principle that the highest densities be concentrated at or adjacent to the station property with a reduction in density further away is endorsed. The specifics of these density numbers and housing types should be determined in the area municipal Official	Comment noted.
	Plans.	
GHD on	Agree that the overall density of 150 people	Comment noted. The minimum density
penali or Tribute	and jobs per nectare is an appropriate policy for the DROP as it comes directly	target of 150 people and jobs per hectare is anticipated for the entire Protected Major
Communities	from Provincial policies. We understand	Transit Station Area. It is expected that
(Courtice)	and emphasize that this is a minimum	area municipalities would identify minimum
012-005	density and an overall average target which would be implemented through a	targets for people and/or units by land use designation.
	graduation of densities.	
GHD on	Do not agree with the establishment of	Comment noted. Minimum job
penalt of Tribute	minimum job quotas. These types of policies have never worked in past	requirements are required to be included by
Communities	attempts. At most, targets and land use	documents. Requiring a threshold of
(Courtice) 012-006	designations can be put in place, but not quotas.	minimum jobs helps to encourage a mix of residents and jobs within MTSAs.
GHD on	 If the Regional policy is going to be specific 	Comment noted. The proposed
behalf of	enough to list housing built forms, it should	amendment would allow for a mix of
Tribute	include townhouses as well. Again, the	housing forms, including ground-related
Communities (Courtice)	area municipal Official Plan will have to allocate specific built forms and densities	housing. The achievement of the minimum
· · · · · · · · · · · · · · · · · · ·		

Submission		
Number and Name	Description of Submission	Regional staff response
012-007	such that the overall, minimum Regional density target is met.	density target of 150 people and jobs per hectare would apply across the PMTSA.
GHD on	Do not see a reason for the Region to have	•
behalf of Tribute	a more prescriptive role in the implementation of development in MTSA's	Station Areas offer unique opportunities for mixed use comminities in Durham While
Communities	than in any other part of the Region. The	this is a change in approach at the Region,
(Courtice) 012-007	implementation tools available to the Region as set out in the Durham Regional	it is in line with the goals and objectives of the Growth Plan related to strategic growth
	Official Plan and Provincial legislation	areas.
	should be sufficient for development throughout the Region, including MTSA's.	
	There is no need to include separate	
	implementation policies for MTSAs in the ROP.	
Weston	 Request that the lands along Bowmanville 	The Bowmanville MTSA delineation was
Consulting on	Avenue, that include a commercial plaza be	
behalf of	included in the MTSA boundary to allow for	
Kaitlin Corp.,	future redevelopment opportunities.	rigorous process set out in the Envision
Bowmanville		Durham Urban System Discussion Paper. The inclusion or not of the plaza in the
013-001		MTSA delineation does not preclude future
Weston	 Request that the lands that lie northeast of 	•
Consulting on	the proposed Bowmanville MTSA boundary	•
behalf of	be included in the MTSA to allow for higher	
Kaitlin Corp,	density uses to be contemplated on the	
Stevens	site. While outside of the 800 m radius, the	
Road,	subject lands are near the MTSA/GO	the Growth Plan. The northern boundary is
Bowmanville 014-001	Station and are logical and appropriate to	not proposed to be modified.
	adportinging actions land acc	

Submission Number and Name	Des	Description of Submission	Regional staff response
	permissi including	permissions. Higher forms of density, including townhouses, apartment typology	
	and seni options f	and seniors' residence, present attractive options for redevelopment.	
MGP, on	 The provincial 	vincial A Place to Grow Plan 2020	The Envision Durham Growth Management
behalf of the	requires	requires that Durham Region delineate the	Study and accompanying Land Needs
NE Pickering	boundaries of	ies of MTSAs in a transit supportive	Assessment, including the Housing
Landowners	manner	manner that maximizes the size of the area	Intensification Study, will determine the
Group	and the r	and the number of potential transit users	growth anticipated in Strategic Growth
015-001	that are	that are within walking distance of the	Areas by 2051. This work will be released
	station. l	station. Unlike other policy areas in this	in the fall of 2021.
	plan, it is	plan, it is not required, nor expected, that all	
	developr	development will be achieved in these	
	areas by	areas by the time horizon of the plan	
	(2051.)	(2051.) It is therefore required that the	
	Region e	Region estimate the potential for growth in	
	these are	these areas to be achieved by 2051 as a	
	key input into i	t into its Land Needs Assessment.	
	 The Reg 	The Region must determine the realistic	
	residenti	residential growth potential to 2051 that	
	conld oc	could occur in these areas in the context of	
	a market	a market-based demand analysis for	
	housing in the	in the Region.	
	 Seek cla 	Seek clarification on the method the Region	
	will use to mak	o make this determination, and at	
	what poi		
	the rest of the	of the Municipal Comprehensive	
	Review process.	orocess.	

Proposed Amendment

Regional Official Plan Amendment 2021-003

Amendment #___ to the Durham Regional Official Plan

Purpose and Effect:

The purpose of this Amendment is to establish a policy framework and delineations for Protected Major Transit Station Areas and the establishment of minimum density targets in the Durham Regional Official Plan.

This Amendment also provides a Regional policy framework to guide further implementation of Protected Major Transit Station Areas.

Location:

Lands generally surrounding existing and future higher order transit corridor stations and stops, and in particular, lands delineated around existing and future GO Stations as shown on Exhibits 1 and 2.

Basis:

Planning Act R.S.O 1990

The Planning Act sets out Provincial interests and directions on many issues, including: the adequate provision and efficient use of transportation, the appropriate location of growth and development, and the promotion of development that is designed to support public transit and be oriented to pedestrians.

Section 16(16) of The Act further sets out enabling policies for Upper-tier municipalities to:

- protect and delineate the boundaries of existing and planned higher order transit
- stations or stops
- Set the minimum number of people and jobs per hectare for the planning areas
- Require the official plan of the applicable lower tier municipalities to include
- policies that authorize the use of land for building and structures that support
- minimum densities

This Amendment for Protected Major Transit Station Areas meets the requirements of Section 16(16) of the Planning Act to ensure certainty with respect to municipal objectives around leveraging transit investment by enabling transit supportive uses and

densities.

Section 17(36.1.4) of The Act outlines the Major Transit Station Area policies which are sheltered from appeal

- The identification of Major Transit Station Areas through Section 16(16) and any
- changes to those polices.
- The Region or lower-tier municipality's Official Plan policies pertaining to Protected Major Transit Station Areas.
 - Policies that identify the maximum densities and minimum or maximum heights of buildings or structures in Major Transit Station Areas.

Through the Region establishing Protected Major Transit Station Areas through Section 16(16), area municipalities will complete secondary planning exercises to establish policies pertaining to Major Transit Station Areas and policies which identify maximum densities and minimum or maximum heights of buildings or structures in Major Transit Station Areas.

A Place to Grow, 2019: Growth Plan for the Greater Golden Horseshoe and Amendment #1 2020

The Growth Plan 2019, Section 2.2.4

- Transit Corridors and Station Areas provides the

Provincial policy framework for Protected Major Transit Station Areas on priority transit corridors and outlines criteria to be met to delineate the boundaries of Major Transit Station Areas and establish minimum or alternative density targets. This amendment is also being undertaken as part of the Region's municipal comprehensive review under section 26 of the Planning Act.

The amendment to include Protected Major Transit Station Areas meets the requirements of Section 2.2.4 of the Growth Plan as well as achieves overall Growth Plan objectives related to planning a complete community that supports the intensification of existing built-up areas, more compact greenfield development, and better alignment between land use and transit planning.

The proposed amendment will delineate seven Protected Major Transit Station Areas on the GO East Rail line. The amendment also establishes a policy framework to facilitate implementation planning by directing the applicable area municipalities to undertake comprehensive land use planning to meet minimum requirements.

Through Envision Durham and the associated Growth Management Study, the Region

undertook work in consultation with the City of Pickering, Town of Ajax, Town of Whitby, City of Oshawa and Municipality of Clarington to delineate the PMTSA boundaries, and set a minimum density of 150 people and jobs per hectare to support local planning contexts and Provincial policy requirements.

This Amendment conforms to the Durham Regional Official Plan, the Growth Plan for the Greater Golden Horseshoe and is consistent with the Provincial Policy Statement.

Amendment:

The Official Plan of The Regional Municipality of Durham is hereby amended as follows:

- 1) Adding Policy language to certain sections and renumbering some sections of the Durham Regional Official Plan as per Table 1 attached hereto; and
- 2) Introduction of Schedule 'C5" to the Durham Regional Official Plan, as illustrated on Exhibits 1 and 2.

Table 1:

Item	Old Section Number	New Section Number	Details of Policy Amendment
1.		8.1.9	Add a new policy to read as follows: "To plan for transit-oriented development within walking distance of existing and planned rapid transit stations as focal points for active transportation and a compatible mix of higher density uses."
2.	Sub-heading (after policy 8.1.8)		Add the phrase "PROTECTED MAJOR TRANSIT STATION AREAS" after "CENTRES, CORRIDORS," The sub-heading will therefore read as follows: "CENTRES, CORRIDORS, PROTECTED MAJOR TRANSIT STATION AREAS AND WATERFRONT PLACES"
3.	8.1.9	8.1.10	 Add a comma after the phrase "Urban Growth Centres" Delete the word "and" between "Urban Growth Centres" and "Regional Centres" Add the phrase "and Protected Major Transit Station Areas" after "Regional Centres" Add the phrase "and intensification" after the phrase "urban development" The policy will therefore read as follows: "To recognize Urban Growth Centres, Regional Centres and Protected Major Transit Station Areas in Urban Areas as focal points of urban development and intensification in the Region."
4.	8.1.10	8.1.11	
5.	8.1.11	8.1.12	 Add the word "Centres" and a comma after the word "Regional" Delete the word "and" between "Regional" and "Local Centres" Add the phrase "and Protected Major

Item	Old Section	New	Details of Policy Amendment
	Number	Section Number	
			Transit Station Areas" after "Local Centres"
			The policy will therefore read as follows:
			"To develop Urban Growth Centres, Regional
			Centres, Local Centres and Protected Major
			Transit Station Areas that are characterized by
			distinctive forms of art and architecture."
6.	8.1.12	8.1.13	
7.	8.1.13	8.1.14	
8.	8.1.14	8.1.15	 Add a comma after the phrase "Regional Centres"
			Add the phrase "Protected Major Transit
			Station Areas" after "Regional Centres"
			The policy will therefore read as follows:
			"To link Urban Growth Centres, Regional Centres,
			Protected Major Transit Station Areas and
			Waterfront Places with supportive Corridors
			focused on <i>active transportation</i> and transit
			routes."
9.		8.1.16	 Add a new policy to read as follows and
			renumber subsequent sections accordingly:
			"To build upon significant place-making
			opportunities within Protected Major Transit
			Station Areas, as focal points for high density,
			mixed-use, <i>transit-oriented development</i> and a
			pedestrian-oriented public realm."
10.	8.1.15	8.1.17	
11.	8.1.16	8.1.18	
12.	8.1.17	8.1.19	
13.	8.1.18	8.1.20	
14.	8.1.19	8.1.21	
15.	8.2.1 b)		Add a comma after "Centres"
			Delete the word "and" between "Centres" and "Considers"
			and "Corridors"
			Add the phrase "and Protected Major Transit Station Areas" after "Carridors"
			Transit Station Areas" after "Corridors"
			The subsection will therefore read as follows:

Item	Old Section Number	New Section Number	Details of Policy Amendment
			"a mixture of uses in appropriate locations, with particular consideration given to Centres, Corridors and Protected Major Transit Station Areas;"
16.	8.3.6		 Add comma after "Corridors" Add the phrase "and Protected Major Transit Station Areas" after "Corridors" The policy will therefore read as follows:
			"Commercial uses shall be concentrated in locations that are supportive of the function of Regional and Local Centres and Corridors, and Protected Major Transit Station Areas, in accordance with the policies of this Plan."
17.	8.3.10 d)		Delete the phrase "forms and patterns" after the phrase "policies to promote" and replace with "transit-oriented development"
			The subsection will therefore read as follows: "policies to promote <i>transit-oriented development</i> "
18.		8.3.10 e)	Add a new subsection to read as follows: "policies, designations and delineations for Protected Major Transit Station Areas."
19.	Sub-Section Header 8A		 Add a comma after the word "Corridors" Add phrase "Protected Major Transit Station Areas" after "Corridors"
			The header will therefore read as follows: "Centres, Corridors, Protected Major Transit Station Areas and Waterfront Places"
20.		Sub- heading (after 8A.1.3)	Add a new sub-heading to read as follows: "PROTECTED MAJOR TRANSIT STATION AREAS"

Item	Old Section	New	Details of Policy Amendment
	Number	Section Number	
21.		8A.1.4	Add a new policy to read as follows, and renumber subsequent sections accordingly:
			"Protected Major Transit Station Areas shall be developed as transit-oriented communities that support and foster innovation and entrepreneurship, and integrate mixed-use development throughout, anchored by a Commuter Station or Transportation Hub."
22.	8A.1.4	8A.1.5	
23.	8A.1.5	8A.1.6	
24.		Sub- heading (after 8A.2.7)	Add sub-heading to read as follows: "PROTECTED MAJOR TRANSIT STATION AREAS"
25.		8A.2.8	 Add new policy to read as follows and renumber subsequent sections accordingly: "Schedule 'A' identifies existing and future GO Stations along the Lakeshore East GO Rail line and the GO East Extension. Schedule 'C5' designates and delineates Protected Major Transit Station Areas at the following GO Station locations: a) Pickering; b) Ajax; c) Whitby; d) Thornton's Corners; e) Central Oshawa; f) Courtice; and g) Bowmanville."
26.		8A.2.9	Add new policy to read as follows: "Protected Major Transit Station Areas will be planned as focal points within their respective communities, providing active places and

Item	Old Section Number	New Section Number	Details of Policy Amendment
			streetscapes, with a wide range and mix of high- density transit-oriented uses, based on pedestrian oriented built form."
27.		8A.2.10	Add new policy to read as follows: "Notwithstanding the land use designations in the vicinity of the existing and future GO Stations identified on Schedule 'A', the following land uses will be permitted within the delineated Protected Major Transit Station Areas: a) Higher density residential uses including mid-rise and high-rise apartments, stacked townhouses, and live-work units; b) Offices and major office; c) Hotels and convention centres; d) Compatible employment uses, institutional uses, educational facilities and post-secondary institutions; e) Places of worship within mixed-use buildings rather than in freestanding buildings; f) Commercial uses including retail, both convenience retail and small-scale retail uses, restaurants, personal and professional service shops, and day care uses; g) Cultural, arts and entertainment uses; h) Recreational uses, amenities, and public art; i) Mixed use buildings that integrate community and commercial uses with upper-storey apartment and/or office uses to ensure amenities are provided in close proximity population and employment growth within MTSAs; j) Home occupations; k) Public uses including infrastructure, libraries, recreation/community centres, parks, urban squares, trails and
28.		8A.2.11	conservation uses." • Add new policy to read as follows:

Item	Old Section Number	New Section Number	Details of Policy Amendment
			"The following land uses will be prohibited in Protected Major Transit Station Areas:
			 a) Automobile-oriented uses such as drive-through establishments, gasoline stations, service stations, and car washes; and b) Land extensive uses such as automobile dealerships with outdoor vehicle storage and display areas, warehouses and storage facilities."
29.		8A.2.12	Add new policy to read as follows:
			"Development within Protected Major Transit Station Areas will offer convenient, direct, sheltered pedestrian access from high-density development sites to neighbouring Commuter Stations or Transportation Hubs, recognizing matters of accessibility for persons with disabilities, pedestrians, cyclists, and connections to a variety of transportation modes."
30.		8A.2.13	Add new policy to read as follows:
			"Protected Major Transit Station Areas shall be planned to accommodate a minimum density target of 150 people and jobs per <i>gross</i> hectare in accordance with the Growth Plan for the Greater Golden Horseshoe. In cases where a Protected Major Transit Station Area and an Urban Growth Centre or Regional Centre overlap, the higher density requirements shall apply."
31.		8A.2.14	Add new policy to read as follows:
			"The Region, in consultation with the area municipalities and Metrolinx may designate additional Protected Major Transit Station Areas coincident with planning for existing and future rapid transit facilities or stations."
32.		8A.2.15	Add new policy to read as follows:
			"Local road and private access spacing and access permissions to Regional arterial roads

Item	Old Section Number	New Section Number	Details of Policy Amendment
			within Protected Major Transit Station Areas will be addressed on a case-by-case basis to the satisfaction of the Region."
33.		8A.2.16	 Add new policy to read as follows: "The Province of Ontario has authorized the use of Inclusionary Zoning within Protected Major Transit Station Areas, to require the provision of affordable housing units within new developments. To support the application of Inclusionary Zoning: a) A Regional Assessment Report shall be completed which includes an analysis of demographics, income, housing supply, housing need and demand, current average market prices and rents and an analysis of potential impacts on the housing market; and
			b) Area municipalities are encouraged to consider the application of Inclusionary Zoning in their respective Protected Major Transit Station Area through subsequent secondary planning and zoning bylaw amendment processes."
34.		8A.2.17	Add new policy to read as follows: "Area municipal official plans shall include detailed policies, for each Protected Major Transit Station Area, which will:
			 a) Delineate Protected Major Transit Station Area boundaries and provide detailed land use designations within the boundary; b) Establish minimum density, population, employment and housing targets; c) Establish minimum job requirements for Protected Major Transit Station Areas; d) Enable alternative development standards

Item	Old Section Number	New Section	Details of Policy Amendment
	Number	Section Number	to support transit-oriented development, including but not limited parking requirements which support the use of transit; e) Support the creation of focal points by concentrating the highest densities in close proximity to Commuter Stations or Transportation Hubs; f) Include policies or approaches to ensure that the heights and densities of buildings are appropriately scaled to ensure compatibility with neighbouring lower
			density residential areas; g) Include policies to ensure that required transportation, servicing and other infrastructure is in place prior to, or coincident with new development; h) Support the efficient use of land, including requirements for structured parking, and shared parking as part of new development; i) Incorporate Urban Design Guidelines to guide the desired density, built form, building placement, access requirements and approaches for a pedestrian oriented public realm, that:
			 i. Provide appropriate transitions in building heights to surrounding areas and public spaces; ii. Direct that all development will be designed to be compact in form and pedestrian-oriented; iii. Require buildings to frame streets, with frequent pedestrian entrances; iv. Restrict vehicular access to private property from adjacent local roadways; v. Support the use of rear lanes to serve development loading, servicing and vehicular parking access requirements rather than

Item	Old Section Number	New Section	Details of Policy Amendment
		Number	strictly along local public streets, where appropriate; vi. Require vehicular parking to be located below grade or located in a manner to minimize the visual impact on streets, parks, open spaces, pedestrian walkways and other land uses. With the exception of bus parking, surface parking will be minimized; vii. Incorporate the use of design elements to assist with orientation, including wayfinding and the use of gateways and entrance feature; and viii. Require that connections to the Commuter Stations or Transportation Hubs include
			pedestrian weather protection and station way-finding; j) Include policies that encourage placemaking through policy approaches that:
			i. Ensure a well-defined public realm that provides active gathering spaces, pedestrian destinations and connections;
			ii. Support the establishment of integrated trails, parks and open space systems for various levels of use year-round;
			iii. Provide active streetscapes with sidewalks or multi-use paths on both sides of all roads, and related for pedestrian amenities;
			iv. Encourage streets and boulevards to be designed to allow for patios, sitting areas, while ensuring adequate space for pedestrians and streetscape plantings for shade and beautification; v. Encourage sustainable

Item	Old Section Number	New Section	Details of Policy Amendment
		Number	technologies, permeable pavers, low impact development techniques, and designs which support the use of renewable energy in the design of new development, the public realm and streetscapes. k) Include sustainable transportation policies that: i. Ensure that road designs support transit use, pedestrian travel, and cycling while accommodating automobile travel; ii. Support active transportation through safe, well-designed and direct connections between and amongst component uses and transit stations; iii. Include adequate and secure long-term and short-term bicycle parking and endof-trip facilities; and iv. Include below grade pedestrian connections, including knock-out panels where deemed appropriate, to facilitate a continuous pedestrian network
35.		8A.2.18	between development sites."Add new policy to read as follows:
			"The Region and the respective area municipality may require the coordination of development applications through measures such as Master Development Agreements or other similar approaches, to ensure an orderly, coordinated and phased approach to the provision of transportation, servicing and other infrastructure requirements are provided prior to or coincident with development."
36.		8A.2.19	Add new policy to read as follows: "The Region and area municipalities may require cost-sharing agreements, front-ending agreements or other measures as appropriate to

Item	Old Section Number	New Section Number	Details of Policy Amendment
			ensure the timely delivery of infrastructure and the equitable distribution of development and infrastructure costs."
37.		8A.2.20	Add new policy to read as follows: "In the event that development within a Protected Major Transit Station Area is proposed above a rail corridor, all appropriate technical studies must be undertaken to the satisfaction of the applicable railway authority, to ensure the following:
			a) existing and future capacity and safety of train operations in the rail corridor will not be compromised;
			b) flexibility for future expansion to rail operations and modifications and improvements to the track and signal system will not be reduced; and
			c) all environmental, safety and mitigation concerns associated with such development, including noise, vibration, air quality, parking, snow and ice accumulation, servicing, pedestrian access and vehicle access, and the capacity of the transportation system serving such development have been satisfactorily addressed to the satisfaction of the rail authority, the Region and the applicable area municipality."
38.	8A.2.8	8A.2.21	
39.	8A.2.9	8A.2.22	 Add a comma after "Regional Centres" Ass phrase "Protected Major Transit Station Areas" after the phrase "Regional Centres"
			The policy will therefore read as follows:
			"Regional Corridors shall be planned and developed in accordance with Policy 8A.1.5 and

Item	Old Section	New	Details of Policy Amendment
	Number	Section Number	
			the relevant Policies of the underlying land-use designation, as higher density mixed-use areas, supporting higher order transit services and pedestrian oriented development. The Regional Corridors shall provide efficient transportation links to the Urban Growth Centres and Regional Centres, Protected Major Transit Station Areas, as well as other centres in adjacent municipalities. Portions of Regional Corridors with an underlying Living Area designation, which are identified as appropriate for higher density mixed-use development in area municipal official plans, shall support an overall, long-term density target of at least 60 residential units per <i>gross</i> hectare and a <i>floor space index</i> of 2.5. The built form should be a wide variety of building forms, generally mid-rise in height, with some higher buildings, as detailed
			in area municipal official plans."
40.	8A.2.10	8A.2.23	
41.	8A.2.11	8A.2.24	
42.	8A.2.12	8A.2.25	
43.	8A.2.13	8A.2.26	
44.	8A.2.14	8A.2.27	
45.	8A.2.14 f)	8A.2.27 f)	 Delete subsection "f) transit nodes" and renumber subsequent sections accordingly
46.	8A.2.14 g)	8A.2.27 f)	 Add a comma after "Local Corridors" Add the phrase "Protected Major Transit Station Areas," after "Local Corridors" The policy will therefore read as follows: "policies to ensure and guide higher density development in Urban Growth Centres, Regional and Local Centres, Regional and Local Corridors,
			Protected Major Transit Station Areas, and Waterfront Places, while protecting the integrity of historic downtowns, where applicable;"
47.	8A.2.14 h)	8A.2.14 g)	, 11
48.	8A.2.14 i)	8A.2.14 h)	 Add a comma after "Corridors" Add the phrase "Protected Major Transit Station Areas," after "Local Corridors"

Item	Old Section Number	New Section Number	Details of Policy Amendment
			The policy will therefore read as follows: "policies for the phasing of development in Centres, Corridors, Protected Major Transit Station Areas, and Waterfront Places, to ensure the implementation of the higher density form and function targets of this Plan; and
49.	8A.2.14 j)	8A.2.14 i)	
50.	8A.2.15	8A.2.28	
51.	8A.2.16	8A.2.29	 Add a comma after "Regional Centres" Add the phrase "Protected Major Transit Station Areas," after "Regional Centre" Add a comma after "Regional Corridors" The policy will therefore read as follows: "In the preparation of area municipal zoning bylaws, Councils of the area municipalities shall develop permissive zoning within Urban Growth Centres, Regional Centres, Protected Major Transit Station Areas, and along Regional Corridors, as an incentive to implement higher density, mixed-use development in these areas consistent with the intent of this Plan."
52.	11.3.19		 Delete the phrase "Policy 8A.2.2" Add the phrase "Policies 8A.2.8 through 8A.2.20" after the phrase "context in accordance with" Add the phrase "that are also identified as Protected Major Transit Station Areas," after "Commuter Stations" Delete the second paragraph in its entirety The policy will therefore read as follows: In support of existing and future transit services, development adjacent to a Transportation Hub, Commuter Station, Rapid Transit Spine and the High Frequency Transit Network designated on Schedule 'C' – Map 'C3', Transit Priority Network,

Item	Old Section Number	New Section Number	Details of Policy Amendment
			shall provide for:
			a) complementary higher density and mixed uses at an appropriate scale and context in accordance with Policies 8A.2.8 through 8A.2.20 for Transportation Hubs and Commuter Stations that are also identified as Protected Major Transit Station Areas, and Policy 8A.2.9, where a Rapid Transit Spine or the High Frequency Transit Network is within Regional Corridors;
			b) buildings oriented towards the street, to reduce walking distances to transit facilities;
			c) facilities which support non-auto modes including: drop off facilities, bus bays, bus loops, bus shelters, walkways, trails and other pedestrian and cycling facilities; and
			d) limited surface parking and the potential redevelopment of existing surface parking."
53.		14.10.4	Add a new policy as follows and renumber subsequent section accordingly:
			"The effect of new policies, implementing by-laws and projects within Protected Major Transit Station Areas will be monitored in consultation with the area municipalities, based on the following:
			 a) the amount, type and pace of development; b) the mix and density of land uses in the area; c) the re-use and demolition of existing
			buildings, including heritage buildings;

Item	Old Section Number	New Section Number	Details of Policy Amendment
			d) the amount and type of employment; e) the overall population; f) the unit count and mix of housing types; g) the population to job ratio; and h) parking spaces, loading facilities, transit improvements and active transportation infrastructure."
54.	14.10.4	14.10.5	·
55.	15 A		Add Transit-Oriented Development (TOD) to Section 15A (Definitions) Definition reads as follows: "Transit-Oriented Development (TOD): is the clustering of high-density, compact development in proximity to transit infrastructure. The design of TOD places includes a mix of residential, community use, retail and other pedestrian amenities that support transit ridership, along with good quality active transportation connections."

Schedules:

- Exhibit 1: Map 'C5a' Protected Major Transit Station Area delineations
- Exhibit 2: Map 'C5b' Protected Major Transit Station Area delineations

Implementation:

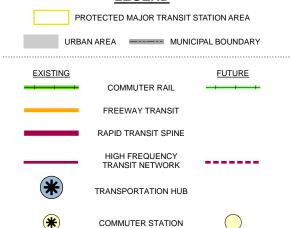
The provisions set forth in the Durham Regional Official Plan regarding the implementation of the Plan shall apply in regard to this Amendment.

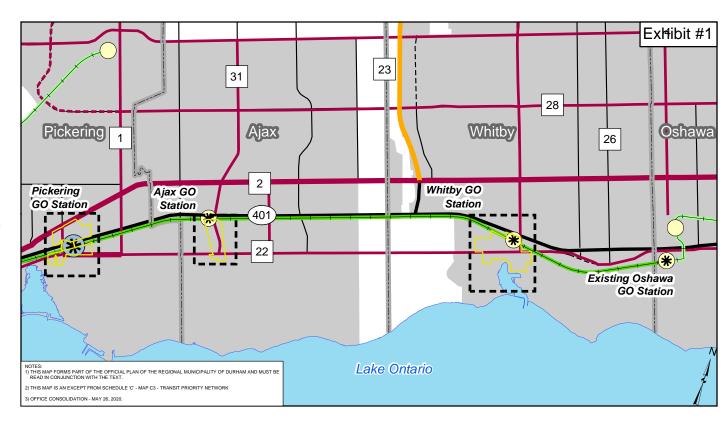


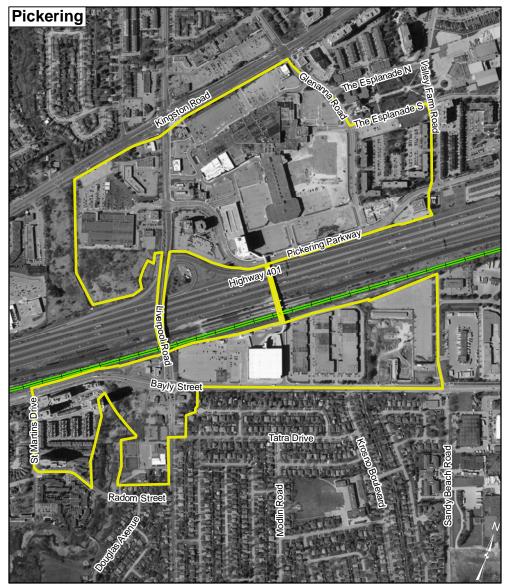
OFFICIAL PLAN OF THE REGIONAL MUNICIPALITY OF DURHAM

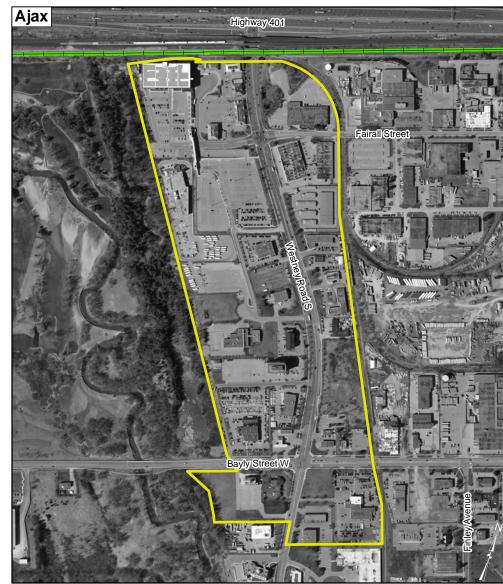
SCHEDULE 'C' - MAP 'C5a' PROTECTED MAJOR TRANSIT STATION AREAS

<u>LEGEND</u>

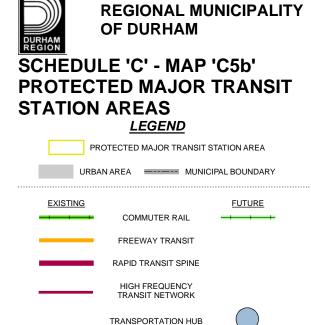






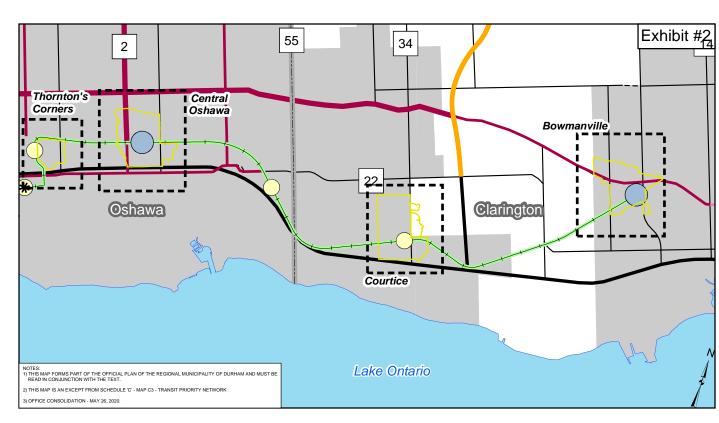


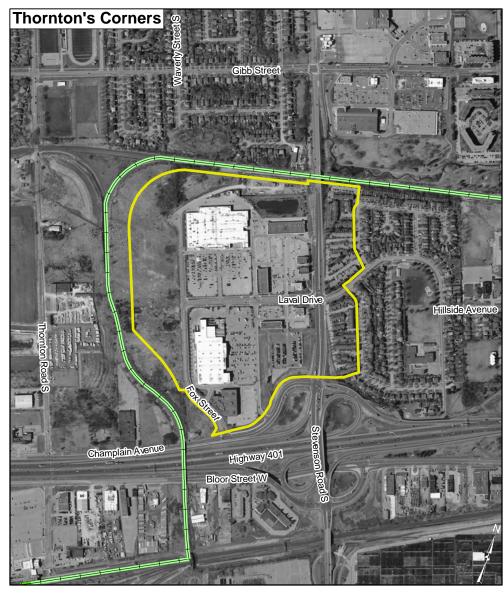




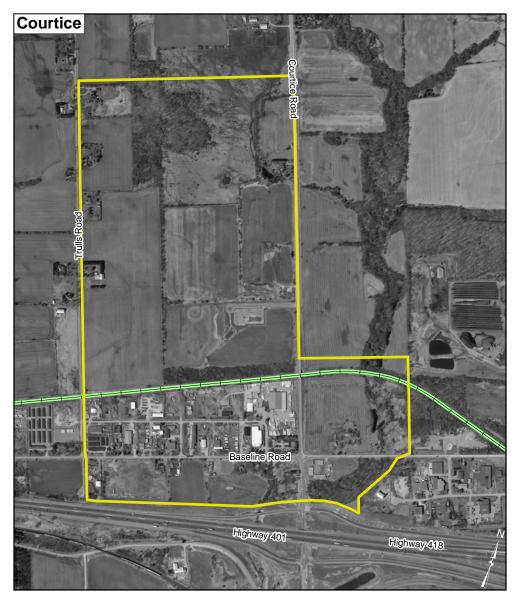
COMMUTER STATION

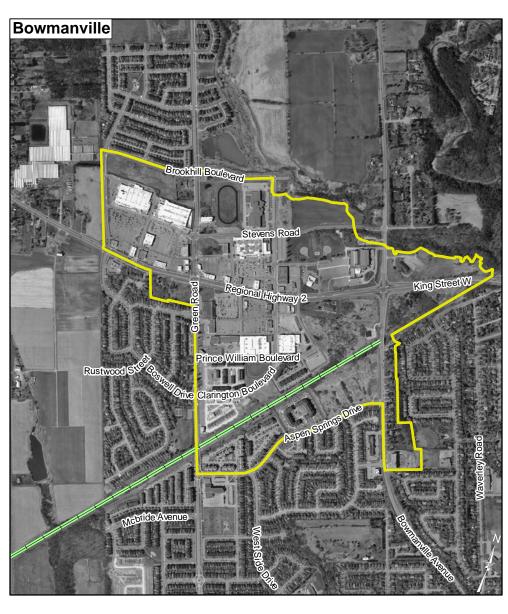
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Attachment #3

Annotated Consolidation of ROPA 2021-003

Protected Major Transit Station Areas

Section 8

Urban System

8.1	<u>Goals</u>			
8.1.1	To establish an Urban System of distinct Urban Areas that are adaptable and able to evolve into <i>healthy and complete sustainable communities</i> that balance growth in population, with growth in employment.			
8.1.2	To create distinct Urban Areas that relate to each other within the Region.			
8.1.3	To provide diverse Urban Areas to meet the various needs of present and future residents of the Region.			
8.1.4	To develop people-oriented Urban Areas that create a sense of community, promote social interaction and are aesthetically pleasing.			
8.1.5	To provide compact, efficient and accessible Urban Areas comprised of mixed uses.			
8.1.6	To protect <i>key natural heritage</i> or <i>hydrologic features</i> and <i>functions</i> located within or outside of Urban Areas from the impacts of urbanization.			
8.1.7	To integrate nature into the urban fabric of the Region.			
8.1.8	To provide convenient access to fresh locally grown produce and other healthy food from sources such as farm markets, community gardens and grocery stores.			
8.1.9	To plan for <i>transit-oriented development</i> within walking distance of existing and planned rapid transit stations as focal points for active transportation and a compatible mix of higher density uses.			
	S, CORRIDORS , PROTECTED MAJOR TRANSIT STATION AREAS AND RONT PLACES			
8.1.9 8.1.10	To recognize Urban Growth Centres, and Regional Centres and Protecte Major Transit Station Areas in Urban Areas as focal points of urban development and intensification in the Region.			
8.1.10 8.1.11	To create people-oriented places that are accessible by public transit and an extensive pedestrian network, including civic squares, parks and walkways.			

- 8.1.11
- **8.1.12** To develop Urban Growth Centres, Regional **Centres**, and Local Centres **and Protected Major Transit Station Areas** that are characterized by distinctive forms of art and architecture.
- 8.1.12
- **8.1.13** To develop Waterfront Places as focal points along the Lake Ontario waterfront.
- 8.1.13
- **8.1.14** To restore the historic integration of the shopping function with the other traditional functions, such as housing, employment, recreation, social activities and cultural facilities.
- 8.1.14
- **8.1.15** To link Urban Growth Centres, Regional Centres, **Protected Major Transit Station Areas** and Waterfront Places with supportive Corridors focused on *active transportation* and transit routes.
- 8.1.16 To build upon significant place-making opportunities within Protected Major Transit Station Areas, as focal points for high density, mixed-use, transit-oriented development and a pedestrian-oriented public realm.

LIVING AREAS

- 8.1.15
- **8.1.17** To establish suitable areas for the provision of a full range of housing which will be developed in a cost-effective and efficient manner.
- 8.1.16
- **8.1.18** To create and maintain an attractive living environment that is safe, energy efficient and in harmony with nature.

EMPLOYMENT AREAS

- 8.1.17
- **8.1.19** To establish Employment Areas that provide for the *development* of industries and businesses that require separation from sensitive land uses, and to efficiently guide their *development* to obtain the greatest benefit for the Region.
- 8.1.18
- **8.1.20** To increase industrial and high skilled job opportunities for the residents of the Region.

8.1.19

8.1.21 To attract industries and businesses that will maximize and diversify the economic and employment opportunities in the Region.

8.2 General Policies

- 8.2.1 Urban Areas shall be planned and developed with regard for the principles of adaptability over time, sustainable *development*, harmony with nature and diversity and integration of structures and functions. In addition, the planning and *development* of Urban Areas shall be based on the following principles:
 - a) a more *compact urban form* which promotes transit-supportive Urban Areas and accommodates the population and employment forecasts in Policy 7.3.3;
 - a mixture of uses in appropriate locations, with particular consideration given to Centres, and Corridors and Protected Major Transit Station Areas;
 - c) intensification, with particular regard to Policies 4.3.2, 7.3.9 and 8B.2.4 d);
 - d) good urban design principles;
 - e) increased public transit usage;
 - f) linkages for pedestrians and cyclists which link communities internally and externally and to the public transit system;
 - g) a grid system of arterial roads, and collector roads, where necessary, to provide for a transit-supportive road pattern while recognizing environmental constraints; and
 - h) a Greenlands System that complements and enhances the Urban System.
- 8.2.2 Urban Areas shall be developed on the basis of full municipal services unless otherwise specified in this Plan.

8.3 Policies

8.3.1 Urban Area boundaries are designated on Schedule 'A'. Components of the Urban System are designated on Schedule 'A' and primarily consist of Urban Growth Centres and Regional Centres and Corridors, Living Areas and Employment Areas which shall be integrated and supportive of each other. The boundaries of the Urban Areas and the components of the Urban System shall be determined in accordance with Section 15.

- 8.3.2 The *development* of the Seaton community and the preservation of the Duffins Rouge Agricultural Preserve shall be in conformity with the provisions of the Central Pickering Development Plan as identified in Policy 13.2.1, Specific Policy Area A (Pickering).
- 8.3.3 Regional Council shall initiate a streetscape improvement program in Urban Areas along Regional roads.
- 8.3.4 Notwithstanding Policy 8.2.2, Schedule 'A' designates areas within Urban Areas to be developed on:
 - a) private drilled wells and private sewage disposal systems;
 - b) private drilled wells and municipal sanitary sewerage facilities; and
 - c) municipal water systems and private sewage disposal systems.

If deemed desirable by Regional Council and the Council of the respective area municipality, such Areas may be developed in accordance with the intent of this Plan on full municipal services and the provisions of Policy 6.3.4. *Development* on private services shall be subject to the relevant provisions of Policies 9B.2.10, 9B.2.11 and 9B.2.12.

Prior to any *development* on partial or full private services, Regional Council shall investigate the feasibility of providing full municipal services through:

- i) additional capacity resulting from water supply or sanitary sewage plant expansions; or
- ii) servicing alternatives, such as communal systems.
- 8.3.5 Where urban *development* is designated in areas presently characterized by agricultural activities, Regional Council and the Council of the area municipality shall secure an orderly withdrawal of agricultural activities. In addition, an area municipal Council may place such areas in an agricultural or holding zone in the respective area municipal zoning by-laws.
- 8.3.6 Commercial uses shall be concentrated in locations that are supportive of the function of Regional and Local Centres and Corridors, **and Protected Major Transit Station Areas**, in accordance with the policies of this Plan.
- 8.3.7 Existing shopping centres shall be encouraged to redevelop with a full array of compatible uses, particularly residential uses, in accordance with any other relevant provisions of this Plan.
- 8.3.8 For the purposes of this Plan, Regional Interest in commercial planning shall be based upon the following:

- a) Any commercial proposal of 56,000 m² or larger, on an individual or cumulative basis; or
- b) Any commercial proposal that would have the potential to negatively impact the planned function of a Regional Centre.
- 8.3.9 Regional Council shall require the preparation of a retail impact study for any retail commercial *development* proposal that is of Regional interest, in accordance with Policy 8.3.8.

AREA MUNICIPAL OFFICIAL PLANS

- 8.3.10 In the preparation of area municipal official plans, Councils of the area municipalities shall ensure the inclusion of:
 - a) policies and designations to implement the intent of this Plan and the provisions of this Section, and particularly Policy 8.2.1;
 - b) a variety of mixed uses and *intensification*;
 - c) urban design guidelines and solutions; and
 - d) policies to promote *transit-oriented development* forms and patterns;
 - e) policies, designations and delineations for Protected Major Transit Station Areas.

Sub-Section 8A

Centres, Corridors, **Protected Major Transit Station Areas** and Waterfront Places

8A.1 General Policies

CENTRES

- 8A.1.1 Centres shall be developed as the main concentration of commercial, residential, cultural and government functions in a well designed and intensive land use form, within Urban Areas.
- 8A.1.2 Centres shall be developed in accordance with the principles contained in Policy 8.2.1 and the following:
 - a) as the focal point of culture, art, entertainment and assembly through the provision of public squares, in addition to cultural facilities, parks and other public facilities;
 - b) on the basis of mixed uses and a grid system of roads and walkways;
 - c) urban design that favours pedestrian traffic and public transit with direct street pedestrian access to buildings, provision of potential transit, and parking areas sited at the rear or within buildings, wherever possible;
 - with prime consideration for the spatial distribution of structures, architectural treatment, and the preservation and enhancement of cultural heritage resources; and
 - e) with a balance of employment and residential growth and a variety of compact, higher density housing types to service all housing needs, including *affordable* housing and assisted housing.
- 8A.1.3 Generally the size of each Centre is based upon its function as described in Policy 8A.2.2, the population of the area it serves, and the accessibility to Centres of equal or larger scale. The expansion of any Centre shall not be permitted if it is likely to cause an undue economic decline in another centre. No single Centre shall include a concentration of the retail functions of a size that would preclude the *development* of another designated Centre of equal scale.

PROTECTED MAJOR TRANSIT STATION AREAS

8A.1.4 Protected Major Transit Station Areas shall be developed as transitoriented communities that support and foster innovation and

entrepreneurship, and integrate mixed-use development throughout, anchored by a Commuter Station or Transportation Hub.

CORRIDORS

8A.1.4

8A.1.5 Corridors form the key connections between Centres and are considered the main arteries of the Region's urban structure. They provide for the movement of people and goods between the Centres to support their vitality.

8A.1.5

- **8A.1.6** Corridors shall be developed in accordance with the principles contained in Policy 8.2.1 and the following:
 - a) promoting public transit ridership through well designed *development*, having a mix of uses at higher densities;
 - b) sensitive urban design that orients *development* to the corridor, complemented by the consolidation of access points;
 - c) maintaining and enhancing historical main streets by integrating new forms of *development* with existing *development*; and
 - d) preserving and enhancing cultural heritage resources.

8A.2 Policies

CENTRES

- 8A.2.1 Urban Growth Centres and Regional Centres are designated on Schedule 'A'. The detailed boundaries of Urban Growth Centres and the Regional Centres shall be designated in area municipal official plans. Local centres, consisting of Urban Centres, Community Centres and Neighbourhood Centres, may be designated in area municipal official plans, within the Living Areas in accordance with the provisions of this Plan.
- 8A.2.2 Centres shall be classified in a hierarchy of form and function as follows:
 - a) Urban Growth Centres:
 - i) downtown Oshawa and downtown Pickering are recognized as Urban Growth Centres in accordance with the Growth Plan for the Greater Golden Horseshoe, and shall function as the dominant Centres within the Region;
 - ii) shall be planned as focal areas for institutional, region-wide public services, *major office*, commercial (which may include *major retail*), recreational, cultural, entertainment and residential

- uses, serving as major employment centres supporting higher order transit services;
- shall be planned to accommodate a minimum density target of 200 persons and jobs combined per *gross* hectare and a *floor* space index of 3.0. The built form for the Urban Growth Centres should be a mix of predominantly high-rise development, with some mid-rise, as determined by area municipalities.

b) Regional Centres:

- i) shall be planned and developed in accordance with Policy 8A.1.2 as the main concentrations of urban activities, but generally at a smaller scale than Urban Growth Centres, providing a fully integrated array of institutional, commercial, major retail, residential, recreational, cultural, entertainment and major office uses. Generally, Regional Centres shall function as places of symbolic and physical interest for the residents, and shall provide identity to the area municipalities within which they are located:
- ii) shall support an overall, long-term density target of at least 75 residential units per *gross* hectare and a *floor space index* of 2.5, within the Lake Ontario Shoreline Urban Areas. The built form should be an appropriate mix of high-rise and mid-rise development, as determined by area municipalities; and
- iii) shall support an overall, long-term density target of at least 15 residential units per *gross* hectare in Beaverton, Cannington, Sunderland, Uxbridge and Port Perry.
- c) Local Centres designated in area municipal official plans shall be planned and developed in accordance with the following:
 - i) Urban Centres shall be planned and developed similar to, but generally smaller in scale than, the Regional Centres in order to serve large segments of Urban Areas through the provision of uses which complement those offered within the Regional Centres. Urban Centres shall support an overall, long-term density target of at least 30 residential units per *gross* hectare and a *floor space index* of 2.0. The built form should be a wide variety, generally mid-rise in height, with some lower and higher buildings, as determined by area municipalities;
 - ii) Community Centres shall be planned and developed similar to, but generally smaller in scale than, the Urban Centres and shall serve small segments of Urban Areas through the provision of uses which complement those offered within the Urban Centres; and

- iii) Neighbourhood Centres shall be planned and developed similar to, but generally smaller in scale than, the Community Centres and shall serve the day-to-day needs of the residents of the surrounding neighbourhood.
- 8A.2.3 Urban Growth Centres and Regional Centres shall be the primary and priority locations for public investment, including public buildings and community facilities and services.
- 8A.2.4 Area municipal official plans shall include detailed policies, or a Secondary Plan, for the *development* of any new Regional Centre, addressing:
 - a) guidelines for the integration of local transit services with the road network;
 - b) urban design guidelines to promote transit supportive land uses;
 - c) design standards to promote pedestrian-oriented *development* and transit friendly facilities; and
 - d) *intensification* and mixed-use objectives of this Plan.
- 8A.2.5 Prior to the consideration of an amendment to this Plan for the purpose of designating a new Regional Centre, Regional Council shall select and retain, at the expense of the proponent, a qualified consultant to prepare a retail impact study to ensure that the proposal does not unduly affect the planned function and viability of any designated Regional Centre on Schedule 'A', or any Local Centre designated within area municipal official plans.
- 8A.2.6 Prior to the consideration of the expansion of an existing Regional Centre, as detailed in an area municipal official plan, it shall be determined if there is a Regional Interest in accordance with Policy 8.3.8. Where there is a Regional Interest, a retail impact study shall be required to justify such expansion, and ensure that the proposal does not unduly affect the planned function and viability of any other Centre.
- 8A.2.7 Prior to the designation of a new Local Centre in an area municipal official plan or the expansion of an existing Local Centre, the Council of the area municipality shall determine if there is a Regional Interest in accordance with Policy 8.3.9. Where there is a Regional Interest, a retail impact study shall be required to justify such designation or expansion and ensure that the proposal does not unduly affect the planned function and viability of any other Centre.

PROTECTED MAJOR TRANSIT STATION AREAS

8A.2.8 Schedule 'A' identifies existing and future GO Stations along the Lakeshore East GO Rail line and the GO East Extension. Schedule 'C5'

designates and delineates Protected Major Transit Station Areas at the following GO Station locations:

- a) Pickering;
- b) Ajax;
- c) Whitby;
- d) Thornton's Corners;
- e) Central Oshawa;
- f) Courtice; and
- g) Bowmanville.
- 8A.2.9 Protected Major Transit Station Areas will be planned as focal points within their respective communities, providing active places and streetscapes, with a wide range and mix of high-density transit-oriented uses, based on pedestrian oriented built form.
- 8A.2.10 Notwithstanding the land use designations in the vicinity of existing and future GO Stations identified on Schedule 'A', the following land uses will be permitted within the delineated Protected Major Transit Station Areas:
 - a) Higher density residential uses including mid-rise and high-rise apartments, stacked townhouses, and live-work units;
 - b) Offices and major office;
 - c) Hotels and convention centres;
 - d) Compatible employment uses, institutional uses, educational facilities and post-secondary institutions;
 - e) Places of worship within mixed-use buildings rather than in freestanding buildings;
 - f) Commercial uses including retail, both convenience retail and small-scale retail uses, restaurants, personal and professional service shops, and day care uses;
 - g) Cultural, arts and entertainment uses;
 - h) Recreational uses, amenities, and public art;

- i) Mixed use buildings that integrate community and commercial uses with upper-storey apartment and/or office uses to ensure amenities are provided in close proximity population and employment growth within MTSAs;
- j) Home occupations;
- k) Public uses including infrastructure, libraries, recreation/community centres, parks, urban squares, trails and conservation uses.
- 8A.2.11 The following land uses will be prohibited in Protected Major Transit Station Areas:
 - a) Automobile-oriented uses such as drive-through establishments, gasoline stations, service stations, and car washes; and
 - b) Land extensive uses such as automobile dealerships with outdoor vehicle storage and display areas, warehouses and storage facilities.
- 8A.2.12 Development within Protected Major Transit Station Areas will offer convenient, direct, sheltered pedestrian access from high-density development sites to neighbouring Commuter Stations or Transportation Hubs, recognizing matters of accessibility for persons with disabilities, pedestrians, cyclists, and connections to a variety of transportation modes.
- 8A.2.13 Protected Major Transit Station Areas shall be planned to accommodate a minimum density target of 150 people and jobs per *gross* hectare in accordance with the Growth Plan for the Greater Golden Horseshoe. In cases where a Protected Major Transit Station Area and an Urban Growth Centre or Regional Centre overlap, the higher density requirements shall apply.
- 8A.2.14 The Region, in consultation with the area municipalities and Metrolinx may designate additional Protected Major Transit Station Areas coincident with planning for existing and future rapid transit facilities or stations.
- 8A.2.15 Local road and private access spacing and access permissions to Regional arterial roads within Protected Major Transit Station Areas will be addressed on a case-by-case basis to the satisfaction of the Region.
- 8A.2.16 The Province of Ontario has authorized the use of Inclusionary Zoning within Protected Major Transit Station Areas, to require the provision of affordable housing units within new developments. To support the application of Inclusionary Zoning:

- a) A Regional Assessment Report shall be completed which includes an analysis of demographics, income, housing supply, housing need and demand, current average market prices and rents and an analysis of potential impacts on the housing market; and
- b) Area municipalities are encouraged to consider the application of Inclusionary Zoning in their respective Protected Major Transit Station Area through subsequent secondary planning and zoning bylaw amendment processes.
- 8A.2.17 Area municipal official plans shall include detailed policies, for each Protected Major Transit Station Area, which will:
 - a) Delineate Protected Major Transit Station Area boundaries and provide detailed land use designations within the boundary;
 - b) Establish minimum density, population, employment and housing targets;
 - c) Establish minimum job requirements for Protected Major Transit Station Areas;
 - d) Enable alternative development standards to support transitoriented development, including but not limited parking requirements which support the use of transit;
 - e) Support the creation of focal points by concentrating the highest densities in close proximity to Commuter Stations or Transportation Hubs;
 - f) Include policies or approaches to ensure that the heights and densities of buildings are appropriately scaled to ensure compatibility with neighbouring lower density residential areas;
 - g) Include policies to ensure that required transportation, servicing and other infrastructure is in place prior to, or coincident with new development;
 - h) Support the efficient use of land, including requirements for structured parking, and shared parking as part of new development;
 - i) Incorporate Urban Design Guidelines to guide the desired density, built form, building placement, access requirements and approaches for a pedestrian-oriented public realm, that:
 - i. Provide appropriate transitions in building heights to surrounding areas and public spaces;

- ii. Direct that all development will be designed to be compact in form and pedestrian-oriented;
- iii. Require buildings to frame streets, with frequent pedestrian entrances;
- iv. Restrict vehicular access to private property from adjacent local roadways;
- v. Support the use of rear lanes to serve development loading, servicing and vehicular parking access requirements rather than strictly along local public streets, where appropriate;
- vi. Require vehicular parking to be located below grade or located in a manner to minimize the visual impact on streets, parks, open spaces, pedestrian walkways and other land uses. With the exception of bus parking, surface parking will be minimized;
- vii. Incorporate the use of design elements to assist with orientation, including wayfinding and the use of gateways and entrance feature; and
- viii. Require that connections to the Commuter Stations or Transportation Hubs include pedestrian weather protection and station way-finding;
- j) Include policies that encourage place-making through policy approaches that:
 - i. Ensure a well-defined public realm that provides active gathering spaces, pedestrian destinations and connections;
 - ii. Support the establishment of integrated trails, parks and open space systems for various levels of use year-round;
 - iii. Provide active streetscapes with sidewalks or multi-use paths on both sides of all roads, and related for pedestrian amenities;
 - iv. Encourage streets and boulevards to be designed to allow for patios, sitting areas, while ensuring adequate space for pedestrians and streetscape plantings for shade and beautification;
 - v. Encourage sustainable technologies, permeable pavers, low impact development techniques, and designs which support

the use of renewable energy in the design of new development, the public realm and streetscapes.

- k) Include sustainable transportation policies that:
 - i. Ensure that road designs support transit use, pedestrian travel, and cycling while accommodating automobile travel;
 - ii. Support active transportation through safe, well-designed and direct connections between and amongst component uses and transit stations:
 - iii. Include adequate and secure long-term and short-term bicycle parking and end-of-trip facilities; and
 - iv. Include below grade pedestrian connections, including knockout panels where deemed appropriate, to facilitate a continuous pedestrian network between development sites.
- 8A.2.18 The Region and the respective area municipality may require the coordination of development applications through measures such as Master Development Agreements or other similar approaches, to ensure an orderly, coordinated and phased approach to the provision of transportation, servicing and other infrastructure requirements are provided prior to or coincident with development.
- 8A.2.19 The Region and area municipalities may require cost-sharing agreements, front-ending agreements or other measures as appropriate to ensure the timely delivery of infrastructure and the equitable distribution of development and infrastructure costs.
- 8A.2.20 In the event that development within a Protected Major Transit Station Area is proposed above a rail corridor, all appropriate technical studies must be undertaken to the satisfaction of the applicable railway authority, to ensure the following:
 - a) existing and future capacity and safety of train operations in the rail corridor will not be compromised;
 - b) flexibility for future expansion to rail operations and modifications and improvements to the track and signal system will not be reduced; and
 - c) all environmental, safety and mitigation concerns associated with such development, including noise, vibration, air quality, parking, snow and ice accumulation, servicing, pedestrian access and vehicle access, and the capacity of the transportation system serving such development have been satisfactorily addressed to

the satisfaction of the rail authority, the Region and the applicable area municipality.

CORRIDORS

8A.2.8

8A.2.21 Regional Corridors are designated as an overlay of the underlying land-use designation on Schedule 'A', Regional Structure. Local Corridors may be designated in area municipal official plans, in accordance with the provisions of this Plan.

8A.2.9

8A.2.22 Regional Corridors shall be planned and developed in accordance with Policy 8A.1.5 and the relevant Policies of the underlying land-use designation, as higher density mixed-use areas, supporting higher order transit services and pedestrian oriented development. The Regional Corridors shall provide efficient transportation links to the Urban Growth Centres and Regional Centres, Protected Major Transit Station Areas, as well as other centres in adjacent municipalities. Portions of Regional Corridors with an underlying Living Area designation, which are identified as appropriate for higher density mixed-use development in area municipal official plans, shall support an overall, long-term density target of at least 60 residential units per gross hectare and a floor space index of 2.5. The built form should be a wide variety of building forms, generally mid-rise in height, with some higher buildings, as detailed in area municipal official plans.

8A.2.10

8A.2.23 Local Corridors shall be planned and developed in accordance with Policy 8A.1.5 as mixed-use areas, with appropriate densities to support frequent transit service. The Local Corridors shall provide efficient transportation links to the Urban Growth Centres and Regional Centres and/or Local Centres within Urban Areas. Portions of Local Corridors with an underlying Living Area designation, which are identified as appropriate for mixed-use development shall support an overall, long-term density target of at least 30 residential units per *gross* hectare and a *floor space index* of 2.0. The built form should be a wide variety of building forms with mid-rise predominating, as detailed in area municipal official plans.

WATERFRONT PLACES

8A.2.11

- **8A.2.24** Schedule 'A' designates Waterfront Places along the Lake Ontario waterfront at the following locations:
 - a) Frenchman's Bay;
 - b) Whitby Harbour;

- c) Oshawa Harbour;
- d) Port Darlington; and
- e) Port of Newcastle.

8A 2 12

8A.2.25 Waterfront Places shall be developed as focal points along the Lake Ontario waterfront having a mix of uses, integrated with the Greenlands System. Uses may include residential, commercial, marina, recreational, tourist, and cultural and community facilities. The scale of *development* shall be based on and reflect the characteristics of each Waterfront Place. Where appropriate Waterfront Places shall be planned to support an overall, long-term density target of at least 60 residential units per *gross* hectare and a *floor space index* of 2.0. The built form should vary, and be developed in a manner that is sensitive to the interface with the natural environment, as detailed in area municipal official plans.

8A.2.13

- **8A.2.26** The area municipalities, in consultation with the Region and other agencies having jurisdiction shall prepare plans to detail the boundaries and land uses of Waterfront Places in their respective official plans. These plans should:
 - a) consider environmental constraints and opportunities;
 - b) maximize access to Waterfront Places by a variety of transportation modes, such as roads, public transit, water, and trails;
 - c) emphasize the unique landscape features and heritage resources of each Waterfront Place to strengthen community identity;
 - d) consider opportunities to develop east-west natural corridors to link Waterfront Places and natural areas along the waterfront, and to develop north-south corridors along creek valley systems;
 - e) consider opportunities to increase public access to lands because of their ecological, cultural or recreational value through acquisition or other means; and
 - f) assess how new growth will affect the natural environment and where possible enhance the function of Coastal Wetlands and other natural heritage features.

AREA MUNICIPAL OFFICIAL PLANS

8A.2.14

8A.2.27 In the preparation of area municipal official plans, the area municipalities shall include the following:

- a) policies and designations to implement the intent of this Plan and provisions of this Section, particularly Policies 7.3.9, 8A.1.2, 8A.1.5 and 8A.2.12, 8A.2.16, 8A.2.17, 8A.2.18;
- b) boundaries, as well as land use designations, of all Centres, Protected Major Transit Station Areas, and Waterfront Places;
- c) a network of walkways, civic squares and parks;
- d) requirements for the preparation of traffic access studies;
- e) policies to ensure the *development* of higher densities;
- f) transit nodes;
- f) policies to ensure and guide higher density development in Urban Growth Centres, Regional and Local Centres, Regional and Local Corridors, Protected Major Transit Station Areas, and Waterfront Places, while protecting the integrity of historic downtowns, where applicable;
- policies to ensure that generally, new *development* along Corridors shall either front or flank the roadway. Reverse lotting along Corridors should only be permitted where other design solutions are not feasible. The approach for designating the extent or detailed delineation of corridors shall be determined by the area municipality;
- i)
 h) policies for the phasing of development in Centres, Corridors,
 Protected Major Transit Station Areas, and Waterfront Places, to ensure the implementation of the higher density form and function targets of this Plan; and
- j)

 policies to encourage higher density uses permitted in accordance with Section 8C, along Regional Corridors with an underlying Employment Areas designation.

8A.2.15

8A.2.28 Notwithstanding any provisions of this Plan to the contrary, area municipalities may recognize special purpose commercial areas and may include specific provisions in area municipal official plans and zoning by-laws to distinguish the function of these areas.

AREA MUNICIPAL ZONING BY-LAWS

8A.2.16

8A.2.29 In the preparation of area municipal zoning by-laws, Councils of the area municipalities shall develop permissive zoning within Urban Growth Centres, Regional Centres, Protected Major Transit Station Areas and along Regional Corridors, as an incentive to implement higher density, mixed-use development in these areas consistent with the intent of this Plan.

Transportation System

11.1 <u>Goals</u>

- 11.1.1 To provide a Transportation System that is integrated, safe, efficient and reliable for all users and modes.
- 11.1.2 To offer a variety of mobility choices for all Durham residents.
- 11.1.3 To develop a Transportation System that supports the retention of existing businesses and attraction of new investment and economic activity.
- 11.1.4 To support sustainable transportation initiatives that respect natural, social and cultural environments.

11.2 General Policies

- 11.2.1 Regional Council supports the planning, design and operation of a fully integrated Regional Transportation System, composed of Road, Transit Priority and Strategic Goods Movement networks.
- 11.2.2 The development of the Region shall be based on the historic grid system of roads to support the desirable urban form, to facilitate the movement of goods and people, and the development of an effective system of public transit.
- 11.2.3 Freeway, highway and arterial road corridors shall be protected from uses which may jeopardize the implementation of such corridors.
- 11.2.4 Priority shall be given to the optimization of existing transportation infrastructure before adding new infrastructure.
- 11.2.5 New technologies and practices are supported that improve urban travel conditions and help protect the environment, such as Intelligent Transportation Systems, Transportation Demand Management and Employee Trip Reduction programs.
- 11.2.6 A Transportation Master Plan (TMP) which identifies policies, programs and infrastructure improvements required to address Durham's transportation needs, shall be adopted and maintained.

11.3 Policies

ROAD NETWORK AND DESIGN

- 11.3.1 This Plan provides for the protection and development of an integrated hierarchy of roads comprised of freeways, arterial, collector and local roads. Schedule 'C' Maps 'C1' and 'C2', Road Network, designate freeways, Type A, Type B and Type C arterial roads within the Region, without regard to present or future jurisdiction. Area municipal official plans shall designate the grid network of collector roads. This Plan does not imply that Regional Council will assume the authority of roads shown on Schedule 'C' Maps 'C1' and 'C2' which are not under the jurisdiction of the Region.
- 11.3.2 The alignments of freeways and arterial roads designated on Schedule 'C' Maps 'C1' and 'C2', Road Network are approximate. The design and construction of these roads shall take place after more detailed planning and engineering studies have been carried out. These studies shall identify community and environmental impacts, and shall identify measures to be undertaken to mitigate any such impacts. Any change to the alignment of the designated freeways and arterial roads that is in keeping with the goals and intent of this Plan shall not require an amendment to this Plan.
- 11.3.3 Subject to site-specific conditions and accepted planning, urban design and traffic engineering principles, Type A, Type B and Type C arterial roads shall be designed in accordance with Schedule 'E' Table 'E7', Arterial Road Criteria.
- 11.3.4 In the consideration of *development* applications abutting arterial roads identified on Schedule 'C' Maps 'C1' and 'C2', Road Network, Regional Council shall require that lands be dedicated for road widenings. The dedication of land shall take into account the following:
 - a) the extent of the right-of-way that may be required in accordance with Policy 11.3.3;
 - b) road widenings being taken equally on either side of the centre line of existing roads. However, unequal widenings may be required where factors, such as topography, grade separation, channelization or existing *development*, make the taking of equal widenings impractical;
 - c) the need to provide acceleration and deceleration lanes, left-turn storage lanes, medians, traffic signals or other traffic control devices, roundabouts, sight triangles at intersections, including intersections of an arterial road and a railway line, railway grade separations and freeway interchanges. The extent of the widening shall be based on the specific characteristics of the intersection and shall be determined in accordance with accepted traffic engineering design criteria; and
 - d) the need to provide bicycle lanes and/or bus lanes.

- 11.3.5 The design of arterial roads shall consider adequate channelization at intersections to facilitate transit and commercial vehicle turning movements, the provision of bus bays and lanes, and other transit-oriented improvements.
- 11.3.6 Regional Council shall prepare an implementation plan for all components of the Transportation System, which shall be reviewed annually, to define priorities and assess financial implications.
- 11.3.7 The Region recognizes the importance of the Provincial freeway system, including Highways 401, 404, 407, 412, 418 and 115, in fostering continued economic development and reducing the Transportation System capacity deficiencies at the western limit of the Region. To improve the Provincial freeway and highway network, Regional Council supports the accelerated implementation of:
 - a) the extension of Highway 407 to Highway 35/115, including the Highway 418 freeway connection to Highway 401 and planned transitway on Highways 407, 412 and 418;
 - b) the expansion of Highway 401, including the construction of new or improved interchanges;
 - c) the extension of Highway 404 and the related widening of Highways 12 and 48; and
 - d) improvements to Highways 7, 7A, 7/12, 35 and 35/115; and
 - e) modifications to the alignment of the Highway 7/12 intersection at Thickson Road, subject to further study by the Town of Whitby and Ministry of Transportation, that may be updated without amendment to this plan.

Although, Provincial Highways are shown on Schedule 'C' – Maps 'C1' and 'C2', Road Network, these highways are under the jurisdiction of the Ministry of Transportation, which has sole responsibility for such matters as standards, design criteria and widening requirements.

- The Region of Durham encourages the Ministry of Transportation to construct the Highway 407 interchanges at Westney Road, Salem Road and Thornton Road, Highway 412 interchange at Rossland Road, and complete the Highway 401/Lake Ridge Road interchange, which were approved in the Highway 407 East Environmental Assessment study but deferred from initial construction.
- 11.3.9 The Region of Durham shall formally request and encourage the implementation of environmental design standards for Highways 407, 412 and 418, including the provision of treed and landscaped buffer strips within the right-of-way along each side of the highway and within the interchanges.

- 11.3.10 Regional Council recognizes the importance of providing a north/south arterial road connection between Highway 401 and Highway 407 in the City of Toronto and the City of Markham to supplement the grid network of freeways throughout the Greater Toronto and Hamilton Area. Furthermore, Council shall oppose any decision, *development* proposal or other action which seriously compromises the ability to protect and implement such a facility.
- 11.3.11 Regional Council encourages the Provincial Government to take a leadership role in facilitating inter-regional transportation improvements, such as the Markham By-pass Morningside Avenue Extension and the widening of Steeles Avenue, and partner in their implementation.
- 11.3.12 Regional Council, encourages the Ministry of Transportation, to investigate the ultimate role of Highway 35/115 between Highway 401 and Highway 407, including its possible development as a Provincial freeway facility.
- 11.3.13 Regional Council recognizes the need to improve east-west transportation linkages at the west Durham boundary and will continue to explore opportunities with the affected jurisdictions to enhance inter-Regional connections between the Region and the municipalities to the west. Although policies regarding the Rouge National Urban Park preclude additional inter-Regional arterial road connections south of Steeles Avenue. Regional Council will protect for the existing connections. Additionally, Regional Council will protect for the realigned Whitevale Road in Pickering to 14th Avenue in the Region of York and shall work with the affected municipalities to ensure that the proposed road connection is implemented.
- 11.3.14 To protect the integrity of hamlets and historic downtowns from excessive through traffic, a by-pass may provide a feasible solution. Prior to designating new by-passes of arterial roads within this Plan, a By-pass Study will be undertaken in consultation with affected stakeholders to examine:
 - a) the need for the by-pass;
 - b) alternatives to the by-pass;
 - c) the transportation, land use, environmental, socio-economic and cultural heritage impacts associated with each alternative, including the status quo;
 - d) a vision, and design considerations for the preferred alternative;
 - e) a detailed cost-benefit analysis for the preferred alternative; and
 - f) an implementation plan.
- 11.3.15 The Region recognizes the need to improve east-west transportation linkages south of Highway 401. The Region also recognizes the importance of Waterfront Areas as "people places", and providing public access to the waterfront and open spaces. As such, the potential for an east-west connection between South Blair Street and Thickson Road, south of Victoria

Street in the Town of Whitby, will be considered in conjunction with any proposal to redevelop the existing uses in the Employment Area north of Ronald C. Deeth Park.

TRANSPORTATION DEMAND MANAGEMENT

- 11.3.16 This Plan supports the development of a comprehensive Transportation Demand Management (TDM) program as part of an effort to reduce single occupant vehicle dependency, by promoting alternative modes of transportation such as transit, carpooling, cycling and walking, and alternative work arrangements such as staggered work hours and telecommuting to reduce peak period travel.
- 11.3.17 Employers are encouraged to promote programs to reduce automobile usage as a means of addressing energy consumption and air pollution. Such trip reduction programs may include:
 - a) the provision of transit passes;
 - b) ridesharing and van pooling programs to increase vehicle occupancies;
 - c) the provision of incentives in parking lots and supporting parking management strategies to encourage the use of high occupancy vehicles, such as designated carpool spaces;
 - d) consideration for alternative work hours and telecommuting; and
 - e) the provision of facilities to encourage the use of bicycles.

TRANSIT PRIORITY NETWORK

- 11.3.18 This Plan supports the planning, design and operation of an integrated and coordinated Transit Priority Network, as designated on Schedule 'C' Map 'C3', Transit Priority Network. The Transit Priority Network, which provides inter-regional and inter-municipal service, is comprised of the following elements:
 - a) "Rapid Transit Spine" that is planned to provide dedicated transit lanes in most arterial road sections, and intersect with local transit services;
 - b) "High Frequency Transit Network" that consists of buses in planned High Occupancy Vehicle (HOV) lanes, or buses or in mixed traffic, with transit signal priority at major intersections and other measures to ensure fast and reliable transit service. Planned HOV lanes may be converted to dedicated bus lanes as growth in ridership warrants;
 - c) "Other Transit Connection" that facilitate longer-distance trips, providing direct links to Transportation Hubs and Commuter Stations from smaller urban and rural areas;

- d) "Commuter Rail" service that carries passengers at high rates of speed over longer distances and link to Transportation Hubs and Commuter Stations, providing transfer points to other transit services and transportation modes;
- e) "Protect for Future Commuter Rail" corridors that identify future connections on existing rail corridors beyond 2031;
- f) "Transportation Hubs" that are major travel destinations and facilitate transfers between different modes of travel or between transit services; and
- g) "Freeway Transit" services that facilitate long-distance inter-regional and inter-municipal transit trips within the Highway 407, 412 and 418 right-of-way. The designation of Freeway Transit supports the implementation of frequent bus service, with dedicated commuter parking lots and transit terminals at interchanges, which is planned to evolve to a dedicated transitway facility beside the freeway in the long-term.
- 11.3.19 In support of existing and future transit services, *development* adjacent to a Transportation Hub, Commuter Station, Rapid Transit Spine and the High Frequency Transit Network designated on Schedule 'C' Map 'C3', Transit Priority Network, shall provide for:
 - a) complementary higher density and mixed uses at an appropriate scale and context in accordance with Policy 8A.2.2 Policies 8A.2.8 through 8A.2.20 for Transportation Hubs and Commuter Stations that are also identified as Protected Major Transit Station Areas, and Policy 8A.2.9, where a Rapid Transit Spine or the High Frequency Transit Network is within Regional Corridors;
 - b) buildings oriented towards the street, to reduce walking distances to transit facilities;
 - c) facilities which support non-auto modes including: drop off facilities, bus bays, bus loops, bus shelters, walkways, trails and other pedestrian and cycling facilities; and
 - d) limited surface parking and the potential *redevelopment* of existing surface parking.

For the purposes of this Policy, development adjacent to a Transportation Hub or Commuter Station generally means an area within an approximate 500 metre radius of the station, representing about a 10-minute walk. The extent and delineation of the boundaries and land-use designations to implement the intent of this policy shall be detailed in area municipal official plans.

11.3.20 Centres and Corridors that correspond to a Rapid Transit Spine, as designated on Schedule 'C' – Map 'C3', Transit Priority Network, should be

- developed to their fullest potential in accordance with Sub-Section 8A of this Plan.
- 11.3.21 Where technically and financially feasible, suitable transit services are encouraged to be provided to newly developing areas as early as possible.
- 11.3.22 Regional Council supports the extension of GO rail service to Bowmanville, Uxbridge and the Seaton community within the Pickering Urban Area as indicated on Schedule 'C' Map 'C3', Transit Priority Network. Regional Council supports the investigation of improved transit connections from GO Rail services to the Region's northern municipalities. In addition, Regional Council supports the investigation of further extensions of rail passenger service along existing rail corridors, including the C.P.R. Havelock Line and the C.N.R. Uxbridge Line.

REGIONAL CYCLING PLAN

- 11.3.23 The Region in cooperation with the area municipalities, will implement a Regional Cycling Plan, which will:
 - recognize that cycling facilities form part of a balanced transportation system;
 - b) establish a network of on and off road cycling facilities across the Region;
 - c) provide policies and programs to address matters of encouragement, enforcement, education, engineering and funding; and
 - d) recommend actions for the implementation of the Plan's policies, programs, and cycling network.
- 11.3.24 The Regional cycling network will be established over time, and as budget considerations permit, in association with Regional and area municipal projects and activities.
- 11.3.25 This Plan supports an urban environment and infrastructure that encourages and supports *active transportation* throughout the Region through policies and practices that ensure safe, direct, comfortable, attractive and convenient connections.

GOODS MOVEMENT

- 11.3.26 Schedule 'C' Map 'C4', Strategic Goods Movement Network, identifies preferred haul routes that are planned to accommodate commercial vehicles on a year round basis, and which link major generators of traffic. Infrastructure to support this network will be considered as part of the capital works program and will be subject to budgetary considerations.
- 11.3.27 In the consideration of *development* applications adjacent to railways, a landscape buffer shall be required of a size to be determined by the Provincial

- Government and/or the Council of the respective area municipality, in consultation with the appropriate railway authority.
- 11.3.28 Prior to the development of the future airport in the City of Pickering, an investigation to establish the required Transportation System improvements shall be undertaken.
- The Region recognizes the 1997 Agreement between the City of Oshawa and Federal Government that guarantees the operation of the Oshawa Executive Airport for fifty years unless a new airport at Pickering opens, in which case Oshawa has committed to continue operating the Executive Airport until at least 2033. Should the Oshawa Executive Airport cease operation, the policies of Section 8, as well as the extension of Stevenson Road and Beatrice Street shown on Schedule 'C', Map 'C2', Road Network, shall apply to this area without amendment to this Plan.
- 11.3.30 Councils of the area municipalities may recognize, at their sole discretion, licensed aircraft landing strips in the respective zoning by-laws, provided that such are compatible with the intent of this Plan.
- 11.3.31 The Oshawa Harbour shall be maintained as a commercial port facility in the Region until such time as studies have been completed for both Oshawa Harbour and St. Marys Cement dock facility in the Municipality of Clarington, after which the role of the Oshawa Harbour may be reconsidered.
- 11.3.32 Regional Council supports investigations by the Federal and Provincial Governments to examine measures to improve the level of safety associated with the transportation of dangerous goods.
- 11.3.33 Regional Council supports the development of coordinated, consistent and comprehensive emergency response plans to address incidents related to the transportation of dangerous goods.

MITIGATING COMMUNITY AND ENVIRONMENTAL IMPACTS

- 11.3.34 In the consideration of *development* applications abutting or adjacent to arterial roads, Regional Council and Councils of the area municipalities shall have regard to the Region's guidelines and other area municipal guidelines where applicable.
- 11.3.35 In the consideration of *development* applications abutting arterial roads where access opportunities are limited, development patterns that promote pedestrian *connectivity* and permeability to the arterial road will be supported by:
 - a) minimizing the amount of reverse lot frontage along the arterial road;
 - b) promoting alternatives to reverse lot frontage such as window streets and cul-de-sacs adjacent to the arterial road;

- c) providing noise attenuation walls or fencing, where applicable, along the sideyard of lots adjacent to the arterial road; and
- d) establishing direct visual and pedestrian connections from proposed land uses and/or local streets and to the arterial road.
- 11.3.36 The Region in conjunction with area municipalities may assess the need for and develop corridor plans in conjunction with Municipal Class Environmental Assessments for major road works, or significant *development* applications or plans. Such corridor plans will provide a vision for the development of Regional Road corridors over time and shall address:
 - a) the transportation environment, including present and future mobility and access requirements;
 - b) adjacent land uses and the future built environment; and
 - c) streetscaping and the public realm.

These corridor plans will be used to guide the development of key arterial corridors and will provide implementation measures and financial commitments for activities such as planning, design, maintenance, planting, construction or reconstruction.

11.3.37 Where a *development* application or site plan is contingent upon road improvements that are subject to a Municipal Class Environmental Assessment or a corridor plan, as determined by the Region in conjunction with the area municipality, the *development* application or site plan shall not be approved until the Municipal Class Environmental Assessment or corridor plan are completed to the extent required to assess the *development* application or site plan.

AREA MUNICIPAL OFFICIAL PLANS

11.3.38 In the preparation of area municipal official plans, Councils of the area municipalities shall ensure the inclusion of policies and designations to implement the intention of this Plan and the provisions of this Section, particularly Policies 11.3.1, 11.3.3, 11.3.17, 11.3.18, 11.3.25, 11.3.34 and 11.3.35.

Section 14

Implementation

14.1 Goal

14.1.1 To offer guidance for the actions and decisions of all governments, individuals, corporations, authorities, boards and agencies.

14.2 General Policies

- 14.2.1 It is the intention of the Region to implement this Plan by utilizing the powers conferred upon it by the <u>Planning Act</u>, the <u>Municipal Act</u>, and such other statutes as may be applicable.
- 14.2.2 The Plan recognizes that the implementation of any policy herein requires that the Region have the legal jurisdiction to do so. Specifically, this Plan is not intended to, in any way, infringe, nor is it to be interpreted as in any way infringing, on the statutory rights, powers or prerogatives of any other legal jurisdiction, except as the Region has the legal authority to do so.
- 14.2.3 The Durham Regional Official Plan establishes a framework to guide the Region's growth and development. It is the intent of the Region that the Regional Official Plan provide general guidelines for the preparation of detailed planning documents by the area municipalities. The level of detail in the Regional Official Plan is intended to sufficiently ensure the achievement of the Regional goals outlined in the Plan.
- 14.2.4 The provisions of this Plan require that certain types of *development* proposals, such as aggregate resource extraction areas and aggregate-related industrial uses be permitted only by an application to amend this Plan. This will allow a comprehensive, consistent and thorough review of the appropriateness of such proposals throughout the Region.
- 14.2.5 Technical changes to the base information on Schedules 'A', 'B', and 'C' shall be made without amendment to this Plan.
- 14.2.6 Changes and refinements to Schedule 'B' Map 'B1', *Key Natural Heritage and Hydrologic Features*, based on updated information from the Province or as a result of a natural heritage evaluation and/or hydrological evaluation will be incorporated into this Plan through a *comprehensive review*.
- 14.2.7 Changes as a result of new information shall be made to Schedule 'D' without amendment to this Plan.
- 14.2.8 At such time as the Provincial Government issues a policy statement under the Planning Act, this Plan will be amended forthwith.
- 14.2.9 All agricultural and non-agricultural developments outside of Urban Areas shall comply with the Provincial *Minimum Distance Separation formulae*.

- 14.3 <u>Area Municipal Official Plans</u>
- 14.3.1 Area municipalities are required to prepare and adopt a new area municipal official plan or appropriate amendment to existing official plans in conformity with this Plan.
- 14.3.2 It is recognized, however, that some time may elapse before the existing area municipal official plans can be amended to conform with this Plan. In the interim, only those provisions of the existing area municipal official plan which are in conformity with this Plan shall remain in force and effect. For greater certainty, and notwithstanding any other provisions of this Plan, it is not the intent of this Plan to repeal any amendments to existing area municipal official plans which have been adopted by Council and are not yet in force.
- 14.3.3 Area municipalities are encouraged to prepare official plans for part of or for their entire municipality. In the preparation of these plans, priority shall be given to Urban Areas and hamlets. For municipalities not having complete official plan coverage, the policies of this Plan shall be used to guide development and assess development applications.

14.4 Community Improvement Plans

REGIONAL COMMUNITY IMPROVEMENT PLANS

14.4.1 For the purposes of promoting complete communities, consistent with the objectives of this Plan pertaining to the principles for the development of Urban Areas, in particular, *intensification*, the Region may support community improvement from time to time by designating by by-law, Community Improvement Project Areas for the purposes of adopting Regional Community Improvement Plans. These Plans, adopted by Regional Council in accordance with the provisions of Section 28 of the Planning Act, may contain provisions for grants or loans, or providing other assistance consistent with the objectives described in the Community Improvement Plan.

Regional Community Improvement Plans may address the following:

- a) affordable housing;
- b) infrastructure that is within the Region's jurisdiction;
- c) land and buildings within and adjacent to existing or planned transit corridors that have the potential to provide for higher density mixed use *development* and *redevelopment*; or
- d) other matters as the Province may prescribe in accordance with the <u>Planning Act</u>.

AREA MUNICIPAL COMMUNITY IMPROVEMENT PLANS

14.4.2 The Region of Durham recognizes that the area municipalities may adopt *Community Improvement Plans* in accordance with the <u>Planning Act</u>, to

- stimulate the re-use, revitalization, *redevelopment* and rehabilitation of Urban Areas, based on local needs and priorities.
- 14.4.3 To assist in the implementation of area municipal *Community Improvement Plans*, the Region may adopt a Revitalization Program that will guide how the Region may participate financially, or otherwise, in area municipal *Community Improvement Plans*.
- 14.4.4 The Region's participation in an area municipal *Community Improvement Plan* will be subject to both the Region's Revitalization Program and the Region's annual Business Plan and Budget process.
- 14.4.5 The Region's participation in the implementation of an area municipal *Community Improvement Plan* is intended for projects that contribute to achieving the goals of the Regional Official Plan for the development of Urban Areas.

14.5 Zoning By-laws

- 14.5.1 Where this Plan or any part thereof takes effect, every zoning by-law then in effect in the Region, affected thereby, shall be amended forthwith by the area municipalities to conform with this Plan, pursuant to the <u>Planning Act</u>.
- 14.5.2 In accordance with the provisions of the <u>Planning Act</u> and the appropriate provisions of this Plan, the Council of an area municipality is encouraged to prezone land using the holding symbol "H" or "h", in conjunction with any use category, and indicate the use to which lands, buildings or structures may be put at such time in the future as the holding symbol is removed by amendment to the by-law.
- 14.5.3 Prior to passing a by-law to remove the holding symbol, the Council of the area municipality shall ensure that:
 - a) the *development* is consistent with the orderly and phased *development* of the municipality;
 - b) the owner has satisfied all of the requirements of the area municipality and entered into any necessary agreements in this regard; and
 - c) the owner has satisfied all the requirements of the Regional Municipality of Durham with respect to the provision of sewer and water services, Regional roads, and entered into any necessary agreements in this regard.
- 14.5.4 Notwithstanding Policy 14.5.1, this Plan is not intended necessarily to prevent the continuation, expansion, or enlargement of uses which do not conform to the designations and provisions of this Plan. At their sole discretion, the Councils of the area municipalities may zone to permit the continuation, expansion or enlargement of legally existing uses, or the variations to similar uses, provided that such uses:

- a) have no adverse effect on the present uses of the surrounding lands or the implementation of the provisions of this Plan;
- b) comply with Provincial *Minimum Distance Separation formulae*, as amended from time to time, if applicable;
- c) are accessible by a public road which is maintained by the appropriate authority as open to traffic on a year-round basis and is of a standard of construction adequate to provide for the additional traffic generated by the proposed use;
- d) are subject to any conditions that may be contained in an area municipal official plan;
- e) where located on the Oak Ridges Moraine; were lawfully existing as of November 15, 2001; and where any expansion or enlargement thereto or variation to a similar use is implemented in conformity with Parts III and IV of the Oak Ridges Moraine Conservation Plan, which contains policies intended to maintain, improve or restore the *ecological* and *hydrological integrity* of the Moraine; and
- f) where located in the Protected Countryside of the Greenbelt Plan Area; were lawfully existing as of December 15, 2004; and where any expansion or enlargement thereto or variation to a similar use is implemented in conformity with the Greenbelt Plan.

Each case will be considered on its own merits by the Council of the respective area municipality and may be subject to site plan control. Lot creation associated with such uses shall not be granted.

14.5.5 Regional Council may enact by-laws to regulate the use of land lying within a distance of 45 metres from any limit of a Regional road, as provided for by the Municipal Act.

14.6 Site Plan Control

- 14.6.1 Regional Council shall encourage the use of the site plan control provisions of the <u>Planning Act</u> to implement the policies and provisions of this Plan and the area municipal official plans, and to coordinate and enhance the physical *development* of the area municipality.
- 14.6.2 Provisions for site plan control shall be detailed in the area municipal official plans. To enable the use of site plan control in area municipalities not having appropriate, approved site plan control provisions in their respective official plans, each such municipality is hereby declared to be a proposed site plan control area. The following uses, however, shall be exempted:
 - i) residential *development* of one or two dwelling units per lot;
 - ii) agricultural and farm-related buildings or structures that are utilized in farming operations; and

iii) aggregate resource extraction activities.

In addition, drawings showing plans and elevations of each building to be erected within designated site plan control areas may be required for apartments and other multiple-family type dwellings of less than 25 units, with the exception of those dwellings exempted herein.

The provisions of this Section shall not apply to area municipalities with appropriate, approved site plan control provisions in the respective official plans.

- 14.6.3 The Council of an area municipality may, by by-law, designate the whole or part of the proposed site plan control area within its jurisdiction as a site plan control area.
- 14.6.4 Where *development* subject to site plan control abuts a road, under the jurisdiction of the Region, the area municipality, upon application for site plan approval, shall advise the Region to enable the implementation of the Planning Act.
- 14.6.5 The Council of the area municipality and/or Regional Council may require the owners of land proposed for *development* under site plan control to enter into one or more agreements under the <u>Planning Act</u> to address all matters contained therein.
- 14.7 Subdivision and Condominium Approvals and Agreements
- 14.7.1 Regional Council shall approve only those plans of subdivision which:
 - a) comply with the provisions of this Plan and the applicable area municipal official plans; and
 - can be supplied with adequate Regional services to the satisfaction of Regional Council.
- 14.7.2 Under conditions of approval attached to plans of subdivision pursuant to the Planning Act:
 - a) Regional Council shall require that the applicants enter into appropriate agreements, which may be registered against the title of the subject lands, and which may include such matters as Regional services, financial requirements, Regional road facilities, dedication of land for public uses, exclusive of parks and other requirements, to implement the provisions of this Plan;
 - b) the Council of the respective area municipality may require that the applicants enter into appropriate agreements, which may be registered against the title of the subject lands, and may include such matters as, but not limited to, financial requirements, local roads, drainage, grading and landscaping, sidewalks and dedication of land for public uses and

- other requirements to implement the provisions of this Plan and the applicable area municipal official plans;
- c) if approval of a draft plan of subdivision lapses, the growth management objectives of Policy 7.3.9 and Sub-Section 8A shall be considered as a key component of the development review process for any new draft plan of subdivision;
- d) if a plan of subdivision or part thereof has been registered for eight years or more, and does not meet the growth management objectives of Policy 7.3.9 and does not conform to the Policies of this Plan, Regional Council or the Council of the respective area municipality may use its authority under Section 50(4) of the <u>Planning Act</u> to deem it not be a registered plan of subdivision; and
- e) Regional Council or the Council of the respective area municipality may require that approvals of draft plans of subdivisions include a lapsing date in accordance with Section 51(32) of the <u>Planning Act</u>.

14.8 <u>Severances</u>

- 14.8.1 Severances shall only be granted in conformity with the intent of this Plan and this Plan's designations, uses and policies, the zoning by-laws of the respective area municipality and in accordance with the <u>Planning Act</u>. In addition, under no circumstances shall severances be granted that are contrary to this Plan and/or any area municipal official plan.
- 14.8.2 In determining whether a plan of subdivision under the <u>Planning Act</u> is necessary, three additional lots may be considered as the maximum number of division by severance.
- 14.8.3 The division of lands by severance shall be in compliance with the provisions of any site plan, subdivision or any other development agreements registered against the title of the subject lands.
- 14.8.4 The division of land by severance in Employment Areas shall be discouraged unless there exists an agreement between the owner and the Council of the respective area municipality and, where applicable, Regional Council, registered on title of the subject lands, indicating among other things, the subdivision design and the provision of services for the lands affected. The application of this provision, at the discretion of the Council of the respective area municipality, need not apply to infilling within established Employment Areas.
- 14.8.5 All proposed lots shall have frontage upon, and access to, a public road which is maintained by the appropriate authority as open to traffic on a year-round basis and is of a standard of construction adequate to provide for the additional traffic generated by the proposed *development*.
- 14.8.6 Notwithstanding Policy 14.8.5, a land-locked parcel related to a land assembly for a future subdivision proposal may be created, provided that

there is an overall plan, indicating the approximate extent of the land assembly and provisions for future access.

- 14.8.7 All parcels of land shall be of an adequate size for the use proposed, having regard to the topography of the land, the siting of proposed buildings and points of access. Where municipal services do not exist and are not to be provided for the *development*, regard shall be had to the suitability of the soil conditions to provide for an adequate potable private water supply, and for the installation of a satisfactory private sewage disposal system which complies with the standards of the Ministry of the Environment, Conservation and Parks and the Region.
- 14.8.8 The creation of a lot in an area susceptible to flooding, erosion or any other physical or environmental constraint will be discouraged, unless it can be clearly established that the proposed use does not adversely impact such constraints, in accordance with Policy 2.2.7.
- 14.8.9 Where applicable, the Provincial *Minimum Distance Separation formulae* and the <u>Environmental Protection Act</u> and regulations made thereunder shall apply to the division of land by severance.
- 14.8.10 Where applicable, the approval of any application for severance for multiple residential, commercial or industrial uses shall be subject to the provisions of a site plan control agreement under the <u>Planning Act</u>, which has been entered into with the Council of the respective area municipality, and to the provisions of a servicing agreement, which has been entered into with the Region, and such agreements shall be registered on the title of the subject property.
- 14.8.11 On the granting of a severance, conditions may be imposed on both the severed and retained parcels, but not to be limited to, the following:
 - a) the fulfillment of financial requirements of the Region and/or area municipality;
 - b) the dedication of lands to the area municipality for park purposes or, as an alternative, the payment of cash-in-lieu of such dedication may be accepted by the area municipality;
 - c) where applicable, the dedication of appropriate road widenings or onefoot reserves across the frontages of all proposed lots;
 - d) the limitation of time for the fulfillment of conditions of approval prior to the lapsing of the severance;
 - e) the submission of a registered reference plan; and
 - f) in the case of surplus farm dwellings, that the retained farm parcel be zoned to prohibit any further severances and the establishment of any residential dwelling, in perpetuity.

- 14.8.12 In Prime Agricultural Areas and Major Open Space Areas, any severance applications for agricultural and agricultural-related uses shall be considered in accordance with Sub-Section 9A and Policy 10A.2.3. Where applicable, such severance applications will conform with the Oak Ridges Moraine Conservation Plan, which contains restrictive lot creation policies that are intended to maintain, improve or restore the ecological and hydrological integrity of the Moraine; and the Greenbelt Plan, which contains restrictive lot creation policies that are intended to support long-term agricultural production and economic activity and long-term sustainability of the Natural Heritage System within the Protected Countryside.
- 14.8.13 The Region shall annually monitor severance activity within the Region.
- 14.8.14 Acquisition of land in appropriate locations by municipalities or conservation authorities for natural heritage conservation purposes is supported. A severance to secure valued greenspace for natural heritage conservation purposes may be permitted to adjust a property boundary or create a new lot provided that the severed parcel is zoned to permit only natural heritage conservation uses. However, consistent with other policies of this Plan, no new lot may be created for a residential dwelling in Prime Agricultural Areas or where development would negatively impact a key natural heritage and/or hydrologic feature.
- 14.8.15 In the Oak Ridges Moraine and Greenbelt Protected Countryside, no new lots may be created, except those specified in this Plan, within or partially within a minimum *vegetation protection zone* of a *key natural heritage feature* and/or a hydrologically sensitive feature.

14.9 Land Acquisition

- 14.9.1 Regional Council and the Council of an area municipality may acquire land to implement any feature of this Plan in accordance with the provisions of the Municipal Act and the Planning Act or any other statute.
- 14.9.2 Acquisition of land by municipalities, public agencies and utility providers for *infrastructure* to implement any feature of this Plan may be considered, in accordance with the policies of this Plan, applicable statutes, the Oak Ridges Moraine Conservation Plan and the Greenbelt Plan, where applicable.

14.10 Review And Monitoring

- 14.10.1 A comprehensive review of this Plan may be undertaken as required, at any time to incorporate new objectives, policies and specific designations. This Plan will be reviewed, in whole, or in part, not less frequently than every five years to ensure that it continues to embody the policies of Regional Council and to ensure that it has regard for matters of provincial interest, conforms to Provincial Plans, and is consistent with the Provincial Policy Statements.
- 14.10.2 A *comprehensive review* of all of this Plan shall be initiated at the appropriate time to inform the Region's participation in Provincial Plan Reviews, including the Oak Ridges Moraine Conservation Plan, the Greenbelt Plan and the

Growth Plan for the Greater Golden Horseshoe. In particular, such review will be initiated to assess the implementation of settlement area expansions in the Townships of Brock, Scugog and Uxbridge at the 10 year review of the Greenbelt Plan.

- 14.10.3 The Region, in consultation with the area municipalities will monitor the following key growth management objectives on a regular basis:
 - a) population and employment forecasts, coincident with the release of relevant Census of Canada information, and updates to the Growth Plan for the Greater Golden Horseshoe;
 - b) *intensification* rates for each area municipality in relation to Schedule 'E' Table 'E9' and the Region-wide target of 40% *intensification* within the *built-up* area, including the following key growth areas:
 - i) Centres;
 - ii) Corridors; and
 - iii) Waterfront Places;
 - c) the Region-wide density of population and jobs in relation to the 50 people and jobs combined per *gross* hectare target in *greenfield* area and more specifically, the achievement of minimum *greenfield* area targets for Living Areas and Employment Areas;
 - d) the density of population and jobs in the Urban Growth Centres of Oshawa and Pickering, in relation to the combined density target of 200 residents and jobs per *gross* hectare; and
 - e) the mix, range, and affordability of housing units.
- 14.10.4 The effect of new policies, implementing by-laws and projects within Protected Major Transit Station Areas will be monitored in consultation with the area municipalities, based on the following:
 - a) the amount, type and pace of development;
 - b) the mix and density of land uses in the area;
 - c) the re-use and demolition of existing buildings, including heritage buildings;
 - d) the amount and type of employment;
 - e) the overall population;
 - f) the unit count and mix of housing types;
 - g) the population to job ratio; and

h) parking spaces, loading facilities, transit improvements and active transportation infrastructure.

14.10.4

14.10.5 The Region will not initiate a *comprehensive review* under s.26 of the <u>Planning Act</u> that would propose an expansion to the Urban Area boundary of the City of Pickering related to the lands referenced in Policy 7.3.11 p) of this Plan, in the absence of an amendment to the Growth Plan for the Greater Golden Horseshoe that provides increased forecasts in Schedule 3.

Section 15

Interpretation

- Unless otherwise specified in this Plan, deviation from the provisions of the text and Schedules 'A', 'B' and 'C' of this Plan will require an amendment to this Plan.
- In order to provide for flexibility in the interpretation of the numerical figures and quantities in the text, it is intended that such figures and quantities be considered to be approximate, and that for the purposes of preparing area municipal official plans, zoning by-laws, subdivision approvals, site plan approvals, severances or building permits, minor deviations may be permitted, without amendment to this Plan, provided that such deviations do not alter the intent of this Plan. Further, changes to the policy numbering and/or cross-referencing may be undertaken without amendment to this Plan, as well as editorial, lettering and map changes which do not alter the intent of the Plan.
- The examples of permitted uses are included in this Plan to illustrate the range of activities permitted in each designation. Specific uses shall be defined at such time as the area municipal official plans and/or zoning bylaws come into effect.
- Schedule 'A' shows the extent of the urban areas and the distribution of their components. Where the external boundaries of Urban Areas abut or are located immediately adjacent to roads, rights-of-way, railways, transmission lines, lot lines, concession lines and watercourses, it is intended that these boundaries shall coincide with such features. Deviations therefrom shall require an amendment to this Plan. The internal boundaries and alignments of the components of these urban areas are approximate only, and are not intended to mark the exact location or extent of the designation of such components, except where such designation coincides with arterial roads, railways, valleys, transmission lines or other clearly recognizable physical features. The exact internal boundaries shall be defined at such time as the area municipal official plans and zoning by-laws come into effect.
- The detailed boundaries of the Urban Areas of Beaverton, Cannington, Sunderland, Uxbridge, Port Perry and Orono shall be determined in accordance with the limits of municipal service areas.
- Those lands designated as "Living Areas" and being located on the south side of Dundas Street and west of a tributary of the Lynde Creek, Part of Lots 31 and 32, Concession 1, Town of Whitby, represent only those lands within Registered Plan 40M-1484.
- The symbols used on Schedule 'A' are intended to be considered as the general location of certain activities. The exact boundaries shall be defined in area municipal official plans and zoning by-laws.

- In determining the boundaries of the Prime Agricultural Areas, Shoreline Residential Areas, Major Open Space Areas and Waterfront designations for purposes of preparing zoning by-laws, regard shall be had to the various uses permitted in the respective designations, existing and future roads, other man-made features, property lines, rights-of-way, soil capability, topography, wooded areas, hazard lands and *key natural heritage* and *hydrologic features*, in accordance with Section 2, and Schedule 'A', which serves as a general indication of the boundary lines.
- 15.9 Where clarification is required for the interpretation of any policy in the Plan, reference shall be made to the general policies and, if necessary, the goals of the Plan.
- 15.10 This Plan has been prepared in accordance with relevant Provincial policies and/or plans. Specific terms appearing in *italics* in this Plan, are defined in Sub-Section 15A, and where noted, are consistent with the definitions provided in the Provincial Policy Statement (PPS), Oak Ridges Moraine Conservation Plan (ORMCP), Central Pickering Development Plan (CPDP), Greenbelt Plan (GBP) and Growth Plan for the Greater Golden Horseshoe (GP). For specific applicability to any respective Provincial Policy or Plan regard should be given to that document. The boundaries of the Oak Ridges Moraine and Greenbelt Plan Area are shown on Schedules 'A', 'B' and 'D'. The Greenbelt Protected Countryside refers to those lands located within the Greenbelt Plan Area. In accordance with the Greenbelt Plan, the Protected Countryside lands are intended to enhance the spatial extent of agriculturally and environmentally protected lands currently protected by the Oak Ridges Moraine Conservation Plan while at the same time improving linkages between this area and the surrounding major *lake* systems and *watersheds*.
- 15.11 This Plan shall be referred to in area municipal official plans as the Durham Regional Official Plan.
- 15.12 The Region, and Regional Council, in this Plan shall mean The Regional Municipality of Durham.
- This Plan contains provisions for which approvals have not been granted by the Ministry of Municipal Affairs and Housing (Deferrals). Such areas do not form part of the approved Plan, until or unless they receive approval from the Ministry of Municipal Affairs and Housing through further approved amendments to this Plan initiated by Regional Council, but do identify the position of Regional Council.

Section 15 A

Definitions

Transit-Oriented Development (TOD): is the clustering of high-density, compact development in proximity to transit infrastructure. The design of TOD places includes a mix of residential, community use, retail and other pedestrian amenities that support transit ridership, along with good quality active transportation connections.

Part E – Schedules

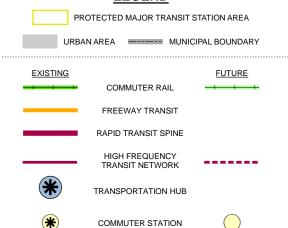
Schedule A Regional Structure Maps Map 'A1' – Brock Map 'A2' - Uxbridge Map 'A3' - Scugog Map 'A4' - Pickering, Ajax, Whitby, Oshawa Map 'A5' – Clarington **Greenlands System Maps** Schedule B Map 'B1' – Greenbelt Natural Heritage System & Key Natural Heritage and Hydrologic Features Map 'B2' - High Aquifer Vulnerability and Wellhead **Protection Areas** Map 'B3' – Oak Ridges Moraine Land Use Map 'B4' - Oak Ridges Moraine Landform Conservation Schedule C Transportation System Maps Map 'C1' – Road Network Map 'C2' – Road Network, Pickering, Ajax, Whitby, Oshawa. Courtice Urban Areas Map 'C3' – Transit Priority Network Map 'C4' – Strategic Goods Movement Network Map 'C5' – Protected Major Transit Station Areas Schedule D High Potential Aggregate Resource Areas Map Schedule E **Tables** Table 'E1' – Aggregate Resource Extraction Areas Table 'E2' – Country Residential Subdivisions Table 'E3' - Rural Employment Areas Table 'E4' – Aggregate-Related Industrial Use Exceptions Table 'E5' – Land Use Groups by Risk to Groundwater Table 'E6' – Wellhead Protection Areas – Land Use Restrictions Table 'E7' – Arterial Road Criteria Table 'E8' – Complete Application Requirements Table 'E9' - Minimum Intensification Allocations, 2015-2031

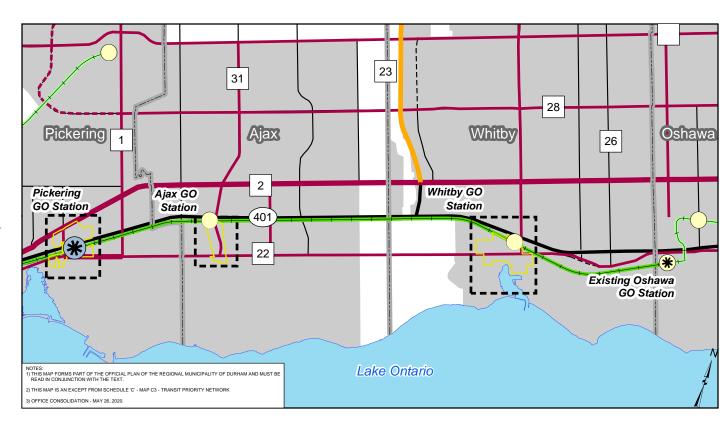


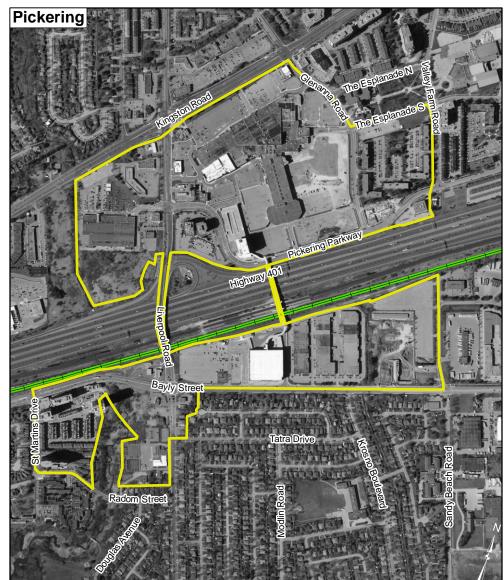
OFFICIAL PLAN OF THE REGIONAL MUNICIPALITY OF DURHAM

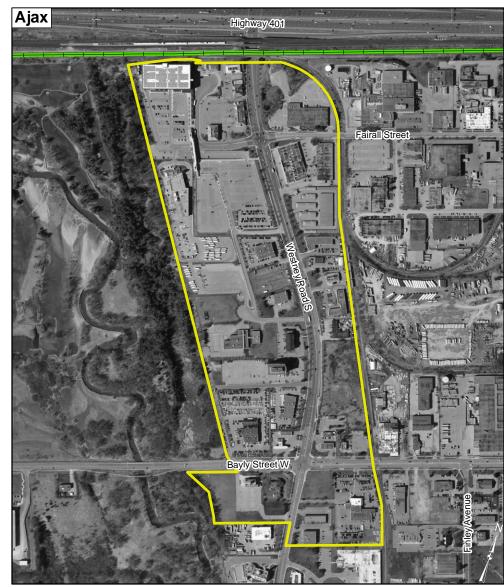
SCHEDULE 'C' - MAP 'C5a' PROTECTED MAJOR TRANSIT STATION AREAS

<u>LEGEND</u>

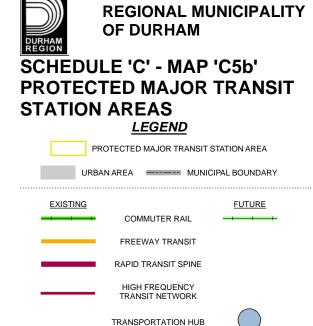






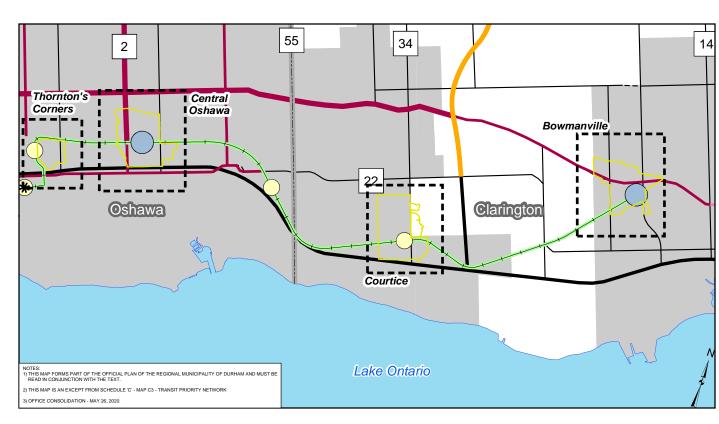


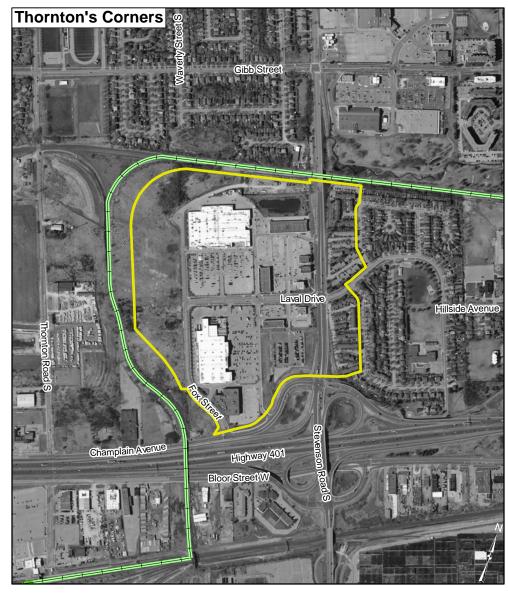




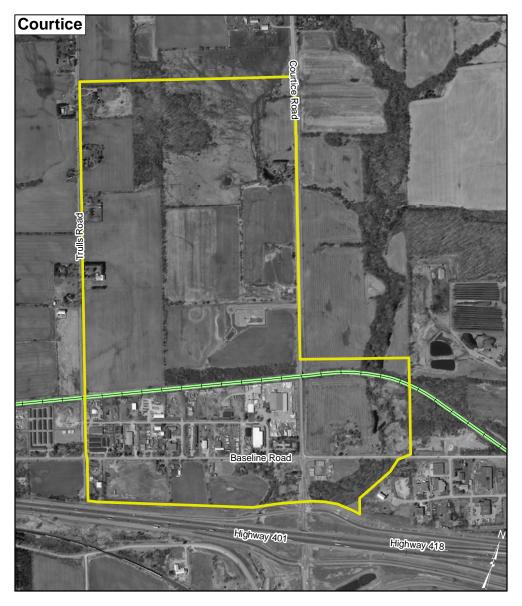
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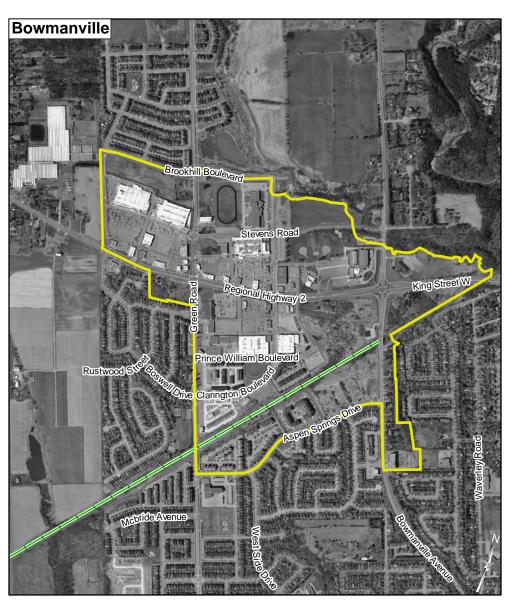
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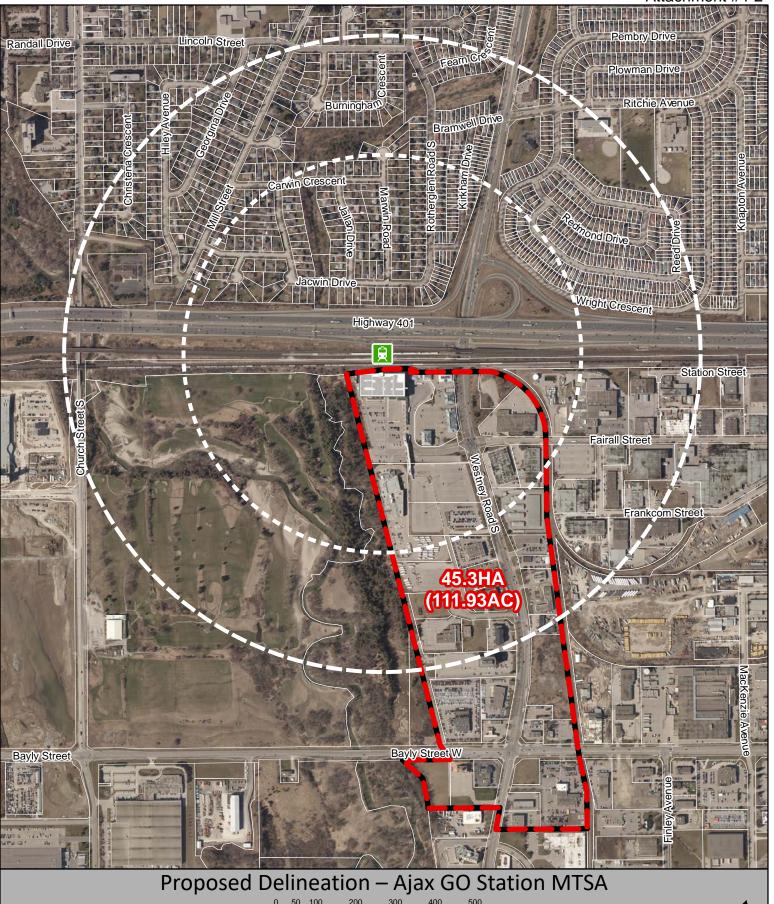


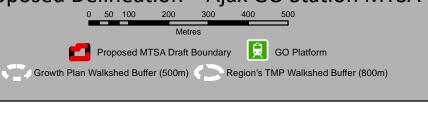


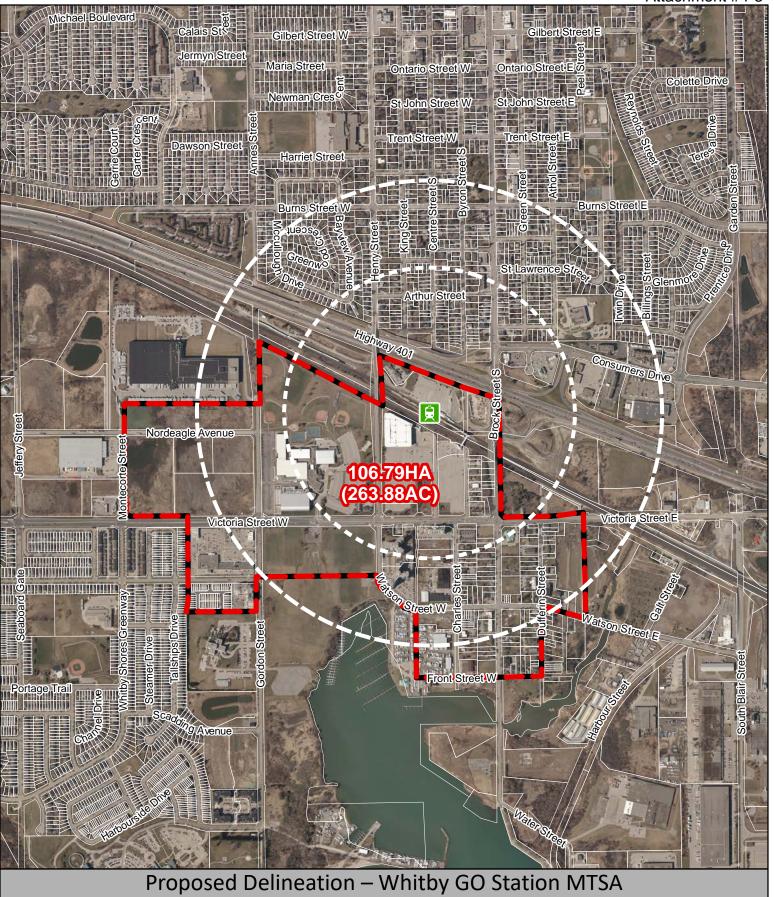


Growth Plan Walkshed Buffer (500m) Region's TMP Walkshed Buffer (800m)











Metres



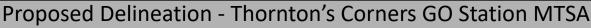


GO Platform

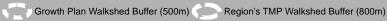








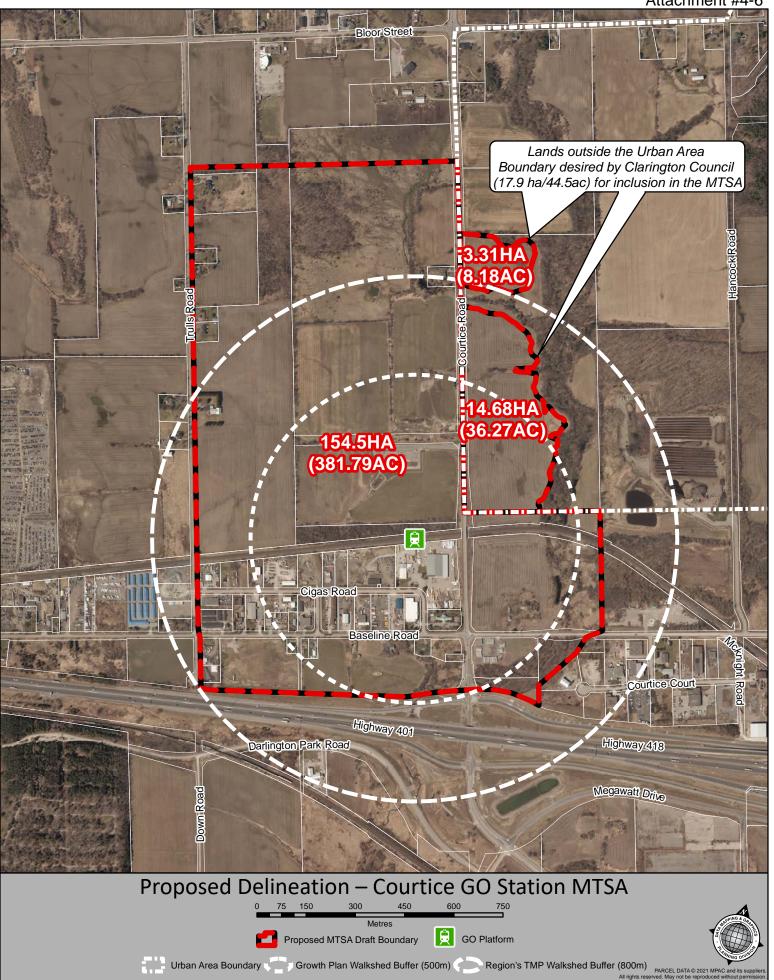
























THE CORPORATION OF THE CITY OF SARNIA City Clerk's Department

255 Christina Street N. PO Box 3018 Sarnia ON Canada N7T 7N2 519-332-0330 (phone) 519-332-3995 (fax) 519-332-2664 (TTY)

www.sarnia.ca clerks@sarnia.ca

July 21, 2021

The Right Honourable Justin Trudeau Prime Minister of Canada 80 Wellington Street Ottawa, ON K1A 0A2 Justin.trudeau@parl.gc.ca

Corporate Services Department Legislative Services Division	
Date & Time	July 22, 2021
Received:	9:04 am
Original To:	CIP
Copies To:	
Take Appropriate Action File	
Notes/Comments:	

Dear Prime Minister:

Re: Capital Gains Tax Exemptions on Primary Residence

At its meeting held on July 12, 2021, Sarnia City Council adopted the following resolution:

That Sarnia City Council endorse the resolution circulated by the Town of Fort Erie requesting that the Federal Government cease further consideration of eliminating capital gains tax exemptions on primary residences.

A copy of the above noted resolution is enclosed for your reference. Your favourable consideration of this request is respectfully requested.

Yours Sincerely,

Amy Burkhart Acting City Clerk

cc: The Honourable Doug Ford, Premier of Ontario

All Members of Parliament

All Members of Provincial Parliament

All Ontario Municipalities



Community Services

Legislative Services

June 1, 2021 File #120203

The Right Honourable Justin Trudeau Prime Minister House of Commons Ottawa, ON K1A 0A6 Justin.trudeau@parl.gc.ca The Honourable Doug Ford Premier of Ontario Legislative Building, Queen's Park Toronto, ON M7A 1A1 premier@ontario.ca

Honourable and Dear Sirs:

Re: Capital Gains Tax on Primary Residence

The Municipal Council of the Town of Fort Erie at its meeting of May 31, 2021 passed the following resolution:

Whereas primary residences are currently exempt from a capital gains tax, and

Whereas currently secondary and additional non-primary properties are subject to capital gains, and

Whereas the Federal Government is currently looking into a primary residence capital gains tax as they have recognized that affordable housing has become a serious issue in Canada, and

Whereas smaller communities including the Town of Fort Erie are seeing unprecedented higher selling prices that are outpacing prices in larger cities, and

Whereas many hard-working Canadians who have only a primary residence with no additional non-primary homes count on their home equity as financial aid to apply to upsizing or downsizing their home depending on their personal situation, and

Whereas a change in taxation to primary residences would be a significant financial blow to Canadians and would create an unfair, two-tiered taxation which could lead to depleted savings, inter-generational disparities, disparities among diverse groups such as seniors who may have a significant portion of their savings vested in their primary residence, as well as, reducing the ability of home ownership thereby a further, higher need for rentals, and

Whereas the Federal government could look at other means to slow down the rapidly escalating housing costs to improve housing affordability;

...2

Web-site: www.forterie.ca

Now therefore be it resolved,

That: The Federal Government cease further consideration of eliminating capital gains tax exemptions on primary residences, and further

That: A copy of this resolution be circulated to The Right Honourable Justin Trudeau, The Honourable Doug Ford, Premier of Ontario, All Members of Parliament, All Members of Provincial Parliament, The Regional Municipality of Niagara, and all Municipalities, for their support.

Thank you for your attention to this matter.

Yours very truly,

Carol Schofield, Dipl.M.A.

Manager, Legislative Services/Clerk

in Schofuel

cschofield@forterie.ca

CS:dlk

c.c. All Members of Parliament

All Members of Provincial Parliament The Regional Municipality of Niagara

Ontario Municipalities

From: MCEWEN

Sent: Monday, July 26, 2021 5:32:49 PM (UTC-05:00) Eastern Time (US & Canada)

To: chair < chair@durham.ca >

Cc: <u>lindsey.parkco@pc.ola.org</u> < <u>lindsey.parkco@pc.ola.org</u>>; Joe Neal < <u>ineal@clarington.net</u>>; Granville

Anderson < ganderson@clarington.net >

Subject: Denied stroke treatment on basis of age in Ontario!

July 26, 2021

John Henry, Durham Regional Chairman and CEO:

Please share my attached Paper with everyone you know in Ontario between ages 20 and 64 as this is the age group impacted by age discrimination in stroke treatment. The Ford Government is refusing to take action on this subject. The first step is to rescind outdated and age restrictive Regulations at Queens Park related to Post-stroke treatment/physiotherapy.

It would be helpful if Durham Council could pass a Resolution requesting the Ford Government to take the above action at Queens Park.

Thanks for helping on behalf of Durham Region's young adult stroke survivors. Please include this email/ letter and attachment in the Information package for your next Council meeting.

Best,

Jim McEwen, B.Eng., 66 year old stroke survivor, President, Durham Region Stroke Recovery Group Bowmanville

Cc: Lindsey Park, MPP, Durham

Corporate Services Department Legislative Services Division	
Date & Time	July 27, 2021
Received:	2:32 pm
Original To:	CIP
Copies To:	
Take Appropriate Action File	
Notes/Comments:	

Ontario Young Adult Stroke Treatment Research Paper

Date: June 17, 2021

Prepared by: Jim McEwen, Ontario's Representative of Young Adult Stroke Survivors between ages 20 and 64

This Paper is an update to my research originally undertaken in August, 2016 related to denied physiotherapy to Ontario's young adult stroke survivors on the basis of age.

Below are Ontario Physiotherapy clinics I contacted between April 28 and April 29, 2021 asking if they provide OHIP funded physiotherapy for young adult stroke survivors between ages 20 and 64:

- 1.0 Central Park Physiotherapy, 455 Simcoe Street South, Oshawa, tel: 905 725 4241
- 2.0 Durham Physiotherapy Wellness Centre, 575, Thornton Road, North, Oshawa, tel: 905 725 8359
- 3.0 Oshawa Clinic, 29 Charles Street, Oshawa, tel: 905 725 8551
- 4.0 Telma Grant, P.T. 1-154 King Street East, Bowmanville, tel: 905 697 8001
- 5.0 We-Fix-U Physiotherapy, 77 William Street Cobourg, tel: 905 373 7045
- 6.0 Physiotherapy Associates, 462 Paxton Street, Port Perry, tel: 905 985 8363
- 7.0 St. Clair Dufferin Physiotherapy Inc., 2202-909, Jane Street , York, tel: 416 604 4404
- 8.0 Main and Gerrard Physiotherapy 94 Main Street, Toronto, tel: 416 789 5936 &
- 9.0 York Physiotherapy and Rehabilitation Centre 977 Egliinton Ave. West, York, tel: 416 781 3945
- 10.0 Life Mark Markham Physiotherapy 377 Church Street, Markham, tel: 905 471 4259
- 11.0 Abira Physiotherapy 4256 Bathurst Street, Suite 200, North York, tel: 647 351 2500
- 12.0 Windsor Physiotherapy Services 13278 Tecumseh Road East, Suite 200, Tecumseh, tel: 519 7352152
- 13.0 Cornwall Physiotherapy Clinic 17373 South Branch Road Cornwall, tel: 613 932 2447
- 14.0 Newcastle Physiotherapy, 87 Mill Street North, Newcastle Tel: 1-905-987-4533

Based upon my research, all above Clinics have confirmed by email or telephone that they will not provide OHIP or publically funded physiotherapy services to our young adult stroke survivors between ages 20 and 64 because of age restrictive OHIP Rules, Policies and Regulations. These Clinics will only provide OHIP funded physiotherapy to Post-Acute Care stroke patients who are over age 65 or under age 19. Special consideration by OHIP may be given for young adults if one is on Provincial Social Assistance such as ODSP or Ontario Works. Furthermore, a young adult survivor has to suffer a second stroke before qualifying for more OHIP funded treatment. The above clinics will provide service to our

young adult survivors if they pay for such services. Such services may be partially covered by private insurance plans. Typically, patients must pay upfront and make a claim with their insurance company.

To make matters worse in Durham Region our Lakeridge Healthcare system has a policy of automatically denying more stroke treatment/physiotherapy if one's stroke took place over 12 months ago.

Conclusions:

- 1.0 Most young adult stroke survivors in Ontario continue to be denied OHIP or publically funded treatment/physiotherapy on the basis of outdated provincial Regulations and healthcare policies.
- 2.0 These young adults between 20 and 64 are being denied the opportunity to recover to their best potential and possibly return to work or Post-Secondary Studies.
- 3.0 Ontario's young adult stroke survivors are prematurely cashing in Retirement Savings/Plans to purchase private and expensive stroke recovery programs. Such Plans should be for retirement and not for funding healthcare in a supposed public healthcare system. Survivors without Savings and RRSPs simply go without treatment.
- 4.0 We need a Provincial healthcare system based upon why young adult stroke survivors qualify for more treatment as opposed to a system that looks for reasons to deny treatment. Affective Legislation is needed in Ontario to fix this problem and the starting point is to rescind outdated and age restrictive healthcare Regulations at Ontario's Parliament.
- 5.0 Lakeridge Health needs to take a serious look at their outdated Policy of automatically denying treatment if one's stroke took place over 12 months ago with a goal of eliminating this Policy.
- The Ontario healthcare system typically provides good Acute or Initial stroke treatment/physiotherapy and regardless of age. The gaps in treatment for most young adult survivors commences after the patient is discharged home from hospital or rehab centre.

 There is a significant deficiency in outpatient care for Ontario's young adult stroke patients.
- 7.0 We need to eliminate these age discriminatory healthcare policies for the next generations of young adult stroke patients/survivors in Ontario as stroke rises in younger adults of Canada. We need to do better for Ontario's young adults; they do not have \$200,000.00 in Savings or RRSPs to deal with a disabling stroke.
- 8.0 Ontario's Physiotherapy Clinics authorized to direct-bill OHIP will not provide publically funded services for stroke survivors between ages 20 and 64 because there are no OHIP billing codes for this age group.

I feel very qualified to write this Paper having lived this journey since 2010 (11 years). My stroke took place on March 22, 2010.

I am the sole author of this Paper.

Prepared by:

Jim McEwen, B.Eng., 66-year-old stroke survivor, retired Civil Engineer

2325 Bowmanville Avenue, Bowmanville, Ont. L1C6W9

Tel: 905 419 8889

Email: jdmcewen@rogers.com

Notes:

1.0 Listing of clinics in Ontario who are authorized to direct bill OHIP as supplied by MOH in 2016: http://www.health.gov.on.ca/en/public/programs/physio/pub_clinics.aspx.

2.0 Typical responses from Ontario clinics:

April 28, 2021

Mr. McEwen:

Unfortunately, OHIP has strict requirements, the only way they'd be covered under OHIP publicly funded physio is if:

- They are 19 or younger, 65 or older
- On ODSP or Ontario Works
- Or have been admitted overnight into the hospital for the same thing we'd be treating them for within the last year.

If you have any other questions, feel free to let me know.

Sincerely,



Brianna

Telma Grant, PT

234 King Street East, Unit 1

Phone: 905-697-8001

Text: 289-274-6009

Fax: 1-855-420-5774

Email: Brianna@TelmaGrant.Ca

www.TelmaGrant.Ca

April 30, 2021

Mr. McEwen:

This is definitely a problem we see everyday.

The only way we can take a patient aged 20-64 is if they have proof of overnight stay for the condition they are referred for and that they have not received a course of treatment before. As per the Health ministry, we are in the same boat as all other clinics that have an OHIP permit to provide care.

The most we can do is offer private pay sessions. Some times, it's worth the initial assessment if they have not been seen or had treatment in a long time, we can get them back on the train tracks in terms of routine, and then re-evaluate to see if further sessions would be needed.

Let me know if there is anything else I can do to assist.

Thanks,





https://www.lifemark.ca/

From: MCEWEN <jdmcewen@rogers.com>

Sent: 27-Apr-21 6:43 PM **To:** Info@TelmaGrant.Ca

Subject: Patient website inquiry.

Telma Grant Physiotherapy, Bowmanville:

I am trying to help my young adult members to find OHIP funded physiotherapy in Durham Region. They have all received their Acute or initial treatment programs of several years ago. They range in age from 30 to 64. None of them are on provincial assistance. Clinics in Oshawa inform me that they do not qualify because of age. I can't believe this.

Thanks for helping.

I look forward to your email response.

Best,

Jim McEwen, President, Durham Region Stroke Recovery Group

1.0 The Durham Region Stroke Recovery Group is not affiliated with March of Dimes Canada.

3.0 Ontario web-site of interest:

https://www.health.gov.on.ca/en/pro/programs/physio/physio pro doctors nurses.aspx

From: <u>Clerks</u>

To: <u>Lydia Gerritsen</u>

Subject: FW: Homeless in Oshawa **Date:** July 27, 2021 11:35:46 AM

Importance: High

For CIP.

From: lindapower lindapower **Sent:** July 27, 2021 8:38 AM

To: Clerks Department City of Oshawa <clerks@oshawa.ca>; Clerks <clerks@durham.ca>

Subject: Homeless in Oshawa

Importance: High

Attention Clerks at both the Region of Durham and the City of Oshawa:

Please ensure that all Council members get a copy of the email.

To Durham Region Council and Oshawa City Council:

FYI -- one of the pillars of our community in Oshawa, who cares for the homeless each and every day at CAMP had a stroke on Sunday. He will recover but it will take time.

This indicates that the Region of Durham and the City of Oshawa can no longer rely on individual, private citizens to solve many of the problems of the homeless in our City.

The City of Oshawa Councillors and the Councillors of Durham Region must start to face the problems of the homeless that are worsening every single day in Oshawa. Despite Covid restrictions and summertime hours they must do more than just place band-aids on the problem. They need to immediately put a plan in place for the fast approaching Winter ahead. They need only to drive down Simcoe Street in Oshawa to see the extent of the misery suffered by people trying to survive with no place to be.

Linda Power 905-244-3484

Domestic animals require a lifetime commitment. Farm animals need empathy and understanding. Wildlife needs to be respected and protected. Marine mammals deserve their freedom. Please practice compassion for all animals.

If you require this information in an accessible format, please contact 1-800-372-1102 ext. 2097.

The Regional Municipality of Durham

MINUTES

DURHAM ACTIVE TRANSPORTATION COMMITTEE

Thursday, June 10, 2021

A meeting of the Durham Active Transportation Committee was held on Thursday, June 10, 2021 in Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby at 7:11 PM. Electronic participation was offered for this meeting.

1. Roll Call

Present: R. Lalonde, Whitby, Chair

J. Bate, Oshawa M. Gibbons, Scugog K. Haines, Ajax

A. Heywood, Pickering C. Kobelka, Clarington

P. Smith, Uxbridge, Vice-Chair

* all members of Committee participated electronically

Absent: R. Kerr, Regional Councillor, Oshawa

S. Lee, Regional Councillor, Ajax

J. Martin, Brock

Staff

Present:

- *A. Caruso, Senior Planner, Transportation Planning, Planning and Economic Development
- *D. Culp, Planning Analyst, Transportation Planning, Planning and Economic Development
- R. Inacio, Systems Support Specialist, Corporate Services IT
- *S. Kemp, Manager, Traffic Engineering and Operations, Durham Region
- *G. Pereira, Manager, Transportation Planning, Planning and Economic Development
- *C. Tennisco, Committee Clerk, Corporate Services Legislative Services
- * denotes staff participating electronically

2. Declarations of Interest

There were no declarations of interest.

3. Adoption of Minutes

Moved by J. Bate, Seconded by C. Kobelka,

That the minutes of the Durham Active Transportation Committee meeting held on March 11, 2021, be adopted.

CARRIED

4. Presentations

A) Lukas Gillham, Engineering Technologist, The Township of Uxbridge, re: Uxbridge Active Transportation Plan

Lukas Gillham, Engineering Technologist, Township of Uxbridge, provided a PowerPoint presentation update on the Township of Uxbridge Active Transportation Plan.

Highlights of his presentation included:

- About the Active Transportation Plan
- The Active Transportation Plan: What It Is and Is Not
- The Study the Process
 - Future Directions, Strategies and Actions
 - o Implementation, Operations and Maintenance Plans
- Shaping the Process
 - A number of engagement and consultation activities were undertaken to inform the plan
- Online Survey Results
- Stakeholder Interviews
- Committee Meetings
- The Draft Active Transportation Plan
- Network Development Approach
- Applying Ontario Transportation Manual (OTM) Book 18
- Potential Facilities Types
- The proposed AT network 87 km
- Promotion and Outreach
 - Phase 1: Foundations
 - Phase 2: Basic Programming
 - Phase 3: Advanced Programming
- Implementation Approach
 - Short Term 0 to 10 years
 - Long Term 10+ years
- Implementing the Plan
- How much will it cost to build?
 - Estimated Cost is \$1.27 Million for 79 km over 10 years
- Supporting Implementation
- L. Gillham provided an overview of the online Survey Results. He advised in terms of users of the pins placed, 37 per cent were pedestrians and 22 per cent were cyclists; and, in terms of trip purpose, 39 per cent were recreational and 36 per cent was for health and fitness; and a total of 337 pins were placed on a map outlining specific destinations, barriers, and, bike and walking routes. He noted that comments received included the need for improvement in and beyond the downtown areas, parking, trail conditions, and crossings.
- L. Gillham also advised that the top four principles identified in the Survey results, for the plan, were safety, connectivity, convenience, and accessibility.

L. Gillham advised that the draft <u>Uxbridge Transportation Plan</u> is available on the Township's website; and, he invited the Committee to contact him with any questions or comments regarding the Plan.

The Committee stressed the importance of the need for interaction between the local municipalities along with the support and participation from the Region of Durham.

M. Gibbons commended the Township of Uxbridge on the wayfinding as you enter from the Great Trail, west of Lake Ridge, into the Township of Uxbridge and noted that the information is very clear and detailed. L. Gillham responded to questions regarding what experiences the Township of Uxbridge could share with the local. municipalities in terms of wayfinding; and, whether the Uxbridge Active Transportation Plan provides for wayfinding at the end of the Ewen Trail on Main Street.

Discussion ensued regarding the estimated \$1.27 million in funding required for the Uxbridge Active Transportation plan: L. Gillham responded to a question regarding whether monies from the Federal Gas Tax fund will be a source of revenue to support the Active Transportation model.

The Committee thanked Lukas Gillham for his interesting and informative presentation.

B) <u>Steven Kemp, re: Durham Region Works Initiatives and Updates</u>

Steven Kemp provided a PowerPoint presentation update on the status of Durham Region Works' initiatives.

S. Kemp discussed an incident involving a 64 year old male cyclist who suffered critical injuries resulting from a vehicle collision, at the intersection of Regional Road 47 and Old Stouffville Road, in the Township of Uxbridge. He stressed the importance of the active transportation work being undertaken.

Highlights of his presentation included:

- Updates
 - Michael Starr Trail Crossing
 - Commissioning of the 1st Mid-Block Trail Crossing for Pedestrians & Cyclists
 - Highway 2 Bike Lane Delineation Pilot Project
 - Waterfront Trail Greenbelt Route Connection
 - Eco-Counters
 - Pedestrian and Cyclist Count Equipment/Data Logger
 - York Durham Line Wagg Road to Aurora Road
- S. Kemp invited the Committee to contact him with any questions or comments regarding the Works initiatives.

Discussion ensued regarding the safety changes implemented at the Rossland Road crossing

- G. Pereira and S. Kemp responded to questions with respect to the proposed Durham-Scarborough Bus Rapid Transit (DSBRT) bicycle infrastructure plans in the City of Oshawa for the routes parallel to King Street, along Gibb Street and Adelaide Street; the bus stops along the Highway 2 corridor; and the shared busbike lanes in mixed traffic in terms of bicyclist safety and how bicyclists would pass a stopped bus. S. Kemp suggested that the members look at the reserved lanes that are now operational, with painted red blocks, for buses and bicyclist riders along the corridor of Morningside Avenue, south of Highway 401. He added that any comments regarding the shared bus-bike lanes can be provided to Metrolinx.
- S. Kemp also responded to questions regarding whether a list of the ECO Counters device locations is available; if the devices will be operational throughout the year; and, would the Strava data collected be utilized in conjunction with the ECO Counter devices to solidify the data. He invited the Committee to forward any suggestions for the ECO Counter device site locations to staff.

The Committee thanked Steven Kemp for the work the Region is doing to support safe cycling.

C) Danielle Culp, Planning Analyst, Transportation Planning, Planning and Economic Development, Durham Region; re: the E-Mobility By-law Update

Danielle Culp provided a PowerPoint presentation update on the E-Mobility By-law.

Highlights of the presentation included:

- Project Overview
 - Why develop a by-law?
 - o Phase 1: Background & Engagement (Q4 2020 to Q3 2021)
 - Phase 2: Revise and finalizer By-law (Q4 2021)
- Progress to date and rational of approach taken
- Overview of draft by-law components and structure
 - What does it include, where does it apply?
- Upcoming consultation
 - Consultation purpose
 - Timeline and approach
- Next Steps & Conclusions
- D. Culp advised that the E-Mobility By-law will permit the use of E-mobility devices including E-Scooters and E-Bikes on Regional roads; and will establish clear regulations on the safe operation of E-Mobility devices.
- D. Culp provided an overview of the three key components that led to the undertaking of this by-law including the concerns and demands raised within the community, Bill 282: The Moving Ontarians More Safely Act, 2021: and, to

support Regional safety goals and enhance coordination and consistency for use of E-Mobility devices with the area municipalities.

- D. Culp advised the consultation process will ensure that the by-law reflects the needs of the public and key stakeholders and provided an overview of the public consultation process and timelines.
- D. Culp outlined the next steps and invited the Committee to contact herself or Greg Pereira with any questions or comments they would like to share with the project team.
- D. Culp responded to questions regarding whether E-Mobility riders will be required to have a valid driver's license, similar to the requirements in Europe. Discussion followed on the requirements outlined in the Highway Traffic Act, and the need for a series of education campaigns on the proper use of the E-Mobility devices in the community.
- D. Culp and G. Pereira responded to questions regarding the approach for the integration of the E-Mobility by-law between a regional and a municipal road to ensure the by-law is consistently applied; and, whether the Region's E-Mobility by-law will be adopted by the area municipalities.
- D. Culp responded to further questions with respect to the difference between a power assisted bicycle versus a motor assisted foot bicycle; at what age will teenagers be legal to ride E-bikes; the concerns regarding the definition of what constitutes 'cargo' being carried on an E-Mobility device; the changes under Bill 282: The Moving Ontarians More Safely Act; whether the Working group has been constituted yet, and if not, could the DATC members be part of the Working group; the design criteria outlined for the definition of Type 1: Bike style, Type 2: Moped style, and Type 3: motorcycle E-bikes; whether an E-Bike is limited to 32 km per hour under the Federal legislation; and, if the motorcycle design will be banned from the waterfront trails in the Region.

It was suggested that efforts be made to include teenagers, as part of the stakeholders, in order to receive input from a youth perspective.

5. Discussion Items

There were no items to be discussed.

6. Information Items

A) Durham Regional Cycling Plan 2021 – Draft Document

A. Caruso advised that Report #2021-P-13: Durham Regional Cycling Plan, 2021 (2021-P-13) was adopted at the May 7, 2021 Planning & Economic Development Committee meeting and will be considered at the October 5, 2021 Committee of the Whole meeting; and, that the Report is available on the Regional website. He noted that both he and D. Culp will be presenting the Plan to the Councils of the eight local area municipalities.

A. Caruso also advised he would email the Regional Cycling Plan project link to the members.

7. Other Business

A) <u>Durham Tourism You Tube Video Releases</u>

A. Caruso advised that Durham Tourism launched the release of a series of You Tube videos promoting cycling and he would email the link to the members.

B) Ontario Snowmobile Club

M. Gibbons acknowledged the Ontario Snowmobile Club for their efforts for the bridge repairs along the Great Trail, that crosses the Beaver River wetlands, between Line 12 and Lakeridge Road in the Township of Scugog.

C) <u>Port Perry Pedals</u>

M. Gibbons advised that the Rotary Club of Port Perry will be hosting the Port Perry Pedals cycling event on September 12, 2021 to celebrate P ort Perry's 150th year anniversary. The routes will range from 30 km to 150 km, and the funds raised from the event will go towards a CT scanner for the Lakeridge Health Port Perry Hospital.

D) The Town of Whitby Active Transportation Plan

Chair Lalonde advised that the Active Transportation Plan for the Town of Whitby will be presented to Whitby Council on June 14, 2021, for approval.

E) Bike Month

D. Culp advised that the Region will be hosting the Durham Region Bike Month event from June 1 to 30, 2021. She noted that, though Bike Month would be different this year, there will lots of opportunities to be active and ride your bike including a Bike Month Pledge contest.

Chair Lalonde, on behalf of the Committee, congratulated Cheryl Tennisco, Committee Clerk, on her upcoming retirement and thanked her for the tremendous work she has done over the years during her time as the Committee Clerk for the DATC.

8. Date of Next Meeting

The next regularly scheduled meeting of the Durham Active Transportation Committee will be held on Thursday, September 16, 2021 in Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, at 7:00 PM.

9. Adjournment

Moved by K. Haines, Seconded by A. Heywood, That the meeting be adjourned. CARRIED

The meeting adjourned at 8:22 PM

R. Lalonde, Chair
Durham Active Transportation Committee

C. Tennisco, Committee Clerk